IN THE PRIVY COUNCIL

36 No. 30 of 1981

# ON APPEAL

FROM THE COURT OF APPEAL HONG KONG

## BETWEEN:

LEUNG CHOW PUBLIC CAR COMPANY (a firm)

Appellants

- and -

THE ATTORNEY GENERAL

Respondent

### RECORD OF PROCEEDINGS

Messrs. Hui & Ko, 1, Gerrard Place, 4th Floor, London, W1V 7LL.

Solicitors for the Appellants

Charles Russell & Co., Hale Court, Lincolns Inn, London, WC2A 3UL.

Solicitors for the Respondent

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# IN THE PRIVY COUNCIL

# ON APPEAL

FROM THE COURT OF APPEAL HONG KONG

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- and -

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# RECORD OF PROCEEDINGS

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Appellants

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	Letter from K.Y. Woo & Co. to Commissioner for Transport	16th July 1976
	Letter from Commissioner for Transport to K.Y. Woo & Co.	22nd July 1976
	Letter from Commissioner for Transport to K.Y. Woo & Co.	12th August 1976

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IN THE PRIVY COUNCIL

# ON APPEAL

FROM THE COURT OF APPEAL HONG KONG

## BETWEEN:

LEUNG CHOW PUBLIC CAR COMPANY (a firm)

- and -

THE ATTORNEY GENERAL

## RECORD OF PROCEEDINGS

No. 1 Amended Writ of Summons and Amended Statement

IN THE SUPREME COURT OF HONG KONG

HIGH COURT

Court of Hong Kong No. 1

In the Supreme

Amended Writ of Summons and Amended Statement of Claim

12th October 1977

BETWEEN : LEUNG CHOW PUBLIC CAR COMPANY (a firm) Plaintiffs

 Amended as in red
 and

 this 17th day of
 and

 April 1980, pursuant
 THE ATTORNEY GENERAL

 to the Order of Hon.
 Defendant

 Mr. Justice Liu Q.C.,
 Defendant

April 1980.

Sd. S.H. Mayo Registrar.

ELIZABETH THE SECOND, BY THE GRACE OF GOD, OF THE UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND AND OF OUR OTHER REALMS AND TERRITORIES QUEEN, HEAD OF THE COMMONWEALTH, DEFENDER OF THE FAITH.

To the abovenamed Defendant, The Attorney General, of Legal Department, Central Government Offices, Main Wing, Victoria in the Colony of Hong Kong.

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Appellants

Respondent

No. 30 of 1981

No.

In the Supreme Court of Hong Kong

No. 1

Amended Writ of Summons and Amended Statement of Claim

12th October 1977

(continued)

WE Command you that within eight days after the service of this writ on you, inclusive of the day of service you do cause an appearance to be entered for you in an action at the suit of Leung Chow Public Car Company (a firm) of Flat B-3, 12th floor, Mirador Mansion, No. 60 Nathan Road, Kowloon in the said Colony of Hong Kong, and take notice that in default of your so doing the plaintiff may proceed therein, and judgment may be given in your absence.

> WITNESS the Honourable Sir Geoffrey Briggs, Chief Justice of Our said Court, the 12th day of October, 1977.

## S.H. MAYO

#### Registrar.

Note:- This writ may not be served more than 12 calendar months after the above date unless renewed by order of the Court.

#### Directions for Entering Appearance

The defendant may enter an appearance in person or by a solicitor either (1) by handing in the appropriate forms, duly completed, at the Registry of the Supreme Court in Victoria, Hong Kong, or (2) by sending them to the Registry by post.

Note:- If the defendant enters an appearance, then, unless a summons for judgment is served on him in the meantime, he must also serve a defence on the solicitor for the Plaintiff within 14 days after the last day of the time limited for entering an appearance, otherwise judgment may be entered against him without notice.

(Sd.) K.Y. WOO & CO.

# AMENDED STATEMENT OF CLAIM

1. The plaintiffs were at all material times and are a partnership trading as operators of public cars and public light buses.

2. The defendant is sued under the provisions of the Crown Proceedings Ordinance, Chapter 300 in the circumstances hereinafter appearing.

3. On 15th July 1976 the plaintiffs delivered to the

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Commissioner for Transport applications for the registration of 47 public cars. The said applications were made in each case in the form prescribed by the Commissioner duly completed and signed and were accompanied in each case by the tender of \$10,00 (being the fee specified in Regulation 4(1) of the Road Traffic (Registration and Licensing) Regulations, Chapter 220.

4. With the 47 application forms mentioned in paragraph 3 hereof the plaintiffs also delivered to the Commissioner for Transport an insurance cover note, an agreement relating to the maintenance of the vehicle concerned, copy of the bank statement of one of the partners of the plaintiffs, a parking space certificate and a copy of the Business Registration Certificate of the plaintiffs. Further, the vehicles concerned complied with the Road Traffic (Construction and Use) Regulations.

5. By a letter dated 22nd July 1976 from the Commissioner for Transport (hereinafter called "the Commissioner") to the plaintiffs' solicitors, the Commissioner stated that the said applications were not approved under Regulation 17(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations and were barred from consideration in consequence of the Gazette Notice No. 2670 of 1975 dated 5th December 1975 limiting the number of motor vehicles that might be registered and licensed as public cars. The said Gazette Notice limited the number of motor vehicles that might be registered as public cars to 1,388.

At the time of the said applications, there were 6. 30 only 1,293 vehicles registered and licensed as public cars, leaving 95 "vacancies" before the said limit was reached.

> The Commissioner state that the said "vacancies" 7. were not available to the plaintiffs as he was "committed" to grant them to other people.

> In consequence of the said refusal by the Commis-8. sioner to register the said vehicles as public cars, the plaintiffs brought proceedings against the Commissioner by originating summons issued on 17th December 1976 out of the Supreme Court of Hong Kong entitled High Court Miscellaneous Proceedings Action No. 750 of 1976.

> 9. The said action was first heard before the Honourable Mr. Justice McMullin in Chambers on 24th May 1977

In the Supreme Court of Hong Kong

No. 1

Amended Writ of Summons and Amended Statement of Claim

12th October 1977

(continued)

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In the Supreme Court of Hong Kong together with High Court Miscellaneous Proceedings Action No. 749 of 1976.

No. 1

Amended Writ of Summons and Amended Statement of Claim

12th October 1977

(continued)

10. At the hearing of the said action, it was admitted by the defendant

 (a) by virtue of the affidavit of Cheung Yuk-yin, Senior Executive Officer, Public Vehicles, Transport Department, sworn and filed on 25th May 1977, that on 15th July 1976 there were 1,293 vehicles registered as public cars leaving 95 "committed vacancies";

(b) by virtue of a statement of agreed facts, that in respect of the said 95 "committed vacancies", no forms prescribed under Regulation 4(1) of the Road Traffic (Registration & Licensing of Vehicles) Regulations had been submitted at any time; and

(c) by virtue also of the said statement of agreed facts, that the forms delivered by the plaintiffs' solicitors to the Commissioner for the registration of 47 motor vehicles as public cars on 15th July 1976 were forms prescribed by the Commissioner under the said Regulation 4(1).

11. On 6th July 1977, without any objection from the defendant, the Honourable Mr. Justice McMullin made, inter alia, the following Declarations and Orders in the said action :

- (a) that the Commissioner for Transport was wrong and had no authority when entertaining of considering the plaintiffs' applications all of 15th July 1976 for registration of 47 vehicles as public cars to have taken into account applications for the registration of motor vehicles as public cars unless such latter mentioned applications had been made in the form prescribed by the Commissioner under the provisions of Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220 of the Laws of Hong Kong; and
- (b) that the plaintiffs are entitled to have application for registration of 47 vehicles as public

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cars entertained under the provisions of Regulation 6 of the Road Traffic (Registration and Licensing of Vehicles) Regulations.

12. By Ordinance No. 45 of 1977, an Ordinance to amend the Road Traffic Ordinance, enacted on 16th July June 1977, it was provided, inter alia, that

- (a) The Governor might by notice published in the Gazette appoint the day on which the Ordinance or any part or provision of the Ordinance should come into operation and might at different times appoint different days for different parts or provisions;
- (b) The Commissioner should on application by the registered owner, register as a taxi a motor vehicle which immediately prior thereto had been registered as a public car on the payment by the said registered owner of a premium of \$75,000.00; and
- (c) With effect from the expiry of the vehicle licence in force at the commencement of the Ordinance in respect of a motor vehicle registered as a public car, the registration of that vehicle as a public car should cease to have effect.

13. The Governor has appointed the 1st day of November 1977 as the day when the said Ordinance referred to in sub-paragraph (a) of the preceding paragraph will come into operation.

30 14. By Gazette Notice 1741 of 1977 dated and published on 22nd July 1977, the Transport Department disclosed that tenders mentioned therein for the right to register Hong Kong and Kowloon taxis, then recently invited, had been accepted. The lowest tender therein mentioned was \$181,000.00 for the right to register a Hong Kong and Kowloon taxi.

15. By virtue of the declaration referred to hereinbefore in sub-paragraph (a) of paragraph 11 hereof, the Commissioner was wrong and had no authority to refuse the plaintiffs' said applications of 15th July 1976. By reason of the said wrongful refusal or refusal without authority, the plaintiffs have suffered loss and damage.

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In the Supreme Court of Hong Kong

## No. 1

Amended Writ of Summons and Amended Statement of Claim

12th October 1977

(continued)

In the Supreme		PARTICULARS		
Court of Hong				
Kong No. 1 Amended Writ of Summons and Amended State-	(a)	47 vehicles to be registered and licensed as public cars @ \$106,000.00 (\$181,000.00, the said lowest tender price for a taxi less \$75,000.00 the premium for converting a public car to a taxi under the said Ordinance No. 45	\$4,982,000.00	
ment of Claim		of 1977)	\$4,928,000.00	
12th October 1977 (continued)	(b)	Loss of profit for operating or loss of use of 47 public cars from 15th July 1976 till 31st October 1977 @ $\$1,500.00$ ( $\$1,276.00$ agreed) per public car per month for $15\frac{1}{2}$ months	\$ 929,566.00 \$1,092,750,00	10
	(c)	Loss of profit for operating or loss of use of 47 taxis after 1st November 1977 @ <del>\$2,500.00</del> (\$1,200.00 agreed) per taxi per month to 15/4/80 and con- tinuing	\$1,663,800.00 \$7,575,366.00	20
		(a) and (b) Total	\$6,020,750.00	

16. (a) By Gazette Notice (Extraordinary) 15 of 1977 dated 30th June 1977 and published on 2nd July 1977, the Commissioner limited the number of motor vehicles which might be registered and licensed as public cars to a maximum number of 1,376.

(b) By Gazette Notice (Extraordinary) 16 of 1977 dated 6th July 1977 and published on 7th July 1977, in purported exercise of the powers conferred upon him by regulation 18B(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations, he limited the number of motor vehicles which might be registered and licensed as public cars to a maximum number of 1,329.

17. By a letter dated 11th July 1977, on behalf of the plaintiffs, the plaintiffs' solicitors wrote to the Commissioner submitting 47 applications for the registration and licensing of 47 public cars in the prescribed forms duly completed and signed enclosing therewith \$470.00 as registration fee in pursuance of the said judgment of the Honourable Mr. Justice McMullin referred to in paragraph 11 hereof.

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# PARTICULARS

To the Suprence

18. By a letter dated 14th July 1977 from the Commissioner to the plaintiffs' solicitors, the Commissioner informed the plaintiffs' solicitors that the said applications for registration of 47 motor vehicles as public cars had been entertained by the Transport Department under the provisions of Regulation 6 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220 and that he refused to register the plaintiffs' applications as the number of motor vehicles actually registered as public cars was equal to the total number of motor vehicles that might be registered as public cars in the terms of the said Gazette Notice (Extraordinary) of 6th July 1977.

19. By reducing the limit of the total number of motor vehicles that might be registered as public cars in the terms of the said Gazette Notice (Extraordinary) of 6th July 1977,

- (a) the Commissioner has wrongfully deprived the plaintiffs of their right to have the said 47 applications dated 11th July 1977 properly and duly entertained;
- (b) the Commissioner has wrongfully and unjustifiably and unfairly put himself out of his power to duly and properly entertain the said 47 applications dated 11th July 1977; and
- (c) the Commissioner has wrongfully and unfairly defeated, evaded, and nullified the terms and intent of the said Declarations of the Honourable Mr. Justice McMullin.

20. By reason of the matters aforesaid, the plaintiffs have suffered loss and damage.

20. The reduction of the limit of the total number of motor vehicles that might be registered as public cars in the terms of the said Gazette Notice (Extraordinary) of 6th July 1977 by the Commissioner was malicious and/or ultra vires with the knowledge that he was so acting.

## PARTICULARS

The Plaintiffs rely on the matters pleaded herein and in the Reply as evidence of such knowledge and/or malice. In the Supreme Court of Hong Kong

Amended Writ of Summons and Amended Statement of Claim

12th October 1977

(continued)

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No. 1

In the Supreme Court of Hong Kong **220.21.** By reason of the matters aforesaid, the Plaintiffs have suffered loss and damage.

#### PARTICULARS

No. 1 Amended Writ

of Summons and Amended State-

The particulars under paragraph 15 hereof are repeated.

#### THEREFORE THE PLAINTIFFS CLAIM :-

12th October 1977

ment of Claim

(continued)

- (1) A declaration that the Plaintiffs are entitled to have 47 vehicles which comply with the Road Traffic (Construction and Use) Regulations to be registered as taxis by the Commissioner on payment of \$75,000.00 premium for each of the 47 vehicles.
- (2) A declaration that the Commissioner was acting ultra vires knowing that he was so acting or maliciously in reducing the limit of the total number of the motor vehicles that might be registered as public cars in the terms of the Gazette Notice (Extraordinary) of 6th July 1977.
- (3) A declaration that the Commissioner was acting wrongfully and unfairly in reducing the limit of the total number of motor vehicles that might be registered as public cars in the terms of the Gazette Notice (Extraordinary) of 6th July 1977.
- (4) (1) Under paragraph 15 hereof, \$6,020,750.00
   (a) & (b) \$6,074,750.00;
- (5) (2) Alternatively, such damages as the Court may deem reasonable and just;
- (6) (3) Damages;
- (7) (4) Interest; and
- (8) (5) Costs.

WOO KWOK HING Counsel for the Plaintiffs.

WOO KWOK HING Counsel for the Plaintiffs. 20

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And the sum of \$626.00 (or such sum as may be allowed on taxation) for costs, and also, if the Plaintiff obtain an order for substituted service, the further sum of \$500.00 (or such sum as may be allowed on taxation). If the amount claimed and costs be paid to the Plaintiff or their Solicitors within 8 days after service hereof (inclusive of the day of service), further proceedings will be stayed.

This who writ issued by Messrs. K.Y. WOO & CO., of Lansing House, 2/F, 41-47 Queen's Road Central Hong Kong, Victoria in the Colony of Hong Kong, Solicitors for the Plaintiffs, whose address is Flat B-3, 12th floor, Mirador Mansion, No. 60 Nathan Road, Kowloon in the said Colony of Hong Kong.

(Sd.) K.Y. WOO & CO.

1977 No. 2882

In the Supreme Court of Hong Kong

#### No. 1

Amended Writ of Summons and Amended Statement of Claim

12th October 1977

(continued)

No. 2

Amended Defence 27th January 1978

IN THE SUPREME COURT OF HONG KONG

No. 2

Amended Defence

#### HIGH COURT

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BETWEEN

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LEUNG CHOW PUBLIC CAR COMPANY (a firm) Plaintiffs

and

THE ATTORNEY GENERAL Defendant

## AMENDED STATEMENT OF DEFENCE

The Defendant admits paragraphs 1 to 3 inclusive of the Statement of Claim save that as regards paragraph 3 the said applications were in respect of the registration and licensing of 47 public cars for which no licensing fees were tendered. it is denied that the Plaintiffs were at any material times the owners of the vehicles referred to in paragraph 3 of the Statement of Claim.

2. The Defendant admits paragraphs 4 to 10 of the Statement of Claim save that as regards paragraphs 9 and 10 the said action was not heard on the 24th May 1977 but was adjourned to the 30th June 1977 and further adjourned to and heard on the 6th July 1977.

In the Supreme Court of Hong Kong

No. 2

Amended Defence

27th January 1978

(continued)

3. The Defendant admits paragraph 11 of the Statement of Claim save that the declaration and orders referred to in paragraph 11 of the Statement of Claim were the only declarations and orders made. The Defendant says that as at the date of the hearing of the said action on the 6th of July 1977 the vehicles in respect of which registration and licensing as public cars had been sought were no longer not in the possession of the Plaintiffs as a consequence of which the Plaintiffs abandoned the original declaration sought namely that the Plaintiffs were entitled to have 47 vehicles registered as public cars and sought a declaration that the Plaintiffs were entitled to have application for registration of 47 vehicles as public cars entertained a declaration in these terms being granted.

4. The Defendant admits paragraph 12 of the Statement of Claim save that the duty imposed on the Commissioner referred to in paragraph 12(b) was to reregister as a taxi a motor vehicle which immediately prior thereto had been registered as a public car.

5. The Defendant admits paragraphs 13 and 14 of the Statement of Claim.

6. The Defendant denies that the Plaintiffs have suffered a loss as calculated in paragraph 15 of the Statement of Claim. The Defendant denies that the Defendant is liable for the loss so calculated or at all.

7. The Defendant admits paragraphs 16 to 18 of the Statement of Claim, but it is denied that the Plaintiffs were at any material times the owners of the vehicles referred to in paragraph 17 of the Statement of Claim.

Paragraph 19 of the Statement of Claim is denied. 8. The Defendant says that in accordance with the policy underlying the enactment of Ordinance No. 45 of 1977 on the 16th June 1977 referred to in paragraph 12 of the Statement of Claim, the Commissioner for Transport decided that no new public car licences would be issued. He therefore determined on the 28th June 1977 to limit the number of vehicles registered as public cars to the existing number registered, However in order not to prejudice the pending hearing and decision in action No. 750 of 1976 the Commissioner made provision for a further 47 reserved vacancies. That decision was implemented in Gazette Notice (Extraordinary) 15 of 1977 dated 30th June 1977 and published on the 2nd July 1977.

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The decision in the said action No. 750 of 1976 9. was given on the 6th July 1977. The Plaintiffs were declared to have the right to have application for registration of 47 vehicles as public cars entertained. The Plaintiffs did not obtain the original order sought namely that they were entitled to have 47 vehicles in respect of which applications were made to the Commissioner for Transport on 15th July 1976 duly registered as public The Defendant will say that the Commissioner cars. for Transport formed the opinion that he was no longer bound to consider the applications for 47 vehicles to be registered as public cars submitted on the 15th July 1976 and had no power to reserve 47 vacancies and was in a position to reduce the number of vehicles registered as public cars to those existing on the 6th of July 1977 in furtherance of the Policy not to issue any new public car licences. That decision was implemented in Gazette Notice (Extraordinary) 16 of 1977 dated the 6th of July 1977 and published on the 7th July 1977. Applications by the Plaintiffs for 47 vehicles to be registered as public cars were duly entertained by the Commissioner for Transport together with other applications for the registration of vehicles as public cars and were ultimately refused as were such other applications.

10. Paragraph 20 of the Statement of Claim is denied. 10. The Defendant states that paragraph 20 of the Statement of Claim does not disclose a cause of action in that the matters pleaded therein do not show that the Commissioner for Transport was malicious and/or ultra vires with the knowledge of so acting. If, which is denied, paragraph 20 does disclose a cause of action it is not admitted denied that the Commissioner for Transport acted with malice and/or was ultra vires with the knowledge of so acting. The Defendant states that at all material times, the Commissioner for Transport reasonably believed (as was the case) that he was acting lawfully properly and within his powers.

11. The Defendant denies paragraph 21 of the Statement of Claim. Without prejudice to the generality of the denial of the Plaintiffs claim for relief the Defendant states that even if the matters pleaded in the Statement of Claim were proved the Plaintiff would not be entitled to the relief sought in paragraph 1 of the prayer of the Statement of Claim.

As for paragraphs 2 and 3 the Defendant denies that the Plaintiff is entitled to such relief. In the Supreme Court of Hong Kong

No. 2

Amended Defence

27th January 1978

(continued)

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# g DEFENCE

In the Supreme Court of Hong Kong

No. 2

Λmended Defence

27th January 1978

(continued)

If which is wholly denied the act of the Commissioner for Transport in reducing the number of vehicles to be registered as public cars by the terms of the said Gazette Notice (Extraordinary) of 6th July 1977 was wrongful that act did not prejudice the Plaintiffs position because as at the date of the Plaintiffs' application of 11th July 1977 the Commissioner for Transport had received two separate applications for the registration each of 50 vehicles as public cars on the 6th of July 1977.

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# 13. AND BY WAY OF FURTHER OR ALTERNATIVE DEFENCE

The Defendant says that the Statement of Claim discloses no cause of action.

#### Dated the 27th day of January 1978.

#### Dated the

#### day of 1980.

--Sgd.-(C.B. Edmonds) Counsel for the Defendant

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# Sgd. R.A. McCALLOUGH

(R.A. McCallough) Counsel for the Defendant

No. 3

Amended Reply

31st October

1978

No. 3

Amended Reply

1977 No. 2882

IN THE SUPREME COURT OF HONG KONG HIGH COURT

BETWEEN

LEUNG CHOW PUBLIC CAR COMPANY (a firm)

Plaintiffs

and

THE ATTORNEY GENERAL Defendant

#### AMENDED REPLY

1. Save as hereinbefore appears to the contrary and save and in so far as the same consists of admissions,

the Plaintiffs join issue with the Defendant upon his Defence.

In further answer to paragraph 1 of the Amended 2. Defence, the Plaintiffs say that the Defendant is estopped from alleging that the Plaintiffs were not the owners of the said vehicles (which is denied) by reason of the following matters :-

> (a) By a letter dated 22nd July 1976 sent to the Plaintiffs' solicitors, the Commissioner in pursuance of Regulation 17F of the Road Traffic (Registration and Licensing of Vehicles) Regulations specified the grounds for the refusal of the Plaintiffs' applications referred to in paragraph 3 of the Amended Statement of Claim.

- The Commissioner by the said letter treated (b) and/or expressly or impliedly admitted that the Plaintiffs were the owners of the said vehicles.
- (c) The Commissioner never raised the question of the Plaintiffs' ownership in the said vehicles by the said letter or at all prior to the proceedings in H.C.M.P. 750 of 1976.
- As a result of the matters aforesaid, the (d) Plaintiffs did not take delivery of the said vehicles and allowed Honest Motors Ltd. the vendors thereof to sell or dispose of the same.

3. In further answer to paragraph 7 of the Amended Defence, the Plaintiffs say that the Defendant is estopped from alleging that the Plaintiffs were not the owners of the said vehicles (which is denied) by reason of the following matters :-

- (a) By a letter dated 14th July 1977 sent to the Plaintiffs' solicitors, the Commissioner in pursuance of Regulation 17F of the Road Traffic (Registration and Licensing of Vehicles) Regulations specified the grounds for the refusal of the Plaintiffs' application referred to in paragraph 17 of the Amended Statement of Claim.
- (b) The Commissioner by the said letter treated

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In the Supreme Court of Hong Kong

No. 3

Amended Reply

31st October 1978

(continued)

In the Supreme Court of Hong Kong

# No. 3

Amended Reply

31st October 1978

(continued)

and/or expressly or impliedly admitted that the Plaintiffs were the owners of the said vehicles.

(c) The Commissioner never raised the question of the Plaintiffs' ownership in the said vehicles by the said letter or at all prior to the amendment of paragraph 7 of the Defence herein.

(d) As a result of the matters aforesaid, the Plaintiffs did not take delivery of the said vehicles and allowed Honest Motors Ltd. the vendors thereof to sell or dispose of the same.

In further answer to paragraphs 8 and 9 of the 4. Defence, the decision of the Commissioner to reserve 47 vacancies that was implemented in Gazette Notice (Extraordinary) 15 of 1977 dated 30th June 1977 and published on 2nd July 1977 and the failure or omission of the Commissioner to inform the Plaintiffs or the Court of his alleged determination referred to in paragraph 8 of the Defence (which is denied) lulled the Plaintiffs and/or their legal advisers into a false sense of security in thinking that the Commissioner had made specific provision for the 47 applications that they would be making after they obtained a declaration from the Court that they were entitled to have application for registration of 47 vehicles as public cars entertained. As a result thereof, the Plaintiffs were prejudiced and acted to their detriment in that

- (a) they did not make any application for registration of 47 vehicles as public cars before they obtained the said Declarations of Honourable Mr. Justice McMullin on 6th July 1977;
- (b) they did not at the trial of the said action make any application to the Court for damages to be assessed for the Commissioner's wrongful acts as declared by the Court as set out in paragraph 11(a) of the Statement of Claim herein.

**3**, **5**. If, which is not admitted, there was in existence at any relevant time the policy as pleaded in paragraph 8 of the Defence, the Plaintiffs say that by reason of the

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and ought not in law to have disqualified himself from properly entertaining the Plaintiffs' applications for registration and licensing of 47 vehicles as public cars. 4. 6 In further answer to paragraphs 9 and 11 of the

matters aforesaid, the Defendant is estopped from

applying the said policy with regard to the Plaintiffs

Defence. If the Commissioner had received two separate applications for registration each of 50 vehicles as public cars on 6th July 1977, which is denied, the Plaintiffs' right and position would only be subject to the Commissioner's exercising his duty, power or discretion under Regulation 18B(3) of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220 whereby the Plaintiffs' applications and the said alleged applications received by the Commissioner would be determined by lot.

#### WOO KWOK HING

Counsel for the Plaintiffs,

Dated the 31st day of October 1978,

WOO KWOK HING

Counsel for the Plaintiffs.

#### Dated the 18th day of April 1980.

Under Paragraph 15(B)

No. 4

Request for Further and Better Particulars of the Statement of Claim

H.C. Action No. 2882/1977 Leung Chow Public Car Co. v. A.G.

Request for Further and Better Particulars of the Statement of Claim

Of "Loss of profit for operating or loss of use of 47 public cars from 15th July 1976 till 31st October 1977 at 1,500 Hong Kong Dollars per public car per month for 15 and a half months", please state how the figure of 1,500 Hong Kong Dollars per public car per month is arrived at

# In the Supreme Court of Hong Kong

No. 3

Amended Reply

31st October 1978

(continued)

## Request for Further and Better Particulars of the Statement of Claim

25th February 1980

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1.

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No. 4

In the Supremegiving full particulars of the calculation including detailsCourt of Hongof the income and expenditure relevant to the said calcu-Konglation.

2. Under paragraph 15(C)

Request for Further and Better Particulars of the Statement of Claim

No. 4

25th February 1980

(continued)

- Of "Loss of profit for operating or loss of use of 47 taxis after 1st November 1977 at 2,500.00 Hong Kong Dollars per taxi per month and continuing", please state how the figure of 2,500.00 Hong Kong Dollars is arrived at giving full particulars of the calculation including details of the income and expenditure relevant to the said calculation.
- 3. Under paragraph 19
- Of "(A) The Commissioner has wrongfully deprived the Plaintiffs of their right to have the said 47 applications dated 11th July 1977 properly and duly entertained,
  - (B) The Commissioner has wrongfully and unjustifiably and unfairly put himself out of his power to duly and properly entertain the said 47 applications dated 11th July 1977, and
  - (C) The Commissioner has wrongfully and unfairly defeated, evaded and nullified the terms and intent of the said declarations of the Honourable Mr. Justice McMullin'',

please state whether there are any facts or matters relied upon other than those in the statement of claim or the reply. If so, please specify with sufficient particularity.

No. 5	In the Supreme				
Reply to Further and Better Particul Statement of Claim	Court of Hong Kong				
		No. 5			
IN THE SUPREME COURT OF HONO HIGH COURT BETWEEN LEUNG CHOW PUBLIC CA		Reply to Further and Better Particulars of Statement of Claim			
COMPANY (a firm)	$\underline{Plaintiff}$	14th March 1980			
and					
THE ATTORNEY GENERAL	Defendant				
FURTHER AND BETTER PARTICUL THE STATEMENT OF CLAIM PURS A REQUEST OF 25TH FEBRUAR	UANT TO				
Under paragraph 15(b) thereof					
Gross profits from hiring out a public car @ \$50 for 5 a.m. to 5 p.m. and @ \$50 for 5 p.m. to 5 a.m. each day for 30 days per month	\$3,000.00				
LESS: -					
depreciation \$32,000 divided by 60 months for 5 years x 12 months, about	\$6,400.00 p.a.				
licence fee, about	1,000.00 p.a.				
insurance premium, about	1,500.00 p.a.				
maintenance repairs and tyres, about	6,000.00 p.a.				
inspection of car, about	2,000.00 p.a.				
About	316,900.00 p.a.				
The monthly expenditure would be about \$1,408.00 per month. The monthly net earnings would therefore be \$3,000 less about \$1,500 = \$1,500 per month.					

30 Under paragraph 15(c) thereof

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Gross profits from hiring out a taxi

In the Supreme Court of Hong Kong	(a) $65$ for 5 a.m. to 5 p.m. and (a) $70$ for 5 p.m. to 5 a.m. each day for 30 days per month	\$4,050.00	
No. 5	LESS: -		
Reply to Further and Better Particulars of Statement of	depreciation \$30,000.00 divided by 60 months for 5 years x 12 months, about	\$6,000.00 p.a.	
Claim 14th March 1980	licence fee, about	500.00 p.a.	
(continued)	insurance premium, about	1,500.00 p.a.	
	maintenance repairs and tyres, about	7,200.00 p.a.	10
	inspection of car, about	2,000.00 p.a.	
	About	\$17,200.00 p.a.	
	The monthly expenditure would be about month. The monthly net earnings woul \$4,050 less about \$1,500 = \$2,500 per Under paragraph 19 thereof	d therefore be	
	You are not entitled to such partic	ulars	
	Dated the 14th day of March 1980.		
	(Sd.) WOO KWOK HING		
	Counsel for the	Plaintiffs.	
Appellants' Evidence	Appellants' Evidence <u>No. 6</u>		20
No. 6	Tse Kai Chow		
Tse Kai Chow Examination	<u>PW1 Tse Kai Chow</u> sworn in punti :		
in Chief	I live at Flat B3, 12/F., Mirandor Mansion, 60 Nathan Road, Kowloon.		
	I am managing partner of Leung Chow Public Car Co.		
	In November 1975, I instructed K. apply to Transport Department for regis and 100 PLB.		

In December 1976, I instructed my solicitors to In the Supreme take proceedings against A.G. in respect of registration Court of Hong of 25 PLB in HCMP 749/76 and in respect of 74 p.c. in Kong HCMP 750/76. Appellants' Evidence On 30/6/77, judgment was given in Plaintiffs' favour by McMullin J. in HCMP 749/76. Then I No. 6 instructed my solicitors to register 4 PLB with Transport Department. Tse Kai Chow Examination Have a look at P. 81 in Bundle B. This is covering Q. in Chief letter of your solicitors including 4 applications for (continued) registration of 4 PLB. Α. Yes. PW1: P. 82, P. 83, P. 84 and P. 85 were forms signed by me. (Bundle B referred to). PW1: P. 86 was Insurance Note for the 4 cars. P. 87 and P. 877 were invoices for 4 cars for registration. I was authorised by Co. to be owner of 4 PLB. The letter so authorizing me was sent to Commis-20 sioner of Transport as in P. 89. P. 90 is the letter approving my 4 applications. The 4 cars were registered as PLB. The Commissioner did not take any objection that I was not owner of these 4 PLB. The Commissioner did not take any objection to me registering these 4 PLB. I signed P. 79, a contract dated 2/7/76. When I applied for registration of PLB in 1977, I did not sign any contract with Honest Motors Ltd. 30 P. 79 is the contract. Q. Why do you say that? At the time when I ordered 100 vehicles from Honest Α. Motors, I signed this document. What was the basis of purchase of 4 vehicles Q. registered in 1977? It came from here (PW1 pointing at P. 79). I went Α. to Honest Motors Ltd. and told them that judgment was delivered in my favour, and I asked for delivery of the vehicles.

19.

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In the Supreme Court of Hong	Q.	How many vehicles did you ask to be delivered?	
Kong	Δ.	4.	
Appellants' Evidence No. 6	PW1:	The price was the same as in P. 79, but I'm not quite sure. All the vehicles for business purpose have fixed price.	
Tse Kai Chow Examination	Q.	Have a look at P. 23. This is the same contract. The unit price is \$45,600.	
in Chief	Α.	Yes.	
(continued)	Q.	In P. 79, the unit price is deleted.	
	Α.	Yes.	10
	Q.	And the figure is \$45,900.	
	Α.	Yes.	
	Q.	Two signatures, there are two signatures next is it.	
	Α.	Yes.	
	PW1:	One is my signature. The deletion of \$45,600 was possibly due to, in that period of time, evaluation of Japanese Years. I'm not quite sure. I say possibly. In P. 79 Bundle B, List Price is \$45,900 which is not contract price but the changed price. Still on PLB, please refer to P. 9 up to P. 12. That is your affidavit filed in proceedings 749. (Bundle B referred to).	20
	Α.	Yes.	
	PW1:	I confirm the truth of this affidavit. There are a number of exhibits from pp. 15 - 32. Apart from P.17 & P.32, I confirm the contents of the various exhibits there.	
		P.54 to P.56 is another affidavit of mine used in 749. I confirm the truth of the contents in that affidavit.	30
	Α.	Bundle A from P. 1 to P. 10, they are corres- pondence between your solicitors and Transport Department. Yes.	
		2	
		0.0	

	PW1:	I confirm truth of contents of letters written by my solicitors. P. 15 and P. 16 is a copy of contract I entered into with Honest Motors Ltd. on 30/6/76. I confirm my signature on it as buyer.	In the Supreme Court of Hong Kong Appellants'
	ୟ.	In P.P.19 and 20 is Supplement to that contract	Evidence
		you referred to.	No. 6
	Α.	Yes.	Tse Kai Chow
	Q.	Did you sign that supplement?	Examination in Chief
	A.	I couldn't find any.	(continued)
10	Q.	Did you in fact sign this document?	
	Α.	There is no my signature here.	
	Q.	PP.34-38 is one of your affidavits in $750/76$ .	
	A.	Yes.	
	Q.	Actually that is the only one in 750.	
	A.	Yes.	
	<b>ଢ</b> .	Do you now confirm the truthfulness of contents of that affidavit?	
	Α.	Yes.	
	ନ୍ଦ.	From PP. 41-67 are exhibits to your affidavit.	
20	Α.	Yes.	
	<b>ଢ</b> .	As far as these documents came out from you and your solicitors. Do you confirm the truth of the contents?	
	Α.	Yes.	
	Q.	Look at PP. 111-121. These are letters written by your solicitors and one of the application forms filled by you together with accompanying documents for 47 p.c.	
	Α.	Yes.	
30	Q.	Do you confirm truth of contents of these documents	?

A. Yes.

21.

In the Supreme Court of Hong Kong	<b>ଢ</b> .	Eventually your applications for 47 p.c. were refused by Commissioner?	
	Λ.	Refused.	
Appellants' Evidence No. 6	Q.	Did that come as a surprise to you or was it expected?	
Tse Kai Chow Examination	Α.	I thought my applications would be accepted because of the judgment of the Commissioner.	
in Chief (continued)	Q.	Judgment of the Court is at pp. 104-105 of the bundle.	
	Α.	Yes.	10
	Cour	t: I take it that all documents referred to you for your confirmation have been interpreted and explained to you in Cantonese.	
	Α.	Yes.	
	Q.	At P. 105 the declaration given by the Court in your favour is to the effect your company was entitled to have applications for registration 47 vehicles as p.c. entertained under the provisions of Reg. 6.	
	Α.	Yes.	
	Q.	Your application was refused on $14/7/77$ as in P.123.	20
	A.	Yes.	
	Q.	Have a look at Bundle C P.P. 19 & 20. This is contract between plaintiff company and Honest Motors Ltd. dated $9/7/77$ for the purchase of 47 Datsun 220C Diesel Sedan for p.c.	
	A.	Yes.	
	Q.	On L.H. bottom is your signature there?	
	Α.	Yes.	
	Q.	At PP.21-22, there is Supplement to the contract.	
	Α.	Yes.	30
	Q.	At P.22 you can find your signature in very middle of the page.	

