

FIRST-TIER TRIBUNAL PROPERTY CHAMBER (RESIDENTIAL PROPERTY)

Case Reference : CHI/45UH/LDC/2022/0068

Property : 28 Rowlands Road, Worthing, West Sussex

BN11 3JS

Applicant : Southern Land Securities Ltd

Representative : Together Property Management

Respondent: The Lessees

Representative : -

Type of Application : To dispense with the requirement to

consult leaseholders about major works section 20ZA of the Landlord and Tenant

Act 1985

Tribunal Member : W H Gater FRICS

Regional Surveyor

Date of Decision: 13 September 2022

DECISION

The Tribunal grants dispensation from the consultation requirements of S.20 Landlord and Tenant Act 1985 in respect of works to the dormer/main roof at the property.

In granting dispensation, the Tribunal makes no determination as to whether any service charge costs are reasonable or payable.

The Applicant is to send a copy of this determination to all of the leaseholders liable to contribute to service charges.

Background

- 1. The Applicant seeks dispensation under Section 20ZA of the Landlord and Tenant Act 1985 from the consultation requirements imposed on the landlord by Section 20 of the 1985 Act. The application was received on 22 July 2022.
- 2. The Applicant explains that works to repair a leaking roof were urgently required and that the cost of these works exceeds the service charge threshold.
- 3. The Tribunal made Directions on 1 August 2022 indicating that it considered that the application was suitable to be determined on the papers without a hearing in accordance with Rule 31 of the Tribunal Procedure Rules 2013 unless a party objected.
- 4. The Tribunal required the Applicant to send its Directions to the parties together with a form for the Leaseholders to indicate to the Tribunal whether they agreed with or opposed the application and whether they requested an oral hearing. The Applicant confirmed on 2 August 2022 that this had been done. Those leaseholders who agreed with the application or failed to return the form would be removed as Respondents.
- 5. None of the leaseholders responded, and in accordance with the above, the leaseholders are therefore removed as Respondents.
- 6. No requests for an oral hearing were made and the matter is therefore determined on the papers in accordance with Rule 31 of the Tribunal's Procedural Rules.
- 7. Before making this determination, the papers received were examined to determine whether the issues remained capable of determination without an oral hearing and it was decided that they were, given that the application remained unchallenged.
- 8. The only issue for the Tribunal is whether it is reasonable to dispense with any statutory consultation requirements. This decision does not concern the issue of whether any service charge costs will be reasonable or payable.

The Law

9. The relevant section of the Act reads as follows:

S.20 ZA Consultation requirements:

Where an application is made to a Leasehold Valuation Tribunal for a determination to dispense with all or any of the consultation requirements in relation to any qualifying works or qualifying longterm agreement, the Tribunal may make the determination if satisfied that it is reasonable to dispense with the requirements.

- 10. The matter was examined in some detail by the Supreme Court in the case of Daejan Investments Ltd v Benson [2013] UKSC 14. In summary the Supreme Court noted the following.
 - i. The main question for the Tribunal when considering how to exercise its jurisdiction in accordance with section 20ZA is the real prejudice to the tenants flowing from the landlord's breach of the consultation requirements.
 - ii. The financial consequence to the landlord of not granting a dispensation is not a relevant factor. The nature of the landlord is not a relevant factor.
 - iii. Dispensation should not be refused solely because the landlord seriously breached, or departed from, the consultation requirements.
 - iv. The Tribunal has power to grant a dispensation as it thinks fit, provided that any terms are appropriate.
 - v. The Tribunal has power to impose a condition that the landlord pays the tenants' reasonable costs (including surveyor and/or legal fees) incurred in connection with the landlord's application under section 20ZA (1).
 - vi. The legal burden of proof in relation to dispensation applications is on the landlord. The factual burden of identifying some "relevant" prejudice that they would or might have suffered is on the tenants.
 - vii. The court considered that "relevant" prejudice should be given a narrow definition; it means whether non-compliance with the consultation requirements has led the landlord to incur costs in an unreasonable amount or to incur them in the provision of services, or in the carrying out of works, which fell below a reasonable standard, in other words whether the non-compliance has in that sense caused prejudice to the tenant.
 - viii. The more serious and/or deliberate the landlord's failure, the more readily a Tribunal would be likely to accept that the tenants had suffered prejudice.
 - ix. Once the tenants had shown a credible case for prejudice, the Tribunal should look to the landlord to rebut it.

Evidence

- 11. The Applicant's case is set out in the application received on 22 July 2022 and a statement of case submitted in a bundle, which provides the following evidence: -
- 12. Following the report of water ingress into flat 4, which was initially thought to be from the bay roof, two Roofing contractors attended and confirmed the leak was actually from the dormer/main roof above and was tracking down into flat 4. This problem was therefore above the height of the existing scaffold, which had to be removed.
- 13. Although, Sussex Building & Property Maintenance erected the original scaffold to the front, which has been paid for by the service charge account, their quote is higher overall than Darren Hall Roofing and did not include the costs for additional scaffolding to access the main roof.
- 14. As both quotes went above the threshold of the service charge account, we would normally be required to serve Notice on your all under Section 20 of the Landlord and Tenant Act 1985 as amended by Section 151 of the Leasehold and Commonhold Reform Act 2002 and start the legislative procedure prior to any works taking place.
- 15. Unfortunately, the leak into flat 4 had become of an urgent nature, we therefore waivered the Section 20 process and proceeded with the works and made an application to the FTT (First Tier Tribunal) for Retrospective consent.
- 16. The cost of the works would then be applied to the end of year service charge account.
- 17. The evidence includes examples of correspondence with leaseholders and quotes from contractors.

Determination

- 18. Dispensation from the consultation requirements of S.20 of the Act may be given where the Tribunal is satisfied that it is reasonable to dispense with those requirements. Guidance on how such power may be exercised is provided by the leading case of Daejan v Benson referred to above.
- 19. The Tribunal finds that the works required to the roof were urgent and that it was not possible to operate the full statutory consultation.
- 20. The Applicant made reasonable efforts to consult the leaseholders as far as possible in the circumstances.
- 21. The issue I must consider is whether by the restricted consultation period as required by S.20 has caused the leaseholders to suffer prejudice. No

- objections have been received and no evidence of prejudice has been provided.
- 22. The Tribunal is satisfied that no such prejudice has been caused to the leaseholders.
- 23. The Tribunal therefore grants dispensation from the consultation requirements of S.20 Landlord and Tenant Act 1985 in respect of emergency works which were carried out to the roof as described.
- 24. In granting dispensation, the Tribunal makes no determination as to whether any service charge costs are reasonable or payable.
- 25. The Applicant is to send a copy of this determination to all of the leaseholders liable to contribute to service charges.

W H Gater FRICS 13 September 2022

RIGHTS OF APPEAL

- 1. A person wishing to appeal this decision to the Upper Tribunal (Lands Chamber) must seek permission to do so by making written application by email to rpsouthern@justice.gov.uk to the First-tier Tribunal at the Regional office which has been dealing with the case.
- 2. The application must arrive at the Tribunal within 28 days after the Tribunal sends to the person making the application written reasons for the decision.
- 3. If the person wishing to appeal does not comply with the 28 day time limit, the person shall include with the application for permission to appeal a request for an extension of time and the reason for not complying with the 28 day time limit; the Tribunal will then decide whether to extend time or not to allow the application for permission to appeal to proceed.
- 4. The application for permission to appeal must identify the decision of the Tribunal to which it relates, state the grounds of appeal, and state the result the party making the application is seeking.