# 2019 No. 641

# **EXITING THE EUROPEAN UNION**

## **AGRICULTURE**

# **FOOD**

The General Food Law (Amendment etc.) (EU Exit)
Regulations 2019

Made - - - 18th March 2019

Coming into force in accordance with regulation 1

The Secretary of State makes the following Regulations in exercise of the powers conferred by section 8(1) of the European Union (Withdrawal) Act 2018(a).

In accordance with paragraph 1(1) of Schedule 7 to that Act, a draft of this instrument has been laid before Parliament and approved by a resolution of each House of Parliament.

As required by Article 9 of Regulation (EC) No. 178/2002 of the European Parliament and of the Council laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety there has been open and transparent public consultation during the preparation of these Regulations.

## PART 1

## Introduction

## Citation and commencement

**1.** These Regulations may be cited as the General Food Law (Amendment etc.) (EU Exit) Regulations 2019 and come into force on exit day.

#### Interpretation

2. In these Regulations—

- "Regulation 178/2002" means Regulation (EC) No. 178/2002 of the European Parliament and of the Council laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety;
- "Regulation 16/2011" means Commission Regulation (EU) No. 16/2011 laying down implementing measures for the Rapid alert system for food and feed;
- "Regulation 931/2011" means Commission Implementing Regulation (EU) No. 931/2011 on the traceability requirements set by Regulation (EC) No. 178/2002 of the European Parliament and of the Council for food of animal origin.

## PART 2

## Amendment of subordinate legislation

## Amendment of the Food Safety and Hygiene (England) Regulations 2013

- **3.** The Food Safety and Hygiene (England) Regulations 2013(a) are amended as follows.
- **4.** For Schedule 2, substitute the Schedule set out in the Schedule to these Regulations.

## PART 3

## Amendment of retained direct EU legislation

#### Amendment of Regulation 178/2002

- **5.** Regulation 178/2002 is amended as follows.
- 6. In Article 1—
  - (a) in paragraph 1, omit "internal";
  - (b) in paragraph 2, omit "at Community and national level. It establishes the European Food Safety Authority.".
- 7. In Article 3—
  - (a) in paragraph 1, omit "whether at Community or national level";
  - (b) at the end insert—
    - "19. "appropriate authority" means—
      - (a) in relation to England, the Secretary of State;
      - (b) in relation to Wales, the Welsh Ministers;
      - (c) in relation to Scotland, the Scottish Ministers;
      - (d) in relation to Northern Ireland, the Northern Ireland devolved authority;
    - 20. "third country" means a country or state other than the United Kingdom.".
- **8.** In Article 4, omit paragraphs 3 and 4.
- 9. In Article 5—
  - (a) omit paragraph 2;
  - (b) in paragraph 3, for "Community", substitute "United Kingdom".
- 10. In Article 6(3), omit "in particular, the opinions of the Authority referred to in Article 22,".

<sup>(</sup>a) S.I. 2013/2996, amended by S.I. 2014/1855, S.I. 2014/2748, S.I. 2014/2885 and S.I. 2016/868.

- 11. In Article 7, in both places in which it occurs, for "Community", substitute "United Kingdom".
- **12.** In Article 10, at the beginning, omit "Without prejudice to the applicable provisions of Community and national law on access to documents,".
- **13.** In Article 11, for "Community", in each place in which it occurs (including the heading), substitute "United Kingdom".

#### **14.** In Article 12—

- (a) in the heading, for "Community", substitute "United Kingdom";
- (b) in paragraph 1, in both places in which it occurs, for "Community", substitute "United Kingdom";
- (c) for paragraph 2, substitute—
  - "2. Where the provisions of a bilateral agreement concluded between the United Kingdom and a third country are applicable, food and feed exported from the United Kingdom to that third country must comply with those provisions."

#### **15.** In Article 13—

- (a) at the beginning, for "Without prejudice to their rights and obligations, the Community and the Member States shall:", substitute "The appropriate authorities must—";
- (b) in paragraph (e), for "Community", substitute "United Kingdom".

#### **16.** In Article 14—

- (a) in paragraph 7, in each place in which it occurs, for "Community", substitute "United Kingdom";
- (b) omit paragraph 9.

#### 17. In Article 15—

- (a) in paragraph 4, in both places in which it occurs, for "Community", substitute "United Kingdom";
- (b) omit paragraph 6.