Α.	Yes.	In the Supreme Court of Hong	
Q.	Do you confirm this contract and the Supplement was agreed to by you for your company?	Kong	
Α.	Yes.	Appellants' Evidence	
0		No. 6	
Q.	At the time of entering the contract were your com- pany able to pay the contract price for 47 cars?	Tse Kai Chow	
Α.	Yes.	Examination in Chief	
Q.	Were your company ready and willing to pay the same if you were registered with the department?	(continued)	
Α.	Yes.		
Q.	In fact Commissioner refused your applications on $14/7/77$ .		
Α.	Yes.		
PW1:	My original application in July 76 was for registra- tion of 47 p.c. If my application had been granted in July 76, the income for each vehicle would have been as follows: \$50 hire rate for day time and \$50 for night time. Day time means day shift from 5 a.m. to 5 p.m. Night time would be from 5 p.m. to 5 a.m. For one day, it would be \$100. That was income for hiring out each as a p.c. Expenses were licence, insurance and maintenance and depreciation. Licence was about \$1,000 per year. Insurance was around \$1,500 per year. Maintenance/repairs would be around \$6,000 per year. A p.c. could be used for a period of approx. 5 years. Depreciation is arrived at by dividing the vehicle price into 5 years. At that time the car price was around or a bit more than \$30,000. Around \$32,000 to \$23,000. Each car from P.15 in bundle A was \$34,900 and there was a discount \$2,617.50. The net price was \$32,282.50 to be divided into 5 years.		
Q.	Have a look at C19. There is a contract in July 77.		
Α.	Yes.		
Q.	The net price is slightly over \$30,000. It is \$30,005.		
	23.		

In the Supreme Court of Hong	Α.	Yes.	
Kong	Q.	The price of car was coming down.	
Appellants' Evidence	Α.	Yes. This was for use as taxi which was cheaper. At that time, this vehicle was purchased for p.c.,	
No. 6		yes.	
Tse Kai Chow Examination	Q.	Is there any difference in cars purchased for p.c. and taxis?	
in Chief (continued)	Α.	If vehicles were purchased for use as p.c. we had to pay tax but not for taxis.	
	Q.	For same car, is there any difference in price? Can you use same car for taxi or p.c.?	10
	Α.	Yes, except the price varies.	
	Q.	It would be cheaper for a car to be used as a taxi.	
	Α.	Yes, because of tax to be paid to government.	
	<b>ଢ</b> .	Every year is it necessary for a $p.c.$ to be inspected by government?	
	Α.	Yes, once a year.	
• •	PW1:	Formerly we had to pay no fee, now yes. It appears to be \$75. I'm not quite sure. We have to pay expenses for painting of body and overhaul of engine. It is around \$2,000 a year.	20
	Q.	How much would an operator of a $p.c.$ make a month taking into consideration income and expenses?	
	Α.	Around \$1,500 per month.	
	Q.	At end of 1977, how much would a taxi operator make per day?	
	Α.	\$65 for day shift and \$70 for night shift.	
	Q.	What are expenses for operational expenses for taxi at end of 77?	
	Α.	Also the same : licence, insurance and maintenance.	30
	PW1:	At that time, it appeared taxi licence was \$500 odd	

	per annum, but it is now more than that. It is double now. Insurance was the same then, about \$1,500 per annum. Maintenance was around \$6,400 per year. There was to be an inspection	In the Supreme Court of Hong Kong
	of a taxi yearly and inspection of the meter was to be half-yearly. Expenses for inspection of a taxi was \$2,000 a year. A taxi could be used for 5	Appellants' Evidence No. 6
	years. The price for a taxi at end of 1977 was around \$30,000. It was cheaper than p.c. because	Tse Kai Chow
	we need not pay tax which amounted to \$2,000 - \$3,000.	Examination in Chief
	The income of \$65 for day shift and \$70 for night shift was from hiring it out. End 77, 78 & 79, our net income was \$2,500 per month per unit as owner for hiring a car to a driver.	(continued)
	I have been in transportation business for 23 years since 1957. I have operated p.c.	
	I have operated taxis.	
	We have an organization for p.c. owners. It is called H.K. & Kowloon Public Cars Licence Holders Association. This association is still in existence. I'm the Chairman. Public cars have been phased out in H.K. That Association is an association for public vehicles which include PLB.	
ୟ.	There was an ordinance which came into existence in June 77 which provided owners of p.c. could registered them as taxis on payment of \$75,000.	
Α.	Yes. The first payment would be \$50,000 and the balance of \$25,000 to be paid in following year.	
Q.	This Ordinance came into force on $1/11/77$ .	
Α.	Yes.	
<b>ଢ</b> .	On $22/7/77$ , there was a G.N. setting out price tender for taxis.	
Α.	Yes.	
Q.	Look at P.125 in Bundle A. We can see penulti- mate figure is \$181,000 for one taxi.	
Α.	Yes.	

Court of Hong Kong	.,	Q.	Had you been granted 47 applications, would you have changed them into taxis?	
		Λ.	Yes.	
	Appellants' Evidence	<b>ୟ</b> .	You would have paid \$75,000 to change each into a taxi.	
	No. 6			
	Tse Kai Chow	Α.	Yes.	
	Examination in Chief	PW1:	The auction tender price was higher later.	
	(continued)	Q.	At P.138 Bundle A tender price for one car was \$242,828.	
		Α.	Yes.	10
		Q.	That was in September.	
		Α.	Yes.	
		Q.	It had gone up \$60,000.	
		Α.	Yes.	
		Q.	You said if you had been granted application for 47 p.c., you would have changed them into taxis by payment \$75,000 premium.	
		Α.	Yes.	
		Q.	Were your company able to pay that?	
		Α.	Yes.	20
		Q.	Were your company willing and ready to pay that?	
		Α.	Yes.	
		Q.	If H.C. granted your applications now, would your company able to pay \$74,000 premium each?	
		Α.	Yes.	
		Q.	Would your company willing and ready to pay that?	
		Α.	Yes.	

	Cross	Cross-examination of PW1 : I					
	Q.	Would you please look at Bundle B? Turn to P.23.	Kong				
	Α.	Yes.	Appellants' Evidence				
	Q.	You told the Court that you were subsequently registered 4 LB and you purchased these 4 LB	No. 6				
		pursuant to this contract.	Tse Kai Chow				
	Α.	Yes.	Cross- examination				
	Q.	The contract provided a price per unit at \$45,600.					
	Α.	Yes.					
10	Q.	But it also provided that price was subject to change or be revised at the time of delivery.					
	Α.	Yes.					
	Q.	If you turn to P. 25, you'll find engine and chassis numbers of 25 cars.					
	Α.	Yes.					
	Q.	It was out of those 25, I take it, you obtained the 4 you subsequently registered.					
	Α.	I don't know.					
	Q.	Was there any contract for the other 75 LB?					
20	Α.	These numbers were available after shipment of these vehicles arrived in H.K.					
	Q.	In other words, when you signed contract on $2/7$ , the cars had not arrived in H.K.					
	Α.	The vehicles listed down here were already in H.K. As to the others, I don't know.					
	Q.	Was a list even given to you of 75 vehicles you had agreed to buy?					
	Α.	I can't recollect.					
20	Q.	You have been asked by your solicitors to produce					
30	Α.	all documents relating to this action. Yes.					

27.

In the Supreme	ହ.	And you have done so.	
Court of Hong Kong	Λ.	Yes.	
Λppellants' Evidence	Q.	Please turn to P. 79. P. 79 is another copy of this contract. Is it not?	
No. 6	Α.	Yes.	
Tse Kai Chow Cross- examination	Q.	But with a difference that an alteration was made by hand in the price.	
(continued)	Α.	Yes.	
	Q.	When was that alteration made?	
	Α.	I can't remember.	10
	Q.	Can you say approx. when? e.g. 76 or 77?	
	Α.	I can't remember.	
	Q.	Was the alteration made because Honest Motors insisted upon it?	
	Α.	I can't recollect. I was handed this document for signature, and I signed accordingly.	
	Q.	Because you knew Honest Motors was entitled to increase the price if they wished to do so.	
	Α.	Yes, because it was stipulated here.	
	Q.	Would you turn to P. 91? This is one of the invoices for one of 4 PLB you purchased.	20
	Α.	Yes.	
	Q.	But engine numberand chassis number are different from those in contract in 1976.	
	Α.	Yes.	
	Q.	So the 4 vehicles you purchased were obviously not the ones you had originally agreed to buy.	
	Α.	Any way as long as they provided me with the vehicles that would do.	

Q.	But they were not the ones you had originally agreed to buy?	In the Supreme Court of Hong Kong
Α.	I did not check the numbers. As long as the	
11.	Government approved these vehicles, that would do.	Appellants' Evidence
Q.	I understand that, but you have not answered my question.	No. 6
		Tse Kai Chow
Α.	I submitted the vehicles for inspection of govern- ment department, and as long as government department said "yes", I was alright.	Cross- examination
	·F ···································	(continued)
ୟ.	Would you please turn to Bundle A and look at P.15? This is contract in 1976 in which you agreed to buy 100 cars for p.c. use.	
Α.	Yes.	
Q.	Was this agreement made on $30/6/76$ ?	
Α.	I don't remember. It is written down here. Yes. Here it is stated $30/6/76$ .	
Q.	And that was the date when the agreement was signed. Was it?	
Α.	I do not remember.	
Q.	If there had been, you would have produced it to your solicitors, I expect?	
Α.	If my solicitors asked me to hand over it, I would have certainly handed it over. If not, I do not know if I should.	
Q.	Do you know if on $30/6$ the cars in contract had been in H.K.?	
Α.	I don't know.	
<b>ଢ</b> .	Even if they been in H.K. They would not have been ready for delivery, would they, because they would have to be treated before they could be delivered?	
Α.	The vehicles had been ready before they arrived in H.K. even the painting of the body.	
Q.	But after the journey from Japan they had to be	

In the Supreme Court of Hong		dewaxed and given a going-over.	
Kong Appellants' Evidence	Λ.	No. Once they arrived in H.K., delivery could be made immediately.	
	Q.	Would you please turn to P. 17? Did you obtain	
No. 6		that Insurance Certificate with a list of vehicles attached to it?	
Tse Kai Chow	Α.	Yes. That is cover-note.	
Cross- examination			
(continued)	Q.	It is dated $15/7$ more than 2 weeks after the contract.	
	Α.	Yes.	i o
	ଦ୍	Why is that?	
	Α.	This cover-note was to be given to Transport Department at the time of tendering applications in order to obtain licence book.	
	Q.	Why did you wait until $15/7$ to insure the vehicles?	
	Α.	Because at the time when we went to Transport Department to issue the licence book the licence fee and documents as well as this note were handed over to Transport Department.	
	Interpreter: (Witness wants question to be repeated)		
	Q.	Please.	
	Α.	We have to wait for all the formalities to be com- pleted before going to T.D. for the insurance of the licence book. It is no use going to T.D. with the cover note only before the other formalities are ready.	
		(T.D. = "Transport Department")	
	Cou	rt: Adjourned to 9.30 a.m. tomorrow.	
		Sd (B. Liu) Judge of the High Court 16/4/80	30

	17th 4	April 1980 (9.30 - 1.08 & 2.30 - 4.38)	In the Supreme Court of Hong
	Cora	m: Hon. Liu, J. in Court	Kong
	Арреа	Appellants' Evidence	
	9.30	No. 6	
	PW1	Tse Kai Chow	
	Cros	Cross- examination	
	Q.	Your firm began proceedings in $750/6$ on $17/12/76$ , by that time Honest Motors had already sold the 47 vehicles for the registration of which you had applied to Commissioner on $15/7$ .	(continued)
	Α.	I do not know.	
	Q.	Your firm never acquired any of those 47 vehicles.	
	Α.	But I had already signed the contract in order to buy the vehicles.	
	Q.	Yes. We know that, but you never took possession of those vehicles. Did you?	
•	Α.	I was not issued with any licence. So how could I obtain possession of my vehicles?	
	ବ.	You began present proceedings on 12/10/77, by that time Honest Motors had sold 47 vehicles for the registration of which you had applied earlier. Is that not right?	
	Α.	I do not know whether they were sold or not.	
	<b>ୟ</b> .	Did you ever pay for any of the vehicles. You agreed to buy from Honest Motors?	
	Α.	I paid a deposit of \$20,000. This is the receipt. (2 blue documents handed over to counsel).	
	Q.	You handed me 2 receipts for \$10,000 each one dated $30/6/76$ and the other dated $2/7/76$ . I think one of them, the one for $30/6/76$ , referred to your contract of purchase for use as p.c. Is that not right?	· · · · ·
	Α.	Yes.	

In the Supreme Court of Hong Kong	હ.	Was that deposit for $10,000$ made on $30/6/76$ refunded to you by Honest Motors?	
Appellants'	Λ.	No.	
Evidence	હ.	Why not?	
No. 6	Α.	Because it was a deposit for the purchase of $p.c.$	
Tse Kai Chow Cross- examination (continued)	હ.	Would you look at Bundle A P.15? This is the contract for the purchase of 100 vehicles for p.c. use and also provided the deposit would be refunded if applications were to be rejected by H.K. Government in due course.	10
	Α.	If we refused to purchase the vehicles after placing this order, a charge would be made by H.M. ("H.M." = "Honest Motors").	
	ନ.	Why was your deposit not refunded in accordance with the contract?	
	Α.	It was not refunded, and it was also not refunded for the other receipt for \$10,000 for purchase of 100 LB.	
	Q.	Why not?	
	Α.	I was told since I had signed the contract with him, I must buy those vehicles. Anyway I was going to ask for the return of the deposit.	20
	Cour	t: Do you want the documents in?	
	Scott	: I am not concerned with the one dated $2/7/76$ .	
	Woo:	Perhaps only the one for p.c. should be exhibited.	
	Cour	t: Mark the one dated $30/6/76$ "P1".	
	<b>ଜ</b> .	The sum of \$10,000 represented by that receipt is the only sum you paid H.M. for purchase of vehicles for p.c. use. Is that right?	
	Α.	Yes.	30
	ଢ.	Would you please look at Bundle C P.19? This is contract dated $9/7/77$ between your firm and II.M. for purchase of 47 cars for p.c. use.	

Α. Yes.

That does not provide for any deposit. Does it? Q.

The payment in this receipt ("P1") is included in Α. this contract.

Court: "Refers to this contract"?

Yes. "also refers to this contract". Interpreter:

It is not referred in the contract at all. Α.

- Court: He says the receipt also refers to the contract and not the other way round.
- 10 Q. Did you see any of vehicles, subject of this contract?
  - I had bought a total of about 100 odd to 200 from Α. H. M. Ltd, and I had never seen any one of it because all these were brand new vehicles. So it was not necessary for me to examine them closely.
  - Q. Did you intend to operate any of these 47 vehicles as p.c.?
  - Α. Yes, all of them.

What was total capital investment required to Q. operate 47 p.c. at this time?

- Α. You have to pay  $\frac{1}{4}$  of the price of the vehicles in order to obtain delivery of vehicles.
- Is that the only capital investment that would be Q. required -  $\frac{1}{4}$  of purchase price?
- And there must be a reserve fund in order to Α. operate this business.

How much? Q.

- Α. At that time, I had \$1 million odd in Bank of America and facilities of \$4 million with same bank.
- 30 Do I understand you would have to pay  $\frac{1}{4}$  of purchase Q. price and borrow rest on hire-purchase terms?
  - Α. No.

Court of Hong Kong

Appellants' Evidence

No. 6

In the Supreme

Tse Kai Chow

Crossexamination

In the Supreme Court of Hong	<b>ୟ</b> .	How would you acquire 75%?	
Kong	Λ.	I possibly would have paid $\frac{1}{2}$ or over $\frac{1}{2}$ of purchase price.	
Appellants' Evidence	<b>ୟ</b> .	But what about balance of purchase price?	
No. 6 Tse Kai Chow	Α.	That would be mortgaged with either my banker or any other bank or even with H.M. Ltd.	
Cross- examination	ଜ.	And you would have had to pay interest on that. Wouldn't you?	
(continued)	Α.	Yes.	
	ନ.	But you have not allowed for interest in your cal- culation for profit? Have you?	10
	Α.	Right.	
	<b>ଜ</b> .	In order to operate a business of 47 vehicles you would have had to acquire an office. Would you not?	
	Α.	Yes.	
	ନ.	With staff to run it.	
	Α.	Yes.	
	<b>ଜ.</b>	But you have not allowed cost of that in your cal- culation of profit. Have you?	20
	Α.	I had been operating the p.c. business. I have a radio. So I had already had a team of staff there including radio station operator. So even if I had some more p.c. the expenditure for the staff would have been included.	
	Q.	How many p.c. did you operate in 77?	
	Α.	There were 175 p.c. under the management of our company in 1971 to 1974.	
	Q.	I asked you how many $p.c.$ you operated in 77.	
	Α.	Around 70 - 80.	30
	<b>ୟ</b> .	Were they all operated from Flat B3, 60 Nathan Road, $12/F$ ?	

A. Yes. There was a radio station there.

Q. And how many people were in this team of staff?

- A. Around 7.
- Q. Were they all working in your flat?
- A. Yes.
- Q. When the Commissioner refused to register your vehicles in 77, did you make any application for taxis by tender when the next opportunity arose?

In the Supreme Court of Hong Kong

Appellants' Evidence

No. 6

Tse Kai Chow

Crossexamination (continued)

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A. I had on many occasions but with no success.

- Q. How many did you apply for in October or November 77?
  - A. 3 to 4 per one tender 6 to 7 in another & 7 to 8 per another - I can't remember how many.
  - Q. But on figure you have provided, less than 20.
  - A. Yes.
  - Q. There was no reason why you should not apply for 47 taxis.

A. We had to pay a tender amounting to \$200,000 for taxes, but we did not have to pay that for p.c. Moreover the profit for operating the taxis is \$2,000 odd while that for p.c. was \$1,500, so p.c. were more attractive to me.

- Q. You said you put in 3 tenders. Were they accumulative tenders or alternative tenders?
- A. What do you mean?
- Q. Did you ask for all your tenders to be granted or one or two to be granted?
- A. I tendered on separate occasions, and I asked for the lowest tender be accepted.
- 30 Q. So you only in fact applied for a maximum of 5 taxis.
  - A. Yes.

In the Supreme Court of Hong Kong	Q.	And the reason your tenders were rejected was because your tenders were too low.	
Appellants'	Α.	Yes.	
Evidence No. 6	Q.	Going back to your claim for loss of profit, you have calculated it on basis of income of \$100 for a day and a night for one p.c.	
Tse Kai Chow Cross-	A.	Yes.	
examination (continued)	Q.	Would you receive that sum if the vehicle were off the road because of accident or due to mechanical failure?	10
	Α.	Yes. And if the car was damaged due to traffic accident, I would be compensated.	
	Q.	Who would compensate you?	
	A.	The driver.	
	Q.	Do you have some form of written agreement under which you let out $p_{\bullet}c_{\bullet}$ on these terms?	
	Α.	No.	
	Q.	But how do you know the driver would compensate you in terms you suggest?	
•	Α.	At the time of interview it was clearly told to driver. In addition a sum of \$500 - \$1,000 was collected as deposit.	20
	Q.	Do you mean to say you let out dozens of p.c. with- out written agreements?	
an an an Ara	Α.	Right. Simply a deposit was collected. No receipt was issued.	
	Q.	Has your partnership submitted any return showing hiring rate of p.c. and other particulars in relation to the hire to Commissioner of Transport?	
	Α.	Before 1970 when the licence was suspended for 2 years, yes.	30
	Q.	Are you aware before a p.c. is hired, the registered owner and hirer must complete 2 documents in form approved by Commissioner of Transport?	

- A. They were not signed after 1971, i.e. after suspension of the licence.
- Q. It is a perfectly simple question. Are you aware of that requirement?

A. Formerly yes I mean before 1971 when Transport Department asked us to sign these forms every month, but later there was no such necessity. But we had our business register i.e. records of messages received from radio station.

- 10 Q. You presumably have available documents showing what profits you made on operation of p.c.?
  - A. Yes.
  - Q. Why have these documents not been produced in this action?
  - A. It is a fact that everybody knows about the profit of operating this kind of business even the Transport Department know it.
  - Q. Presumably you have also accounts of partnership showing capital available.
- 20 A. Which company?
  - Q. The plaintiff firm.
  - A. Do you mean the former one?
  - Q. The plaintiff firm.
  - A. This is a partnership business of 2 persons.
  - Q. Would you kindly answer my question?
  - A. I have, but my other partner told me that we have equal share in partnership business i.e. \$1.5 million each.
  - Q. Have you operated taxis since 1977?
- 30 A. Yes. In 1960, I had to N.T. taxis.
  - Q. And you presumably have documents showing how profitable operating taxis has been since 77?

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In the Supreme Court of Hong Kong

Appellants' Evidence

No. 6

Tse Kai Chow

Crossexamination

In the Supreme Court of Hong Kong Λ.

Appellants' Evidence

No. 6

Tse Kai Chow

Crossexamination

(continued)

Yes. As to hire rate etc., there is a record of this.

Scott: It is quite clear discovery has been totally inadequate if not in existence in the light of this witness' evidence. In my submission I should not have to cross-examine his witness on profit in the absence of production of documents which on his own admission are in his custody, possession or power. I would invite Y.L. to give me leave to defer remainder of my cross-examination on this subject and to order him to make discovery of 3 classes of documents to which he had just referred in answer to me. I would ask discovery be by supplemental list verified by affidavit.

Woo: I'm not opposing.

Scott: I'm concerned only with documents showing profitability: the first is documents showing profitability of p.c., second the documents showing profitability of taxis and thirdly accounts of partnership which of course would increase income and capital accounts.

Court: Adjourned 15 minutes.

## 10.55 a.m.

Scott: My learned friend and I have agreed two figures subject to liability. The two figures are: \$1,276 net profit before tax for operation of a p.c. at the material time per month. The corresponding figure for the operation of a taxi is agreed at \$1,200 per month. The particulars given by plaintiffs in P.P. 21 & 22 in Bundle B are therefore to be ignored. In those circumstances, I have no further question of the witness.

Lee: I agree.

PW1 reminded of his former oath

Re-examination Re-examination of PW1 :

- Q. In regard to your application in July 76, they were refused by the Commissioner.
- A. Right.

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Q.	At that time you had already made a contract with $H_{\bullet}M_{\bullet}$ to buy 100 vehicles for p.c.	In the Supreme Court of Hong Kong
Α.	Right.	
Q.	Had Commissioner approved your application for	Appellants' Evidence
	registration of 47 public cars in July 76, would you have taken delivery of the 47 cars under the contract	No. 6
	you had made with H.M.?	Tse Kai Chow
Α.	Yes.	Re-examination
<b>Q</b> .	Similarly in relation to your applications for registration of 47 p.c. in July 77, had Commissioner approved your applications, would you have taken delivery of 47 cars from H.M. under the contract?	(continued)
Α.	Yes.	
ଢ.	You produced 2 receipts and actually we were talking about one of them - the receipt dated $30/6$ for \$10,000 concerning purchase of p.c.	
Α.	Yes.	
Q.	That was in relation to a contract in June 76 and that was paid under that contract in June 76.	
Α.	Yes.	
Q.	You said you never got the refund of that sum.	
<b>A</b> • ,	Right.	
ବ.	And you said that payment continued in the receipt for \$10,000 was included in contract and also re- ferred to contract in 1977 at P.19 of Bundle C. What do you mean?	
Α.	That is the deposit referred to in receipt dated $30/6/76$ is transferred to this contract.	
Q.	The contract at C19?	
Α.	Yes.	
Lee:	That is our case, my lord.	
Scott	: If I may, I will call my evidence and address Y.L. later.	

In the Supreme Court of Hong Kong. **Respondent's Evidence** 

No. 7

Peter Frederick Leeds

My business address is Transport Department,

Respondent's Evidence

No. 7

DW1 Peter Frederick Leeds sworn in English :

Guardian House, 32 Oi Kwan Road, H.K.

Peter Frederick Leeds

Examination in Chief

I am presently Deputy Commissioner for Transport.

I am 49.

I arrived in H.K. in 1951 having done my national service and worked in U.K.

I served in H.K. Police Department for about 5 years. Since then I have been various government departments.

I joined the T.D. in 1972. ("T.D." = "Transport Department").

I became Deputy Commissioner in 1979.

During my service in  $T_D_{\bullet}$ , I have been conversant with government policy and practice in relation to  $p_{\bullet}c_{\bullet}$ 

I have also been conversant with legislation relating to p.c.

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The question of phasing out of p.c. was first considered by Transport Advisory Committee in 1975.

The main reason for phasing out p.c. were p.c. were not performing functions originally prescribed for them and many had been illegally operated as what we call "pirate taxis".

Following discussions in Transport Advisory Committee, there was a recommendation to Governor-in-Council that p.c. should be phased out.

- Q. Did Department consider phasing out of p.c. as desirable for reasons you have given?
- A. Yes.

- Q. What stand did department take pending decision of Ex. C?
- A. The Commissioner for Transport instructed that the issue of p.c. licences should be suspended pending a policy decision by the Governor-in-Council.
- Q. Why was that done, do you know?
- A. The reason for doing this was: it appeared undesirable to continue issuing licence for a class of vehicles which might be phased out.
- Q. On 20/11/75, following the decision in case of Wong Kwong Shing v. A.G., did T.D. receive certain advice from c.c.?
- A. Yes.

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- Q. What was the effect of that advice?
- A. The advice was a limit should be set for those classes of vehicles for which licences were not being granted.
- Q. In other words: a policy instead of not issuing any further licences, there should be a limit.
- A. The intention was, to implement that policy, a limit be set at the number of licences already issued.
- Q. In fact, was G.N.2670 published on 5/12/75 limiting p.c. to a maximum 1,388.
- A. Yes.
- Q. Did that figure represent number of vehicles actually registered at end of November 75 plus what was known as committed vacancies?
- A. Yes.
- 30 Q. On 6/4/76, did the Ex. C. meet and make an order relating to government's intention?
  - A. Yes.
  - Q. What did Ex. C. order?

Kong \_\_\_\_\_ Respondent's

Evidence

In the Supreme

Court of Hong

No. 7

Peter Frederick Leeds

Examination in Chief

In the Supreme Court of Hong Kong Respondent's	Α.	The Ex. C ordered that legislation should be prepared to implement the new policy on p.c. and a public announcement should be made on this policy.	
Evidence	Q.	And was that done?	
No. 7 Peter Frederick	Α.	Yes.	
Leeds	Q.	Would you look please look Bundle C? Turn to	
Examination in Chief		<b>P.5.</b> Is this an example of publicity which appeared in English as we can at <b>P.7</b> Chinese press following policy of phasing out?	10
(continued)	Α.	Yes.	
	Q.	Between 22/6/77 & 8/7/77, did you act as Commis- sioner for Transport?	
	Α.	Yes.	
	Q.	While Mr. Mcpherson the Commissioner was on leave.	
	Α.	Yes.	
	Q.	Had you previously acted as Commissioner of Transport on a number of occasions?	
	Α.	Yes.	20
	Q.	We know judgment in $749/76$ was given on $30/6/77$ . Prior to that time, did you take advice from c.c. on limit of p.c.?	
	Α.	Not directly but advice was given to officer in charge of p. vehicle section of Licensing Office. He informed me of this advice.	
	Q.	What, you were given to understand, is the advice?	
	Α.	That the Committed vacancies need not be included in the gazetted limit.	
	Q.	So that if that advice is right you were entitled to reduce the number in the gazetted limit by the number of committed vacancies.	30
	Α.	That is correct.	

Q.	Did you in fact wish to do so if it was lawfully possible?	In the Supreme Court of Hong Kong
Α.	Yes.	Respondent's
Q.	Why did you wish to do so?	Evidence
Α.	In order to effect the policy of not issuing additional	No. 7
	licences.	Peter Frederick Leeds
ୟ.	That is not issuing further licences of the type, you said, that were being abused?	Examination in Chief
Α.	Yes.	(continued)
Q.	If you had reduced the gazetted limit by the full number of committed vacancies, what number would you have reduced it? Turn to P.10 Bundle C. This is, in fact, a memo on your behalf from Mr. Cheung Yuk Yin to Secretary of Environment dated 29/6/77. Perhaps, we will look at this for the moment : "G.N. 2290"	
Lee:	I understand from my learned friend he is not calling Mr. Cheung, and I object to it on the ground of hearsay.	
Cour	t: Are we not concerned with "malice"?	
Lee:	If Y.L. overrules my objection, I must be bound by that.	
Scott	The question is : this document is in evidence by the plaintiffs as an agreed document. At the moment, I'm only asking him to refresh his memory by the figure.	
Lee:	This document is agreed as to authenticity only. It is not permissible for witness to look at somebody else's document to refresh his memory.	
Cour	t: I would allow the proposed course to be taken, after all it was a memo written on behalf of Mr. Leeds by Mr. Cheung. I take it that it was so written was it?	
DW1:	Yes. It was on my instructions.	
Cour	t: Did you have a look at it before it was sent out?	

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In the Supreme Court of Hong	Α.	I cannot recall seeing it before it was sent.	
Kong	Q.	Did you see it after it was sent?	
Respondent's Evidence	Α.	Yes.	
No. 7	Q.	If the number were reduced to 1,388, by eliminating committed vacancies what would be the new number?	
Peter Frederick Leeds	Λ.	For p.c. 1,829.	
Examination in Chief (continued)	Q.	And you have said this document was written on your instructions. (Para 3) I'm simply reminded witness of what it is said. Is draft notice referred to on P.11 in Bundle?	
	Α.	Yes.	
	Q.	Which as we can see reduces number of p.c. to 1,329.	
	Α.	Yes.	
	Q.	Following that notice, was there further advice received from $c_{\bullet}c_{\bullet}$ ?	
	Λ.	Yes.	
	Q.	And what was the effect of that advice?	
	Lee:	I think for the purpose of the record, Y.L. would be good enough to record my objection : it is hearsay.	
	Cour	t: But this is not sought to be introduced as proof of the truth or falsity of that advice.	
		Subject to that qualification, I would concede it is alright.	
	Q.	(Question repeated)	
	Α.	The advice was to increase the limit for p.c. by 47.	
	Q.	From what?	
	Α.	47, additional to 1,329.	
	<b>ୟ</b> .	In another words, the reduction was smaller than the one you wished to make.	
· ·			
		44.	

- A. Yes.
- Q. What did you understand the reason for those 47 vacancies to be preserved within the limit?
- Lee: If witness would have to guess I would object but in fact he was told of the reasons then subject to my earlier objection i.e. he is not here to give evidence as to correctness or otherwise of that advice but as to fact that that advice had been given, then I would not object.
- 10 Scott: In asking the witness his understanding I am asking his state of mind which is one of the issues in this action. I shall in due course ask leave to put to him the question : "What was basis of that understanding?" Both questions are relevant and permissible.
  - Lee: If there is no question of guess work, I would not object.

Court: But there may be.

Lee: .....

20 Scott: I was not asking witness to guess. I was just asking him to tell Y.L. his understanding.

Court: I would allow that.

- Q. What was your understanding as to why c.c. considered you should reserve 47 vacancies in gazetted limit?
- A. There was an action related to 47 p.c. then being heard, and it might be improper to reduce the number before the result of that action is known.
- Q. Did you accept that advice?
- 30 A. Yes.
  - Q. And accordingly, as published, did GN 15, my lord, the reference is A109, merely reduce the limit to 1,376?
  - A. Yes.

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Examination in Chief

In the Supreme	Q.	It is dated 30/6/77, signed by you and published in	
Court of llong Kong		government Gazette (Ex.) on $2/7/77$ .	
Respondent's	Α.	There is correct.	
Evidence	<b>ୟ</b> .	Was judgment given in 750 on $6/7/77$ ?	
No. 7	Α.	I believe so.	
Peter Frederick Leeds	Q.	Did you consider what action to take before that	
Examination in Chief		judgment was given if the judgment did not require the Commissioner to register any of the vehicles referred to in the action?	
(continued)	A.	Yes. I considered it necessary to comply with the	10
	•	policy by reducing the number to the number of vehicles actually licensed.	
	<b>Q</b> .	And following the judgment, was further legal advice taken by your department?	
	A.	Yes.	
	Q.	And what was the legal advice you received at that stage?	
	Α.	The advice was that the application should be enter- tained and could be considered in the context of Government policy on p.c. at that time.	20
	Q.	Can you be a little bit more specific? First of all, did you receive any advice whether or not you were entitled in the light of the Court's judgment to reduce number of vacancies?	
	Lee:	I rather my learned friend would not lead on it.	
	Α.	The advice was that after considering the application, it would be in order to adjust the limit.	
	Q.	What applications do you mean?	
	Α.	I referred to applications for registration of 47 $p.c.$	
	Q.	I'm sorry, we are at cross purposes. Following the judgment, did you receive any advice on the effect of the judgment?	30
	Α.	I was advised the judgment did not necessarily mean that licences would have to be granted.	
		46.	

- Q. Yes.
- A. And if licences were not granted, it would be possible to revert back to the original limit imposed of 1,329.
- Q. Were you advised if there was an objection to the reduction of gazetted limit to that number i.e. 1,329?
- A. No.
- Q. Did you have any reason to believe there was any legal reason why you should not reduce the limit to 1,329 following the judgment in Action 750?

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Examination in Chief

- 10
- A. I knew of no reason.
- Q. And was that in fact done by GN 16 which we can find in P. 110 of Bundle A?
- A. Yes.
- Q. That is, as we can see, signed by you, dated 6/7 and published in Government Gazette (Ex.) on 7/7/77.
- A. Yes.
- 20 Q. We know that subsequently the plaintiffs applied on 11/7 for 47 vehicles to be registered as p.c. Was that application considered by you personally or not?
  - A. No. By that time the Commissioner Mr. Macpherson had returned to duty.
  - Q. It was, however, refused on the ground that there was no vacancy for such registration. Was that inconsistent with any legal advice you had received?
  - A. No.
  - Q. Or with any such advice that you were aware of?
- 30 A. No.
  - Q. Prior to the refusal of plaintiffs' application of 11/7, did you receive other applications for p.c. registration in July 1977?

I was aware that other applications had been Α. In the Supreme received, but I did not see them personally. Court of Hong Kong Q. Would you turn to P.12 Bundle C? It would appear it is an application by V.E.E. Ltd. for 50 p.c. Respondent's I just draw your attention to that. Would you Evidence please turn to P.14? It appears to be an appli-No. 7 cation from Sammel Fermand Ip for registration of Mr. Leeds, if in that that Peter Frederick 50 p.c. dated 6/7/77. had been vacancies for p.c. when the plaintiffs Leeds applied on 11/7, how would the department have 10 Examination in resolved the question who should have the Chief vacancies as between Mr. Ip, V.E.E. Ltd. and the (continued) plaintiffs? Α. This would have been an unusual situation, and it is likely the advice of Transport Advisory Committee would have to be sought, but the most likely possibility would have been allocation by ballot. Would that be pursuant to Reg. 18B(3)? Q. (Copy handed to DW1). 20 Yes. Α. In carrying out your duties as acting Commissioner Q. for Transport, were you actuated by any malice towards the plaintiffs? Α. No. Q. In carrying out those duties, did you at any time think you were acting outside your powers? Α. Because at each stage legal advice was sought. No. Q. Was such legal advice invariably acted on? Α. Yes, in every case. Cross-Cross-examination of DW1 : 30 examination Q. Apart from documents disclosed in this Court, are there other written advices pertaining to this matter from the Legal Dept?

A. I cannot recall any document directly from the Legal Dept., but there are records of conversations between c.c. and staff of T.D. Q. I don't want to trap you in any way and i.e. why I ask you to look at Bundle C. What I would like you to do is to go through the index and check the documents. The question I want you to answer is: "whether apart from those documents contained in Bundle C whether there are written advices or written records of oral advice from the Legal Dept?"

In the Supreme Court of Hong Kong

**Respondent's** Evidence

No. 7

examination

(continued)

**Peter Frederick** 

- I can recall there are written records of discussions Leeds Α. between c.c. and T.D. staff on T.D. files. Cross-
- Do you know plaintiffs' history of applications for Q. PLB and p.c. in 76 and 77?
- I'm aware of it, but I don't have details of it. Α.
- Q. Please look at Bundle A in that case. P.1. Do you accept from me on 17/11/75, the plaintiffs through their solicitors, asked to be supplied with application forms for registration of 200 vehicles as p.c.?
- Α. Yes.
- 20 Q. Your memory might have faded in these years, but were you aware of it at the time?
  - I recall the number of 200, but I did not necessarily Α. relate it to the plaintiffs.
  - Q. Fair enough. Look at P.3 Bundle A. The number was reduced from 200 to 105?
  - Α. Yes.
  - Q. Were there at the time in fact 105 vacancies for p.c.?
  - There were at the time what we call committed Α. vacancies i.e. .....
- 30 We all know what it is. Were there 105, both Q committed and uncommitted, vacancies?
  - Α. There were vacancies, but I can't be sure now of their status.
  - Q. P.5 please. This was a reply by your Dept to the last letter at P.3.

49.

In the Supreme Court of Hong	Α.	Yes.	
Kong	Q.	It does not deny it had 105 vacancies.	
Respondent's Evidence	Α.	Yes.	
No. 7	Q.	Were you then acting Commissioner in January 76?	
Peter Frederick Leeds	Α.	I can't recall.	
Cross- examination	Q.	You were very high up in the Department if not No.1, then No.2 or No.3?	
(continued)	Α.	At that time I was Assistant Commissioner, No.2.	
	Q.	So when No.1 was away, you were acting as No.1 if in H.K.	10
	Α.	Yes.	
	Q.	Were you aware of this reply or a reply of this nature?	
	Α.	I was aware of replies of this nature, but I can't recall this specific reply.	
	Q.	You would not disagree with what this letter said. Would you? The whole letter. Have you read it?	
	Α.	Yes. At the time I could see nothing wrong.	
	Q.	Do you mean to say now you can?	
	Α.	Yes. The advice given following the action was that it was not necessary to reserve the committed vacancies.	20
	Q.	Apart from that, is there anything wrong with it as you now look at it?	
•	Α.	I can't see anything wrong with it.	
	<b>હ</b> .	The writer of this letter seems to be saying this. I would paraphrase it and see if you agree. Right? "Yes, there were vacancies but they were all com- mitted to various people." "And when I look at the limit set for p.c., there is no more vacancy left for you." Is that right?	30
	Α.	There is correct.	

ଢ.	"Because of that, your application cannot be entertained." Is that right?	In the Supreme Court of Hong Kong
Α.	That is correct.	andres a Marcan de Vicense
Q.	"So that I did not even have to consider your appli-	Respondent's Evidence
	cation on merit." Is that correct?	No. 7
Α.	It didn't say that.	Peter Frederick Leeds
Q.	Fair enough. Do you agree with me in the light of that matter, it appears the plaintiffs' application was not considered on its merits?	Cross- examination
Α.	I cannot say that because I don't know the manner in which this application was dealt with.	(continued)
Q.	It would appear Mr. Cheung Yuk Yin is the person to ask. Is that right?	· ·
Α.	He draft with that application.	
ଦ.	Assume yourself to be on the applicant side, is it reasonable of him to think that this application had not been entertained on its merits because there wer no more vacancies?	e
Α.	I would have read it that the application might have been considered but licences could not be issued at that time because there were no vacancies.	
ୟ.	May I draw your attention to last line in that letter: "It cannot be entertained". Does it not mean the application was a non-starter because of the limitation?	
Α.	It was certainly stopped at that time.	
Q.	You know very well the procedure in your departmen in processing application of this sort.	t
Α.	Yes.	
Q.	Mr. Cheung Yuk Yin was a very experienced man in your department in handling applications of this kind. Is that right?	
Α.	That's correct.	

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In the Supreme Court of Hong	Q.	What was his official title then?		
Kong	Α.	I think he was then Senior Executive Officer (Public Vehicles).		
Respondent's Evidence	ୟ.	He was pretty high up in hierarchy of your depart- ment. Is that right?		
No. 7				
Peter Frederick Leeds	Α.	He was not particularly high in the department, but he was second most senior officer in the Licensing		
Cross-		Division.		
examination	Q.	A person in that position would know, on any given		
(continued)		day, whether there were uncommitted vacancies.	10	
	Α.	Correct.		
	Q.	At that point of time, it was correct to say that for your department committed vacancies were not vacancies available to other people. Is that right?		
	Α.	That is how we regarded it as, yes.		
	Q.	At that time, it is common ground the plaintiffs were not what I would call committed applicants. Do you agree?		
	Α.	Yes.		
	Q.	So that at that time your department's attitude was that the committed vacancies could not be of use to the plaintiffs. Is that correct?	20	
	Α.	That is correct.		
	<b>ଦ</b> .	Therefore when they lodged their applications for the registration of 106 p.c., I must be precise my lord, when they asked for application forms for 105 p.c., your department would know that if the application were submitted it must fail.		
	Α.	That is correct.		
	Q.	You see, I might have misled you, but look at documents 3 & 5 again. By document 3, the plaintiffs' solicitors were asking 105 application forms. Is that right?	30	
	Α.	That is correct.		

- Q. They have not actually submitted any application for registration of any of those 105 vehicles as p.c. Is that right?
- A. Correct.
- Q. So in that context, would you now look at P.5 "Your client's application cannot be entertained" must mean "your client's application for the supply of 105 application forms for registration cannot be entertained"? Is that right?
- 10 A. That is not correct because application forms are readily available at licensing office.
  - Q. Then are you suggesting the word "application" in document 5 refers to actual application for registration of p.c.?
  - A. I think those words refer to words in document 3 : "We are instructed to apply to Y.M. for 105 p.c. licences."
  - Q. That is perfectly alright, but by document 5 therefore the Commissioner of Transport was saying through Mr. Cheung Yuk Yin that your application for registration and licensing of 105 vehicles as p.c. cannot be entertained even before you lodge a formal application for such registration and licensing. Is that correct?
  - A. I'm not sure because the practice at that time was to consider applications well in advance of the submission of the prescribed form.
  - Q. Now so perhaps you can agree with me now that the plaintiffs' application for registration and licensing of these vehicles had simply not been entertained on its merits. Do you agree?
  - A. It certainly had not been fully processed.
  - Q. But you cannot even begin to process it because the application had not yet been submitted in the prescribed form. Is that right?
  - A. As I said the practice at that time was to process application even before receipt of the prescribed form.

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Crossexamination

(continued)

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In the Supreme Q. But there was nothing for your department to process apart from the number. Court of Hong Do you agree? Look at document 3. Kong That is correct. **Respondent's** Α. Evidence

Finally on this matter, going back to document 5, Q. last line, "your client's application cannot be Peter Frederick entertained" means the application had been rejected without any processing because the limit had been reached.

Crossexamination

Leeds

No. 7

Α. Substantially right.

(continued)

Court: 2.30 p.m.

 $\mathbf{Sd}$ (B. Liu)Judge of the High Court 17/4/80

Appearances as before.

Court resumes 2.30 p.m.

DW1 reminded of his former oath

Cross-examination of DW1 continued :

This morning, you told my Lord the reason for Q. Government decision in phasing out p.c. as a class.

Yes. Α.

- Q. Let me put to you various reasons or various matters to see if you would agree with it. Many of the p.c. had the appearances of taxis. Is that right?
- Α. That is correct.
- Many of them have some milage meters? Q.
- Α. That is correct.
- Some of the milage meters run too fast. Q. Is that right?
- I would not know if that is correct. Α.

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Q.	Many of the n a drivers charged higher fares	In the Supreme	
જ•	Many of the p.c. drivers charged higher fares than taxis. Is that right?	In the Supreme Court of Hong Kong	
$A_{\bullet}$	That is correct.		
ହ.	Many p.c. drivers refused to take people to certain	Respondent's Evidence	
	areas in Hong Kong and Kowloon.	No. 7	
Α.	That is correct, but they were doing nothing wrong in doing so.	Peter Frederick Leeds	
Q.	But it would have been wrong for a taxi driver to do so.	Cross- examination	
Α.	That is correct.	(continued)	
Q.	In summary therefore, there was unfair competition from taxis operators' point of view with these p.c.		
Α.	That is correct.		
Q.	Have I not summarized the principal reasons at least for Government decision to phase out p.c.?		
Α.	You have.		
Q.	Thank you.		
Α.	You have summarized some of the reasons.		
Q.	Perhaps there is another important reason I'll come to. They, p.c., are supposed to be for the benefit of tourists in Hong Kong.		
Α.	That is correct, but not exclusively for tourists.		
Q <b>.</b>	The decision to phase them out could be said to be this, could it not, that since the Government could not stop them from being used as taxis, it might as well turn them into taxis so that there could at least be proper supervision over them? Is that not one fair way of looking at it?		
Α.	Yes. That was one of the major considerations.		
<b>Q.</b>	There was another class of vehicles in Hong Kong which have constantly given headache to your department the pak pais. Is that right?		
Α.	That's correct.		

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In the Supreme Court of Hong Kong Respondent's Evidence No. 7	<b>ଜ</b> .	I wouldn't bother to give the reasons. We all know it perhaps except my learned friend from England. So Government policy was to legalise illegal activities of p.c. operators by converting them into taxis on one hand and by legalising pak pais on the other hand subject to a permit. Is that right?	
Peter Frederick Leeds	Α.	I would describe it as giving owners of p.c. and pak pais an opportunity of operating a legal service.	
Cross- examination (continued)	Q.	Alright. I accept that. The p.c. with their abuses resulted in unfair competition with taxi operators. You agree.	10
	Α.	That's correct.	
	Q.	There is another advantage enjoyed by a p.c. operator compared with a taxi operator because the former did not have to tender for a licence. Is that right?	
	Α.	That's correct.	
	Q.	Do you agree that at the height of abuses of p.c., one consequence was that people were deterred from putting in the high tender for taxi licences or at any rate they put in a lower tender than they would have otherwise done so but for such unfair competition from p.c. operators.	20
	Α.	I'm not in a position to know what a tenderer would do in other circumstances.	
	Q.	But what I have just said makes sense to you. Is that right?	
	A.	Yes. It makes sense.	
	Q.	And if I'm right in that, the ultimate loser would be Sir Philip Hadon-Cave? I don't mean him person- ally. Is that right?	30
	Α.	Yes. It would have had an effect on Revenue.	
	ଜ.	Am I right that the original intention of the Government was to require the then existing p.c. operators to submit tenders for taxi licences with- out giving to them any priority or advantage. Is that right?	
		56.	

- Α. That was the original intention.
- Q. As a result of protests from the then p.c. operators also one speech from the Hon. Mr. T.S. Lo, the L.C., the Government finally fixed a premium for conversion from a p.c. to a taxi at \$75,000. Is that right?
- I can recall there was a submission from Operators Α. Association. I do not recall Mr. Lo's speech, but the final sum of \$75,000 is correct.
- 10 Q. The Wong Kwong Shing's case was a very important one from your department's point of view. Is that right?
  - Α. Was it PLB case?
  - Q. Yes the committed vacancies.
  - That is correct. Α. Yes.
  - Presumably you have read judgment of Huggins J. Q. who tried that action in High Court at 1st instance as well as 3 judgments by 3 learned judges in C.A. Is that right?
- 20 I did not read them completely, but the main points Α. were brought to my attention.
  - Were you then the acting Comer. at the date of Q. judgment on 7/4/76?
  - I can't recall, I'm afraid. Α.
  - Q. Did you satisfy yourself as to the general effort of those decisions?
  - I can recall legal advice was sought on those **A**. decisions.
  - Q. Did you obtain legal advice then on the judgments?
- 30 Α. Not me personally, but I know someone in T.D. did.
  - Q. Was that advice in writing or given orally?
  - Α. I can't recall.

In the Supreme Court of Hong Kong

**Respondent's** Evidence

No. 7

**Peter Frederick** Leeds

Crossexamination

In the Supreme Court of Hong Kong	Q.	Do you agree it was your duty at least to try to understand the practical effect of those decisions?	
Respondent's	Λ.	Yes.	
Evidence	Q.	Did you satisfy yourself, in the light of legal advice, that you have properly understood the legal effect?	
No. 7			
Peter Frederick Leeds	Α.	Yes.	
Cross- examination	Q.	I'll paraphrase your evidence this morning and see if you agree. Judgment in Action 749 brought against the Government or Attorney General by the	
(continued)		P1s. in respect of originally the 25 PLB but ultimately reduced to 4 was given on $30/6/77$ . Is that right?	10
	Α.	That's correct.	
	Q <b>.</b>	But - let me in that judgment McMullin J., the trial judge, held that your department was wrong in taking into account committed vacancies when working out a total figure to see if the limit had been reached. Is that right?	
	Α.	That is my understanding.	
	Q.	Before that judgment was delivered on $30/6/77$ , had you already or had your department received legal advice to the effect that committed vacancies need not be included in the gazetted limit?	20
	Α.	That is correct.	
	Q.	If that is so, it would mean legal department expected to lose Action 749 even before the judgment was delivered.	
	Α.	That view was not conveyed to me.	
	Q.	Looking back with hindsight standing in the box, that must be the logical conclusion. Is that right?	30
	Α.	I took it to mean the limit we imposed previously had been done incorrectly, and this advice was held to put it right.	
	Q.	Will the advice was that you should ignore the com- mitted vacancies.	

- A. That's right.
- Q. That advice was given before 30/6/77.
- A. That is correct.
- Q. Until judgment was delivered in 749/76 on 30/6/77 by McMullin J, it was thought by your department that you should take into account all committed vacancies for the purposes of gazetted limit. Is that right?
- A. That's correct.
- 10 Q. Now until that judgment on that day, that policy of your department of taking into account all committed vacancies had not been declared to be wrong. Is that right?
  - A. That's correct.
  - Q. And yet the Legal Department or 1 or 2 members thereof had advised even before judgment was delivered that your former policy should cease. Is that right?
  - A. That's correct.
- 20 Q. Do you know the name of that e.c. who gave you that advice?
  - A. I think it was Mr. Frank Wong.
  - Q. I see. Do you know that Mr. Frank Wong was counsel for Attorney General in 749/76?
  - A. I believe so.
  - Q. Did you know that he fought very hard with P1s in that action?
  - A. I would assume he would do his best.
  - Q. Yes. Were you informed of progress in that case from day to day?
    - A. No.

Q. Did you know at least one thing that he tried his

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Crossexamination

(continued)

59.

In the Supreme Court of Hong Kong		best to defend the case by contending that the policy of your department to recognise committed vacancies was a correct one? Were you aware?	
Respondent's Evidence	Α.	I was not aware of details of the case.	
No. 7	Q.	Not the details, that particular point.	
Peter Frederick Leeds	Α.	I was not aware of that particular point.	
Cross- examination	Q.	Do you know from which person or persons did Mr. Frank Wong take instructions?	
(continued)	Α.	I would only assume it was from the head of Licensing Division and the senior E.O. (Public Vehs.)	10
	Q.	Would you give us their names?	
	Α.	The senior Ex. O. is Mr. Cheung Yuk Yin. I can't recall who held the post of Chief Executive as head of Licensing Division at that time.	
	Q.	And you were quite happy to leave this case in their able hands. Is that right?	
	Α.	That's correct.	
	ଢ.	Have you got Bundle A before you? Would you look at p.109 and p.110? I think your evidence was : originally in GN (E) $16/77$ it was proposed that the max. no. for p.c. should be set at 1,329 as opposed to actual 1,376. Is that right?	20
	Α.	That's correct.	
	Q.	And the reason you gave for putting down the large figure 1,376 in GN (E) $15/77$ was because it was thought that it might be improper to cancel 47 vacancies before judgment or before the hearing of Action 750/76. Is that right?	
	Α.	Correct.	30
	Q.	In other words, Government did not wish to pre- empt a favourable judgment from being given to the P1s. Is that right?	
	Α.	That is my understanding.	

	Q. A.	Did you agree with that? Yes.	In the Supreme Court of Hong Kong
	ଢ.	And you agreed that to bring down the ceiling at that point of time to 1,329 would be both improper and	Respondent's Evidence
		unfair to Pb. Is that right?	No. 7
	Α.	It may have been. We thought it prudent to do so.	Peter Frederick Leeds
	Q.	Any way the final gazetted limit under GN (E) $15/77$ was the higher 1,376.	Cross- examination
	A.	That is correct.	(continued)
10	Q.	Now you told the Court - I'm repeating your evidence now - on $6/7/77$ you believe a judgment was given in Action 750/77. Nobody would mislead you on that. After judgment in 750 was delivered, you told my learned friend, further legal advice was taken by your department.	
	A.	That's correct.	
	Q.	By you or somebody else?	
	Α.	As I recall it, it was myself and Mr. Cheung Yuk Yin.	
20	Q.	I'm reading for your benefit my notes of your question and answer this morning.	
		"Q. What was the legal advice you received at that stage?"	
		"A. The advice was their application should be entertained, and it could be considered in	
		the context of Government policy of p.c. at that time."	
		Is that a correct note? A correct answer?	
	Α.	Yes.	
30	Q.	You confirm it. When you got this advice, did you understand that to mean firstly that the P1s. would be submitting a new application for the registration of another 47 cars as p.c.?	
	Α.	At that time it was my understanding they had	

Court of Hong Kong		already made an application, but we would probably receive new statutory forms for vehicles.
Respondent's Evidence	Q.	So you knew or expected the P1s. would be sub- mitting a new application soon. Would that be a fair way of putting it?
No. 7	Α.	Yes.
Peter Frederick Leeds	Q.	And this legal advice you were telling us about, was
Cross- examination		it given on same day right after judgment or on another day?
(continued)	Α.	It was given soon after the judgment, but I can't recall whether it was on same day.
	Q.	Certainly not before. Agree?
	Α.	Agree.
	Q.	If this advice you were telling us about, were given on the same day as the judgment, it must mean it was given sometime in late morning or afternoon on $6/7/77$ ?
	Α.	I can't recall the time.
	Q.	I'll jog your memory. Look at doc. A110. Did that legal advice result in publication of this G N ?
	Α.	Yes.
	Q.	The notice itself was dated $6/7/77$ although published the following day.
	Α.	Yes.
	Q.	Perhaps you can now say without fear of contra- diction that this advice was given on the same day when judgment was given on $6/7/77$ but after the judgment. Is that right?
	Α.	Yes.
	Q.	By that advice did you understand to mean that when P1s. submitted their new application in due course, your department should entertain it on its merits? Is that right?
	Α.	Yes and other considerations.

Q.	The other considerations I suppose you would mean gazetted limit.	In the Supreme Court of Hong Kong
Α.	I would mean Government policy which is reflected in gazetted limit.	Respondent's Evidence
Q.	Meaning no more registration for additional p.c. would be entertained by your department.	No. 7
Α.	That is correct.	Peter Frederick Leeds
ୟ.	Does it not mean if that is right that no matter how meritorious the P1s.' application might be, it is	Cross- examination
	doomed to fail because of that policy decision you told us about.	(continued)
Α.	Yes unless any vacancy occurred.	
Q.	Does it not mean that if P1s.' application reaches your department and there were vacancies you must entertain it on its merits. Is that right?	
Α.	That's correct.	
ୟ.	Does it not also mean when the P1s.' application reaches your department and there be no more vacancies there the P1s.' application will be rejected without more ado?	
Α.	That's correct.	
ୟ.	In those circumstances, I mean no vacancy situation, there will be no need to entertain P1s.' application on its merits. Do you agree?	
Α.	At that time it was correct.	
ୟ.	I don't want to beat about the bush. The P1s.' application reached your department on 11/7. Is that right? Doc. 113 in Bundle A, Mr. Leeds.	
Α.	Yes.	
ଢ.	So it is common ground, in this action, the P1s.' new application arrived at your department on $11/7$ .	
Α.	Yes.	
ଢ.	Tell me as a matter of fact, was it entertained on its merits?	

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63.

	In the Supreme Court of Hong Kong	Α.	It could not be considered because of Government policy at that time.	
	Respondent's	Q.	"It could not be considered because of Government policy at that time."	
	Evidence No. 7	Α.	It could not be approved.	
	Peter Frederick Leeds	Q.	You changed it to "it could not be approved" from "It could not be considered because of Government policy at that time."	
ex	Cross- examination (continued)	Α.	Yes.	
		Q.	Let me deal with your amended answer first.	10
		Scott	It should not be referred to as amended answer. The witness corrected himself and gave an answer.	
		Lee:	I would change to "corrected answer".	
		Scott	It was his only answer.	
		Lee:	Y.L. has on record 2 different versions, and I'm entitled to cross-examination.	
		Court	: Would you consider using "changed answer"?	
		Q <b>.</b>	Let me take you on second version of the same answer, namely "It could not be approved because of Government policy at that time." Does it mean even if P1s.' application was 100% satisfactory to your department, you nevertheless your department nevertheless had to reject it. Is that right?	20
		Α.	That's correct.	
			(DW1 leaves Court at request of counsel)	
		Scott:	The last question is : "Does it mean if the P1s.' application was 100% satisfactory to your depart- ment, your department had nevertheless to refuse it?" Mr. Leeds has already given evidence that p.c. had to be phased out, there was a G.N. which imposed a limit on no. of vehicles. That was a notice published pursuant to what the department considered was a proper policy. Now I'll come back to the question put to the witness : "Suppose there was a limit which would be exceeded if the	30

application was granted, it would have to be refused even if it was 100% satisfactory to your department," It is obvious the question was nonsensical with great respect because it cannot be satisfactory to the department if it would cause gazetted limit to be exceeded. I only rise to make this point because we have been listening, for last 15 mins., to cross-examination that if an application is refused because it would cause the limit to be exceeded, it has not been entertained, in my learned friend's words, on its merits. My lord. the merit of my application must include if it can lawfully be granted. That is why I object to this lengthy cross-examination to no purpose.

Court: I'm aware of all these intricacies in crossexamination, and that is one of the reasons why I take verbatim notes. I have to give a wide latitude to counsel in cross-examination, and I have to assume leading counsel has a point to make. Eventually I shall have to look at the substance of the evidence fully appreciating that an honest witness, unrehearsed, cannot, on occasions, but give a desired answer to a question involving use of debatable terms. Unless you have any other points to make, I do not propose to intervene.

- Scott: I do wish to make the point : the question being put to the witness is contradictory in the light of the witness' own unchallenged evidence.
- Lee: I do wish to defend myself as my learned friend has described it as nonsensical, though he said with respect, and contradictory to the witness' unchallenged evidence. I thought I was challenging the witness as I was cross-examining.

Court: It is really different points of view.

(Discussions between Court and Mr. Lee)

(DW1 enters Court)

DW1 reminded of his former oath.

Cross-examination of DW1 continued :

Q. Mr. Leeds, the prescribed form for application for registration of my motor vehicle provides blank

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In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Crossexamination

(continued)

	In the Supreme Court of Hong		spaces for an applicant to fill in. Is that right?	
	Kong	Λ.	That is right.	
	Respondent's Evidence	Q.	It is the same whether the car is a private car or bus. Is that right?	
	No. 7	Α.	That is correct.	
	Peter Frederick Leeds	Q.	These blanks in the particulars relate to matters	
	Cross- examination		pertinent to the applicant himself like name and address. Is that right?	
	(continued)	Α.	That is correct.	
		Q.	Some of the blanks refer to the particulars of the vehicle themselves?	10
		Α.	That is correct.	
		Q.	It also contains blanks for particulars relating to Third Party Risk Insurance.	
		Α.	Yes.	
		Q.	My questions are not meant to be exhaustive, under- stand?	
		Α.	(Witness nods)	
5		Q.	For a registration of p.c. in the middle of 1977 and indeed in 1976, there are supporting documents of various sorts required.	20
		Α.	Yes.	
		Q <b>.</b>	Am I right the P1s.' application submitted on $11/7/77$ was rejected by your department three days later by letter dated $14/7/77$ p. 123 Bundle A.	
		Α.	Yes. That is correct.	
		Q <b>.</b>	In rejecting that application from the P1s., am I right that your department only looked at the max. gazetted limit for p.c. and did not consider the particulars contained in the prescribed application form nor the other supporting documents. Is that right?	30

ب.

	Α.	The other documents were considered, but the policy was the overriding consideration.	In the Supreme Court of Hong Kong
	Q.	What else was considered apart from the gazetted limit?	Respondent's Evidence
	Α.	The papers submitted by the applicant.	No. 7
	Q.	You did not know yourself because you did not deal with application yourself. Is that right?	Peter Frederick Leeds
	Α.	That is correct.	Cross- examination
10	Q.	As far as you personally know from your personal direct knowledge, you did not know how P1s.' application was dealt with by your department. Is that right?	(continued)
·	Α.	I can only assume it was dealt with as any other applications are dealt with by the Licensing Division of our office except final consideration was given by the Coroner personally.	
	Q.	Look at p.123 Bundle A. Can you read it yourself?	
	Α.	Yes.	
20	<b>Q</b> .	Do you agree the only reason given for refusing the P1s.' application was that the gazetted limit had been reached?	
	Α.	That was the reason given in this letter.	
·	Q.	In short "Sorry no vacancy".	
	Α.	Yes.	
30	Q.	Earlier this afternoon, I think you said to H.C. in reply to my question, by the word "entertained" meaning when the P1s.' new application reached your department if there were no vacancy at that time, that application would be rejected without any more ado. Do you remember that?	
	Α.	Yes.	
	Q.	But if there were vacancies when P1s.' application reached your department you would have to enter- tain them according to their merits. Is that right?	

In the Supreme Court of Hong Kong		In the light of what I have just reminded you, which was the legal advice you said you got, is it likely that the P1s.' application had been rejected only because there were no vacancies?	
Respondent's			
Evidence	Α.	I think it is likely that the Commissioner would have considered whether a change of policy ought	
No. 7		to have been amended to increase the limit.	
Peter Frederick Leeds	Q.	Because of the P1s.' judgment. Is that right?	
Cross- examination	Α.	Because of that and other applications which had been received.	10
(continued)	Q.	At this point of time, I want to show you what happened to 2 applications for 50 p.c. each. P.12 Bundle C, the V.E.E. Ltd. application. Right?	
	Α.	Yes.	
	Q.	P.14 the application was on behalf of Mr. Samuel Fernand Ip.	
	Α.	Yes.	
	Q.	P.17 C Bundle. That is in relation to second application we have just looked at Right?	
	Α.	Yes.	20
· • •	<b>ନ୍</b>	A reply to Mr. Ip's solicitors. Look at 1st para- graph "I am to inform you that I am unable to following reasons". Secondary colour. I'm just summarizing it. No factory invoice Is that one of usual letters sent out by your department from time to time?	
	Α.	It is typical of a letter where the applicant gives insufficient information.	
	Q.	Last paragraph says "All the documents are returned herewith for amendments".	30
	Α.	Yes.	
	Q.	As far as your department is concerned, was that application still being considered or was it turned down?	

Α.	From the terms of the letter, it appeared to be still under consideration.	In the Supreme Court of Hong
		Kong
Q.	So that it is reasonable to expect upon receipt of this letter the applicant would say : "When I amend these irregularities provided they are vacancies I may get my cars or at least some of them	Respondent's Evidence No. 7
	registered". Is that right?	Peter Frederick
Α.	It indicates the application can be considered.	Leeds
Q.	It does appear on the face of this letter that the writer had not yet considered the gazetted limit	Cross- examination
	but had considered the particulars set out in the application. Is that right?	(continued)
Α.	That would appear so.	
Q.	Without repeating a no. of similar questions, would you turn to p.18, it is also truth for V.E.E. Ltd.?	
Α.	Yes.	
Q.	Both letters are dated $9/7/77$ .	
Α.	Yes.	
Q.	Who is more senior in rank, C.W. Wong or Cheung Yuk Yin?	
Α.	Normally they are of equal rank, but it is possible that Mr. Wong was acting as Chief Ex. O. over Mr. Cheung.	

Court: Adjourned 10 a.m. tomorrow.

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(Sd) B. Liu Judge of the High Court 17/4/80

In the Supreme Court of Hong Kong	18.4.80 (10 - 1.30 & 2.30 - 5.30) Coram : Hon. LIU, Judge in Court	
Respondent's Evidence	Appearance as before.	
No. 7	<u>DW1</u> reminded of his former oath.	
Peter Frederick Leeds	Cross-examination of DW1 continued.	
Cross- examination	Q. Mr. Leeds yesterday the last 2 things I cross- examine you on are documents C. 17 and C. 18. Remember?	
(continued)	A. Yes.	
	Q. I want you now to turn to p.23 and p.24 in same Bundle. Have you read them?	
	Λ. Yes.	
	Q. "I have to refuse to register your vehicles", and the reason he gave, Mr. Macpherson, was : no vacancies. Is that correct?	
	A. Yes.	
	Q. The last paragraph is a short one (last paragraph read). What do you think is the significance of that?	
	A. To avoid unnecessary work.	
	Q. "To avoid unnecessary work". Will unnecessary to be done by whom?	
	$\Lambda_{\bullet}$ By the applicant.	
	Q. I see, so that he would just forget about the whole thing and would not rectify those omissions. Is that right?	
	A. That is my understanding.	
	Q. The next letter in p.24 Bundle C is almost in identical language. Is that right?	
	A. Yes.	

- Q. Let me summarise the position in relation to V.E.E. In the Supreme LA and client of Messrs. John Ip & Co. to see Court of Hong whether you agree. Both these applications were Kong considered on their merits. Is that right?
- A. Not entirely because the full information was not given.
- Q. If the full information was not given in spite of the 2 letters both dated 9/7/77, those applications would never been successful as far as merits are concerned. Is that right?

Respondent's Evidence

Cross-

examination

(continued)

No. 7

Peter Frederick Leeds

10

- A. That's correct.
- Q. Before those letters of 9/7 were sent out, Mr. C.W. Wong or may be somebody else in the same department had actually studied the particulars contained in the applications. Is that right?
- A. Yes.
- Q. Mr. Wong or somebody else had been very careful in the examination of these particulars, going into secondary colour of the vehicles and so forth.
- 20 A. Correct.
  - Q. Those 2 applications one from V.E.E. and one from John Ip & Co's client were considered very carefully by your department on individual merits. Is that right?
  - A. The 2 letters indicate that the process of consideration in details was started.
  - Q. Let me now come to P1s.' application and see what happened to it. You have already agreed it was submitted on 11/7/77. P.113 in Bundle A, my lord. I think we have seen that yesterday. The only reply from your department was at p.A123. Is that right?
  - A. That is correct.
  - Q. Let us see if you agree with this question, and I'm quoting your words :In relation to P1s.' application on that occasion there was no "process of consideration in detail".
    Do you agree?
  - A. No.

	In the Supreme Court of Hong	<b>ୟ</b> .	You don't agree?	
	Kong	Α.	No.	
	Respondent's Evidence	Q.	Why not?	
	No. 7	Α.	Because the applications were dealt with by the Commissioner in person.	
	Peter Frederick Leeds	Q.	Do you have any direct knowledge of how to deal	
	Cross- examination	Α.	with it? No.	
	(continued)	21 e		
		Q.	I turn to a slightly different matter, my lord. You gave evidence on Commissioner's decision not to issue any more new additional licences of p.c. because of the policy underlying Ord. 45/77. Is that right?	10
		Α.	That's correct.	
	•	Q.	This Ordinance, as we know, you can take it from me, was enacted as law on $26/6/77$ . Is that right?	
		Α.	Yes.	
		Q.	But almost as far back as a year before that there was wide press publicity about Government's intention to phase out p.c. as a class. Is that right?	20
		Α.	That's correct.	
		Q.	Do you agree with me, Mr. Leeds, that the decision not to issue any more additional licences for p.c. was never publicised in any way? Is that right?	
•		Α.	I cannot recall any public announcement.	
		Q <b>.</b>	Well do you accept from me from documents produced in Court there is none? You can, if you like, go through it and see. Newspapers cuttings but no public announcement about it.	30
		Α.	I have said I cannot recall any public announcement about it.	
		Q.	Do you agree with me in fact there has been no	
			70	

publicity given to this policy decision? Your answer is not good enough for me.

Court: I don't follow that. If he cannot recall, he cannot recall.

Lee: But it might have been deliberate.

Court: In not recalling?

Lee: Yes.

Q. (Question repeated).

A. I cannot remember all public announcements made relating to p.c. Various announcements were made over a period of more than a year.

- Q. Those announcements that were made only related to phasing out of p.c. and not as to the policy decision. Is that right?
- A. Without a complete record of all the announcements made, I cannot answer that question.
- Q. Perhaps you can tell me this : is it right that almost as soon as decision was made to recommend to Leg. Co. to pass a law phasing out p.c., your department had already formed or come to a decision that in line with that recommendation to change the law, no further new licences for p.c. would be issued except to the "committed applicants". Is that right?
- A. If you add the words, "for the time being", that is correct.
- Q. "For the time being" in that context man, do they not, that until the law is changed no new licences would be issued? Is that right?

A. The intention at the time was to await a policy decision by the Governor-in-Council.

Q. As to what?

A. As to whether the recommendations made by the Transport Advisory Committee should be implemented. In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Crossexamination

(continued)

20

In the Supreme Court of Hong Kong	<b>ୟ</b> .	I see. Do you mean to say pending the decision of the Governor-in-Council on the recommendation of the Transport Advisory Committee no new p.c. licences would be issued.	
Respondent's Evidence	Α.	Yes.	
No. 7 Peter Frederick Leeds	Q.	The witness said "Yes", my lord. Then of course after If the Governor-in-Council were to accept those recommendations, there would be	
Cross- examination		more reasons not to issue new licences to p.c. Right?	10
(continued)	Α.	Yes.	
	Q.	And finally, when p.c. are actually phased out from face of the earth - face of Hong Kong - then you would not issue licences for p.c. Right?	
	Α.	That's correct.	
	Q.	In summary therefore as early as middle of 1976 when those recommendations were made by Transport Advisory Committee, as from that date, mid 1976, there was this policy decision of not issuing new licences for p.c.	20
	Α.	Yes.	
	Q.	I want you to look at Bundle A, Mr. Leeds, A72 my lord, that is beginning of affidavit of Mr. Cheung Yuk Yin.	
	Α.	Yes.	
	Q.	At p.77, would you read para. 17 yourself, Mr. Leeds? I'm particularly concerned with 1st line, the year 1975. It says : "In 1975, it was decided by the Government p.c.".	
	Α.	Yes.	30
	Q.	In fact, I was wrong to say mid 1976. In fact it went even further back. Is that right?	
	Α.	The first decision was taken by Transport Advisory Committee, but I cannot remember the exact date, but prior to that there were discussions among departments concerned.	