## 18. In Article 17, omit—

- (a) paragraph 2;
- (b) the words from and including "For that purpose" to and including "dissuasive".

#### **19.** In Article 18—

- (a) in paragraph 4, for "Community", substitute "United Kingdom";
- (b) for paragraph 5, substitute—
  - "5. The Secretary of State may by regulations make provision for the purpose of applying the requirements of this Article in respect of specific sectors in England.";
- (c) at the end, insert the following additional paragraphs—
  - "6. The power of the Secretary of State to make regulations under this Article—
    - (a) is exercisable by statutory instrument;
    - (b) includes power—
      - (i) to make different provision in relation to different cases or classes of case (including different provision for different areas or different classes of business);
      - (ii) to provide for such exceptions, limitations and conditions, and to make such supplementary, incidental, consequential or transitional provisions, as the Secretary of State considers necessary or expedient.

- **7.** Any statutory instrument containing regulations made the Secretary of State under this Article is subject to annulment in pursuance of a resolution of either House of Parliament.
- **8.** The Welsh Ministers may by regulations make provision for the purpose of applying the requirements of this Article in respect of specific sectors in Wales.
  - 9. The power of the Welsh Ministers to make regulations under this Article—
    - (a) is exercisable by statutory instrument;
    - (b) includes power—
      - (i) to make different provision in relation to different cases or classes of case (including different provision for different areas or different classes of business);
      - (ii) to provide for such exceptions, limitations and conditions, and to make such supplementary, incidental, consequential or transitional provisions, as the Welsh Ministers consider necessary or expedient.
- 10. Any statutory instrument containing regulations made the Welsh Ministers under this Article is subject to annulment in pursuance of a resolution of the National Assembly for Wales.
- 11. The Scottish Ministers may by regulations make provision for the purpose of applying the requirements of this Article in respect of specific sectors in Scotland.
  - 12. The power of the Scottish Ministers to make regulations under this Article—
    - (a) is exercisable by Scottish statutory instrument within the meaning of section 27 of the Interpretation and Legislative Reform (Scotland) Act 2010(a);
    - (b) includes power—
      - (i) to make different provision in relation to different cases or classes of case (including different provision for different areas or different classes of business);
      - (ii) to provide for such exceptions, limitations and conditions, and to make such supplementary, incidental, consequential or transitional provisions, as the Scottish Ministers consider necessary or expedient.
- 13. Any Scottish statutory instrument containing regulations made the Scottish Ministers under this Article is subject to annulment in pursuance of a resolution of the Scottish Parliament.
- **14.** The Northern Ireland devolved authority may by regulations make provision for the purpose of applying the requirements of this Article in respect of specific sectors in Northern Ireland.
- **15.** The power of the Northern Ireland devolved authority to make regulations under this Article—
  - (a) is exercisable by statutory rule for the purposes of the Statutory Rules (Northern Ireland) Order 1979 (S.I. 1979/1573 (N.I. 12);
  - (b) includes power—
    - (i) to make different provision in relation to different cases or classes of case (including different provision for different areas or different classes of business):
    - (ii) to provide for such exceptions, limitations and conditions, and to make such supplementary, incidental, consequential or transitional provisions, as the Northern Ireland devolved authority considers necessary or expedient.

16. Any statutory rule containing regulations made by the Northern Ireland devolved authority under this Article is subject to annulment in pursuance of a negative resolution within the meaning given by section 41(6) of the Interpretation Act (Northern Ireland) 1954(a)."

#### **20.** Omit—

- (a) Article 21;
- (b) Chapter 3;
- (c) Chapter 4.

## **21.** In Chapter 5—

- (a) omit Article 58, 59, 60, 61, 62, 63 and 64;
- (b) in Article 65, omit—

"Articles 29, 56, 57 and 60 and Article 62(1) shall apply as from the date of appointment of the members of the Scientific Committee and of the Scientific Panels which shall be announced by means of a notice in the 'C' series of the Official Journal."

**22.** After Article 65, omit "This Regulation shall be binding in its entirety and directly applicable in all Member States.".

## Amendment of Regulation 931/2011

- 23. Regulation 931/2011 is amended as follows.
- 24. In Article 3(2), omit "Union".
- **25.** After Article 4, omit "This Regulation shall be binding in its entirety and directly applicable in all Member States."

## PART 4

## Revocation of retained direct EU legislation

## Revocation of Regulation 16/2011

26. Regulation 16/2011 is revoked.

Signed by the authority of the Secretary of State for Health and Social Care.