	ନ୍	But Mr. Cheung was quite specific in his para.17 : "In 1975, it was decided by the Government in principle to abolish the class of p.c." Is it right or wrong in saying that?	In the Supreme Court of Hong Kong
	Α.	It depends on what he meant by the Government.	Respondent's Evidence
	Q.	We have only one, neither conservative, nor labour,	No. 7
		nor liberal. Do you think the words "the Govern- ment" could mean different things?	Peter Frederick Leeds
	Α.	Yes.	Cross- examination
10	Q.	Please enlighten us.	(continued)
	Α.	It could mean a decision by a Government department concerned to initiate a change of policy or a recom- mendation by an Advisory Committee or acceptance by Ex. Co. of the proposals in principle before legislation is drafted.	t ·
	Q.	The last possibility is the most likely to describe the 2 words "the Government". Do you agree?	:
	Α.	That would be the correct interpretation.	
20	Q.	Thank you. You agree, do you not, Mr. Leeds, having read paragraph 17, Mr. Cheung Yuk Yin did not mention the policy decision of not issuing new licences for p.c. Is that right?	
	Α.	That's correct.	
	Q.	Do you accept it from us the Pls. and their legal advisers were never told about this policy decision until long after judgment was obtained in Action 750? Do you accept it as a fact?	
	Α.	If that was the only application made, yes.	
30	Q.	Perhaps I should - I wasn't very accurate as I am reminded by my junior - "not long after" but "after judgment". Do you accept that?	
	Α.	Yes.	
	Q.	This policy decision was pretty well guarded and confidential. Is that right?	
	Α.	No.	

In the Supreme	Q.	No? It was not meant to be a secret?	
Court of Hong Kong	Λ.	No.	
Respondent's Evidence	હ.	Was there any reason why McMullin J. was not told about it before he heard Action 750?	
No. 7	Α.	I know of no reason.	
Peter Frederick Leeds	Q.	Do you accept it as a fact that the Pls. had no way	
Cross- examination		of knowing it until after judgment.	
(continued)	Scott	: I object to it as Pls. said not a single word in his evidence. It is not for this witness to make con- cession as to Pls.' state of mind. I object to this question being brought.	10
	Lee:	I would rephrase it. I concede defeat.	
	Q.	Mr. Leeds. This policy decision was obviously known to you. Right?	
	Λ.	Yes.	
	Q.	Even before $6/7/77$ . Right?	
	Α.	Yes.	
	<b>Q</b> .	It was known, presumably, also to some members of your department.	
	Α.	Yes.	20
	Q.	It was also known by Transport Advisory Committee even before that date.	
	Α.	Yes.	
	Q.	As far as you know was it ever, this decision, released to the press in any way?	
	Α.	I cannot recall a press release.	
	Q.	Was there any public announcement in any other way before $6/7/77$ ?	
	Α.	I cannot recall any public announcement but the information was given to any individual inquirer.	30

	Q.	Before 6/7/77?	In the Supreme Court of Hong
	Α.	Yes.	Kong
	Q.	By whom.	Respondent's Evidence
	Α.	By the staff of Licensing Office.	No. 7
	Q.	Meaning, if asked, they should tell them. Is that right?	Peter Frederick Leeds
	Α.	Yes.	Cross- examination
10	Q.	That's a little odd because I have gone through this Bundle A, although Pls. through their solicitors had been applying for registration forms for registration of p.c. as early as $17/11/75$ , from that date, p. 1 of Bundle A, down to $24/7/77$ , p.123 of Bundle A, when their final application was rejected, the Pls. and their solicitors were never told by your department of that policy decision. What do you say to that?	(continued)
	Α.	They were told by way of advising them that the limit had been reached.	
20	ଢ.	That's right. So does that mean if members of the public were to make enquiries, members, staff of your department would tell them : "Sorry, no vacancies". Is that right?	
	Α.	Yes.	
	Q.	I'm afraid we are speaking at cross purposes. I'm telling you where they are. I am asking you about policy decision for not issuing licences for p.c. Understood?	
	Α.	Yes.	
30	Q.	It may be they are in some way related, but I'm asking about policy decision for not issuing licences for p.c. I am not asking you yet the way in which you can achieve it. Understand?	
	Α.	Yes.	
	<b>ଢ.</b>	Do you agree now that policy decision of not issuing any more licences for p.c. was not made known to members of the public before $6/7/77$ ?	•

	In the Supreme Court of Hong Kong	Λ.	No because I look upon information of the limit as being the same thing.	
	Respondent's Evidence No. 7 Peter Frederick Leeds Cross- examination (continued)	ନ୍ଦ.	I see. But apart from G.Ns., we have been looking at, as to the limit, is there any other document you can point to whereby the public was informed that no new licences would be issued for p.c.?	
			Not at the moment, but I cannot say there was not one.	
		Q.	I see. But presumably if there were these docu- ments, they would have been disclosed. Is that right?	10
		Α.	I do not know.	
		Q.	I would ask you something different now. You told H.C. yesterday - look at p.109 and p.110 in Bundle A, the 2 G.Ns. my lord 15 and 16. Perhaps before I come to that in all fairness to the witness - would you look at Bundle C p.6? Have you read that before?	
		Α.	Yes.	20
		Q.	1st paragraph. This is a newspapers cutting from S C M P of 23/7/76. (1st paragraph read) As a matter of fact, that did not prove to be true. Is that right?	
		Α.	Yes.	
		Q.	It took longer?	
		Α.	Yes.	
		Q.	"Starting from February next year" - that would be February 1977.	
		Α.	Yes.	30
		Q.	(2nd paragraph read). That did not materialise at all because of Ordinance 45. Is that right?	
		Α.	That is not correct because any p.c. operator could tender for a taxi licence in a normal way.	

Q.	You are right like any other individual?	In the Supreme Court of Hong
A.	Yes.	Kong
Q.	Did T.D. in fact put up 100 taxi licences per month as from February 1977?	Respondent's Evidence
Α.	Not from February 1977, but the issue at 100 a	No. 7
	month was started later, I think, in early 1978 and has continued ever since.	Peter Frederick Leeds
Q.	The 3rd paragraph I am not concerned with. The	Cross- examination
	4th paragraph mentions the legalised pak pais. Right?	(continued)
$A_{\bullet}$	Yes.	
Q.	5th paragraph (5th paragraph read). That was right.	,
Α.	Yes.	
ଢ.	(6th paragraph read). Do you confirm there was such a press conference? If you can't remember, say so.	
Α.	Yes, I can remember. It was also attended by the then Commissioner for Transport.	
Q.	Were you present? Did you attend?	
Α.	I was not present.	
Q.	But you know of it.	
Α.	Yes.	
Q.	(Next paragraph read) " by June next year". That means as from June 1977 if I am an operator of a public hired car and my licence expires, say, in July 1977, I would not get it renewed. Right?	
Α.	That is correct.	
Q.	But if I were lucky and got my licence renewed in June 1977, then I would have another year to go. Right?	
Α.	Certainly at least 11 months.	

In the Supreme Court of Hong	Q.	You are not really quarrelling with me there.	
Kong	Α.	(Witness shaking his head).	
Respondent's Evidence	<b>ୟ</b> .	Next sentence : "By the end of June following year". It must mean 1978.	
No. 7	Α.	Yes.	
Peter Frederick Leeds	Q.	"Public hire cars would be completely abolished".	
Cross- examination		That is why you have this very 1st paragraph "All 1,300 p. hire cars licences". Is that right?	
(continued)	Α.	Yes.	
	Q.	By that last paragraph I have just read, 2nd para- graph in 2nd column, Mr. Armstrong-Wright was not saying that even from now on no new p.c. licences would be issued. Do you agree?	10
	Α.	That's correct.	
	Q.	Next paragraph. (read) "Mr. Armstrong-Wright said are taxis". A complaint about the then operators of p.c. Right.	
	Α.	That was one of the complaints.	
	Q.	(Next paragraph read). That was another reason? Right?	20
	Α.	Yes.	
	<b>ଢ</b> .	(Next paragraph read : "The acting environment chief said to meet the demand"). Even to- day, the taxi fleet is not adequate to meet the demand. Is that right?	
	Α.	That's correct.	
	Q.	The next 2 paragraphs, perhaps you can read your- self were official denials that the then p.c. would get a better treatment than other people. That was a denial. Is that right?	30
	Α.	Yes.	
	Q.	Come to 6th paragraph in 3rd column : ("Present p. hire car permits".) These are pak pais permits. Right?	

- A. These are hire permits.
- Q. In fact I'm right.
- A. In layman's terms, it is correct.
- Q. According to that press conference, it was announced that in the not so distant future there would be no more p.c. in Hong Kong.
- A. Yes.
- Q. If p.c. operators wanted to operate taxis instead, they will have to compete with other people on an equal basis. Right?

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Crossexamination

(continued)

- 10
- A. That was what was said at this press conference.
- Q. But if p.c. operators wished to have permits to operate pak pais instead they would have priority over the others.
- A. Yes.
- Q. Now, in fact p.c. operators were later given much more sympathetic treatment. Right?
- A. Yes.
- Q. As far as conversion to taxis is concerned.

## 20 A. Yes.

- Q. As to other conversion into legalised pak pais, it is not possible even to-day. Right?
- A. No. It was made possible for p.c. operators and 12 permits were issued.
- Q. I see so that when was that?
- A. At the same time as taxis conversion.
- Q. So there are now 12 legal pak pais on the road?
- A. There are more than that as permits had also been issued for the Airport Hire Car Service, but you are correct in that there has not yet been a general issue of these permits.

In the Supreme Court of Hong Kong Respondent's Evidence	ନ.	I now turn to A109 and A110, the 2 G.Ns. for limit. You told the Court yesterday although the original intention was to publish in GN 15/77 the lower limit 1,329 c.c. advised against it. Is that right?	
No. 7	Α.	Yes.	
Peter Frederick Leeds	<b>ଜ.</b>	Because of his advice, the larger figure 1,376 was gazetted. Right?	
Cross- examination	Α.	Yes.	
(continued)	Q.	What was his reason precisely?	10
	Α.	As far as I recall, his reason was that to impose a limit excluding the 47 p.c. would be improper at that time because an action had already been heard.	
	Q.	Was there any reason why you could not wait until after judgment was delivered on $6/7/77$ before gazetting that notice?	
	Α.	Yes because as long as the limit did not reflect current policy, the number of vehicles could have been increased. The advice was that the revised limit should be set without delay.	20
	Q.	The original view of your department was to gazette a lower limit of 1,329.	
	Α.	Yes.	
	Q.	If Pls. were to win in their action and it should become necessary to give them 47 licences as a result of that judgment, the Commissioner would then increase it by 47. Is that right?	
	Α.	That could be done.	
	Q.	That was original intention.	
	Α.	Yes.	30
	Q.	But c.c. advised against that.	
	A.	Yes.	
	Q.	Standing in witness box as you do to-day and looking	

back with hind-sight, do you agree original intention to gazette a lower figure was a better idea?

- It was more in line with policy, but I felt I had to Α. take into account the advice given by c.c.
- Did you agree with it or did you feel obliged to Q. follow?
- After he had given me the reasons, I agreed with Α. him.

Mr. Leeds before the hearing on 6/7/77, anybody Q. who knew of the then gazetted limit of 1,376 and who knew on that date only 1,329 p.c. were actually registered on that day would conclude that therefore there were 47 vacancies on that morning. Is that right?

- Α. Yes.
- If the judge knew of this thing, that is what the judge Q. would have thought. Is that right? That is reasonable.
- That is reasonable. Α.
- Q. G N (E) 15/77 which set the limit at 1,376 did not indicate that there was this policy decision of not issuing any further new p.c. licences. Do vou agree?
  - Α. That is correct.
  - Q. Thank you. Looking back with hind sight as we do to-day, do you agree with me that it would have been more proper and fairer to the Pls. if you had gazetted the lower figure of 1,329 by G N (E) 15/77because the Pls. would then know what precisely they were up against and because the learned judge would be in a better position to do justice as that case would deserve? Do you agree?
  - Α. The intention was to be fair.
  - Q. Do you understand my question? I'm criticising the motive. Looking back with hind sight, would you not agree it would have been better not to follow c.c.'s advice?
  - Α. No.

In the Supreme Court of Hong Kong

**Respondent's** Evidence

No. 7

**Peter Frederick** Leeds

Crossexamination

(continued)

20

10

In the Supreme	Q.	Why not?	
Court of Hong Kong	Λ.	Because I have heard nothing that would persuade me that c.c. was wrong.	
Respondent's Evidence	Q.	I see. The judge did not know of policy decision.	
No. 7	Α.	I don't know what the judge knew.	
Peter Frederick Leeds	Q.	You're not suggesting he knew.	
Cross- examination	Α.	I have no way of knowing what he knew.	
(continued)	<b>ଢ</b> .	If he had known this GN $15/77$ and if he had known in fact 1,329 p.c. were registered and licensed on morning of $6/7/77$ , then he would have thought 47 vacancies were available. Is it a fair statement?	10
	Α.	That is a fair assumption.	
	Q <b>.</b>	But let's assume one more thing, had the judge not been told of your department's intention or your department's policy decision of not granting new p.c. licences, is it fair to assume that the judge could not possibly imagine that after he delivered this judgment on the morning on $6/7/77$ , your department would immediately bring the ceiling down by 47 in yet another GN (E)? Is it a fair assumption to say that?	20
	Α.	I cannot give any comment as to what the judge might assume.	
	Q.	You don't want to give any comment. Tell me, do you know what happened at the hearing that morning before the judge on $6/7/77$ ?	
	Α.	I was advised of the result.	
	Q.	Did you read a copy of formal judgment subse- quently?	
	Α.	I read part of it.	30
	Q.	It is a short judgment. May be you were thinking of the long judgment in other action. It is on pp. 104-105. Did you read it?	
	Α.	Yes.	

Q.	Did you know no objection was taken by learned c.c. on the point of ownership?	In the Supreme Court of Hong Kong
Α.	Not until yesterday.	Respondent's
Q.	So you would not know why such objection was not	Evidence
	taken.	No. 7
Α.	No.	Peter Frederick Leeds
Q.	You agree?	Cross- examination
Α.	Yes.	(continued)
Q.	Now you then decided later that day on $6/7$ to bring the ceiling down for p.c.	(continued)
Α.	Yes.	
Q.	By that time you had not read the written judgment, but you were only told of the result. Is that right?	
A.	That's correct.	
Q.	I think before you decided to bring that ceiling down by 47, you had received certain legal advice from Mr. Frank Wong, yourself. Is that right?	
Α.	Yes.	
ବ.	And no advice was to the effect that when the Pls. submit another application for the registration of another 47 p.c. you should consider it. Is that right?	
Α.	Yes.	
Q.	And after considering that application and if the application was in fact not granted then it would be in order to bring the ceiling down. Is that right?	·.
Α.	As I recall it : the 2 items were not directly linked.	
Q.	Although the meat is correct, but not in that context. Or am I wrong altogether?	
Α.	It is the linking together of that 2 items of advice.	
Q.	Perhaps you tell us.	

85.

In the Supreme Court of Hong Kong	Α.	They were that any applications should be received and considered and separately that it would be in order to carry out the original intention of putting the limit at 1,329.	
Respondent's Evidence	Q.	Anything to add?	
No. 7 Peter Frederick	Α.	No.	
Leeds Cross- examination (continued)	Q <b>.</b>	But it means unnecessary complications, does it not, that if the Pls. application reaches you immediately on $6/7/77$ , and you find there is nothing wrong with it at all and the limit had not yet been reduced by 47, then you shall as required by Reg. 6 register it.	10
	Α.	We would have to consider that application and any others.	
	<b>ୟ</b> .	Yes. You are quite right. Let's assume there were no others, would you then agree with me?	
	Α.	As the	
	Scott	I'm afraid I rise rather late. I do object to it as it is purely a question of law.	
	Lee:	The question follows the earlier one.	20
	Court	t: That is a question of law unless you ask him what his opinion was or what he considered he should do.	
	Lee:	I did ask him about his duties. It would be wrong to shut out that question.	
	Court	: That may well be a question I shall have to consider.	
	Lee:	He shall consider what his duties are although cast on him by law.	
	Court	: But you are not asking him what his duties are.	
	Lee:	I can rephrase it.	30
	Q.	On those assumed facts : 1. The application reached you immediately or before you had brought down the ceiling. You received and considered as per advice of c.c. and	

you found there was nothing wrong with it and assuming for the moment there were no other clean applications for registration of p.c., what did you consider your duties to do in those circumstances in relation to Pls.' application?

- A. I did not consider it because those circumstances did not exist.
- Q. Supposing they did.
- A. There would then be an apparent conflict between policy and the law and I would have first sought legal advice and if necessary policy guidance.

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

Crossexamination

(continued)

- Q. Mr. Leeds. I'm reading back my notes what you told the Court yesterday. Perhaps your Lordship could also refer to your notes.
  (3rd set of question and answer at p. 79 of notes read. Two further following sets of questions and answers at pp. 79 & 80 read). You said it.
- A. Yes.

- 20 Q. Do you confirm that?
  - A. Yes.
  - Q. (Next 3 set of questions and answers at p.80 read). Is that your answer?
  - A. Yes.
  - Q. You confirm it?
  - A. Yes.
  - Q. That suggests, does it not, that provided new licences were not granted in the meantime it would be possible to go back to the smaller figure?
- 30 A. Yes.
  - Q. Going back to your earlier answer : "The advice was that after considering the applications, it would be in order to adjust the limit". Does it not mean that after your consideration of Pls. application and provided that licences were not granted then it would be in order to reduce the limit?

In the Supreme Court of Hong	Α.	What is your question?	
Kong	Q.	(Question repeated)	
Respondent's Evidence No. 7	Α.	I can't be too sure about the word "after". My memory of conversations 2 years ago is not too clear.	
Peter Frederick Leeds	Q.	I see. You are not suggesting you did not use that word yesterday. Are you?	
Cross- examination	Α.	No.	
(continued)	Q.	You say to H.C. now because it happened sometime ago you are not sure if c.c. used the word "after" then. Is that right?	10
	Α.	Right.	
	<b>ୟ</b> .	Is it fair to say : "He might have used it. He might not have used it. You are not sure"?	
	Α.	Correct.	
	ଜ.	Now you see because you can't rule that out, if c.c. had said : "After considering the application it would be in order to adjust the limit, then that advice would not have been followed by reducing the limit first. Do you agree?	20
	Α.	I think what we may have had in mind was the possibility of again increasing by 47. If it had been decided to grant the licences, this would have necessitated a policy decision.	
·	ୟ.	Well do you agree or disagree with my last question? Or have you forgotten it?	
	Α.	Would you repeat it?	
	Q.	(Question repeated)	
	Α.	It is not necessarily correct if we were to go down and to go up again.	30
	ୟ.	So to follow that advice, if that advice had been given, then by coming down alone without going up again, it would be contrary to that advice in those circumstances that you said. Is that right?	
	Α.	It would appear to be so.	
		0.0	

Q.	As a matter of fact, Mr. Leeds, you brought the ceiling down immediately after you were informed of the judgment.	In the Supreme Court of Hong Kong
Α.	After advice given following the judgment.	Respondent's Evidence
Q.	Alright I'll put it again。 Immediately after judg- ment,you sought legal advice。 Right?	No. 7
Α.	Legal Advice was given but not sought.	Peter Frederick Leeds
Q.	Right. Volunteered. Legal Advice was given to you immediately after the judgment. Is that right?	Cross- examination (continued)
Α.	Yes.	(continued)
Q.	And immediately after that legal advice you brought the ceiling down. Is that right?	
Α.	Yes.	
Q.	You knew once you brought the ceiling down, the Pls.' application was doomed to fail. Is that right?	
Α.	Unless vacancies are created in some other way or if there was some change in policy.	
Q.	Let me deal with those 2 points. Firstly you were not aware of the possibility of their coming into existence 47 vacancies at the time. Is that right?	
Α.	That's correct.	
Q.	Secondly did you think the policy would be changed for the benefit of the Pls.?	
Α.	I did not expect this.	
Q.	In the light of that, do you now agree with me once you brought the ceiling down, you would expect Pls.' application to be rejected?	
Α.	That is correct.	
Q.	Do you further agree if you had not reduced the limit you would have to consider Pls.' application?	
Α.	We had to consider the Pls' application in any case because of the judgment.	••

Q. Mr. Leeds. I must suggest to you that by reducing In the Supreme the limit by GN (E) No. 16 of 77, the primary Court of Hong object of your department was to defeat the expected Kong application of the Pls. Respondent's The primary object was to carry out Government Evidence Α. policy at that time. No. 7 Which was not to issue any more new licences to Peter Frederick Q. anybody. Leeds Cross-Additional licences. Α. examination 10 (continued) Q. To anybody including Pls. Α. Yes. Q. Your department was afraid that if the limit was not reduced immediately there would be this conflict you told us about. Is that right? Α. That was not in my mind at the time. Q. I suggest in order to avoid that obvious conflict you reduced the limit. Α. It had that effect, but my prime concern was to go back to original intention of establishing a limit at the number of vehicles already registered and licensed in accordance with the policy. In accordance with policy, no new application must Q. be granted. Α. No additional. Q. No additional new licences must be granted. Is that right? Α. That's correct. Q. To follow the policy the Pls. application must be rejected. Is that right? Α. That is the effect. 30 Q. The intention in bringing down the limit by GN(E) 16/77 was because to make it impossible for Pls. to succeed in their application. Is that right or not?

- Scott: I object to the question. It has been asked at least 5 times. Lee: The cross examiner is entitled to cross-examine on the same matter but in alternative line if that is the only objection. Court: In order to save time, I would allow it.
  - Q. (Question repeated)
  - Α. The intention was to carry out Government policy and the continuation of that policy was the reason for the application being subsequently rejected.

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

**Peter Frederick** Leeds

Crossexamination

(continued)

Q. One final matter, my Lord. Go back to Bundle C to refresh your memory at pp. 23 and 24. Do you agree with me as from 12/7/77, V.E.E. Ltd. and the other applicant, the client of John Ip & Co. were

no longer entitled to have their applications con-

With a change of policy, that is correct. Α.

sidered by your department?

- Bearing in mind Pls. application was rejected on Q. 24/7/77, A123 my lord, do you agree on 13/7/77 at any rate, the Pls.' application was the only pending application for registration of p.c.?
- Α. I cannot be sure, as I can recall at some stage another application for 150 p.c.
- What is the date? Q.
- Α. I can't be sure.
- Q. I'm asking you about 13/7/77.
- If I can't be sure about the date of the other applica-Α. tion for 150, then I can't be sure about 13/7/77.
- Q. Look, do you know in the Defence filed on behalf of A.G. only these 2 applications were referred to?
- Α. I have not gone through all the papers, but if you tell me so, yes.
- Scott: If it would save time. I'm not suggesting this application for 150 was made on or before 13/7. I say that in an attempt to save time.

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In the Supreme Court of Hong Kong	ଦ.	I put it to you that once those other 2 applications by V.E.E. and Messrs. John Ip & Co's client were refused on $12/7/77$ , they were no longer entitled to be considered thereafter. Do you agree?	
Respondent's Evidence	Α.	Unless there was a change of policy, I agree.	
No. 7	Q.	Was there a change of policy?	
Peter Frederick Leeds	A.	There was no change of policy.	
Cross- examination	•		
(continued)			
Re-examination	Re-e	xamination of DW1 :	
	Q.	Mr. Leeds, I think it is suggested to you in signing G.N.16 you acted contrary to the legal advice you had received. Is that any truth whatsoever in any such suggestions?	10
	Α.	None at all.	
	Q.	Before you signed GN16, did you obtain legal advice as to whether or not it was in order for you to sign it?	
	Α.	I did.	
• •	Q.	What was that legal advice?	
	Α.	The legal advice was that it was in order to establish a limit for $p.c.$ equal to the no. of vehicles registered and licensed.	20
	Q.	Were you ever advised that before reducing the limit, you had to await applications from the Pls. for p.c. registrations?	
	Α.	As I recall the advice, it was not necessary to await the applications as in the event of the applications being granted it would be possible to adjust the limit accordingly.	
	Q.	Adjust the limit in which direction?	
	Α.	Adjust it upwards.	30

Q.	Would you look please at Bundle A p.5? You were asked a large no. of questions on this. I only wish to ask you one question. At the time when On $6/1/76$ , had your department received from Pls. any application for p.c. licenses ?	In the Supreme Court of Hong Kong Respondent's Evidence
٨	As for as I can possil only in paraset of the letter to	No. 7
Α.	As far as I can recall only in respect of the letter to which doc. 5 is the reply.	Peter Frederick Leeds
Q.	That is on p.3, and I think we have conceded that is an application.	Re-examination (continued)
Α.	We took this as a preliminary application because of the words : "We apply to you for 105 p.c. licences"	
Q.	You were asked about Government policy. Was Government policy also policy of your department or did your department disagree ?	
Α.	The department did not disagree. The Commissione had a duty to carry out Government policy.	er
Q.	Dealing simply with yourself personally Mr. Leeds: Did you consider policy of phasing out p.c. was necessary or expedient ?	
Lee:	I object. To begin with that is a leading question, but that is my least objection. My main objections are : Firstly it was never pleaded; it was not even alleged in any of the documents before your Lordship whether in this action or the previous one. My second main objection is even if it be permissible to	· .
	ask this question, the only time to do it if at all is in evidence-in-chief. The 3rd principal objection is : it does not simply arise out of cross-examination.	
Scott:	My Lord, this is the most astonishing moment in the case of ours. The Pls. totally failed to plead the serious suggestion put in cross-examination this morning that Mr. Leeds acted with the intention, "primary object", to quote my learned friend's phrase, "was to defeat the Pls.' application". That question having been put although, as I say, not pleaded, it is now sought to prevent me to ask Mr. Leeds. What was his objective and what	

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93.

motives actuated his behaviour. To say it does not arise out of cross-examination is palpably untrue. In the SupremeIn my submission, taken as a whole, the objectionCourt of Hongis grotesque. As far its leading nature, I amKongperfectly content to rephrase it to save time.

Respondent's Lee: I'm entitled to reply.

No. 7 Scott: In my submission not.

Peter Frederick Court: It is customary to hear Counsel in reply. If that is Leeds not a good practice here, it is too late to have it changed now.

(continued)

Evidence

Lee: When I asked in cross-examination yesterday and put to him the primary object of lowering the ceiling in GN16 was to defeat Pls.' application. That was limited to that particular matter, and his answer was "No. It was to follow Government policy of phasing out p.c.". How can my learned friend be entitled on account of this line of cross-examination to ask him now in re-examination as to whether or not Government policy in phasing out p.c. was in terms or in accordance with Reg. 17(1).

Court: No one mentions Reg. 17(1).

- Lee: "Necessary or expedient" public safety and regulation of traffic. If that is not the purpose of Mr. Scott's question, then I would not object.
- Court: But the whole tenor of your cross-examination, even apart from the question put, was on matters taken into consideration by the witness himself.
- Lee: Look at the way my learned friend justifies his question. Y.L. must distinguish 1. policy to phase out p.c. and 2. pursuant to that policy no new p.c. would be registered and licenced. It is pleaded by the defendants that the reduction of the limit was a second one - reducing the limit to give effect to the decision of not issuing new licences in the meantime. That is totally different from the reasons behind the Government's policy to phase out p.c. I object it because in my respectful submission this is another last ditch attempt to spring yet another surprise on us which is that the Government policy to phase out p.c. has its root in reg. 17(1), a position which has never been taken by the Commissioner or the defendant in the entire history of this case. Whether my objection is grotesque or whether my learned

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friend's question is grotesque is now to be decided by Y.C.

- Court: I'm of course not deciding as to at whom criticism has been rightly directed or indeed whether any criticisms are justified. On Mr. Scott's intimation to rephrase his question in a non-leading form, I would allow it.
- Q. Mr. Leeds what did you think about Government's policy?
- A. In view of the way in which i.c. were operated, I considered the policy most necessary.

Court: 2.30 p.m.

B. Liu Judge of High Court 18/4/80

2.30 p.m. DW1 reminded of his former oath.

Re-examination of DW1 continued :-

Q. I think it was suggested to you in cross-examination: the policy not to grant new registrations to p.c. owners was not revealed to the public. I want you to look at p.6 Bundle C in the light of that suggestion please. I simply ask you to re-read yourself 1st para. and 1st para. in second column. I ask you this : Would it have been possible to phase out p.c. in the way proposed if the Commissioner continued to register new p.c.? By now, I mean additional to those already registered.

- A. It would not have been possible if new registrations continued after the 1st of the existing vehicles was not re-licensed.
- Q. Take that answer and examine it for a moment. For what period was registration granted?
- A. There is no fixed period for registration. Licences are issued for max. of 1 year.
- Q. So if existing licences are not renewed, does it follow they would all expire in not more than 1 year?
- A. That's correct.

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In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

**Re-examination** 

(continued)

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In the Supreme Court of Hong Kong	<b>ଜ</b> .	If p. hire cars are to be completely abolished by a particular date, can that be achieved by issuing additional licences in the meantime?	
Respondent's Evidence	Α.	No.	
No. 7 Peter Frederick Leeds	Q.	I want to go back, Mr. Leeds, to legal advice you received. You told my learned friend that before judgment on 30/6/77 in Action 749, you had received legal advice to the effect that committed	
Re-examination		vacancies, in general terms, need not be included	
(continued)		in the gazetted limit.	. 10
	Α.	That is correct.	
	Q.	Was that advice received before or after the ending of Action 749?	
	Λ.	It was before ending of the hearing.	
	Q.	Just to be sure we are talking of the same thing : by end of hearing what did you mean?	
	Α.	I understood it to be $30/6$ .	
	<b>ୟ</b> .	It is common ground, Mr. Leeds, the argument in that case ended in the middle of June. Was the advice about committed vacancies received on or after middle of June.	20
	Α.	I think it was after the middle of the month, a few days before $30/6$ .	
	Q.	Look at Bundle C p.10, in the middle of the 2nd para., Mr. Cheung Yuk Yin was saying on your behalf : "c.c. handling the said case is	
	Lee:	I don't think I cross-examine on this document.	
	Cour	t: But that is not a valid ground for objection. Is it?	
	Lee:	Yes.	
	Cour	t: It is the subject-matter dealt with in cross- examination which principally decides the ambit of re-examination. I'll have to listen to the question first.	30
	Q.	I was proposing to go on to ask him, in the light	

of that at what stage before publication GN15 he was advised to keep open the 47 vacancies.

- Lee: I would not object to it if my learned friend would not refer to the document.
- Court: I don't follow that. This document is admitted as to authenticity i.e. that document was a memo making those statements to the Secretary of Environment. I would allow the question and the reference made to the passage.

## 10 (Question repeated by the Court)

A. It was after the submission of draft GN to Government Secretariat, and I think the advice to amend the notice was given one or 2 days before the publication of GN15.

Q. We know from the document and it is common ground, it was published on 2/7/77. Mr. Leeds, in the light of the advice you had received about keeping open the 47 vacancies, did you consider it would be improper or in any other way wrong not to keep them open until the judgment had been delivered in Action 750?

- A. The advice I was given was : it would be better to keep the 47 open.
- Q. Did you consider that good or bad advice?
- A. Coming from c.c., I took it as good advice.
- Q. Were you ever advised that it would be improper or unfair or in any way wrong to reduce the limit so as to illiminate the 47 vacancies after judgment in Action 750?

30 A. No.

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Q. Did you ever think it was in any way whatsoever improper to reduce it at that stage?

A. No. I did not.

Scott: That is Defence case.

Court: Adjourned. 5 mins.

In the Supreme Court of Hong Kong

Respondent's Evidence

No. 7

Peter Frederick Leeds

**Re-examination** 

(continued)

In the Supreme Court of Hong Kong No. 8 Submissions

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No. 8

Submissions

3.07 p.m.

Scott: (Submissions taped)

Court: Adjourned to 10 o'clock tomorrow morning.

B. Liu Judge of High Court 18/4/80

19th April, 1980 (10. - 1.00)

Coram : Hon. LIU, Judge in Court

Appearances as before

10 a.m.

Scott: (Submission filed)

Court: Adjourned to 10 a.m. Tuesday 22/4/80.

B. Liu Judge of High Court 19/4/80

22.4.80(10. - 1.07 & 2.30 - 5.15)

Coram : Hon. LIU, Judge in Court.

Appearances as before.

Lee: I will provide my submissions in note form.

Court: That certainly will help the compilation of the Court records.

Lee: (Submissions)

Court: Adjourned to 2.30 p.m.

B. Liu Judge of High Court 22/4/80 10

2.30 p.n.

Lee: (Continuing)

Court: Adjourned to tomorrow not before 11 a.m.

(Applications in Mr. Lee's other proceedings not completed until late in the evening of the 23/4, and all concerned were told to return

In the Supreme Court of Hong Kong

No. 8

Submissions

(continued)

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25.4.80 (11.20 - 1.00 & 2.30 - 5.00)

not before 11 a.m. on 25/4/80)

Coram : Hon. Liu J. in Court

Appearances as before.

11.20 a.m.

Lee: (Summary of written submissions handed up).

(submissions)

Court: Adjourned to 2.30 p.m.

B. Liu Judge of High Court 25/4/80.

B. Liu Judge of High Court

22/4/80.

## 20

2.30 p.m.

Lee: (submissions continued)

Court: Adjourned to 10 a.m. on Monday 28/4/80.

B. Liu Judge of High Court 25/4/80. In the Supreme 28th April 1980 (10.05 - 11.55) Court of Hong

Coram : Hon. Liu, Judge in Court

No. 8

Kong

Appearances as before.

Submissions

(continued)

Lee: (submissions continued)

My learned friend has something further to say, and I have no objection.

McCallough : Page 30, para. 54(b) of Mr. Lee's submission :-

> The Amended Defence was handed to Mr. Lee on the morning of 17/4 before, or in any event during the course of, the evidence-in-chief of Mr. Leeds which commenced at 11 o'clock.

- Court: Thank you. Judgment reserved. Gentlemen, I am afraid I may have to give a very short notice.
- Lee: Someone will be taking judgment, and Y.L. will not take it as discourteous if either my learned junior or myself will not personally attend.

Court: C.A.V.

B. Liu Judge of High Court 28/4/80.

Action 2882/77

8th May, 1980 (11.07 - 12.30)

Coram : Hon. Liu, Judge in Court

Appearances as before Mr. McCallough late.

11.00 a.m. (Written judgment read)

11.30 a.m. (Mr. McCallough enters Court)

Court: (written judgment read)

Lee: I would like to be heard on costs although Y.L. has given costs to Defendant in the judgment. But then 30 I have not been heard.

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Normally, costs would follow the events. This is not a usual situation because (1) This case was brought by the Pls. by relying on C.A. decision in Wong Kwong Shing on the ultra vires point and that is the basis of all the Pls' claims. Y.L. has got my point in my final submissions, and I would not repeat it. Y.L. has held in giving limit under Reg. 18B(1) Commissioner was not solely confined to matters in Reg. 17(1). This is a point which raises a point of great public importance, and it was decided against the Pls. because Y.L. did not read judgments of C.A. as I am bound by Y.L.'s we understood it to mean. judgment, and I bow to it but the point raised here is : Pls. ought to be forgiven for having interpreted those judgments in a different way.

(2) The Commissioner without giving any publicity to policy or departmental decision of not issuing any further licences for public cars has unwittingly, in the light of Y. L.'s judgment, portered a false hope in the Pls. In the light of the history of the whole case which culminated in Pls.' applications in July 1977, it is reasonable for the Pls. to feel aggrieved when the Commissioner brought down the limit he did. Hence this action.

(3) The point on ownership was raised very late in these proceedings by an amendment. Although it was not a main ground in dismissing Pls.' claims, this point was certainly an important point.

(4) In administrative action such as this when a subject has been misled by the conduct of those in Government no matter how innocent more often than not, costs are not awarded against the subject even though his complaints are found to be groundless. That is to say so long as there is reason for him to feel aggrieved costs will not be awarded against him. It is singularly unfortunate that apart from lack of publicity to Government decision which I have made reference to, Crown counsel should have seen fit to influence the Commissioner into preserving 47 vacancies by gazette Notice 15 which raised false hope.

(5) In Ng Kee v. A.G., at first instance when Cons. J. dismissed Mr. Ng's claim, he did not award costs against Mr. Ng. That Y.L. will recall, the In the Supreme Court of Hong Kong

No. 8

Submissions

(continued)

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No. 8

Submissions

(continued)

learned judge found for Mr. Ng on some of declarations sought. He refused to make those declarations because he held Mr. Ng was guilty of delay.

(6) Y.L. has always a discretion in matter relation to costs. The Pls. have already expended money in obtaining the 2 declarations in N.P. 150 of 1976 and although costs were awarded to Pls., Y.L. can take judicial notice that an order for costs cannot adequately compensate the Pls. Now that Y.L. has dismissed all Pls. claims. I respectfully submit justice will best be served if no costs are awarded against them.

Court: I do not propose to call upon you. Mr. McCollough. I can find no real justification in this action, based in the main on allegations of ultra vires, malice etc., for any departure from the usual order for costs. However the defendant was absent for about  $\frac{1}{2}$  the time this morning, and I would only allow the defendant  $\frac{1}{2}$  costs for today.

Ordered:

1. Action dismissed with costs.

2. The Defendant is to have only  $\frac{1}{2}$  the costs for today.

B. Liu Judge of High Court 8/5/80

No. 9

Judgment of Liu, J.

8th May 1980

## No. 9

Judgment of Liu, J.

Action No. 2882 of 1977

# IN THE SUPREME COURT OF HONG KONG HIGH COURT

BETWEEN

#### Plaintiff

and

LEUNG CHOW PUBLIC

CARS (a firm)

#### ATTORNEY GENERAL De

Defendant

Coram : Hon. LIU, J. in Court. Date : 8th May, 1980. 20

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By a Gazette Notice No. 2670 of 1975 dated the 5th December 1975, the Commissioner for Transport limited the number of motor vehicles permitted to be registered and licensed as public cars to 1,388. Having sought registration for 200 public cars in November 1975 and 105 public cars in December 1975, on the 15th July 1976 the plaintiffs sent in applications for the registration and licensing of 47 public cars. On the same day, the plaintiffs also sent in applications for 25 public light As at the date of these 1976 applications, there buses. were 95 vacancies for public cars and 4 vacancies for public light buses. The Commissioner intimated that these vacancies were not available but were considered as committed. For the purposes of this action, these vacancies are hereinafter called "committed vacancies".

The Commissioner for Transport refused all the plaintiffs' applications, and proceedings were caused to be instituted against the Commissioner in the name of the Attorney General under the provisions of the Crown Proceedings Ordinance. These proceedings were intituled High Court Miscellaneous Proceedings Nos. 749 and 750 respectively both of 1976. M.P. 749 in respect of the intended registration for 25 public light buses came on for hearing on the 24th, 25th May and The reserved judgment in those 17th June all in 1977. proceedings was delivered by McMullin J., as he then was, on the 30th June 1977. It was declared that the Commissioner was wrong in taking into account any committed vacancies when "entertaining or considering" the plaintiffs' 25 applications for public light buses. It was further declared that the Commissioner ought to have entertained the plaintiffs' 25 applications in prescribed forms "only with like applications, if any". It was also declared that the plaintiffs were, entitled to have 4 applications "entertained" alone or together with other like applications, if any, subject to a determination The question of "ownership" was also raised by ballot. by counsel for the Commissioner in M.P. 749, but the learned judge did not proceed to settle the issue which is described as a "nice question". On the 6th July 1977, the plaintiffs caused to have applied for the registration of 4 public light buses. The issue of ownership was not further pursued, and such applications were duly acceded to by the Commissioner on the 12th July. There was no assurance given that such concession would guide or bind the Commissioner's future course of conduct.

In the Supreme Court of Hong Kong

No. 9

Judgment of Liu, J. 8th May 1980 (continued)

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No. 9

Judgment of Liu, J.

8th May 1980

(continued)

On the 6th July 1977, M.P. 750 in respect of the Commissioner's refusals of the plaintiffs' applications for the registration of 47 public cars were likewise disposed of without further opposition. The Commissioner was similarly declared wrong to have taken into account the committed vacancies when "entertaining or considering" the plaintiffs' 47 applications for registration of public That declaration was followed by a single cars: declaration that the plaintiffs were entitled to have applications for the registration of 47 public cars "entertained". The other declarations made in M.P. 749 for the plaintiffs' applications to be "entertained" "only with like applications" in the statutory prescribed form and for the plaintiffs' applications and these other like applications, if any, to be determined by ballot were omitted for the obvious reason that such was amply provided for in the regulations under the Road Traffic Ordinance. That the plaintiffs must necessarily have their applications for the registration for 47 public cars granted is quite untenable. That is not the stance of the plaintiffs who seek only to argue that their applications must be considered on the merits by virtue of these declarations.

The plaintiffs' case is based on the Commissioner's alleged ultra vires acts whereby they were deprived of the benefit of the declarations in M.P. 750.

It would not be impertinent to dwell on the early In 1975, following discussions on matters history. such as (1) public cars were not then performing functions for which they were originally created and (2) they might be illegally operated as private taxis without fear of such successful official intervention, the Traffic Advisory Committee recommended to the Governor in Council to phase out public cars as a class. The Road Traffic Ordinance deals, inter alia, with division of vehicles into classes, the purposes for which vehicles may be lawfully used, regulation and control of the driving and use of vehicles including public cars as well as the conduct of their respective users and drivers and the fares which may be lawfully charged. Vide section 2(2) and section 3(1)(cc) and (f). Under section 4(1)(j), the Governor in Council may make regulations for "limiting the number of motor vehicles which may at any time be registered or licensed within any of the classes". Mr. Leeds further told the Court that the Transport Department shared the same view for the phasing out of public cars with the Traffic Advisory Committee for these 10

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same main reasons which he described as principal reasons at another time. Mr. Leeds explained some of the consequential irritations in his cross-examination : Public cars had the appearance of taxis; not infrequently they charged higher fare; they could not effectively be restrained from operating illegally as taxis, and public cars as a whole presented unfair competition to taxi According to Mr. Leeds, instructions were operators. given by the Commissioner for Transport that it was undesirable to continue issuing licences for public cars which might be phased out as a class and that a moratorium should best be imposed to suspend issuing such licences pending a policy decision by the Governor in Council. At or about this time, on the 30th October, 1975 judgment was delivered by Huggins, J., as he then was, in WONG Kwong-shing v. A.G.<sup>(1)</sup> It was, inter alia, held that a limit set by the Commissioner for the registration and licensing of public light buses pursuant to Regulation 18B(1), even one day after the applications for 50 public light bus licences, could be applied to such slightly earlier applications. Mr. Leeds further disclosed that on or about the 20th November 1975, the Transport Department was advised by Crown counsel that a limit ought to be set for the classes of vehicles for which licences were not to be granted. Thereupon, on the 5th December, 1975, by Gazette Notice 2670 the Commissioner set the limit for registration and licensing of public cars at 1,388 which, according to Mr. Leeds, the present Deputy Commissioner, represented the number of existing registered public cars plus 95 committed vacancies. On the 6th April 1976, the Executive Council met and ordered legislation to be prepared for the implementation of the recommendation of the Traffic Advisory Committee. Mr. Leeds became acting Commissioner on the 22nd June 1977 until the 8th of the following month in July. A few days before the delivery of judgment in M.P. 749 on the 30th of June 1977 and therefore more than a week before the declarations made in M.P. 750 on the 6th of July 1977, Mr. Leeds, then acting Commissioner for Transport, was advised by Crown Counsel that the committed vacancies need not be included in the gazetted limit for the registration of public cars. It was originally intended that the limit be reduced to the number of existing registered public cars at 1,329 and that if the plaintiffs were to score a success finally in M.P. 750, the gazetted limit be raised to comply with any Court order made. At about this juncture, he was ultimately advised by Crown counsel that it might be prudent to keep 47 vacancies open pending

(1) (1975) HKLR 654

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the proceedings in M.P. 750 so as not to run the possible risk of being criticised as improper. It was therefore merely precautionary, and Mr. Leeds considered it good advice. Mr. Leeds was not advised that it was in fact unfair or improper. As a result, a Gazette Notice (Extraordinary) No. 15 of 1977 dated the 30th June 1977 but published on 2nd July 1977 reduced the limit for registration and licensing of public cars by only 12 to 1,376 thus reserving 49 free vacancies. Bearing in mind the original 95 committed vacancies, it is clear that 36 of them had by then been registered and licensed, although there is no evidence as to the circumstances in which they became so registered and licensed. It was also disclosed by the Deputy Commissioner that once a decision favourable to the Traffic Department was given, the gazetted limit would be forthwith reduced to implement Government policy.

According to Mr. Leeds, on the same day but soon after the order in M.P. 750 dated the 6th July 1977, he was advised by Crown counsel that the plaintiffs' applications should be entertained but that the Department could consider the same in the context of Government policy on public cars. At one time, the Deputy Commissioner did state: "The advice was : after considering the applications, it would be in order to adjust the limit." Mr. Leeds explained that he had no clear recollection whether the word "after" was used by the Crown counsel. In his overall evidence, this must have been an inaccuracy, and in my view no real cause for criticism exists. In effect, Mr. Leeds was given to understand by Crown counsel that the declarations made in M.P. 750 did not enjoin the Commissioner to grant licences for 47 public cars to the plaintiffs. Therefore, Gazette Notice (Extraordinary) No. 16 of 1977 dated 6th July 1977 was published the next day to reduce the limit for registration and licensing of public cars by 47 to 1, 329.

There were two other applications sent in on the 5th July and 6th July for the registration and licensing of 50 public cars each, but these applications were both rejected on the 12th of July.

On the 11th July 1977, the plaintiffs caused to be applied for the registration and licensing of 47 public cars. Mr. Leeds ceased to act as Commissioner on the 8th July 1977, and the plaintiffs' applications were dealt with and refused by the Commissioner, Mr. Macpherson, on 14th July 1977 in the following terms :

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" Dear Sirs,

Your letter of the 11th July 1977 and the enclosed applications for the registration of 47 motor vehicles as public cars had been entertained by this Department under the provisions of Regulation 6 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220.

However, I have to refuse to register your 47 vehicles as public cars as the number of motor vehicles actually registered as public cars is equal to the total number of motor vehicles that may be registered by the Commissioner for Transport as public cars in the terms of the Gazette Notice (Extraordinary) of 6th July 1977.

All the supporting documents for your applications and your cheque No. 97428 for \$470 are returned herewith."

At counsel's invitation, Mr. Leeds offered the solution that in the event of the plaintiffs' applications being approved by Mr. Macpherson, the Transport Department might consider lifting the gazetted limit by 47. On a similar hypothetical basis, Mr. Leeds conceded the possibility that had the plaintiffs sent in their applications before the gazetted reduction, these would have been in conflict with Government policy and the forthcoming legislation for phasing out public cars as a class and the Department would then have had to seek legal advice and policy guidance.

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Road Traffic (Amendment) (No. 2) Ordinance 45 of 1977 was passed by the Legislative Council on the15th June 1977. The Governor's assent was given on the 16th June 1977, and the new Ordinance was published on the 17th June 1977. The operation date was finally gazetted to fall on the 1st November 1977. Section 4A(6) of the principal Ordinance declared that the Commissioner's power to register or license a public car ceased from the These amendments in Ordinance same operational date. 45 were intended and did serve to convert public cars to taxis on the payment of a premium of \$75,000. New taxi licences are otherwise sold at auction. On the 27th July 1977, they were auctioned with the lowest tender accepted at \$181,000 and the highest tender accepted The plaintiffs claimed to have been minded \$196,005. to convert the 47 public cars, if granted, into taxis by

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Judgment of Liu, J. 8th May 1980

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Judgment of Liu, J. 8th May 1980 (continued) payment of such premia, and the plaintiffs' claim in this action arose from the refusal of the Commissioner to register and license 47 public cars.

The plaintiffs, through their partner one Mr. Tse, applied thereafter for a maximum of 8 taxis, but none of his tenders was successful due to the low figure submitted. Taxis were transferable. The plaintiffs' applications for 47 public cars were rejected on the 14th The mean between the maximum and minimum July 1977. successful tenders was \$188,502.50. The defence was prepared to accept that the plaintiffs would likely have been able to successfully bid for or acquire in the open market a transfer of a taxi at \$188,502.50. It was a reasonable concession, and I so infer the same effect from the evidence. It was urged by the defence that the plaintiffs could have mitigated by obtaining taxis at that If the plaintiffs had been granted 47 public cars, price. they would have had to pay \$75,000 each for conversion. Thus, an extra \$113,502.50 (\$188,502.50 - \$75,000) would be required for financing the plaintiffs' acquisition of a taxi in open market or by way of tender. It was submitted, if I understood counsel for the defendant correctly, that \$113,502.50 per taxi or \$5,334,617.50 for 47 taxis would be the maximum future loss after the time lapse between the 15th July 1976 to the 31st October 1977 or earlier purchase in which 47 public cars could have been operated at a monthly profit of \$1,276. In any event, the defendant maintained that the plaintiffs would never be entitled to more than a 1/3 probability of having his applications accepted by ballot and that consequently the plaintiffs' claim for damages is too uncertain. The defence also made reference to the hard reality that if in fact the maximum limit for the registration and licensing of public cars had not been reduced by Gazette Notice (Extraordinary) No. 16 of 1977, there could have been a flood of applications in addition to those from U.E.E. Limited and Mr. Ip and that the probability of the plaintiffs being successfully granted one or more public cars would then have been even less hopeful.

The substance of the plaintiffs' complaints is : By virtue of the declarations in M.P. 750, the plaintiffs were entitled to have their applications considered on the merits. Gazette Notices 15 and 16 are ultra vires. No point was taken on the propriety of an earlier Gazette Notice 2670. Whilst the plaintiffs queried the alleged ultra vires nature of Gazette Notice 15, with the reserved 47 free vacancies this Gazette Notice need not be directly 20

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attacked in this action. In reducing the limit by 47 to 1,329, Gazette Notice 16 was said to have the effect of depriving the plaintiffs of their rightful fruit in litigation It was thus contended on behalf of the in M.P.750. plaintiffs that by reducing the limit to 1,329 in Gazette Notice 16, the Commissioner acted ultra vires and with malice or at least knowledge that he was so acting. Furthermore, as against the defence capitalising on the plaintiffs' failure to establish ownership in support of their applications for registration and licensing both in 1976 and 1977, an estoppel sought to be founded on the Commissioner's conduct and the circumstances of the case was raised by the plaintiffs in Reply. The plaintiffs pleaded a further estoppel precluding the Commissioner from relying on a Government policy to phase out public cars as a class on the allegation that the plaintiffs were misled into believing that 47 free vacancies had been provisionally allocated to their impending applications to be made following the declarations in M.P.750.

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On the issue of ultra vires, the plaintiffs relied heavily on the judgments in A.G. v. WONG Kwong-shing<sup>(2)</sup>.

Pickering, J.A., observed :

"The power contains in Regulation 18B(1) to limit, by notice in the Gazette, the number of public light buses which may be registered or licensed is not a power to be exercised arbitrarily. It is closely allied to and indeed may be said to have its roots in the Commissioner's power, contained in Regulation 17(1), to refuse to register any motor vehicle in the interest of the regulation of vehicular traffic in the colony. So close is the link between the two regulations that in invoking the latter, the Commissioner may fairly be said to be also invoking the earlier."

McMullin, J., as he then was, had this to say of a notice under Regulation 18B(1):

"A notice under 18B might be regarded as one practical expression of the exercise of his powers under Regulation 17".

It is to be observed that in the proceedings in <u>WONG</u> Kwong-shing's case, the practical nexus between

(2) Civil Appeal 58 of 1975 judgment of which was delivered on 7th April, 1976

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Regulation 17(1) and Regulation 18B(1) was analysed for the purpose of illustrating that the Commissioner could not have been totally stripped of his power to process the particulars in an application under Regulation 17(1) when his refusal was expressed in terms of only Regulations 18B(1) and 17(2).

In the judgment in M.P.749 delivered on the 30th of June, 1977, McMullin, J., as he then was, adhered to his realistic approach to the exercise of a power under Regulation 18B(1):

" In fixing such a limit the matters which the Commissioner must normally consider are precisely those matters dealt with in Regulation 17(1)(a)(1) and (2), i.e. the public safety and regulation of vehicular traffic in the Colony. These are matters of public concern which entitled him to use his powers under 18B".

Regulation of road traffic, in all its ramifications, must necessarily overlap, but it would be fallacious to advocate that relevant considerations for exercising the power under Regulation 18B(1) are wholly confined to the two factors, i.e. public safety and regulation of vehicular traffic set out in Regulation 17(1).

Section 4(1)(b) of the Principal Ordinance is the enabling section providing for the making of regulations for the registration and licensing of vehicles. That section specifies no criteria for the exercise of any power created by the regulations, but Regulation 17(1) made under section 4(1)(b) confers a discretionary power of refusal on the Commissioner exercisable on the grounds of public safety and/or the regulation of vehicular Section 4(1)(j) of the principal Ordinance is the traffic. enabling section for limiting the number of motor vehicles which may at any time be registered or licensed. Regulation 18B(1) made thereunder lays down the procedure whereby the number of motor vehicles may be so There is no guideline given, either in the limited. enabling section or in the regulation, as to how the limit may be gauged. A statutory power must be exercised reasonably and not capriciously. But there can be no compelling reason as to why the exercise of the power of limiting the maximum number of cars must be exclusively linked to the two matters of public safety and regulation of vehicular traffic set out in Regulation 17(1).

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The exercise of a statutory power in the absence of any express inhibition or restriction was considered by Huggins, J., as he then was, in <u>CHAN Yat-sun and</u> <u>others v. A.G.</u> (3). At pages 509 and 510, the learned judge observed :

" Even where there is no express limitation on the exercise of a discretion a statutory body must not take into consideration matters which are manifestly irrelevant and if it should appear that it has done so, this Court will interfere. How ever, as appears from the second passage cited above from the judgment of Lord Denning in Breen v. Amalgamated Engineering Union it is not open to the Court to infer an absence of good reason from the silence of a statutory body in a case where the applicant is seeking a privilege to which he has no particular claim. Putting it in another way, where the statute is silent as to the matters which must be considered the Court would assume that the body exercising the discretion has not acted in an arbitrary and totally unreasonable manner in the absence of any ground for concluding that it has."

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The plaintiffs' contention is that the Commissioner was acting ultra vires by taking into account matters outside public safety and regulation of vehicular traffic.

That the power created by Regulation 18B(1) is a discretionary one cannot be seriously doubted. At page 84 of "Judicial Review of Administrative Action" by S.A. de Smith, 3rd edition, it is well said that :

"Discretionary powers must be exercised for the purposes for which they were granted; relevant consideration must be taken into account and the irrelevant consideration disregarded; they must be exercised in good faith and not arbitrarily or capriciously. If the repository of the power fails to comply with these requirements, it acts ultra vires."

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The Road Traffic Ordinance serves, inter alia, to classify vehicles, to specify the purposes for which they may be lawfully used, to control the driving and use of vehicles, to supervise the conduct of users and drivers and to regulate the fares which may be lawfully charged.

(3) 1975 H.K.L.R. 503

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In regulating the whole, it stand to reason that regard must be paid to every integral part.

It is quite untenable to suggest that the main reasons given for the proposed phasing out of public cars were not connected with road traffic in its general terms comprising a variety of elements. Mr. Lee. counsel for the plaintiffs, drew the Court's attention to the fact that since existing public cars were contemplated to be re-registered as taxis and further taxi licences were expected to be gradually issued, his clients' applications could not have been validly objected to on the ground of regulation of vehicular traffic, particularly with a proposed small increase by only 47. Such view fails to appreciate the overall purposes of the Ordinance in the regulation and control of vehicles of all classes, the purposes for which they may be lawfully used, the supervision of the users and drivers and even the fares which may be lawfully charged. The Commissioner must set a limit at some given point of time, and the comparatively small number of 47 is no excuse for frustrating the general guideline in principle. It cannot be denied that for the main reasons given by Mr. Leeds and recommended by the Traffic Advisory Committee, more public cars (however small the addition), to be allowed on the roads at that stage would inevitably create just so much more difficulties.

In 1975, a recommendation was made by the Traffic Advisory Committee to the Governor in Council for phasing out public cars for the principal reasons given by Mr. Leeds. The steps taken by the Commissioner for Transport to suspend issuing licences for public cars and later to impose a limit for the registration and licensing of these cars were preparatory administrative acts in anticipation of Governmental approval of such a recommendation. It was felt undesirable to continue issuing licences for a class of vehicles which might be abolished altogether. These administrative measures were taken in response to the pending deliberation on the recommendation by the Governor in Council. Whilst the Commissioner also considered these same main reasons as good grounds for rendering the continued existence of public cars as being unacceptable, there is no direct evidence that he specifically related his actions However, if the Commissioner to any of those reasons. had been at variance with these supporting main reasons, it would have been inconceivable for him to seek to restrict the number to the existing registered public cars; 20

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instead he would have been expected to make representations through the proper channel to the Governor in Council. It was not categorically asserted that the Commissioner would have in any case preferred the existing number already registered, but the Commissioner's actions were in effect promoting the spirit of the Ordinance by not increasing the number of a class of vehicles then considered to be undesirable so as to avoid creating more problematic anomalies as reflected in these main objections and their manifestations. Regulation and control of a specific class of vehicles and the number thereof permitted to be on the roads must have been necessary or expedient for the regulation and control of the other classes of vehicles under the Road Traffic Ordinance and for the promotion of the purposes of that Ordinance at large. In my view, by freezing the number of public cars pending Governmental approval of the recommendation forwarded by the Traffic Advisory Committee, the Commissioner acted as well within his power under Regulation 18B(1) as for a legitimate purpose of the Ordinance, though he may be said to have been primarily motivated by a desire for administrative co-The first Gazette Notice 2670 dated 5th ordination. December, 1975, was published before the meeting of the Executive Council on the 6th April, 1976, at which the recommendation was accepted and legislation was ordered to be prepared for its implementation. It became then the confirmed Government desire to phase out public In promoting Government policy recommended on cars. those main reasons, pending it becoming law, the Commissioner must then be all the more acting in furtherance of its objects thus combating the ill byproducts brought about by these main pitfalls. The significant difference lies in the fact that whilst the Commissioner was uncertain of legislative indorsement of the main reasons held by himself and the Traffic Advisory Committee before the meeting of the Executive Council, he could thereafter pursue a course dictated by these reasons as he saw fit without such fear of an unfavourable review. It was then more in the nature of statutory control than administrative coordination. Indeed, Mr. Leeds testified that in view of the ways in which public cars were operated, he considered Government policy as most necessary. By lowering the limit, the acting Commissioner was putting into effect matters which he considered as desirable in the prevailing circumstances. Here, not only did the Commissioner guide himself by Governmental policy, but he was very conscious of the unhealthy conditions created by the main complaints

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I will deal with the evidence of Mr. Leeds further I find him an impressive when I turn to another facet. witness and I accept his evidence. In my judgment, it has not been demonstrated that irrelevant considerations had been taken into account or that the acting Commissioner was wrong in the exercise of his power under Regulation 18B(1). The Commissioner was acting intra vires in publishing and acting on Gazette Notices 15 and In the circumstances of this case, nothing has 16. disabled the Commissioner from publishing or acting upon these Gazette Notices; nor has there been any event capable of avoiding the full legal effect thereof. Consequently, I hold that the plaintiffs' applications made on the 11th July 1977 were lawfully precluded by the limit in Gazette Notice 16 and properly refused.

It was also charged that by reducing the limit for registration and licensing of public cars, the Commissioner had wrongly, unfairly or unjustifiably flouted the declarations made in M.P. 750. Such declarations in M.P. 750, so it was contended, required the Commissioner to consider the plaintiffs' applications on their In essence, that is the meaning counsel would merits. ascribe to the word "entertained". The same condemnation was sought to latch also onto the allegation of malice. It is guite unnecessary to search for the most appropriate definition for the word "entertained". The tenor of the judgment delivered by McMullin, J. as he then was, in M.P. 749, particularly at the end thereof, suggests that the plaintiffs' applications would have to be entertained on the merits. The learned judge observed :

"It is plain that none of these 25 applications was entertained, and that this was so by virtue of what amounts to pre-emptive disposition of all available places on the grounds of policy commitments."

But the declarations in both M.P. 749 and M.P. 750 must be viewed in their proper perspective. In those proceedings, the Commissioner relied on committed

 M.P.No.57 of 1980 - Judgment was delivered on 8th February, 1980 20

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vacancies and was held to have been incorrect. The In the learned judge can at best be said to have decided that the Commissioner should entertain the plaintiffs' forthcoming applications on their merits but without regard to the committed vacancies provided, of course, it was or remained legally incumbent upon him to do so. The declarations never purported to compel the Commissioner to consider the applications on their merits whatever the circumstances or consequences; less did it seek to fetter the future lawful exercise of the Commissioner's power to alter the limit of public cars that might be registered or licensed.

The Commissioner lowered the limit by Gazette Notice 16. Thus, it was futile for the Commissioner to undertake a wasteful and pointless task of appraising the merits when the plaintiff's applications must necessarily be precluded by the lower limit then set. It was not legally incumbent on the Commissioner then to journey further.

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If indeed the declarations of the learned judge might be read in the manner advocated by Mr. Lee, then the matter could simply be resolved by proceeding on these declarations in execution, thus compelling the Commissioner to process the plaintiffs' applications on their merits in disregard of the reduced limit set by Gazette Notice 16. In my view, no part of the declarations in M.P. 750 can be taken as seeking to curtail the Commissioner's power to alter the limit under Regulation 18B(1). I have held that in publishing and acting on Gazette Notice 16, the Commissioner was intra vires. The plaintiffs' applications were "entertained" in the broader sense of the word but were not considered on their merits. Even if the declarations in M.P. 750 did enjoin the Commissioner from not considering the plaintiffs' applications on their merits, any attempted implementation of the second declaration in M.P. 750 was rendered a thankless exercise in futility by the lawful reduction of the gazetted limit. Mr. Leeds did not act wrongfully, unlawfully or unjustifiably in the circumstances, and in fact throughout he acted on legal advice which he reasonably believe to be sound.

That leads me to the allegation of malice. The question for my determination is: Was Mr.Leeds actuated by malice in publishing or acting on Gazette Notice 16 or alternatively did he publish or act on that notice knowing it to be ultra vires ? Mr.Leeds is a man of 49. He came to the Colony in 1951, had 5 years with the Hong Kong

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No. 9 Judgment of Liu, J. 8th May 1980 (continued) Police and was thereafter posted to various Government Departments. In 1972, he joined the Transport Department. He has acted from time to time as He was made Deputy Commissioner in Commissioner. He was never deserted by Crown counsel at any 1979. He was unaware that he could possibly be in lack stage. of power to do what he did; not did he ever have any notion that what he did was wrong, unfair or unjustifiable. Naturally, it must have been fully appreciated that his action would be unfavourable, at least, to three applicants, but public good must take precedence of all minority interests without much hindrance, and such should be the aspiration of every citizen in an orderly society.

It was suggested by counsel for the plaintiffs that the aspects of legal advice in this case have not been pleaded. The amended defence was given to the plaintiffs in any case before the end of the evidence-in-chief of Mr. Leeds. The aspects of legal advice were in the forefront of the minds of counsel, and it cannot be said that the plaintiffs have been misled or prejudiced. The plaintiffs' application to amend was made after counsel's opening, and every effort was made by the defence to meet it by simple amendments so that issues could be readily joined and the proceedings proceeded with. If the aspects or legal advice should be specifically pleaded. I would not feel disposed to consider it as a vital omission in the peculiar circumstances of this case, but to all intents and purposes, if necessary, I would treat the defence as having been duly. amended for its inclusion.

There is a common law duty not to act maliciously. Takaro Properties Ltd. v Rowling(5) and see also Wade on Administrative Law, 4th edition at page 639. No action lies against a public official for exercising a statutory power in good faith. It would be a sad day for a civilized community to attach any liability for damages to any public official in respect of an honest mistake of a legal nature. I cannot even detect any suspicion of malice on the part of Mr. Leeds nor his Department. The departmental approach happened not to run parallel with the plaintiffs' interest. The evidence, I find, points to a determined effort on the part of Mr. Leeds, by lawful means, to give effect to matters affecting public cars as a class which had outlived most of its intended purposes and had become uncomfortably unmanageable. It is a chilling thought that a public official of the then status of Mr. Leeds would put his personal interest or animosity, if any, above his public duties. The contrary is true. In fact, Mr. Leeds

(5) (1976) 2 N.Z.L.R. 657 at 664 line 32

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was then also answerable to Mr. Macpherson. I do not find Mr. Leeds performing his duties wrongfully, unfairly or unjustifiably. He was acting intra vires, and at no time was he actuated by malice.

In his final submission, Mr. Scott sought to demonstrate that whatever decision Mr. Leeds made in relation to the reduction of the limit, it would draw a like protest from the plaintiffs. In that direction, Mr. Scott submitted that even if Mr. Leeds had brought the limit down before the delivery of judgment in M. P. 750, his action would have aroused equally unjustified condemnation. Mr. Scott was cautious enough to assure the Court that he had made no concession in his final submission, and I cannot support Mr. Leed's reference to it as an admission. In the Supreme Court of Hong Kong

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For the sake of completeness, I turn to consider the question of "owner", estoppel and damage. On the 30th June, 1976, the plaintiffs signed an agreement with Honest Motors Ltd. for the acquisition of 100 vehicles for public cars use. The price was inclusive of licence fees, licence plates, insurance and a small sum for a fender mirror. The total purchase price came to almost \$3,500,000 of which only a \$10,000 deposit was paid. The price of the car was stipulated to be subject to change or revision at the time of delivery, and delivery was to be arranged between the parties thereto. By the supplement to that agreement dated 13th July 1976, Honest Motors Ltd. was free to sell any of the vehicles before the plaintiffs taking delivery. I have not overlooked all the relevant surrounding circumstances. Suffice it for me to say that in my view no property had passed, nor was it intended to pass, and that the plaintiffs were not owners. As for the plaintiffs' 1977 applications, a similar agreement was entered into with Honest Motors Ltd. on the 9th July 1977. The contract price, likewise including licence fees, licence plates, insurance and a fender mirror, amounted to slightly over \$1,500,000 of which only the \$10,000 deposit paid previously was held over as deposit. Again, the price of car was subject to change or revision on delivery which was to be thereafter arranged. By a supplement of even date, Honest Motors Ltd. was free to sell any of the vehicles on or after the 20th July. It was further provided that the contract "will automatically become invalid if the buyer fails to take delivery ... within three months". Mr. Lee, counsel for the plaintiffs, sought to attach special significance to the words "available for delivery". Those agreements were

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conditional contracts with a provision for conditional appropriation. The right of disposal was reserved until certain conditions were fulfilled. Having regard to the terms of these contracts, the conduct of the parties and circumstances of the case, I have come to the conclusion that the plaintiffs were plainly not intended to, nor did they become owners of any of the 47 vehicles.

In <u>Ho Choi Yim-fong v Attorney General</u> (6), a divergence of opinion emerged between the learned President and a member of the Court of Appeal as to the meaning of "owner" in Regulation 4. The observations were obiter. The view of the learned President received the support of the remaining member of the Court. The learned President adopted the legal meaning for the word "owner", and McMullin, J., as he then was, opted for a more liberal and practical construction. There is much to be said for both learned opinions. After deliberation, I am content to take shelter behind the view shared by the majority of the Court of Appeal.

However, I would outline my own analysis conducted with not inconsiderable diffidence. The word "owner" is defined in section 2 of the principal Ordinance as including three categories of persons all of whom may be in possession of less than full ownership. The question to be asked seems to be : Whether the word "owner" in Regulation 4 should be construed realistically in a more liberal and practical sense or should it be construed strictly according to commercial law? Regulation 4(1) reads as follows :

"Any person who wishes to have registered a motor vehicle, of which he is the owner, shall deliver to the Commissioner an application for registration in such form as shall be described by the Commissioner, and shall pay to the Commissioner a fee of \$10." (The underlining is mine).

It is common ground that by the use of the word "includes" the definition section is not meant to be exhaustive. It would seem that the answer may be found in Regulation 13(1) in relation to transfers. It can readily be seen that "the registered owner" must be in possession and must sign a notice of transfer of "ownership". There is no property in an "owner" in a more liberal and practical sense to feed a transfer under Regulation 13(1).

(6) Civil Appeal No. 69 of 1978, the judgment of which was delivered on 18th July 1979 30

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It was also contended that the Commissioner is estopped by the circumstances, particularly the notice served under Regulation 17F giving reasons for the refusal, from canvassing the issue "owner" in this action as regards the plaintiffs' 1976 applications and 1977 applications.

In M.P. 750, the plaintiffs abandoned their prayer for the registration of vehicles specified in their 1976 applications. It was conceded that the cars were unavailable. The plaintiffs sought and were granted two declarations and have chosen to proceed in accordance The rights and obligations at issue were therewith. thus crystallized. It is difficult to comprehend the lawful basis of the plaintiffs' claim on their 1976 applications and of their attempted re-introduction of these 1976 applications after the conclusion of M.P. 750. Furthermore, not even an oblique reference has been made to the Commissioner's 1976 refusal as being anything more sinful than an honest mistake.

The Commissioner specifically made an issue of "owner" in M.P. 749 and had not in any way suggested that the same objection was to be abandoned in M.P. 750. The question of "owner" was not adjudicated upon; nor was it an issue necessary for the declarations made.

As for the plaintiffs' 1977 applications, the Commissioner had, prior to M.P. 750, been in the habit of treating informal enquiries as applications from persons not having property in the vehicles, and the Commissioner might then have been sanctioned for acting arbitrarily or unreasonably if he had insisted on proof of vesting of property in the person of an applicant. The plaintiffs' 1977 applications were made after the declarations in M.P. 750 in which the Court ruled that the Commissioner ought not consider any applications except in prescribed statutory form. Thus, all subsequent applications must be, by virtue of these declarations, made by the "owner" in accordance with Regulation 4. Consequently, not only should the Commissioner not be accused of inconsistent conduct by refusing to process statutory forms signed by persons who are not owners after the declaration in M.P. 750, he was left with little alternative but to take cognizance only of applications from owners in the light of those declarations. I cannot see how the Commissioner can be said to have been estopped by conduct.

In the Supreme Court of Hong Kong

No. 9

Judgment of Liu, J.

8th May 1980

(continued)

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No. 9

Judgment of

8th May 1980

(continued)

Liu, J.

service of a notice of refusal under Regulation 17F was, per se, a misrepresentation intended to be acted upon by the plaintiffs. Regulation 17F requires the Commissioner to serve on the "owners" a notice of refusal specifying general grounds within 7 days. It was not seriously challenged that under Regulation 17(2) a refusal on the force of the gazetted l imit would not oblige the Commissioner to give any other reasons including a query as to ownership. Therefore, a notice under Regulation 17F, in these circumstances, could at most be ambiguous, particularly in the light of the events which accentuated the issue of ownership in the contest between the parties to M.P. 750.

It was further asserted by the plaintiffs that

On the facts I find, Gazette Notice 15 was not mis-It did not even purport to give any assurance leading. that the exercise of the Commissioner's power under Regulation 18B(1) would be suspended or that the plaintiffs were to be endowed with priority. Capital was also sought to be made on the silence or non-disclosure of an alleged determination on the part of the Commissioner throughout to reduce the gazetted limit to 1, 329. Mr. Leeds' evidence, which I accept, describes the situation quite clearly: Shortly after Crown counsel's advice prior to the publication of Gazette Notice 15 to the time soon after the making of the declarations in M.P. 750, his original intention to lower the gazetted limit to 1,329 was modified by his belief in and acceptance of such legal advice for the reservation of 47 free vacancies. I can find no substance in the plaintiffs' complaint on a proper understanding of Mr. Leeds' evidence. There could be no failure or omission on the part of the Commissioner to make any disclosure of their original intention to reduce the limit to 1, 329. Plainly, at the material time prior to the conclusion of the proceedings in M.P. 750, the Commissioner had adopted a different attitude by reserving 47 free vacancies on the advice of Crown counsel. No good ground in support of an estoppel has been shown.