Steve Brine
Parliamentary Under-Secretary of State,
Department of Health and Social Care

18th March 2019

# "Schedule 2 Specified EU provisions

1. Provision of retained EU law	2. Subject matter
Article 12 of Regulation 178/2002, as it relates to food	Requirement that food exported or re-exported from the United Kingdom to third countries must comply with the relevant requirements of food law, except in certain specified circumstances.
Article 14(1) of Regulation 178/2002	Requirement that unsafe food must not be placed on the market.
Article 16 of Regulation 178/2002, as it relates to food	Requirement that the labelling, advertising and presentation of food must not mislead consumers.
Article 18(2) and (3) of Regulation 178/2002, as it relates to food business operators	Requirement that food business operators must ensure traceability of food, including having systems in place to identify businesses from which they have been supplied and to which they have supplied food.
Article 19 of Regulation 178/2002	Requirement that where there has been a breach of food safety requirements food business operators must, in specified circumstances, recall and/or withdraw the affected food and inform consumers and the competent authorities.
Article 3 of Regulation 852/2004	Requirement that food business operators ensure that all stages of production, processing and distribution of food under their control satisfy the relevant hygiene requirements laid down in Regulation 852/2004.
Article 4(1) of Regulation 852/2004	Requirement that food business operators carrying out primary production and specified associated operations comply with the general hygiene provisions laid down in Part A of Annex 1 to Regulation 852/2004 and any specific requirements provided for in Regulation 853/2004.
Article 4(2) of Regulation 852/2004	Requirement that food business operators carrying out any stage of production, processing and distribution of food after those stages to which Article 4(1) applies comply with the general hygiene requirements laid down in Annex 2 to Regulation 852/2004 and any specific requirements provided for in Regulation 853/2004 and Regulation 579/2014.
Article 4(3) of Regulation 852/2004	Requirement that food business operators, as appropriate, adopt certain specific hygiene measures.
Article 5(1) of Regulation 852/2004	Requirement that food business operators put in place, implement and maintain a permanent procedure or procedures based on the HACCP

	principles.
Article 5(2) of Regulation 852/2004	Requirement that when any modification is
	made in the product, process, or any step, food
	business operators review the procedure
	referred to in Article 5(1) and make the
	necessary changes to it.
Article 5(4)(a) of Regulation 852/2004	Requirement that food business operators
	provide the competent authority with evidence
A .: 1 5(4)(1) CD 1 .: 052/2004	of their compliance with Article 5(1).
Article 5(4)(b) of Regulation 852/2004	Requirement that food business operators
	ensure that any documents describing the
	procedures developed in accordance with Article 5 are up to date.
Article 5(4)(c) of Regulation 852/2004	Requirement that food business operators retain
Article 5(4)(c) of Regulation 632/2004	documents and records for an appropriate
	period.
Article 6(1) of Regulation 852/2004	Requirement that food business operators co-
	operate with the competent authorities in
	accordance with United Kingdom law.
Article 6(2), first paragraph, of Regulation	Requirement that a food business operator
852/2004	notify the competent authority of each
	establishment under its control that carries out
	any of the stages of production, processing and
	distribution of food.
Article 6(2), second paragraph, of Regulation	Requirement that food business operators
852/2004	ensure that the competent authority has up to
Anti-1- ((2) -f D1-ti 952/2004	date information on establishments.
Article 6(3) of Regulation 852/2004	Requirement that food business operators
	ensure that establishments are approved by the competent authority when approval is required.
Article 3(1) of Regulation 853/2004	Requirement that food business operators
Afficie 5(1) of Regulation 655/2004	comply with the relevant provisions of Annexes
	2 and 3 to Regulation 853/2004.
Article 3(2) of Regulation 853/2004	Requirement that food business operators do
8	not use any substance other than potable water
	or, when Regulation 852/2004 or Regulation
	853/2004 permits its use, clean water, to
	remove surface contamination from products of
	animal origin unless use of the substance has
	been approved.
Article 4(1) of Regulation 853/2004	Requirement that food business operators place
	products of animal origin on the market only if
	they have been prepared and handled exclusively in establishments—
	(a) that meet the relevant requirements of
	Regulation 852/2004, those of Annexes 2 and 3
	of Regulation 853/2004 and other relevant
	requirements of food law; and
	(b) that the competent authority has registered
	or, where required in accordance with Article
	4(2), approved.
Article 4(2) of Regulation 853/2004	Requirement that establishments handling those
	products of animal origin for which Annex 3 to
	Regulation 853/2004 lays down requirements
	do not operate unless the competent authority
	has approved them in accordance with Article