In my opinion, if the plaintiffs could be permitted to step back to square one and make an issue of the Commissioner's error in 1976, the Commissioner would not be estopped from raising an objection on ownership. For all the reasons given above, in my judgment the plaintiffs had not established ownership in their completed forms to the satisfaction of the Commissioner in each case, and their 1976 and 1977 applications would not have, in any event, succeeded.  $\mathbf{20}$ 

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I do not propose to repeat myself. This is a case of some complexity, and I rest assured that the entire judgment will be read in its proper context. In these circumstances, the Commissioner can in no way be estopped from relying on the Government policy for phasing out public cars. I need only mention in passing some of the obstacles for the alleged inaction pleaded in paragraph 4(a) and (b) of the Reply. If the plaintiffs had applied for immediate registration of 47 public cars, it would have been met with the Commissioner's opposition on the ground of "ownership" which had been ventilated. Such claim and the alleged available claim for damages would also have proved to be too uncertain by reason of Regulation 18B(3) and could have similarly been defeated by the divers other legal objections hereinbefore discussed.

Lastly, on the question of damages, I entirely assent to the argument, very ably urged by Mr. Lee, that it would be unreasonable to cast a more demanding obligation on the plaintiffs to acquire, by way of mitigation, a similar number of taxis on transfer. The nature of such commercial transaction is different in kind and involvement attracting a far heavier capital outlay. The defendant had not proved any failure to mitigate in the circumstances, and in my view the plaintiffs would not for these reasons be debarred from claiming compensation as per the computations submitted by Mr. Lee. However; the plaintiffs cannot, in my opinion, succeed in any event. The view I have taken is that the plaintiffs would not be entitled to damages by reason of the question of "owner" and on account of the reality that their applications would be subjected to the uncertainty of balloting prescribed by The monetary claims of the plaintiffs Regulation 18B(3). must also fail on account of their failure to establish malice or ultra vires with knowledge that the Commissioner was so acting. I consider myself bound by the decision of the Court of Appeal in Civil Appeal No. 8(2) of 1977 A.G. v Ng Kee (7). The question for determination in that appeal was "Has a person a cause of action where he suffered loss by reason of the act of a public officer who has acted ultra vires without malice or knowledge that he was so acting?" A negative answer was given by the Court of Appeal.

Finally, a rider has perhaps to be added to prayer 1 of the Statement of Claim. Apart from matters decided on the merits against the plaintiffs in this action, it would appear that the Commissioner has no power to grant taxi licences outright to an applicant. The Commissioner is

 (7) Civil Appeal No. 8(2) of 1977, the judgment of which was delivered on the 16th of January, 1978.

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In the Supreme Court of Hong Kong

No. 9

Judgment of Liu, J.

8th May 1980

(continued)

No. 9

Judgment of Liu, J.

8th May 1980

(continued)

required to invite tenders for taxi licences. I cannot visualise any circumstances in which the doctrine of estoppel may be so put to use as to bind the Commissioner to act in a way not permitted by the regulations (8).

In conclusion, the plaintiffs' claims against the defendant are dismissed with costs.

(B. LIU) Judge of the High Court

Mr. Martin Lee, Q.C. with Mr. K.H. Woo instructed by Messrs. K.Y. Woo for Plaintiffs.

Mr. Scott, Q.C. with Mr. McCallough, counsel for Defendant.

(8) See page 327, Wade on Administrative Law, 4th ed.

No.10

No. 10

Judgment Order of Liu, J.

Judgment Order of Liu, J. 8th May 1980

1977, No. 2882

IN THE SUPREME COURT OF HONG KONG HIGH COURT

BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm)

<u>Plaintiffs</u>

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and

ATTORNEY GENERAL Defendant

BEFORE THE HONOURABLE MR. JUSTICE LIU IN COURT

#### JUDGMENT

#### Dated and entered the 8th day of May, 1980

This action having been tried before the Honourable Mr. Justice Liu without a jury on the 14th, 15th to 19th, 22nd, 25th and 28th of April, 1980 at the Supreme Court at Pokfulam Road, and the said Mr. Justice Liu having on the 8th day of May 1980 ordered that the Plaintiffs' action

#### be dismissed with costs.

IT IS THIS DAY ADJUDGED that the Plaintiffs' claim be dismissed and that the Plaintiffs do pay the Defendant costs of the action and IT IS FURTHER ADJUDGED that the Plaintiffs to pay only half the costs for 8th of May, 1980.

## (L.S.) Registrar.

## No. 11

## Notice of Motion of Appeal

Notice of Motion of Appeal

13th June 1980

No. 11

Civil Appeal No. 67

# IN THE SUPREME COURT OF HONG KONG COURT OF APPEAL

(On Appeal from High Court Action No. 2882 of 1977)

BETWEEN	LEUNG CHOW PUBLIC CAR			
	COMPANY (a firm)	Appellants		
	and	(Plaintiffs)		

THE ATTORNEY GENERAL Respondent (Defendant)

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## NOTICE OF MOTION OF APPEAL

TAKE NOTICE that the Court of Appeal will be moved so soon as Counsel can be heard on behalf of the abovenamed Appellants (Plaintiffs) on appeal from the Judgment herein of The Honourable Mr. Justice Liu in Court given on the trial of the action on the 8th day of May 1980 whereby it was adjudged that the Plaintiffs' claim be dismissed with costs, for an Order that the said Judgment may be set aside or reversed or varied and that Judgment may be entered in the above-mentioned action for the Appellants (Plaintiffs) in the said action in the terms of paragraphs (1) and (3) of the prayer for relief in the Amended Statement of Claim herein and/or for damages and costs of the said action to be taxed.

In the Supreme Court of Hong Kong

No. 10

Judgment Order of Liu, J.

8th May 1980

(continued)

No. 11

Notice of Motion of Appeal

13th June 1980

(continued)

And for an Order that the Respondent (Defendant) pay to the Appellants (Plaintiffs) the costs of this appeal to be taxed.

AND FURTHER TAKE NOTICE that the grounds of this appeal are that –

1. The learned judge was wrong in law and in fact in holding that the Plaintiffs were not entitled to any of the reliefs claimed in the Amended Statement of Claim.

2. The learned judge was wrong in law and in fact in holding that the Plaintiffs were not entitled to judgment in the said action.

3. The learned judge erred in law in holding at pages 13 and 14 of his said Judgment that the Commissioner was not acting wrongfully or unjustifiably or unfairly or ultra vires Regulation 18B of the Road Traffic (Registration and Licensing of Vehicles) Regulations (hereinafter called "the said Regulations") in imposing the maximum limit of public cars to be registered and licensed as such by Gazette Notices No. 15 and/or No. 16 of 1977 in the circumstances of the case.

4. The learned judge erred in law in holding at pages 13 and 14 of his Judgment that the Commissioner was not acting wrongfully or unjustifiably or unfairly or ultra vires Regulation 18B of the said Regulations in imposing the said maximum limit for the purpose of carrying out a Departmental decision based upon or following a Government policy to phase out public cars as a class even though no appointed date had been made for the coming into operation or Ordinance No. 45 of 1977 at the material time.

5. The learned judge erred in fact and in law to have made the finding or inference or surmise at page 6 of his Judgment that there could have been a flood of applications for the registration and licensing of public cars at or about the time of the Plaintiffs' applications in July 1977 in the absence of any pleading or evidence to this effect.

6. The learned judge erred in law and in fact in failing to find but should have found that at the time of the Plaintiffs' application in July 1977 for the registration and licensing of 47 cars as public cars, the Plaintiffs' application was the only valid one. 30

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The learned judge erred in law and in fact in holding In the Supreme 7. at page 6 and 19 of his Judgment that the Plaintiffs' claim for damages was too uncertain by reason of Regulation 18B(3) of the said Regulations and/or that their application would be subject to the uncertainty of balloting prescribed by Regulation 18B(3).

The learned judge erred in law in holding at page 8 8. of his Judgment that in the exercise by the Commissioner for Transport of the power conferred upon him under Regulation 18B(1) of the said Regulations, he was not confined to the consideration of only 2 matters, namely, public safety and the regulation of vehicular traffic as set out in Regulation 17(1) of the said Regulations, and that in the exercise of such power, the Commissioner for Transport could refer to other matters.

9. Having held at page 12 of his Judgment that McMullin, J. had held in H.C.M.P. Nos. 749 and 750 of 1976 that the Plaintiffs' applications would have to be entertained on their merits, the learned judge was wrong in not holding that it was improper for the Commissioner for Transport to lower the maximum limit for public cars in the purported exercise of a statutory power under Regulation 18B(1) with the intended result that he would thereby disenable himself from complying with the said declarations of McMullin, J. in the said actions.

Having found that the Commissioner for Transport 10. had been enjoined by McMullin, J. to entertain the Plaintiffs' application on their merits, the learned judge was wrong in holding at page 13 of his Judgment that the Plaintiffs' application were "entertained" in the broader sense of the word but were not considered on their merits.

The learned judge was wrong in making the following 11. findings, these being no or no admissible evidence and/or pleading to support them :-

- (a) at page 10 of his Judgment that "more public cars (however small the addition) to be allowed on the roads at that stage would inevitably create just so much more difficulties".
- at page 10 of his Judgment that "the (b) Commissioner's actions were in effect promoting the spirit of the Ordinance by not increasing the number of a class of vehicles

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Court of Hong Kong

Notice of Motion of Appeal

13th June 1980

(continued)

No. 11

No. 11

Notice of Motion of Appeal

13th June 1980

(continued)

then considered to be undesirable so as to avoid creating more problematic anomalies as reflected in these main objections and their manifestations".

- (c) at page 11 of his Judgment that on 6th April 1976 "It became then the confirmed Government desire to phase out public cars".
- (d) at page 14 of his Judgment that "public cars as a class .... had outlived most of its intended purposes".

12. The learned judge erred in law in holding at page 11 of his Judgment that by freezing the number of public cars pending Governmental approval of the recommendation forwarded by the Traffic Advisory Committee, the Commissioner had acted within his power under Regulation 18B(1) and for a legitimate purpose of the Ordinance.

13. The learned judge erred in law in holding at page 11 of his Judgment that the case of <u>Hong Kong Hunters</u> Association Limited v. The Director of Agriculture and Fisheries is distinguishable from this action.

14. The learned judge erred in law and in fact in holding at page 12 of his said Judgment that "it has not been demonstrated that irrelevant considerations had been taken into account or that the acting Commissioner was wrong in the exercise of his power under Regulation 18B(1)."

15. The learned judge erred in law and in fact in finding the following matters as there was no or no admissible evidence to support them and they were not even pleaded :-

- (a) at page 13 of his said Judgment, that in fact throughout he Mr. Leeds had "acted on legal advice which he reasonably believed to be sound."
- (b) at page 13 of his said Judgment that Mr. Leeds was "never deserted by Crown counsel at any stage."
- (c) that advice had been obtained from time to time from Crown Counsel, and that Mr. Leeds had followed the same.

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16. The learned judge erred in law in holding at page 14 of his Judgment :-

- (a) that the aspects of legal advice needed not be pleaded;
- (b) that even if they should be specifically pleaded, he would not feel disposed to consider it as a vital omission in the peculiar circumstances of this case;
- (c) that he would treat the defence as having been duly amended for its inclusion in the absence of an application by the Defendant for leave to re-amend the Amended Defence.

17. The learned judge erred in law and in fact in holding at page 15 of his Judgment that "By the supplement to that agreement dated 13th July 1976, Honest Motors Ltd. was free to sell any of the vehicles before the Plaintiffs taking delivery" and that "no property had passed, nor was it intended to pass and that the Plaintiffs were not owners."

18. The learned judge erred in law and in fact in holding at page 15 of his Judgment that the agreements dated 13th July 1976 and 9th July 1977 were conditional contracts with a provision for conditional appropriation and that the right of disposal was reserved until certain conditions were fulfilled.

19. The learned judge erred in law and in fact in holding at page 16 of his Judgment that the Plaintiffs were plainly not intended to, nor did they become owners of any of the 47 vehicles.

30 20. The learned judge erred in law in holding at page 16 of his Judgment that the word "owner" in Regulation 4(1) of the said Regulations bear the "legal meaning for the word 'owner' " and should be construed strictly according to commercial law.

> 21. The learned judge erred in law and in fact in holding at page 19 of his Judgment that the Plaintiffs were not the "owners" under Regulation 4(1) of the said Regulations of the vehicles in relation to both their 1976 and 1977 applications.

22. The learned judge erred in law and in fact in holding

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In the Supreme Court of Hong Kong

No. 11

Notice of Motion of Appeal

13th June 1980

(continued)

No. 11

Notice of Motion of Appeal

13th June 1980

(continued)

at page 18 of his Judgment that a notice of refusal under Regulation 17F did not estop the Commissioner from alleging that the Plaintiffs were not the owners of the vehicles for which applications were made.

23. The learned judge erred in law in holding at page 20 of his Judgment that the Commissioner had no power to grant taxi licences outright to an applicant, and that the Commissioner was required to invite tenders for taxi licences, and in refusing to invoke the equitable principle that equity treats that as done which ought to have been done.

24. The learned judge was wrong in holding that the Plaintiffs were not entitled to damages for the wrongful acts of the Commissioner in 1975 and 1977 since the Plaintiffs had failed to establish malice or ultra vires with knowledge that the Commissioner was so acting in that he had failed to appreciate that the Plaintiffs were suing on a breach of statutory duty as opposed to a discretionary one.

AND FURTHER TAKE NOTICE that the abovenamed : Appellants (Plaintiffs) propose to apply to set down this appeal in the appeal list.

Dated the 13th day of June, 1980.

#### (Sd.) K.Y. WOO & CO.

#### Solicitors for the Appellants.

To: Crown Counsel for the abovenamed Respondent (Defendant) of the Attorney General's Chambers, Hong Kong. 10

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No. 12

## Respondent's Notice

In the Supreme Court of Hong Kong

#### No. 12

Respondent's

Notice

Civil Appeal No. 69 of 1980

IN THE SUPREME COURT OF HONG KONG COURT OF APPEAL

(ON APPEAL FROM HIGH COURT ACTION NO. 2882 OF 1977)

# BETWEEN : LEUNG CHOW PUBLIC CAR Appellants COMPANY (a firm) (Plaintiffs)

and

THE ATTORNEY GENERAL Respondent (Defendant)

#### RESPONDENT'S NOTICE UNDER ORDER 59, RULE 6

Take Notice that the Defendant will contend on the hearing of the appeal that the judgment of the learned Judge should be affirmed on the following additional grounds :

The case of Hong Kong Hunters Association Limited
 v. the Director of Agriculture & Fisheries (case M.P.
 No. 57 of 1980 - Judgment delivered on 8th February
 1980) was not only distinguishable (as the learned Judge held) but also wrongly decided.

2. The vehicles which were the subject of the Plaintiff's application dated 11th July 1977 were not at any material time in a deliverable state or unconditionally appropriated to any contract of sale to the Plaintiffs.

3. Even if, contrary to the learned Judge's view, the powers under Regulation 18B(1) of the Road Traffic (Registration & Licensing of Vehicles) Regulations can only be exercised on the basis of the matters set out in Regulation 17(1), the Gazette Notices issued by the Commissioner for Transport were duly and properly issued.

4. Even if, contrary to the learned Judge's findings, the Plaintiffs were in principle entitled to damages, they failed to mitigate their loss by tendering for taxis at the periodical tenders for such vehicles held by the Commissioner for Transport since November 1977.

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In the Supreme Court of Hong Kong No. 12	5. The Plaintiff's claim for damages in paragraph 15(a) of the Amended Statement of Claim overlaps with the claims in paragraph 15(b) and (c) thereof, and with the alleged right to the declaration sought in paragraph 1 of the prayer.				
Respondent's Notice (continued)	And Further Take Notice that the Respondent will apply to the Court of Appeal for an order that the Appel- lants pay to the Respondent the costs occasioned by this Notice to be taxed.				
	Dated	l the	day of	1980.	10
	(Sd.) R.A.McCallough Counsel for the Respondent				
	To: Leung Chow Public Car Company (a firm) and to K.Y. Woo and Co., their Solicitors.				
In the Court of Appeal of Hong Kong	No. 13 Judgment Order of the Court of Appeal of Hong Kong				
No. 13 Judgment Order of the Court of Appeal of Hong Kong 28th January 1981	Civil Appeal No. 69 of 1980				
	IN THE COURT OF APPEAL				
	(On Appeal from High Court Action No. 2882 of 1977)				
	BETWEEN	LEUNG CHO COMPANY	OW PUBLIC CAR (a firm)	Appellants (Plaintiffs)	20
			and		
		THE ATTOI	RNEY GENERAL	Respondent (Defendant)	
	BEFORE THE HONOURABLE SIR ALAN HUGGINS, VICE- PRESIDENT, THE HONOURABLE MR. JUSTICE LEONARD AND THE HONOURABLE MR. JUSTICE CONS				
	ORDER DATED THE 28TH DAY OF JANUARY, 1981				
	110.01				

UPON reading the notice of appeal dated the 13th day of June 1980 on behalf of the Plaintiffs by way of appeal

from the judgment of the Honourable Mr. Justice Liu given on the 8th day of May 1980, whereby it was adjudged that the Plaintiffs' claim be dismissed with costs.

#### AND UPON READING the said judgment.

AND UPON HEARING Counsel for the Plaintiffs and Counsel for the Defendant.

IT IS ORDERED that the said judgment of the Honourable Mr. Justice Liu dated the 8th day of May, 1980 be affirmed, and that this appeal be dismissed with costs of the appeal to be paid by the Plaintiffs to the Defendant, such costs to be taxed.

AND IT IS FURTHER ORDERED that there be liberty to apply on the question of costs of the Respondent's Notice.

> (Sd.) N.J. BARNETT (L.S.) Registrar.

No. 14

Judgment of the Court of Appeal of Hong Kong

Judgment of the Court of Appeal of Hong Kong

> 20th February 1981

(Civil)

BETWEEN

Leung Chow Public Car Co. (a firm)

and

Attorney General

Coram: Sir Alan Huggins, V.-P., Leonard and Cons, JJ.A.

Date: 20th February, 1981.

IN THE COURT OF APPEAL

## JUDGMENT

30 Cons, J.A.:

We gave our decision in this matter at the close of

In the Court of Appeal of Hong Kong

No. 13

Judgment Order of the Court of Appeal of Hong Kong

28th January 1981

(continued)

No. 14

Appellant

(Plaintiff)

Respondent (Defendant)

1980 No. 69

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In the Court of Appeal of Hong Kong the arguments and indicated that we would reduce our reasons to writing. We do so now.

No. 14

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

No motor vehicle may be used on a road unless it is first registered and licensed by the Commissioner for Transport. For these purposes, and others, motor vehicles are divided by the Road Traffic Ordinance (section 2(2)) into various classes. One of those classes is "public cars", which are broadly speaking cars intended for private hire. In practice the class is extinct, for section 4A(6) declared that the Commissioner's power to register or license such vehicles ceased as from 1st November 1977.

In 1975 the class was flourishing. There were well over one thousand cars doing good business on the roads. They carried red licence plates and were familiarly known as "hung pais" in distinction from the even more flourishing "pak pais", which are still with us. However, from the official point of view public cars were not a success. Too frequently they operated illegally as pirate taxis. It was decided to phase them out. We use the impersonal deliberately for reasons which will appear later.

The phasing out was achieved by offering registered owners the chance to convert their public cars into taxis proper upon payment to the Crown of a premium which was extremely modest in comparison with premia then being tendered by prospective taxi owners whenever there was an increase in the overall number of taxis permitted to be registered. If the owners did not take advantage of that offer the registrations were extinguished at the end of the current licence period.

All that, however, did not take place until late in In the meantime the Commissioner acted as far as 1977. he himself could to ensure that no more public cars would come on to the roads. On 5th December 1975 he imposed a limit upon the number that could be registered (GN2670). He was entitled to do that by a Regulation 18B, which has since been repealed. He set the limit at 1,388, the number of public cars already registered and licensed plus 95 "committed vacancies". These related to applications to register which the Commissioner had approved in principle but were not yet complete. То register and license a public car was not a simple matter. The Commissioner had first to be satisfied of many things including, for example, the business reputation and financial resources of the applicant and the sufficiency of parking and maintenance facilities for the car. It was

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usual and sensible to get these matters out of the way by informal application before the actual vehicle was purchased or the formal application submitted. The Commissioner thought at the time that he was obliged to honour the approvals which he had already so given.

The present Appellant did not share the Commissioner's view. On 15th July 1976, through his solicitors, he submitted 47 formal applications together with the appropriate fees and documentary evidence relating to the matters upon which the Commissioner had to be satisfied. The covering letter added that the solicitors were instructed to take legal proceedings without further notice if the Commissioner should reject the applications. Even so, the Commissioner did reject them, giving as his reason that the number of public cars registered had already reached the prescribed limit. That was, of course, true only if the committed vacancies were included in the count.

The Appellant took out his threatened proceedings in the December. They came on for hearing on 6th July He was successful. Indeed, at that stage the 1977. Crown no longer resisted and McMullin, J., as he then was, gave a declaration that the Commissioner had been wrong to take into account the so-called "committed vacancies". The Crown no longer resisted at that stage because the same judge had disposed of precisely the same issue only a few days earlier in another action, also brought by the present Appellant, but in relation to public light buses. Judgment had been reserved and was delivered on 30th June (M.P. 749 of 1977 (unreported)).

One result of that judgment was the immediate reduction by the Commissioner of the number of public cars permitted to be registered (GN(E) 15 of 77). Apart from two vehicles with which we are not concerned, the Commissioner set the new limit at 47 above the number actually registered. He deliberately reserved 47 "vacancies" in case the Appellant should obtain a further declaration which the Appellant was still seeking in the proceedings yet to be dealt with on 6th July, namely, that the Appellant was entitled to have registered the 47 specific vehicles covered by his applications made the previous year. In the event the Appellant abandoned that relief, because the car sales company had long before then disposed of those vehicles to another customer, and the judge made the declaration we have already indicated. Thereupon the Commissioner again reduced the limit of

In the Court of Appeal of Hong Kong

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

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No. 14

In the Court of Appeal of Hong Kong

## No. 14

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

permitted vehicles (GN(E) 16 of 77). Thus, as from 7th July 1977, the day the Commissioner's notice was published in the Gazette, there were no "vacancies" at all.

The judge had also given the Appellant another declaration on 6th July - that he was "entitled to have application for registration of 47 vehicles as public cars entertained" by the Commissioner. It has been suggested before us that in some way that declaration put the Appellant in a better position than other persons who might have thought fit to apply for registration. We do not If, as the Appellant contends, that last reduction agree. of the limit was ultra vires and void, the Commissioner would have been duty bound to consider all applications submitted and, if appropriately satisfied, to register vehicles up to the limit properly in force, making his decision between the various applicants, if necessary, by ballot.

In fact, there were two other applications, each for The Appellant lodged his application, for 50 vehicles. 47, on 15th July. The others were lodged before him, on 6th and 7th July. It is possible that they may not have succeeded on their merits, but they were ultimately rejected on 12th July on the ground that "the number of motor vehicles actually registered as public cars is equal to the total number of motor vehicles that may be registered". The Appellant's applications were rejected on 14th in precisely the same words. He challenged that rejection in proceedings which came on before Liu, J. This time he was not successful. The judge refused to make any declaration in his favour or to award damages. He now appeals against that refusal. His argument rests entirely upon the one contention that the reduction of the limit on 7th July was ultra vires the power of the Commissioner and void.

In opening his argument for the Appellant Mr. Martin Lee relied heavily on comments made obiter by this court in <u>Attorney General v. Wong Kwong-shing</u> Civil Appeal 58 of 1975 (unreported). They indicate, he suggests, that the Commissioner's power, given by Regulation 18B, to impose a limit on the number of public cars and other public vehicles is derived from the power, given by Regulation 17(1), to refuse registration of any motor vehicle:

"if it appears to him necessary or expedient so

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to do in the interests of -

(i) public safety; or

the regulation of vehicular traffic in the (ii) Colony;"

Therefore, the power could only be exercised for one or other of those purposes.

With respect we find nothing in this point. Regulation 18B, like all delegated legislation, derives its authority directly from the principal legislation, in this case section 4(1)(j) of the Road Traffic Ordinance, now repealed, but in force in 1977. Their Lordships were in that case not called upon to consider the purposes for which Regulation 18B had then been invoked and we do not think that they intended to do anything more than to comment upon the close relationship of the two regulations, for the imposition of a limit upon any class of vehicles is ipso facto regulation of vehicular traffic in the Colony.

Counsel puts his main argument in two ways. Firstly, he says that the Commissioner's act was not a true exercise of discretion in that the Commissioner, then one Mr. Leeds acting as such on behalf of the substantive holder of the office, - allowed himself to be dictated to by "Government" rather than exercise his discretion independently in accordance with the expressed desire of the Legislature that there should be public cars upon the roads. If the facts support this argument it clearly must succeed. For however much a Commissioner may wish to shelter behind what he describes as Government policy he cannot escape the individual responsibility that is placed upon him directly by the legislation. However, the facts do not support the argument. Taken as a whole the evidence shows that the "policy" which Mr. Leeds enforced was a policy formed by the Commissioner himself, albeit in consultation with the Traffic Advisory Committee, and which was implemented well before the Executive Council made any decision in the matter. Furthermore by the time the actual notice was published on 7th July the Legislature as well had indicated its agree-Ordinance 45 of 1977, which enacted the system of ment. phasing out that we have mentioned earlier, was passed on Although it was not to come into effect until 16th June. such date as the Governor should appoint, we do not accept that it was suspended in the sense that counsel suggests, namely, that it was to be ignored until that date. Its

In the Court of Appeal of Hong Kong

No. 14

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

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In the Court of Appeal of Hong Kong intent was clear - public cars as a class were to cease. That is confirmed by the explanatory memorandum attached to the Bill put before Legislative Council.

No. 14

Judgment of the Court of Appeal of Hong Kong

#### 20th February 1981

(continued)

Counsel's second line of attack is that the Commissioner's act was taken deliberately and specifically to thwart the expectations of the Appellant naturally consequent upon the success of his previous action. Again, if the facts show that to be the position the argument would succeed. In Ng Kee v Attorney General 1977 H.K.L.R. 587 at p. 592 Pickering, J.A. would not accept that the Commissioner could, by the exercise of discretionary power "stultify the plaintiff's legitimate remedy and the process of the Court". De Smith, in the 4th edition of Judicial Review of Administrative Action at p. 328, refers to Commonwealth authority that the exercise of a power directed "ad hominem" would be invalid.

Yet again the facts are against the Appellant. The allegation is inseparable from the allegation of malice and the judge expressly found that at no time was Mr. Leeds actuated by malice.

Nor are we persuaded there is any reason to dissent from that finding. Quite apart from demeanour, which must have played an important part in the judge's conclusion, the circumstances do not to our mind indicate any personal vendetta against the Appellant. It is obvious that from December 1975 onwards the Commissioner wished to prevent any increase in the number of public cars upon the roads. As first the moral, and then the possibly legal restraints on his policy were removed, he took steps to see that it was enforced. The result did in fact thwart the Appellant's personal aspirations. It does not necessarily follow that that was the deliberate and dominant intent of the Commissioner.

Nor are we prepared to assume malice from the fact that the Commissioner did not adopt a similar course in relation to the Appellant's parallel action with regard to public light buses: M.P. 749 of 1976. There may have been many good reasons for that. The question was not explored in his evidence.

It was argued that the learned trial judge was wrong to rely, when assessing the evidence of Mr. Leeds, upon the fact that Mr. Leeds acted throughout on legal advice, for the fact of advice had not been pleaded in the Amended Defence. We were referred to the 1979 Supreme Court  $\mathbf{20}$ 

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Practice, Note 18/7/5 at p. 269, where reference is made In the Court of to the case of Davie v New Merton Board Mills, Ltd. 1956 1 All E.R. 379. That was an action in negligence for personal injury to a worker. The defence amounted It was then sought to introduce to a total traverse. evidence that the defective tool, which caused the injury, had been purchased by the defendants from a reputable manufacturer and that they had no reason to suspect that it was in fact defective. The court held that to be a ground of defence which "if not raised would be likely to take the opposite party by surprise", as in fact it did, and 1981 ought therefore to have been pleaded. But, as counsel for the plaintiff in that case pointed out, what was sought to be proved was more in the nature of a confession and avoidance. We do not think the case assists. In our view the taking of legal advice was, in the instant circumstances, a matter of evidence only and was correctly not pleaded.

Appeal of Hong Kong

Judgment of the Court of Appeal of Hong Kong

20th February

(continued)

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These conclusions are sufficient to dispose of the But in deference to the argument of counsel, and appeal. in case we should be wrong, we turn to two other matters.

The first is the question of ownership. What kind of ownership is necessary to support an application under Regulation 4, which provides that "any person who wishes to register a motor vehicle, of which he is the owner, shall etc. etc."? The Respondent took the point at the trial that the Appellant did not have sufficient ownership in the vehicles profferred in either 1976 or 1977.

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The Appellant contends that it is not necessary for an applicant to have the property in the vehicles at the time of the application to the Commissioner; it is sufficient if he has the right to obtain that property at the time of the actual registration. This was a contention that found favour at first instance in the Appellant's action in regard to the public light buses: M.P. 749 of 1976 (unreported), in Ho Choi Yim-fong v Attorney General M.P. 775 of 1977 (unreported) and in the judgment of McMullin, J. in the same case on appeal: Civil Appeal 69 of 1978 (unreported). On the other hand, Huggins, J.A., with whose reasons Yang, J. expressly concurred, rejected that contention and applied the strict test of whether the property was in the applicant at the time when the application was lodged. Although the appellant in that case would have lost in either event we cannot disregard such firm statements of the law. The point is no longer open.

No. 14

In the Court of Appeal of Hong Kong

No. 14

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

The motor cars mentioned in each of the Appellant's applications were to be obtained from Honest Motors Ltd. Each time the Appellant executed an agreement for the purchase of the appropriate number of cars and to each agreement there was later added a supplement giving details of particular vehicles. The first supplement said that the specified vehicles were "available for delivery", but added that "the seller is entitled to be free to sell ..... to any other customer before buyer's taking delivery". The second supplement was in similar terms, but the seller was not to be entitled to sell elsewhere until on or after 20th July. The document is dated 9th July and the Appellant's application to the Commissioner was made on 11th.

It is obvious that no property passed in the first instance. Counsel seeks to distinguish the second by dividing the words into two parts: the first would comprise an unconditional appropriation to the contract of the cars mentioned, at least until 19th July; the Appellant could take advantage of this for it was in his favour although we note there is no evidence that he ever did; the second part would amount to an exemption clause; but Honest Motors Ltd. could not take advantage of that because it had not been brought home sufficiently to or signed by the Appellant.

We are not prepared to accept this ingenious argument. In our view the property had not passed.

The second matter is the question of whether the Appellant could in any event recover damages. In <u>Attorney General</u> v <u>Ng Kee 1978 H.K.L.R. 52 this</u> court, differently constituted, held unanimously that no action in damages will lie against the Commissioner for loss caused by his ultra vires act in the absence of malice or knowledge on his part that he is so acting.

Counsel seeks first to distinguish that decision. He says that it was concerned with the exercise of a discretion whereas the present case involves failure to perform a statutory duty - "the Commissioner shall register" (Regulation 6(1)(a) as it then was). He relies upon de Smith at p. 321

> "One who is injured by the failure of a public authority to perform a public duty may have a right to sue for damages".

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With respect there is no such distinction. The Commissioner ought to have renewed the licence in that case. He had a duty to do so, except for good reason. Ultimately it was found that he had no good reason. He had, therefore, failed properly to perform his duty. That was the basis of the plaintiff's action.

Then counsel says that the law has developed since that decision. <u>Thornton v Kirklees Borough Council</u> 1979 1 Q.B. 626 was decided by the Court of Appeal in February 1979. It was an interlocutory appeal, but the court, at the invitation of counsel, gave a firm decision on the law. It was a question of whether the failure of a local authority to make accommodation available in particular circumstances gave a right of damages to the person injured thereby. Section 3(4) of the Housing (Homeless Persons) Act 1977 provided : In the Court of Appeal of Hong Kong

No. 14

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

"If the authority have reason to believe that the person who applied to them may be homeless and have a priority need, they shall secure that accommodation is made available for his occupation pending any decision which they may make as a result of their inquiries (irrespective of any local connection he may have with the area of another housing authority)."

The answer to the question lay in the true construction of the statute. The court referred, inter alia, to Professor Wade on Administrative Law, 4th edition, 1977 at p. 632 :

### "Breach of statutory duty

Where a statute imposes a duty, it is sometimes to be inferred that any person injured as the result of breach of the duty shall have a remedy in damages, even in the absence of negligence. ..... But everything depends upon the true intent of the statute, which will often be difficult to divine when it says nothing. Some guidance may be obtained from the nature of the duty, which may be intended for the benefit of the public generally or for the benefit of particular persons. The court is usually sympathetic to an action for damages if the statute has no scheme of its own for penalties and enforcement".

In the circumstances the court concluded that Parliament had intended to provide for an action in damages

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In the Court of Appeal of Hong Kong

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

if the local authority should fail in its duties.

Reading as a whole the judgment of Megaw,  $L_{\bullet}J_{\bullet}$ , with whose reasons Roskill,  $L_{\bullet}J_{\bullet}$  expressly agreed, it seems to us that the decision was based on two primary factors. Firstly, that the Act imposed a duty on the public authority for the benefit of a specific category of persons but prescribed no special remedy for breach of that duty. And, secondly, that the appellant had been particularly injured by that breach.

That was the way the argument had been put for the Plaintiff. And it was clear that he was well home on both points. It was not necessary to express the first in the wider form in which it was put by Denning,  $M_{\bullet}R_{\bullet}$ , in the subsequent case of De Falco v Crawley Borough Council 1980 Q. B. 460 where three other members of the Court of Appeal were content to accept the decision of Thornton, Lord Denning in particular. At p. 476 he said this :

"I am very ready to follow that decision and indeed to carry it further: because this is a statute which is passed for the protection of private persons - in their capacity as private persons. It is not passed for the benefit of the public at large. In such a case it is well settled that, if a public authority fails to perform its statutory duty, the person or persons concerned can bring a civil action for damages or an injunction".

It may be that Megaw, L.J. would have taken the same view, for he quoted (at p.639) the comments of Scrutton, L.J. in <u>Gateshead Union Guardians v Durham</u> County Council 1918 1 Ch. 146 at p.167 :

"... it seems to me that a statutory obligation to provide education without fee and without religious restriction, if broken, gives a right of action to any person specially injured by the breach of such an obligation though he is not expressly mentioned in the statute."

And he referred, apparently with approval, to the argument of counsel (at p.638):

"The duty is owed to an ascertained individual, not merely to a class of persons. Section 4(2) and (3) point the same way. So does section 8(4),  $\mathbf{20}$ 

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No. 14

with the duty imposed of giving reasons for a notification. The purpose of the requirement to give reasons is to enable the individual concerned to see whether the grounds given are valid or invalid - whether they can be challenged: that is, challenged in a court of law. Thus, it appears that there is here an obligation to a particular individual, as contrasted with the obligations which are not infrequently imposed by statute towards a class of persons".

If this be the correct approach the Appellant in the present instance would seem to be in a favourable position. Regulation 17F requires the Commissioner to give the reasons for his refusal, and although we might be somewhat slow to adopt counsel's suggestion that the Appellant was a member of a class specifically designed to be protected by the statute - namely, worthy applicants for public car licences - he was undoubtedly an individual particularly injured by the Commissioner's refusal. He should then be able to claim damages in law bearing in mind, of course, the warning of Megaw, L.J. that it may not be easy to recover in fact :

> "... it is an action in which all the necessary elements would fall to be proved. Amongst other things, it would be necessary for a plaintiff to prove that he had indeed suffered damages which are regarded by the law as being the consequence of the breach of duty; and he would have to prove all the various other matters some of which may often be matters which it would be extremely difficult to prove, particularly where Parliament has expressly left a discretion to the housing authority in such phrases as 'if the housing authority is satisfied that ... '".

Should we agree with this approach, are we nevertheless still free to adopt it?

With respect to counsel, courts do not "develop" law in the way in which he suggests. They merely discern and identify the path which the law has already trodden. If the going is difficult and the path so far but lightly trodden, it may not be easily distinguished and courts in different jurisdictions may come to different conclusions as to where its true course runs.

However, for our part, we have no alternative.

In the Court of Appeal of Hong Kong

#### No. 14

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

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In the Court of Appeal of Hong Kong

No. 14

Judgment of the Court of Appeal of Hong Kong

20th February 1981

(continued)

We must follow the course indicated in <u>Ng Kee</u>. None of the exceptions set out in <u>Young v Bristol Aeroplane</u> Co., Ltd. 1944 K.B. 718 apply.

Two minor matters remain. It was argued that the Appellant should have mitigated his loss by tendering for taxi licences or by purchasing them from existing holders. The trial judge did not think that to be a reasonable demand. Nor do we.

It was also said that damages should not be assessed in full for there was no certainty that the Appellant would have succeeded in the ballot into which the Commissioner would probably have put the applications, that is the Appellant's application with the two other sets received also in July 1977. The trial judge did not deal with this aspect but we think it probable that had he done so he would have approached the matter numerically and assessed damages, as the Appellant's counsel conceded in the alternative, upon a basis of fifteen registrations.

For these reasons we dismissed the appeal.

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Martin Lee, Q.C. and K.H. Woo (K.Y. Woo & Co.) for the Appellant.

Peter Scott, Q.C. and R.A. McCallough (Legal Department) for Respondent/Defendant. No. 15

Notice of Motion for Leave to Appeal to the Privy Council

IN THE COURT OF APPEAL

BETWEEN LEUNG CHOW PUBLIC CAR CO. (a firm)

and

# ATTORNEY GENERAL

10 Hon. Leonard, J.A. Hon. Zimmern, J.A. Hon. Barker, J.

> TAKE NOTICE that on Friday, the 27th day of March, 1981, at ten o'clock in the forenoon or so soon thereafter as Counsel can be heard the Court of Appeal will be moved by Counsel for the above-named Appellant for leave to appeal against the Judgment herein of the Court of Appeal given on 20th February 1981 and for an Order that the costs of this application be costs in the cause of the appeal to the Judicial Committee of the Privy Council.

> > Dated the 2nd day of March, 1981.

(Sd.) K.Y. WOO & CO.

K.Y. Woo & Co., No.41-47 Queen's Road, C., 2nd floor, Lansing House, Hong Kong, Solicitors for the above-named Appellant.

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To: The Honourable Attorney General, Legal Department, Lower Albert Road, Hong Kong. Estimated Time: Not exceeding 15 minutes

1980 No. 69 (Civil)

Appellant (Plaintiff) In the Court of Appeal of Hong Kong

No. 15

Notice of Motion for Leave to Appeal to the Privy Council

2nd March 1981

Respondent (Defendant) In the Court of Appeal of Hong Kong

# No. 16

Order of the Court of Appeal of Hong Kong

No. 16

Order of the Court of Appeal of Hong Kong

(On Appeal from High Court Action No. 2882 of 1977)

IN THE COURT OF APPEAL

27th March 1981

# BETWEENLEUNG CHOW PUBLICAppellantsCAR CO. (a firm)(Plaintiffs)

and

(Flaintins)

1980 No. 69

(Civil)

# THE ATTORNEY GENERAL Respondent (Defendant)

BEFORE THE HONOURABLE MR. JUSTICE LEONARD, J.A., THE HONOURABLE MR. JUSTICE SILKE AND THE HONOURABLE MR. JUSTICE BARKER, JJ.

# ORDER

UPON the application of the abovenamed Appellants (Plaintiffs) by way of Notice of Motion dated the 2nd day of March 1981 and UPON hearing Counsel for the Appellants (Plaintiffs) and Crown Counsel for the Respondent (Defendant), and by consent IT IS ORDERED that :-

- 1. The Appellants do have leave to appeal against the Judgment herein of the Court of Appeal given on 20th February 1981;
- The Appellants do give security of HK\$100,000.00 in the form of a bank guarantee to be approved by the Registrar of Supreme Court within 14 days;
- 3. The Appellants do have 4 months' time for the preparation and dispatch of the records; and
- 4. Costs of this application be costs in the cause of the appeal to Privy Council.

Dated the 27th day of March 1981.

N.J. BARNETT (L.S.) Acting Registrar. 10

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# EXHIBITS

**P**1



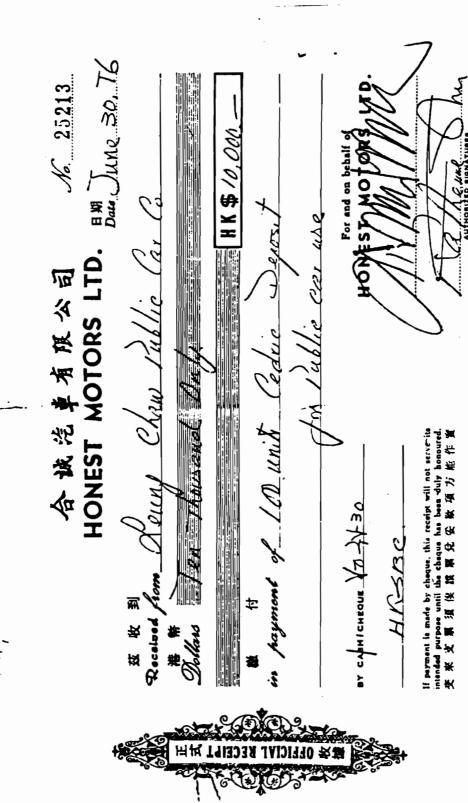
In the Supreme Court of Hong Kong

# EXHIBITS

**P1** 

Receipt

30th June 1976



#### Λ1

Originating Summons

17th December 1976 Λ1

# Originating Summons

1976, NO. 750

# IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap.220 of the Laws of Hong Kong

#### and

IN THE MATTER of the Road Traffic (Registration & Licensing of Vehicles) Regulations

and

IN THE MATTER of applications dated 15th July 1976 for the registration of 47 vehicles as Public Cars

# BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm) P

Plaintiffs

and

THE ATTORNEY GENERAL Defendant

# To the Attorney General of Central Government Offices, Hong Kong

Let the Defendant, within 8 days after service of this summons on him, inclusive of the date of service, cause an appearance to be entered to this summons which is issued on the application of the Plaintiffs, Leung Chow Public Car Company, a firm, of Flat B-3, 12th floor, Mirador Mansion, No. 60, Nathan Road, Kowloon, in the Colony of Hong Kong.

By this summons, the Plaintiffs claim against the Defendant :-

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<sup>(1)</sup> A Declaration that the Commissioner for Transport was wrong and had no authority

when entertaining or considering the Plaintiff's applications all of the 15th July 1976 for registration of 47 vehicles as public cars to have taken into account applications for the registration of motor vehicles as public cars unless such latter mentioned applications had been made in the form prescribed by the Commissioner under the provisions of Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220 of the Laws of Hong Kong.

- (2) A Declaration that the Commissioner for Transport ought to have entertained the Plaintiffs' said applications made in the form prescribed by the Commissioner under the provisions of Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220 only with like applications, if any, without taking into consideration any other applications not made in the said form or at all.
- (3) A Declaration that the Plaintiffs are entitled to have 47 vehicles in respect of which applications were made to the Commissioner for Transport for their registration on 15th July 1976 duly registered as public cars under and in accordance with the provisions of the Road Traffic Ordinance, Cap. 220.
- (4) A Declaration that the Commissioner for Transport had no authority to refuse the registration of the said vehicles as public cars.
- (5) Alternatively, a Declaration that the Plaintiffs are entitled to have their applications for the registration of 47 vehicles as public cars together with other like applications by other persons, if any, to be determined by lot under and in accordance with Regulation 18B(3) of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220.
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- (6) Further or other relief.
  - (7) Costs.

If the Defendant does not enter an appearance, such

In the Supreme Court of Hong Kong

A1

Originating Summons

17th December 1976

(continued)

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Λ1

Originating Summons

17th December 1976

(continued)

judgment may be given or order made against or in relation to him as the Court may think just and expedient.

Dated the 17th day of December, 1976.

(Sd.) S.II. MAYO REGISTRAR.

NOTE: This summons may not be served more than 12 calendar months after the above date unless renewed by order of the Court.

This summons was taken out by Messrs. K.Y. Woo & Co., of Tak Woo House, 1st floor, 17-19, D'Aguilar 10 Street, Victoria in the Colony of Hong Kong, Solicitors for the Plaintiffs.

#### (Sd.) K.Y. WOO & CO.

# DIRECTIONS FOR ENTERING APPEARANCE

The defendant may enter an appearance in person or by a solicitor either (1) by handing in the appropriate forms, duly completed, at the Registry of the Supreme Court in Victoria, Hong Kong, or (2) by sending them to the Registry by post.

# A2

# Memorandum of Appearance

#### 1976, No. 750

# IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

#### and

IN THE MATTER of the Road Traffic (Registration & Licensing of Vehicles) Regulations

#### and

IN THE MATTER of applications dated 15th July 1976 for the registration of 47 vehicles as Public Cars

BETWEEN Leung Chow Public Car Company (a firm) Plaintiffs

and

The Attorney General Defendant

Please enter an Appearance for the Attorney General, the Defendant in this action.

Dated the 22nd day of December, 1976.

(Sd.) R.J. JOHNSON

Counsel for the Defendant. Whose address for service is Legal Department, Central Government Offices, Main Wing, Hong Kong.

c.c. M/S. K.Y. Woo & Co., Solicitors for the Plaintiffs, Tak Woo House, 1st floor, 17-19, D'Aguilar Street, Hong Kong. In the Supreme Court of Hong Kong

#### A2

Memorandum of Appearance

22nd December 1976

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Notice of Appointment to hear Originating Summons

4th March 1977

Notice of Appointment to hear Originating Originating Summons

1976, NO. 750

IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

> IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

#### and

IN THE MATTER of the Road Traffic (Registration and Licensing of Vehicles) Regulations

and

IN THE MATTER of applications dated 15th July 1976 for the registration of 47 vehicles as Public Cars.

# BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm)

Plaintiffs

Defendant

#### and

#### THE ATTORNEY GENERAL

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# To: Crown Counsel for the Defendant, Legal Department, Central Government Offices, Hong Kong.

McMullin J.

(25th also

reserved)

TAKE NOTICE that the Originating Summons issued herein on the 17th day of December 1976, will be heard by the Judge in Chambers at the Supreme Court in Victoria, Hong Kong, on Tuesday, the 24th day of May, 1977, at 10 o'clock in the forenoon, You may attend in person, or by your solicitor or Counsel. If you fail to attend, such order will be made as the Court may think just and expedient.

Dated the 4th day of March, 1977.

(Sd.) K.Y. WOO & Co. Solicitors for the plaintiffs.

Estimated time: 2 days.

# A4

# Affidavit of Tse Kai Chow

# 1976, NO, 750

# IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

#### and

IN THE MATTER of the Road Traffic (Registration & Licensing of Vehicles) Regulations

#### and

IN THE MATTER of applications dated 15th July 1976 for the registration of 47 vehicles as Public Cars

# BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm) Plaintiffs

and

#### THE ATTORNEY GENERAL Defendant

I, TSE KAI CHOW of Flat B-3, 12th floor, Mirador Mansion, Nathan Road, Kowloon in the Colony of Hong Kong, Merchant, do make oath and say as follows :-

1. I am the managing partner of the plaintiffs and am authorized by the other partner to make this my affirmation on behalf of the plaintiffs. A copy of the business registration certificate for the plaintiff firm is now produced and shown to me and marked "TKC-1".

2. By a letter dated 17th November 1975 written by the solicitors for the plaintiffs, we, the plaintiffs, requested the Commissioner for Transport (hereinafter referred to as "the Commissioner") to supply us with the necessary application forms so as to enable us to make application for 200 public car licences. In the Supreme Court of Hong Kong

# Α4

Affidavit of Tse Kai Chow

4th March 1977

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#### Λ4

Affidavit of Tse Kai Chow

4th March 1977

(continued)

3. The Commissioner acknowledge receipt of the said letter of 17th November 1975 by a letter dated 26th November 1975 saying that a further communication would be sent to our solicitors in due course.

4. On 1st December 1975, I went to the Transport Department at No. 2, Murray Road, Hong Kong in order to obtain application forms for public car licences, but a staff-member at the counter refused to give me any saying that as I had instructed solicitors he could not give me any application forms which would be sent to my solicitors.

5. On or about 10th December 1975, I learnt that a Gazette Notice being notice number 2670 and dated 5th December 1975 had been published in the Government Gazette whereby the Commissioner in exercise of the powers conferred upon him by regulation 18(B)(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations, limited the number of motor vehicles which might be registered and licensed as public cars to a maximum number of 1,388 and I also learnt that up till that time, there were altogether 1,283 public cars leaving a balance of 105 public cars remaining unregistered and unlicensed to reach the limit imposed. I therefore immediately went to the Transport Department again in order to obtain application forms for public car licences, but I was again refused.

6. As a result, our solicitors wrote to the Commissioner on 12th December 1975 requesting him to supply us with the necessary application forms for 105 public car licences. To this letter there had been no reply before our solicitors wrote a reminder dated 6th January 1976 to the Commissioner.

7. By a letter dated 6th January 1976, the Commissioner informed us through our solicitors that our applications could not be entertained as all the remaining licences were "committed" ones, and relied on Regulations 18B(1) and 17(2) of the Road Traffic (Registration & Licensing of Vehicles) Regulations.

8. By a letter dated 9th January 1976, our solicitors wrote to the Commissioner to inquire the circumstances under which the remaining public car licences were "committed". However, by a letter dated 27th January 1976 in reply, the Commissioner only stated that the remaining public car licences were committed for 20

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registration as at the day of the said limitation Gazette Notice, and did not inform us as to the circumstances under which such remaining licences had become "committed".

On 10th March 1976, I again went to the Transport 9. Department and asked a staff at the counter to supply me with application forms for public car licences, but again I was refused.

By a letter dated 15th June 1976 by our solicitors, 10. we threatened proceedings against the Commissioner unless he entertained our said application. By a letter dated 5th July, 1976, the Commissioner did not approve our applications for 200 public car licences.

There are now produced and shown to me copies of 11. the aforesaid correspondence between our solicitors and the Commissioner in chronological order respectively numbered (a) to (i) and marked "TKC-2", and a copy of the said Gazette notice dated 5th December 1975 and marked "TKC-3".

In or about the end of June, 1976, I was able to 12. obtain some application forms for the registration of vehicles as public cars from garages who had previously obtained them from the Transport Department quite sometime ago.

By a covering letter dated 15th July 1976, our 13. solicitors sent on our behalf to the Commissioner 47 application forms for registration of 47 vehicles as public cars duly completed, enclosing all the necessary documents, namely, \$10.00 in cash attached to each of the application forms, a contract note showing value of vehicles, chassis numbers and engine numbers, an insurance cover note, a maintenance agreement, a copy of my bank statement, a parking space certificate and a copy business registration certificate. A copy each of the said letter and documents numbered here as (a) to (h) are now produced and shown to me and marked "TKC-4". Exhibit "TKC-4(b)" is a copy of one of the 47 application forms which are, apart from details and particulars, identical.

14. All the aforementioned applications were submitted in the form prescribed by Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations and the design, construction, adaptation and condition of the

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In the Supreme Court of Hong Kong

#### A4

Affidavit of Tse Kai Chow

4th March 1977

(continued)

Λ4

Affidavit of Tse Kai Chow

4th March 1977

(continued)

vehicles complied in all respects with the Road Traffic (Construction and Use) Regulations and the vehicles were all roadworthy.

15. By another letter dated 16th July 1976, our solicitors again inquired of the Commissioner as to the meaning of the term "committed" licences.

Before the Commissioner made any reply to the 16. said letters dated 15th July 1976 and 16th July 1976, on or about 19th July 1976, our solicitor, Mr. K.Y. Woo of Messrs, K.Y. Woo & Co. went with me to the Transport There were able to see a Transport Department. Officer Mr. Cheung Yuk Yin. Mr. K.Y. Woo asked Mr. Cheung Yuk Yin whether there were still vacancies left for public cars before the limit imposed by the aforesaid Gazette Notice was reached, and whether there were vacancies for public light buses. Mr. Cheung said that there were vacancies in both classes of vehicles, but such vacancies had all been "committed". Mr. Cheung refused to explain under what circumstances were those licences "committed". Then Mr. Woo asked Mr. Cheung how many vacancies there were in each of those two classes of vehicles and Mr. Cheung said that he would give Mr. Woo a reply to that question by letter on the coming Wednesday.

17. However, by a letter dated 22nd July 1976, the Commissioner refused our applications for 47 public cars, and returned our 47 application forms with the \$470.00 cash and parking accommodation certificate.

18. There are now produced and shown to me the said letters dated respectively 16th and 22nd July 1976 numbered (a) to (b) and marked "TKC-5".

19. I am informed by our solicitor Mr. Woo Kwok Yin and verily believe that on 23rd July 1976 there was a conference or meeting held between Mr. Russell Johnson, Crown Counsel advising the Commissioner for Transport on the matters relating to these proceedings and Mr. Martin Lee, counsel then acting for us at the Attorney General's Chambers, Central Government Offices for the purpose of obtaining information as to the exact nature of the so-called "committed" licences.

20. By a letter dated 12th August 1976 from the Commissioner to our solicitors, he referred to the said meeting between Mr. Johnson, and Mr. Lee and pointed out that 10

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"committed" did not have reference to the supply of application forms to applicants at their request. A copy of this letter is now produced and shown to me and marked "TKC-6".

I am advised by my legal advisers and verily 21. believe that the Commissioner has no authority to promise or to commit himself to grant public car licences otherwise than on application under Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, and that the Commissioner ought not and had no authority to take into account any applications under the said "reverse procedure" when entertaining or considering our said 47 applications for registration of public cars, and that he had no authority to refuse registration of 47 public cars to which the plaintiffs are entitled. However, if there were other applications like our said 47 applications which were made in the form prescribed by the Commissioner under the provisions of Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, then the plaintiffs are entitled to have their said 47 applications together with other like applications by other persons to be determined by lot under and in accordance with Regulation 18B(3) of the Road Traffic (Registration and Licensing of Vehicles) Regulations.

22. I therefore respectfully ask this Honourable Court to grant me the declaratory relief prayed for in the Originating Summons in these proceedings.

And lastly I do make oath and say that the contents 30 of this my affirmation are true.

SWORN at the Courts of Justice, Victoria, Hong Kong, this 3rd day) of March, 1977, the same having ) been duly interpreted to the ) (Sd.) TSE KAI CHOW deponent in the Cantonese dialect ) of the Chinese language by :-)

(Sd.) KWOK YIUT MING Sworn Interpreter, Before me,

(Sd.) R.D. BIALA Commissioner for Oaths.

This affirmation is filed on behalf of the plaintiffs.

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In the Supreme Court of Hong Kong

# A4

Affidavit of Tse Kai Chow

4th March 1977

(continued)

# Α5

Exhibits referred to in the Affidavit of Tse Kai Chow

# Λ5

Exhibits referred to in the Affidavit of Tse Kai Chow

1976, NO.750

# IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

#### \_\_\_\_\_

# BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm)

Plaintiffs

and

THE ATTORNEY GENERAL Defendant

Consists of sheet

1 page

2 pages

4 pages

2 pages

10

The exhibits referred to in the Affirmation of Tse Kai Chow affirmed on the 3rd day of March, 1977

Exhibits marked

# "TKC-1" "TKC-2a" "TKC-2b" "TKC-2c" "TKC-2d" "TKC-2e" "TKC-2f" "TKC-2g" "TKC-2h" "TKC-2i" "TKC-3" "TKC-4a" "TKC-4b" "TKC-4c" "TKC-4d" "TKC-4e" "TKC-4f" "TKC-4g" "TKC-4h" "TKC-5a" "TKC-5b"

"TKC-6"

1 page  $\mathbf{20}$ 

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K.Y. WOO & CO., Solicitors for the Plaintiffs, Tak Woo House, 1 st floor, 17-19, D'Aguilar Street, Hong Kong.

156.

ORIGINAL DUPLICATE

NAME OF

HOLDER

ADDRESS

Form 2

**Business Registration Regulations** 

**Business Registration Ordinance** 

BUSINESS REGISTRATION CERTIFICATE

16.11

456086

Flat B-3, 12/F., Mirador

Mansion, No.60, Nathan

LEUNG CHOW PUBLIC

(reg. 5)

Business

Office

Registration

Hong Kong

2 JUL 1976

In the Supreme Court of Hong Kong

#### A5

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

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NATURE OFPublic Cars Transporta-BUSINESStion & P.L.B.

Road, Kln.

CAR CO.

STATUS Partnership

DATE OF COMMENCEMENT

Valid for 12 months from:-	Certificate No.	Fee
Nov 75	456086	\$150.00

Attention is drawn to the following provisions of the Business Registration Ordinance.

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Sec. 8 (1) Where there occurs any change in the particulars of a business as set out in the form of application for registration (whether such form was submitted under this Ordinance or under the Business Regulation Ordinance 1952) any person carrying on such business shall within one month of such change notify the Commissioner in writing thereof.

(2) Where a business ceases to be carried on any person who was carrying on such business shall within one month of the cessation notify the Commissioner in writing thereof.

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Sec. 12 Provides that valid business registration certificate or duplicate thereof shall be displayed at every address where business is carried on.

Sec. 15 Provides penalties for offences against the Ordinance consisting of a fine of \$2,000 and to imprisonment for one year.

RECEIVED FEE

HERE STATED IN 17 XI 75 8606 000.150.00 00456086 PRINTED FIGURES

> This is the exhibit marked "TKC-1" referred to in the affirmation of Tse Kai Chow this 3rd day of March 1977 Before me, (Sd.) R.D. BIALA Commissioner for Oaths.

 $\Lambda 5$ 

KCT/5006/75

17th November, 1975

Exhibits referred to in the Affidavit of Tse Kai Chow Tse Kai Chow Tse Kai Chow Tse Kai Chow

#### (continued)

Dear Sir,

#### Re: Application for 200 public car licences

We act for Mr. Tse Kai Chow and Mr. Woo Leung, partners of Leung Chow Public Car Co., who intend to operate a public car business.

For your information, we submit hereunder the particulars of our clients' application :-

- 1. 200 blend new Cedric Diesel Engine (5-seaters) cars are available.
- 2. 200 parking spaces.

3. The Guarantee of 200 cars' maintenance.

- 4. Capital in the sum of \$2,000,000.00 cash is available.
- 5. 400 public cars' drivers are available for the driving of the public cars.

Kindly let us have the necessary application forms to enable our clients to complete the same for the application of 200 public car licences at your earliest convenience.

#### Yours faithfully,

This is the exhibit marked "TKC-2a" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me,

(Sd.) R. D. BIALA Commissioner for Oaths. 10

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TRANSPORT DEPARTMENT, 2 Murray Road, Hong Kong.

Our ref. CT 1311/274/75(2)

Tel. 5-260121 Ext. 262

26th November, 1975

Kong \_\_\_\_\_ A 5

In the Supreme

Court of Hong

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

Dear Sirs,

# Application for 200 Public Car Licences

I acknowledge receipt of your letter ref. KCT/5006/75 dated 17th November 1975. A further communication will be sent to you in due course.

Yours faithfully,

# CHEUNG Yuk-yin

# for Commissioner for Transport

Messrs. K.Y. Woo & Co., Solicitors, Unit 1, Tak Woo House, 1st floor, 17-19 D'Aguilar Street, Hong Kong.

> This is the exhibit marked "TKC-2b" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

> > Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

13876

In the Supreme Court of Hong Kong

A 5

### CT 1311/274/75 (2)

Transport Department,

2, Murray Road,

The Commissioner for Transport,

KCT/5006/75

12th December, 1975.

**Exhibits** referred to in the Affidavit of Tse Kai Chow

(continued)

Dear Sir,

Hong Kong.

#### **Re:** Application for Public Car Licences

Thank you for your letter of the 26th November, 1975 and have noted the contents thereof.

We understand that according to a Notice being G.N. 2670 published in the Government Gazette of the 5th December, 1975, you have limited the registration and licensing of public cars to a maximum number of 1,388. We further understand that up to date there are altogether 1,283 public cars and leaving a balance of 105 public car licences remain unregistered and unlicensed.

We are therefore instructed by our clients Mr. Tse Kai Chow and Mr. Woo Leung, partners of Leung Chow Public Car Co., to apply to you for 105 public car licences or the outstanding balance of licences remain unregistered and unlicensed, and shall be glad if you will let us have the necessary application forms so as to enable our clients to complete the same at your earliest convenience.

Yours faithfully,

This is the exhibit marked "TKC-2c" referred to in the affirmation of Tse Kai Chow this day of 197 . 3 MAR 1977

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

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14632

CT 1311/274/75 (2)

KCT/5006/75

6th January, 1976.

The Commissioner for Transport, Transport Department, 2, Murray Road, Hong Kong. A5 Exhibits referred to in

the Affidavit of

Tse Kai Chow

(continued)

Dear Sir,

# Re: Application for Public Car Licences

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We refer to our letter to you of the 12th December, 1975, a photostat copy of which is enclosed herewith for your information, and shall be glad if you will kindly let us have an early reply.

Yours faithfully,

Encl.

This is the exhibit marked "TKC-2d" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me,

(Sd.) R.D. BIALA Commissioner for Oaths. In the Supreme Court of Hong Kong

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A 5

Our ref. CT 1311/274/75(6)

Exhibits referred to in the Affidavit of Tse Kai Chow

Tel. 5-260121 Ext. 262

6th January, 1976

TRANSPORT DEPARTMENT 2, Murray Road,

Hong Kong.

Dear Sirs,

(continued)

# **Re:** Application for Public Car Licences

I refer to your letter ref. KCT/5006/75 of 12th December 1975 and am to inform you that all the remaining public car licences are 'committed' ones. By virtue of Regulations 18B(1) and 17(2) of the Road Traffic (Registration & Licensing of Vehicles) Regs., your clients' application cannot be entertained.

Yours faithfully,

#### CHEUNG Yuk-yin

#### for Commissioner for Transport

Messrs. K.Y. Woo & Co., Solicitors, 1st floor, Tak Woo House, 17-19 D'Aguilar Street, Hong Kong.

> This is the exhibit marked "TKC-2e" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

> > Before me,

(Sd.) R. D. BIALA

Commissioner for Oaths.

14066

CT 1311/275/75 (6)

Transport Department,

2, Murray Road,

The Commissioner for Transport,

KCT/5006/75

9th January, 1976.

In the Supreme Court of Hong Kong

A5

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

Dear Sir,

Hong Kong.

Re: Application for Public Car Licences

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With reference to your letter of the 6th January, 1976, we shall be glad if you will kindly let us know when and under what circumstances the remaining public car licences are committed so as to enable us to take further instructions from our clients.

Yours faithfully,

This is the exhibit marked "TKC-2f" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

In the SupremeTRANSPORT DEPARTMENTCourt of Hong2, Murray Road,KongHong Kong

A 5

Our ref. CT 1311/274/75 (10)

Tel. 5-260121 Ext. 262

Dear Sirs,

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Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

re: Application for Public Car Licences

With reference to your letter ref. KCT/5006/75 dated 9th January 1976, I advise that the remaining public car licences were committed for registration as at the day of limitation notice, in the course of normal procedures under the Road Traffic legislation.

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Yours faithfully,

#### CHEUNG Yuk-yin

#### for Commissioner for Transport

27th January 1976.

Messrs. K. Y. Woo & Co., Solicitors, 1st floor, Tak Woo House, 17-19, D'Aguilar Street, HONG KONG.

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This is the exhibit marked "TKC-2g" referred to in the affidavit of Tse Kai Chow this 3rd day of March 1977.

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

12463

CT 1311/274/75 (10)

KCT/5006/75

The Commissioner for Transport, Transport Department, 2, Murray Road, Hong Kong. In the Supreme Court of Hong Kong

A5

15th June, 1976.

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

Dear Sir,

Re: Application for 200 Public Car Licences

We refer to our clients' application for 200 Public Car Licences dated the 17th November 1975 before the publication of the Gazette Notice dated the 5th December 1975 limiting the number of public cars to a maximum number of 1,388.

In the light of the decision of Mr. Justice Huggins in the Supreme Court Original Jurisdiction Miscellaneous Proceedings No. 212 of 1975 and the decisions of the Court of Appeal being Civil Appeal No. 58 of 1975, we trust that you will reconsider our clients' application. In default of your complying with our clients' application, we have instructions to institute proceedings against you.

Yours faithfully,

This is the exhibit marked "TKC-2h" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

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### RECORDED DELIVERY

In the Supreme Court of Hong Kong

Λ5

Exhibits referred to in the Affidavit of Tse Kai Chow TRANSPORT DEPARTMENT

2 Murray Road,

Hong Kong.

5th July, 1976

CT 1311/274/75 (15)

(continued)

5-260121 Ext. 262

Dear Sirs,

#### Re: Application for Public Car Licences

I refer to your letter ref. KCT/5006/75, dated 15th June 1976 and advise that your clients' request to register and license 200 public cars is not approved under Regulation 17(1) and Regulations 18B and 17(2) of the Road Traffic (Registration and Licensing of Vehicles) Regulations.

Yours faithfully,

CHEUNG Yuk-yin

#### for Commissioner for Transport

Messrs. K.Y. Woo & Co., Solicitors, 1st floor, Tak Woo House, 17-19 D'Aguilar Street, Hong Kong.

> This is the exhibit marked "TKC-2i" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

> > Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

167.

day of Before me,

This is the exhibit marked "TKC-3" referred to in the affirmation of Tse Kai Chow this 197 . 3 MAR 1977

(Sd.) R.D. BIALA

Commissioner for Oaths.

The Government notice No. 2326 of 24th October,

1975 is hereby revoked.

I.F.C.MACPHERSON,

**Commissioner for Transport** 

regulation 18A of the Road Traffic (Roads and Signs) Regulations, I hereby direct that, with effect from 10 a.m. on 5th December, 1975, the Public Light Bus restricted zone on the eastbound carriageway of King's Road, between North Point Road and 443, King's Road, will be extended to a point 100 feet eastward outside 455, King's Road.

ROAD TRAFFIC (ROADS AND SIGNS) REGULATIONS (Chapter 220) In exercise of the powers vested in me under

5th December, 1975. **Commissioner for Transport** G.N.2671 TRANSPORT DEPARTMENT

regulation 18B(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations, I hereby limit the numbers of motor vehicles which may be registered and

taxis to a maximum number of 4,754; and

public cars to a maximum number of 1,388.

licensed as -

5th December, 1975.

(a) (b)

G.N.2670

TRANSPORT DEPARTMENT

GAZETTE NO. 49/1975

# ROAD TRAFFIC ORDINANCE (Chapter 220)

In exercise of the powers conferred upon me by referred to in the Affidavit of Tse Kai Chow

I.F.C.MACPHERSON,

(continued)

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In the Supreme Court of Hong Kong

Exhibits

A5

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

15th July, 1976.

The Commissioner for Transport, Transport Department, No.2, Murray Road, Hong Kong.

CT 1311/274/75 (15)

KCT/5006/75

Dear Sir,

Entirely without prejudice to our clients' application for 200 public cars, we are instructed by our clients Messrs. Leung Chow Public Cars Co. to apply to you on their behalf for registration and licensing of 47 public cars. We send you herewith the following :-

- 1. 47 Application forms duly completed by our clients.
- 2. \$10.00 in cash attached to each application form.
- 3. Insurance cover note.
- 4. Maintenance Agreement.
- 5. Copy bank statement of our client Mr. Tse Kai Chow, one of the partners of Leung Chow Public Cars Co.
- 6. Parking Space certificate.
- 7. Copy of Business Registration Certificate.

We are further instructed to say that in our clients' application, the motor vehicles comply with the requirements as set out in the Road Traffic (Construction and Use) Regulations.

These applications are filed with you pursuant (inter alia) to the provisions contained in Regulation 6 of the Road Traffic (Registration and Licensing) Regulations. We are instructed to demand that you forthwith register these vehicles with effect from todayand assign to each of them a registration mark in accordance with your statutory obligations under Regulation 6(1) of the Road Traffic (Registration and Licensing) Regulations.

If you refuse to register our clients' said 47 brand new vehicles as public cars, we have instructions to institute legal proceedings against you without further notice.

Yours faithfully,

Encl.

This is the exhibit marked "TKC-4a" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me, (Sd.) R.D. BIALA Commissioner for Oaths. 40

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	APPLICATION FOR REGISTRATION, AND LICENSING OF A MOTOR VEHICLE 車 桶 登 記 及 牌 照 中 請 表
Prefix Number	A5 Exhibits referred to in the Affidavit of Tse Kai Chow (Continued)
p Disc. No	Please read the attached notes carefully before completing this form. All items should be completed in BLOCK LETTERS. Items in boxes are for official use only. 语言前品爱国人他之政明《本长所篇之各功就书》的我书。为新国人们的文章。 近目不是新奖。
TANTA PH 18	PARTICULARS OF APPLICANT (See Notes 1 and 2) 中 請 人 摘 要 (請多問言解句…及命二姓)
• Mr. Mrs. (1) 10 1.	nglish 前用英文推辑 CHOW PUBLIC CAR CO. Other Names R. F. Chinese Characters 中文机名
Residential Adds $(1, 2)^{(1)}$ (Complete each term apply, leave blank, to any item descend apply, leave blank, to the address of a booted company (we the address of ite registered other), $(1, 1)$ of $(4, 2)^{(1)} > 15$ $(1, 2)$ of $(4, 2)^{(1)} > 15$ $(1, 3)$ of $(4, 3)^{(1)} > 15$ $(1, 3)$ of $(4, 3)^{(1)} > 15$ $(1, 3)^{(1)} >$	B-3. Hat Block M. Floor M. Name of building & bit 2 HA SO, Nathan, Road. Number and name of street C.C. No. 17 W St Bt & U in 2 HA entilicate of Incorporation No. 22 ml al. M 52 Bt M.
PART B Z BB PA	RFICULARS OF VEHICLE 車 輛 摘 要 Type of Body 中存取型 Name of Manufacturer and Model 版名及込式
PublicCar Country of Manufacture Country of	
3.4         1.0         1.7         4         4.2         1.4           Crassis No.         4         4         10	Japan         Japan <th< td=""></th<>
(olouris): Primury (lawer) • 4 44 (6 1, 6 ( 1 ): )	Scondary (upper)
FOR GOODS VEHICLES, OMNIBUSES, AND	Fight NUSES ONLY 本欄紙通用於我小,也上及小型也主
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	do. 
	RANCE (Certificate MUST be produced) 第三者保險 (必则兄亦保險取)
Name of Insurance Company (not agent) 译解公司(美耳代理)之名柄 Policy/Cover Note No 保單。BLBA(單學集約	Expiry Date
	DECLARATION
use information given above is true and comple under Section 33 of the Road Traffic Ordinanc 近時者,本人中請任記上述中納及前代	hicle and to licence it for a period of One Year. I declare that to the best of my knowledge and belief te. I understand that if I wilfully give any false or incomplete information, I shall render myself liable e (Cap. 220) to a fine of \$1,000 and imprisonment for six months. - 年有敘則之碑照。本人兼聲明以上所項損之一切情節全局正義經濟。本人亦明悉,如故意供給失實 - ① 希道路交通條例第三十三節之規定,本人可受詞款。子與及監禁完個日之處分。
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	This is the stability and "TKC 46." referred to in the state atten/a <del>tter</del> it of Tsic Kai Clav this day of 197.
	Defore me,
	169. Commissioner for Oaths.