	4(3).
Article 4(3) of Regulation 853/2004	Requirement that establishments subject to
<i>(</i> )	approval in accordance with Article 4(2) do not
	operate unless the competent authority has, in
	accordance with Regulation 854/2004—
	(a) granted the establishment approval to
	operate following an on-site visit; or (b) provided the establishment with conditional
	approval.
Article 4(4) of Regulation 853/2004	Requirement that food business operators co-
	operate with the competent authorities in
	accordance with Regulation 854/2004 including
	ensuring that an establishment ceases to operate
Article 5/1) of Decorletion 952/2004	if it is no longer approved.
Article 5(1) of Regulation 853/2004	Requirement that food business operators do not place on the market a product of animal
	origin handled in an establishment subject to
	approval in accordance with Article 4(2) unless it has—
	(a) a health mark applied in accordance with Regulation 854/2004; or
	(b) when Regulation 854/2004 does not provide
	for the application of a health mark, an
	identification mark applied in accordance with Section 1 of Annex 2 to Regulation 853/2004.
Article 5(2) of Regulation 853/2004	Requirement that food business operators apply
Title 10 3(2) of Regulation 033/2001	an identification mark to a product of animal
	origin only if the product has been
	manufactured in accordance with Regulation
	853/2004 in establishments meeting the
Article 5(3) of Regulation 853/2004	requirements of Article 4.  Requirement that food business operators do
Article 5(5) of Regulation 655/2004	not remove a health mark applied in accordance
	with Regulation 854/2004 from meat unless
	they cut or process it or work upon it in another manner.
Article 6(1) and (2) of Regulation 853/2004	Requirement that food business operators
	ensure that importation of products of animal
	origin only takes place where certain conditions are met.
Article 6(3) of Regulation 853/2004	Requirement that food business operators
That to o(b) of Regulation 000/2001	importing products of animal origin shall ensure that—
	(a) products are made available for control
	upon importation in accordance with Council Directive 97/78/EC;
	(b) importation complies with the requirements of Council Directive 2002/99/EC; and
	(c) operations under their control that take place
	after importation are carried out in accordance with the requirements of Annex 3 to Regulation
	853/2004.
Article 6(4) of Regulation 853/2004	Requirement that food business operators
	importing food containing both products of plant origin and processed products of animal
	origin ensure that the processed products of

animal origin satisfy the requirements of

paragraphs (1) to (3) of Article 6.

Article 7 of Regulation 853/2004 Requirement that food business operators

ensure that certificates or other documents accompany consignments of products of animal origin when required in accordance with Annex

2 or 3 to Regulation 853/2004.

Article 7(1) of Regulation 2073/2005 Requirement that food business operators take

the measures laid down in paragraphs (2) to (4) of Article 7 when the results of testing against the criteria set out in Annex 1 to Regulation 2073/2005 (microbiological criteria for

foodstuffs) are unsatisfactory.

Article 9 of Regulation 2015/1375 Requirement that food business operators of

holdings officially recognised as applying controlled housing conditions must inform the competent authority of any requirement of Annex 4 to Regulation 2015/1375 that is no longer fulfilled or of any other change that might affect the holdings' Trichinella status."

#### **EXPLANATORY NOTE**

(This note is not part of the Regulations)

These Regulations are made in exercise of the powers conferred by section 8(1) of the European Union (Withdrawal) Act 2018 (c. 16) in order to address failures of retained EU law to operate effectively and other deficiencies arising from the withdrawal of the United Kingdom from the European Union. In particular, the Regulations address the deficiency specified in section 8(2)(b) of that Act, namely the conferral of functions by retained EU law on, or in relation to, EU entities which no longer have functions in that respect under EU law in relation to the United Kingdom.

These Regulations make amendments to legislation relating to the safety of food and animal feed. Part 2 amends subordinate legislation in England. Part 3 amends retained direct EU legislation for the whole of the United Kingdom, and Part 4 revokes certain retained direct EU legislation for the whole of the United Kingdom.

An impact assessment has not been produced for this instrument as no, or no significant, impact on the public, private or voluntary sector is foreseen.

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