Court	of Hong				
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	ts referred to in wit of Tse Kai Ch				
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	Date			••••••	· · · · · · · · · · · · · · · · · · ·
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lot Commi-	sdoner for Transport	l'ate j'	70.		

#### In the Supreme Court of Hong Kong 15 Exhibits referred to in the Affidavit of Tse Kai Chow (continued)

合的靴柄 Contract No. 71647 to 11746

由合被汽车省股公司 此合约签订於一九 t 月 e 年 Agreement made the 30th day of 197 6 between HONEST MOTORS LIMITED June 违法正法不必道西州三號至卅三號A(以下簡辨女方)與 Leung Chow Public of 23 23A Canal Road West G/F. Hong Kong (hereinafter called the "Sellers") and Mr./Car. Co. (以下筋併買方) 60, Nathan Road, 12/F, Flat B-3. Hongkong, (hereinalter called the "Buyer") **岁** 方 同 念 根 揉 此 合 韵 俳 面 所 刻 之 錄 蚊 寅 方 出 俳 及 巽 方 whereby the sellers agree to sell and the buyer agrees to purchase the goods specified below subject **崩入下到之商品** 

to the terms and conditions contained on the back hereof.

合城汽平	to the terms and conditions contained on the back hereof. # 100_unit(s)
AOTORS LTD.	Accessories       M) $f4$ \$       Inscount:       2,617.50       261,750.00         Licence Plate $ik$ $ik$ \$       28       2,800 $ik$
合诚注乎 TLN SUCCESS TO A CONSTRUCTION OF THE CONSTRUCT OF THE CONSTRUCT OF THE CONSTRUCT OF THE CONSTRUCTION OF THE CONSTRUCT OF	Trade-in car 收入本期         Make & Model 牌子及梨式         Lic. No. 集件         Year 年份         H/P Investment 半年( months 月)         Down Payment 首期         REMARKS 1 The above deposit will peposit: \$ 10,000.00         be subject to refund to buyer provided that         # ff 括 話         Lic. No. 非常         Year 年份         S         Down Payment 首期         REMARKS 1 The above deposit will peposit: \$ 10,000.00         Minus       10,000.00         Minus       \$ 10,000.00         Winus       \$ 10,000.00         Minus       \$ 10,000.00         Winit & car licence would be rejected by Hong Kong Government in due course and Important! that such refund will be made upon presentation of such written notice         (1)       for the above goncern as syndences
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	K # Buyer 171.

Α5

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

1. If after having been notified by the sellers of their readiness to deliver the goods the buyers fail to take delivery of and pay for the same in accordance with this contract they shall pay to the sellers monthly thereafter a sum equal to 12% per annum on the overall contract price to cover interest godown rent and fire insurance without prejudice to the right of the sellers at any time to call on the buyers to pay for and take delivery of the goods forthwith. In the event of the buyers failing to comply with this clause the sellers shall be at liberty on their own account to sell or otherwise deal with and dispose of the goods in such manner as they may deem fit and the buyers shall be hable for all losses and expenses that the sellers may incur thereby.

2. The sellers shall not be responsible for any delay in fulfilling or for the non-fulfilment of this contract caused by fire, strikes, war, wallike operations, civil commotions, epidemics, floods, typhoons, lockouts, Government prohibitions, restriction, requisition, or any Government action of whatsoever nature, scarcity of tonnage, breakdown of machinery or by the detention, deviation, delay or loss owing to any cause whatsoever of the steamer by which the goods are shipped or by any other incidents or circumstances beyond the control of the sellers whether of a similar nature to the foregoing or not. If the arrival of the goods or any portion thereof be delayed owing to the above causes the buyers shall nevertheless take delivery of and pay for the same on arrival according to the terms hereof. Should the goods be lost in transit this contract shall be considered null and void and the buyers shall have no claim whatsoever against the sellers.

3. The sellers may in their discretion insure against war risk and in the event of such insurance being effected the same shall be for the account of the buyers but the sellers shall not incur any liability by reason of such insurance not having been effected.

4. No claim in respect of the goods or under this contract shall be made against the sellers unless it be made in writing within seven days after the arrival of the goods in Hongkong nor shall any such claim be made after delivery has been taken and the goods have been removed from the place of delivery by the buyers.

5. Fire insurance in respect of the goods while the same shall be stored in a godown in Hongkong prior to delivery thereof the buyers shall also be effected by the sellers (subject nevertheless to the conditions of the preceding clause) but any loss or clamage to the goods caused by typhoons, floods and any other risk to the same not covered by fire insurance shall be for account of the buyers.

6. Any breach by the buyers of any of the terms of this contract shall entitle the sellers to forfeit without notice any deposit paid to them by the buyers without prejudice to any other claims which the sellers may have against the buyers in respect of any such breach.

7. Notwithstanding anything herein contained sellers have the option of demanding payment for the said goods or any portion thereof before delivery is made to the buyers.

8. Should any dispute arise between the buyers and sellers in relation to this contract which they are unable themselves to settle the same shall be referred to the arbitration of two persons one to be nominated by the Hongkong Chamber of Commerce and the other (who must be a British Merchant) by the buyers and the provision of the Hongkong Code of Civil Procedure with reference to arbitrations are incorporated in this contract.

9. Sellers shall recognise only specifications in accordance with manufacturers' current standards and shall not be responsible for fittings, equipment and accessories other than those specified herein.

10. Sellers shall not be responsible for any fittings equipment and accessories constructed not by the manufacturer although such littings equipment and accessories are constructed by sellers in Hungkong at the request and full cost and risk of the buyers.

11. The terms & conditions of this contract will not prejudice the conditions of manufacturer's warranty.

12. Sellers will not be bound by any conditions rebates, or any other matter which are not expressly contained in their contracts

HONEST MOTORS LTD.				In the Supreme
23-23A,	Canal Road,	W., $G/F$ ., Hor	ng Kong	Court of Hong
		Cable Addres ''HONEMOTO Telex 74731 F	R" HONG KONG	Kong  A 5
		Telephones:		Exhibits
		5-740301 (10	Lines)	referred to in
				the Affidavit of
	Supplement t	o Contract Nos.		Tse Kai Chow
	T1647 to T-1	746 dated	13 JUL 1976	(

(continued)

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We, Honest Motors Ltd. (hereinafter referred to as seller) hereby give in the following the engine and chassis numbers of forty-seven (47) units Datsun Cedric 220C Diesel Sedan being partial quantity available for delivery of the related contract to M/s. Leung Chow Public Car Co. (hereinafter referred to as buyer). However, seller is entitled to be free to sell the above mentioned vehicles to any other customer before buyer's taking delivery of the vehicles.

30th June, 1976.

20	MODEL	CHASSIS NO.	ENGINE NO.
	Q330SU 40	Q330- 003818	SD22-157987
	11	003796	157983
	11	003711	157824
	11	003871	158072
	11	003806	157990
	11	003671	157041
	11	003672	157658
	11	003673	157118
	**	003674	157579
30	11	003675	157040
	11	003676	157042
•.	11	003677	157191
	11	003678	157908
	11	003679	157498
	11	003724	157823
	11	003725	154154
	11	003727	157497
	TŤ	003728	157825
	11	003729	157738
40	11	003730	157418
	11	003731	157267
	11	003764	157904
	11	003765	157984
	11	003788	157986
	11	003789	157989
	11	003790	157985

To be cont' .....

In the Supreme Court of Hong	23-23A	HONEST MOTORS I A, Canal Road, W., G/						
Kong  A 5		Cable Address "HONEMOTOR" HONG KONG Telex 74731 Honemo IIX						
Exhibits referred to in		Telephones: 5-740301 (10 Lines)						
the Affidavit of Tse Kai Chow		- 2 -	13 JUL 1976					
(continued)	MODEL	CHASSIS NO.	ENGINE NO.					
	Q330SU 40	Q330- 003791	SD22-158065	10				
	11	003792	157988					
	"	003793	157991					
	11	003794	158063					
	11	003841	158149					
	11	003842	158153					
	11	003843	158236					
	11	003845	158229					
	11	003846	158231					
	**	003847	157907					
	* *	003848	158228	20				
	11	003890	158234					
	. 11	003891	158232					
	**	003892	158067					
	11	003893	157909					
	**	003894	158314					
		003895	158313					
	11	003930	158393					
		003931	158391					
	**	003932	158064					
	"	003935	158066	30				

#### for and on behalf of HONEST MOTORS LTD.

(Sd.)

(Sd.)

Authorized Signature

#### ORIENTAL FIRE & GENERAL INSURANCE CO., LTD. C/N855

M/s. Leung Chow Public Car Co. having proposed for

insurance in respect of the Motor Vehicle described in

the risk is hereby held covered in terms of the Company

usual form of Public Hire Car Policy applicable thereto

p.m. on the above date to the same time on the thirtieth day after such date unless cover be terminated by the Company by notice in writing in which case the insurance

will thereupon cease and a proportionate part of the annual premium otherwise payable for such insurance will be charged for the time that the Company has been

for a period of 30 days that is to say from 14/7/76 a.m./

the Schedule below and having paid the sum of

Hongkong 15th July, 1976.

In the Supreme Court of Hong Kong

#### A5

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

 SCHEDULE

 Index Mark and Regis Horse
 Used only for

 tration No. (if known)
 Power or the following

 or Chassis or Frame No.
 Make
 Cubic

 Capacity
 AS PER LIST ATTACHED Social Domestic

 and Pleasure Purposes
 and Pleasure Purposes
 poses and for the

 Insured's Business
 or Profession

#### MOTOR VEHICLES INSURANCE (THIRD PARTY RISKS) ORDINANCE, 1951 CERTIFICATE OF INSURANCE

I HEREBY CERTIFY that this covering note is issued in accordance with the provisions of the abovementioned Ordinance.

> for ORIENTAL FIRE & GENERAL INS.CO.LTD. The Pacific Marine & General Ins.Co.Ltd.

#### (Sd.)

#### Chief Agents

This is the exhibit marked "TKC-4d" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

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on risk.

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						Year of	
In the Supreme	Model	Make	Chassis	Cubic	Engine	Manu-	
Court of Hong			No	Capacity	No.	facture	
Kong	Q330SU	Nissan Datsun		2164 cc.	SD22 -	1976	
	<b>4</b> 0	Cedric 220C	003818	-	157987		
A 5	"	11	003796	11	157983	"	
		11	003711	11	157824	11	
Exhibits	" 1	11	003871	**	158072	* *	
referred to in	* *	, H	003806	11	157990	**	
the Affidavit of	* 1	11	003671	"	157041	11	10
Tse Kai Chow		11	003672	11	157658	11	
(continued)	,,	**	003673	11	157118		
(continuou)	11	11	003674	**	157579	**	
	1 1	**	003675	11	157040	11	
	* *	11	003676	11	157042	**	
	11	11	003677	11	157191	11	
		11	003678	* *	157908	* *	
		11	003679	"	157500 157498	**	
		11	003079	**	157450 157823	11	
,	* *	**		**	157623 154154		20
	13	11	003725		154154 157497	,,	20
	11	† 1	003727	11		,,	
	11	11	003728	* 1	157825	11	
		11	003729	11	157738	"	
	11	11	003730	,,	157418	**	
		11	003731	11	157267	17	
	11	11	003764	11	157004		
		11	003765	11	157084	**	
	11 .	11	003788	11	157086		
	11		003789		157989	11	0.0
	**	· • • •	003790	11	157985	11	30
		11	003791	11	158065		
	·· ·	11	003792	11	157088	11	
	11	11	003793	**	157991	11	
	**	11	003794	11	158063	11	
	11		003841		158149	1 î	
	11	11	003842	"	158153	11	
•	11	11	003843	"	158236	11	
		11	003845	11	158229		
**	11		003846	11	158231		
	11	11	003847	**	157907	**	40
	**	11	003848	*1	158228	11	
	**	11	003890	11	158234	11	
	11	11	003891	11	158232	11	
	**	11	003892	11	158067	* *	
	11	**	003893	**	157909	**	
	11	**	003894	**	158314	11	
	11	!!	003895		15831 <b>3</b>	11	
	**	11	003930	11	158393	11	
	"	11	003931	11	158391	**	
	11	f 1	003932		158064	11	.50
	11	**	003935	**	158066	11	

#### HONEST MOTORS LTD. 23-23 $\Lambda$ , Canal Road, W., G/F., Hong Kong

In the Supreme Court of Hong Kong

A5

Tse Kai Chow

"HONEMOTOR" HONG KONG Telex 74731 Honemo HX Exhibits Telephones: referred to in 5-740301 (10 Lines) the Affidavit of

30th June, 1976.

(continued)

for Commissioner for Transport Transport Office, No. 2, Murray Rd., Hong Kong.

Dear Sir,

Re: 100 Units Public Car for Messrs, Leung Chaw Public Car Company (Mr. Tse Kai Chow)

Cable Address

Please be advised that the above vehicles will be under our company's service and maintenance from the date of licensing for one year.

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Your kind attention to the above will be highly appreciated.

> Yours very truly, for HONEST MOTORS LTD.,

> > (Sd.) HENRY KWOK,

Manager.

This is the exhibit marked "TKC-4e" referred to in the affirmation of Tse Kai Chow this 197 . day of 3 MAR 1977

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

A5

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

#### BANK OF AMERICA

Bank of America Building 1, Kowloon Park Drive P.O. Box 2294 Kowloon Central Post Office Kowloon, Hong Kong

July 14, 1976

Hong Kong Transport Dept. Hong Kong

Gentlemen:

We are pleased to inform you that Mr. Tse Kai Chow maintains a substantial Time Deposit Open Account with us since August 24, 1973 with balances averaging in low seven figures.

Should you require any further information please let us know.

Sincerely yours, (Sd.) THOMAS K.K. HO Pro-Assistant Cashier

TKKH/vl

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This is the exhibit marked "TKC-4f" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

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	To: Commissioner for TransportFrom:Leung Chow PublicIn the Supreme Court of HongTransport Department, Hong Kong.Car Co.Court of HongRegistered Owner of Vehicle No.Q330-003893
	Declaration of *Taxi/*Public Car Parking AccommodationExhibitson renewal of licence or transfer of ownershipreferred to in(Road Traffic (Taxis, Public Omnibuses, Public Lightthe Affidavit ofBuses and Public Cars) Regulations, Cap. 220, RegulationTse Kai Chow
10	<ul> <li>5(2)) (continued)</li> <li>(N.B.One form should be completed in respect of each vehicle) <ul> <li>I hereby declare that my vehicle No.Q330-003893 is,</li> </ul> </li> <li>and continues to be, accommodated as follows:- <ol> <li>This *H.K./*Kowloon taxi/*public car has been accommodated continuously at STT No.25, Ha Kwai Chung, T.W.N.T. since up to present. A certificate issued by the carpark owner to this</li> </ol> </li> </ul>
20	<ul> <li>effect is appended.</li> <li>I undertake to renew the certificate on its expiry.</li> <li>I understand that, if I wilfully give any false information, I shall render myself liable under section 33(2) of the Road Traffic Ordinance. (Cap. 220) to a fine of \$1,000 and imprisonment for six months.</li> </ul>
	Signature of Registered Date: <u>15 JUL 1976</u> Owner of Vehicle No. *Delete where inappropriateQ330-003893 (Sd.) <u>Certificate of *Taxi/*Public Car Parking Accommodation</u> I hereby certify that I have provided parking accom-
30	<ul> <li>modation at STT No. 25, Ha Kwai Chung, T.W.N.T. for</li> <li>Vehicle No. Q330-003893.</li> <li>I further certify that the accommodation is adequate</li> <li>for the abovementioned vehicle and any other vehicles</li> <li>using it, all parked at the same time.</li> <li>I understand that, if I wilfully give any false information, I shall render myself liable under section 33(2) of the</li> <li>Road Traffic Ordinance (Cap. 220) to a fine of \$1,000 and imprisonment for six months.</li> </ul>
40	Date:15 JUL 1976Signature of carpark owner(Sd.) CHAU PING CHAU PING Name (in BLOCK LETTER)
	This is the exhibit marked "TKC-4g" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977 Before me, (Sd.) R.D. BIALA Commissioner for Oaths.

179.

In the Supreme Court of Hong	ORIGINAL DUPLICATE	Form 2	(reg. 5)		
Kong A5	Business Registration Regulations Business Registration Ordinance BUSINESS REGISTRATION CERTIFICATE				
Exhibits referred to in	NAME OF HOLDER	LEUNG CHOW PUBLIC CAR CO. 16.11	Business Registration		
the Affidavit of Tse Kai Chow	ADDRESS	Flat B-3, 12/F., Mirador Mansion, No.60, Nathan	Office Hong Kong 2 JUL 1976		
(continued)		Road, Kln. 456086	2 301 1970	10	
	NATURE OF BUSINESS	Public Cars Transporta- tion & P.L.B.			
	STATUS	Partnership	i		
	Valid for 12 m Nov 75	MMENCEMENT nonths from:- Certificate No. 456086 n is drawn to the following pro	\$150 <b>.00</b>		

Attention is drawn to the following provisions of the Business Registration Ordinance.

Sec. 8 (1) Where there occurs any change in the particulars of a business as set out in the form of application for registration (whether such form was submitted under this Ordinance or under the Business Regulation Ordinance 1952) any person carrying on such business shall within one month of such change notify the Commissioner in writing thereof.

(2) Where a business ceases to be carried on any person who was carrying on such business shall within one month of the cessation notify the Commissioner in writing thereof.

Sec. 12 Provides that valid business registration certificate or duplicate thereof shall be displayed at every address where business is carried on.

Sec. 15 Provides penalties for offences against the Ordinance consisting of a fine of \$2,000 and to imprisonment for one year.

RECEIVED FEE

HERE STATED IN 17 XI 75 8606 000.150.00 00456086 PRINTED FIGURES

> This is the exhibit marked "TKC-4h" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977 Before me,

> > (Sd.) R.D. BIALA

Commissioner for Oaths.

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CT 1311/274/75 (15)

KCT/5006/75

The Commissioner for Transport, Transport Department, No.2, Murray Road, Hong Kong.

Dear Sir,

#### Re: Application for Public Car Licences

We refer you to your letters to us dated respectively 6th and 27th January 1976 and our replies thereto dated respectively 9th January, 1976 and 15th June 1976.

We have now retained Mr. Martin Lee of counsel to represent our client in this matter.

Counsel has expressed surprise in your use of the word "committed" in your said two letters. It appears that you are not saying that the applicants for the Public Car Licences have already been registered as such. Counsel wonders whether by the word "committed" you mean that the statutory application forms have been supplied to the applicants at their request.

Please furnish us with a reply at your earliest convenience as to what you mean by the word "committed".

Yours faithfully,

This is the exhibit marked "TKC-5a" referred to in the affirmation of Tse Kai Chow this day of 197. 3 MAR 1977

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

In the Supreme Court of Hong Kong

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16th July, 1976

Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

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TRANSPORT DEPARTMENT, 2, Murray Road, Hong Kong.

22nd July, 1976

Our ref. CT 1311/274/75 (18) Tel. 5-260121 Ext. 262

Dear Sirs, ţ

BY HAND

#### Application for Public Car Licences

(continued)

I refer to your letter ref. KCT/5006/75 dated 15th July 1976 and regret to inform you that your application for registration of 47 public cars is not approved under Reg. 17(1) of the Road Traffic (Registration & Licensing of Vehicles) Regulations and is barred from consideration in consequence of the Gazette Notice 2670 of 5th December 1975 limiting the number of motor vehicles that may be registered as public cars.

In future, if 'vacancies' for public cars arise, any applications received by this Department before the vacancies exist may be determined by lot in accordance with Regulation 18B(3) of the Road Traffic (Registration & Licensing of Vehicles) Regulations.

I return herewith \$470.00 in cash together with 47 application forms and parking accommodation certificates.

Yours faithfully,

(Sd.) CHEUNG Yuk-yin

for Commissioner for Transport

Messrs. K.Y. Woo & Co., Solicitors, 1st floor, Tak Woo House, 17-19 D'Aguilar Street, Hong Kong.

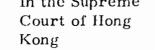
> This is the exhibit marked "TKC-5b" referred to in the affidavit of Tse Kai Chow this 3rd day of March 1977.

> > Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

In the Supreme



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referred to in

the Affidavit of

Tse Kai Chow

Exhibits

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#### TRANSPORT DEPARTMENT, 2, Murray Road, Hong Kong.

Our ref. CT 1311/274/75 (21) Tel. 5-260121 Ext. 262

12th August, 1976

Dear Sirs,

#### Re: Application for Public Car Licences

With reference to your letter ref. KCT/5006/75 dated 16th July 1976, I understand you visited Crown Counsel at the beginning of the last week in July together with Mr. Martin Lee, Barrister, to discuss the meaning of the word "committed" in relation to this matter. I assume therefore that the matter has been clarified for you in somewhat more detail than would be possible by letter.

There is one point I should make clear however, and that is that "committed" does not have reference to the supply of application forms to applicants at their request.

Yours faithfully,

(Sd.) CHEUNG Yuk-yin

for Commissioner for Transport

Messrs. K.Y. Woo & Co., Solicitors, 1st floor, Tak Woo House, 17-19 D'Aguilar Street, Hong Kong.

This is the exhibit marked "TKC-6" referred to in the affidavit of Tse Kai Chow this 3rd day of March 1977.

Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

In the Supreme Court of Hong Kong

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Exhibits referred to in the Affidavit of Tse Kai Chow

(continued)

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 $\Lambda 6$ 

Affirmation of Woo Kwok Yin

4th March 1977

Affirmation of Woo Kwok Yin

1976, NO. 750

IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

> IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

> > and

IN THE MATTER of the Road Traffic (Registration & Licensing of Vehicles) Regulations

and

IN THE MATTER of applications dated 15th July 1976 for the registration of 47 vehicles as Public Cars

BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm) Plaintiffs

and

THE ATTORNEY GENERAL Defendant

I, WOO KWOK YIN of 1st floor, Tak Woo House, 17-19 d'Aguilar Street, Victoria in the Colony of Hong Kong 20 Solicitor of the Supreme Court, do solemnly, sincerely and truly affirm and say as follows :-

1. I am the principal of Messrs. K.Y. Woo & Co., solicitors for the plaintiffs herein, and have been having the conduct of these proceedings and the preliminary steps taken before the institution of these proceedings.

2. I crave leave to refer to paragraph 16 of the affirmation of Mr. Tse Kai Chow affirmed herein on 3rd March 1977, and I confirm the contents thereof.

3. On 23rd July 1976, I was present at a conference held between Mr. Russell Johnson, Crown Counsel advising the Commissioner for Transport on the matters relating to 30

these proceedings and Mr. Martin Lee, counsel then instructed by my firm to act on behalf of the plaintiffs herein at the Attorney General's Chambers, Central Government Offices. The purpose of the said conference was to enable the plaintiffs and their legal advisers to obtain information as to the exact nature of the so-called "committed" licences. During the said conference Mr. Johnson stated that all vacancies in respect of public car licences were "committed" and not available because of the "reverse procedure" of application for the said vacancies. Mr. Johnson explained the "reverse procedure" as follows :-

- (a) an applicant wrote in to the Transport Department to inquire whether licence(s) would be issued to him;
- (b) the Transport Department would write back in certain cases and prescribe the conditions for the issuance of licence(s) to that particular applicant;
- (c) the applicant would then relying on the said letter of reply purchase the appropriate vehicles and comply with the conditions so prescribed; and

 (d) after all compliance with the said conditions, the Transport Department would then issue the licence(s).

In short, "committed" meant that the Commissioner promised to issue a licence on compliance of certain conditions prescribed by him in a letter setting out the promise and the conditions.

4. At the end of the said conference, Mr. Johnson said that there were other cases in the course of being tried concerning similar matters to those of the present one; and told Mr. Martin Lee that he would let Mr. Lee know the outcome of the plaintiffs' applications when those cases would be decided in the light of such decisions. However, there has been so far no indication or information from Mr. Johnson or the Commissioner in that respect.

And lastly I do solemnly, sincerely and truly affirm and say that the contents of this my affirmation are true.

AFFIRMED AT the Courts of ) Justice, Victoria, Hong Kong,) (Sd.) K.Y. WOO this 3rd day of March, 1977.)

Before me,

(Sd.) CHUNG HOW TING Senior Bailiff (Judiciary)

Commissioner for Oaths.

This affirmation is filed on behalf of the plaintiffs.

In the Supreme Court of Hong Kong

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Affirmation of Woo Kwok Yin 4th March 1977

(continued)

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#### Α7

Affidavit of Cheung Yuk Yin

19th May 1977

Affidavit of Cheung Yuk Yin

1976, No. 750

#### IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

and

IN THE MATTER of the Road Traffic (Registration and Licensing of Vehicles) Regulations

and

IN THE MATTER of application dated 15th July 1976 for the registration of 47 vehicles as Public Cars

BETWEEN

#### LEUNG CHOW PUBLIC CAR COMPANY (a firm)

Plaintiffs

and

#### THE ATTORNEY GENERAL Defendant

I, CHEUNG Yuk-yin, Senior Executive Officer, Public Vehicles, Transport Department, Hong Kong Government, do make oath and say as follows :-

1. I am conversant with these matters and am able and authorised to depose to the matters following.

2. "Public cars" were first introduced into Hong Kong by the Road Traffic Ordinance, No. 39 of 1957. In 1961, it was amended to be named as "hire cars". It was renamed as "public cars" in 1964 and the meaning of which is now defined in section 2(2)(c) of the Road Traffic Ordinance, Cap. 220. The issue of licences for public cars is not subject to public tender, nor to payment of any premium. 20

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3. In June 1973, as it was felt that there was a growing In the Supreme tendency of public cars being used by their operators as "pirate taxis" the Transport Advisory Committee advised Kong that certain criteria and conditions had to be observed in the processing of application for registration of public cars and these criteria and conditions are summarised in the letter from the Transport Department to the Hong Kong Tourist Association dated 26th June 1973 which is exhibited hereto and marked "CYY - 1". Some of these criteria and conditions are also incorporated into the prescribed form entitled the "Application for Public Car Licences" for the information of the general public. Exhibit hereto and marked "CYY-2" is the said prescribed form.

At the end of October 1975, as a result of the case 4. WONG KWONG SHING v A.G.M.P. No. 212 of 1975, it was decided to publish in the Gazette a limit on the number of public cars to 1,388 that may be registered But owing to administrative delay the and licensed. Gazette notice was not actually published until 5th December 1975. This figure 1,388 was the added total at the end of October 1975 of the number of vehicles actually registered and licensed as public cars and the number reserved for operators whose special prescribed application form for public cars had been duly investigated and approved in principle. This reserved number had been referred by me as "committed ones" in my letter to the plaintiff dated 6th January 1976 (Exhibit TKC-2e).

I crave leave to refer to paragraph 4 of the 5. plaintiff's affirmation. It is impossible to ascertain whether or not the plaintiff called on the department as However, it would be most unlikely that therein stated. the plaintiff was refused to have the special application form for public cars on the ground as he alleged, namely, he had instructed solicitors to apply on his behalf.

I crave leave to refer to the last sentence of para-6. graph 5 of the plaintiff's affirmation. Again it is impossible to ascertain whether or not the plaintiff called on the department as therein stated. If there was any refusal, which is denied, it would be on the ground that a Gazette limit on public cars had been published on 5th December 1975.

I crave leave to refer to paragraph 7 of the 7. plaintiff's affirmation and Exhibit TKC-2e. At the time of writing the letter (Exhibit TKC-2e) I was thinking of

Court of Hong

Α7

Affidavit of Cheung Yuk Yin 19th May 1977 (continued)

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Affidavit of Cheung Yuk Yin 19th May 1977

(continued)

giving the plaintiff a simple reply and quoted therefore onlyRegulations 18B(1) and 17(2) of the Road Traffic (Registration and Licensing of Vehicles) Regulations but I like to stress that my approach to the whole case right from the start was to rely also on the general application of Regulation 17(1) of the said Regulations.

8. I crave leave to refer to paragraph 9 of the plaintiff's affirmation. Again it is impossible to ascertain whether or not the plaintiff called on the department as therein stated. If there were any refusal, which is denied, it would be on the ground that a Gazette limit on public cars had been published on 5th December 1975.

9. I crave leave to refer to paragraph 12 of the plaintiff's affirmation. I presume that the application forms referred to therein by the plaintiff were general application form, T.D.22 as shown in Exhibit TKC-4b and not as Exhibit CYY-2.

10. I crave leave to refer to paragraph 13 of the plaintiff's affirmation. The evidence therein as to the documents forwarded by the letter of 15th July 1976 is inaccurate as the contract note of the Honest Motors Ltd. (Exhibit TKC-4e) was not submitted to the Transport Department with the letter of 15th July 1976 as alleged. Apart from the fact that it was not submitted, the contract note (Exhibit TKC-4e) was not referred to in the plaintiff's covering letter of 15th July 1976. It is to be noted that the plaintiff's application letter of 15th July 1976 was sent after the publication of the Gazette Notice of 5th December 1975 (Exhibit TKC-3).

11. The contract of purchase of vehicles (Exhibit TKC-4c) purports to be entered into prior to obtaining the approval in principle from the Transport Department to register and license public cars. The motor vehicle dealer concerned therefore seemed to be departing from what I understand to be the usual practice of selling vehicle only after an approval in principle is obtained. It should also be noted that this contract of sale relates to 100 vehicles whereas the letter of application of 15th July 1976 relates to 47 vehicles only. That letter also seeks registration and licensing of 47 vehicles whereas fees were only paid for registration.

12. I crave leave to refer to paragraph 14 of the plaintiff's affirmation. It is not admitted that the vehicles concerned are qualified in all respects with the

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Road Traffic (Registration and Licensing of Vehicles) Regulations or the Road Traffic (Construction and Use) Regulations. It is to be noted that in page 3 of the Contract Note of Sale (Exhibit TKC-4c) part of the conditions mentioned is that "the seller is entitled to be free to sell the above-mentioned vehicles to any other customer before buyer's taking delivery of the vehicles". In my three years' experience in the Transport Department, I have never come across such a clause in a contract of sale of public service vehicles. In view of that clause, he cannot be regarded as the owner of a motor (continued) vehicle as required under Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations. Besides, after receipt of a valid "clean" application under Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations inspections pursuant to Regulation 18A(1) et seq have to be carried out whether the vehicles are new or used. These have not been done.

According to the record of the Transport Depart-13. ment, 12 of the 47 vehicles referred to in the letter of 20 application of 15th July 1976 (Exhibit TKC-4c), and general application form T.D. 22 (Exhibit TKC 4-b) were sold to persons other than Tse Kai Chow or Leung Chow Public Car Co. by the Honest Motors Ltd. in the month of July 1976. In fact, two of these vehicles were registered respectively as a private car (Engine No. SD22-157990) and as a Hong Kong and Kowloon Taxi (Engine No. SD22-157825) on the very day of my sending out the letter of refusal (Exhibit TKC-5b), namely, 22nd day of July 1976. Exhibits hereto and marked "CYY-3" and CYY-4" are the 30 certified first registration certificates of the said vehicles. Of the remaining 35 vehicles referred above, 20 were registered for the first time in August 1976, 7 in September 1976 and 1 in October 1976, all in the names of persons other than that of Tse Kai Chow or Leung Chow Public Car Co. As for the remaining 7 vehicles in question, the Honest Motors Ltd. confirmed that they had exported those vehicles out of Hong Kong.

14. Exhibit hereto and marked "CYY-5" is the certified first registration certificate of vehicle, Engine No. SD22-157909, Chassis No. Q330-003893, in the name of registered owner Cheung Shun Choi. This is the same vehicle which Tse Kai Chow declared as the registered owner in Exhibit TKC-4g.

I crave leave to refer to paragraphs 19 and 20 of 15. the plaintiff's affirmation and paragraphs 3 and 4 of the affirmation of Mr. Woo Kwok Yin, the plaintiff's solicitor In the Supreme Court of Hong Kong

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Affidavit of Cheung Yuk Yin

19th May 1977

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A7

Affidavit of Cheung Yuk Yin

19th May 1977

(continued)

herein. I was informed by Crown Counsel Mr. R.J. Johnson and verily believe that he has sworn on 12th April 1977 an affidavit in respect of that meeting with Mr. Martin Lee and that he has filed that affidavit in the case High Court M.P. 749 of 1976. I respectfully ask this Honourable Court to refer to that affidavit of Mr. R.J. Johnson.

16. I crave leave to refer to paragraph 21 of the plaintiff's affirmation. I am advised by my legal advisers and verily believe that the application of Regulation 4 is affected by Regulations 6 and 17 of the Road Traffic (Registration and Licensing of Vehicles) Regulations.

17. I wish to add that in 1975, it was decided by the Government in principle to abolish the class of public cars and to introduce a contract hire car permit to allow private cars to be used for carrying passengers for hire or reward. It has been announced in the press by the Government in 1976 that licensees of public cars will be given an opportunity of converting their public cars to Hong Kong and Kowloon taxis on payment of a premium or to private cars with or without a contract hire car permit. This will take place as soon as the new legislation comes into force.

And lastly I do make oath and say that the contents of this my affidavit are true.

SWORN at the Courts of ) Justice, Victoria, Hong Kong,) (Sd.) this 19th day of May 1977 )

before me:

(Sd.) R.D. BIALA

Commissioner for Oaths.

This affidavit is filed on behalf of the defendant.

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			1	A 8				
Exhibits	referred	to ir	h the	Affidavit	of	Cheung	Yuk	Yin

## A 8

referred to in

Cheung Yuk Yin

Affidavit of

Exhibits

#### IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

1976, No. 750

#### and

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IN THE MATTER of the Road Traffic (Registration and Licensing of Vehicles) Regulations

and

IN THE MATTER of application dated 15th July 1976 for the registration of 47 vehicles as Public Cars

BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm) Plaintiffs

and

#### THE ATTORNEY GENERAL Defendant

#### LIST OF EXHIBITS REFERRED TO IN THE AFFIDAVIT OF CHEUNG YUK-YIN

Exhibits Marked	No. of Sheets
"CYY-1"	1
"CYY-2"	3
"CYY-3"	1
"CYY-4"	1
"CYY-5"	1

Tel.: 5-282724 Ext. 22

2, Murray Road, Hong Kong.

26th June 1973.

A 8

Exhibits referred to in Affidavit of Cheung Yuk Yin

(continued)

 $Ref_{\bullet}: CT 33/19 (58)$ 

Dear Sir,

#### Licensing of Public Cars

Before the 15th Annual General Meeting of your Association to be held on 28th June 1973, I trust you would like to know the present policy regarding the licensing of public cars.

It is the current policy to limit the issue of public car licences to organisations carrying on a business for which transport of tourists and visitors is an essential service. On the advice of the Transport Advisory Committee, the following licensing criteria and conditions have been adopted :-

#### Licensing criteria

- (1) The applicant must be able to show satisfactorily that parking spaces (other than in a public car park) are available exclusively for the number of vehicles to be licensed.
- (2) For hotels situated in districts well covered by taxis and hire cars, one public car licence may be considered for every 100 hotel rooms or any fraction thereof to the nearest 100, provided :
  - (a) that no public car licence will be considered in the case of a hotel with 50 rooms or less;
  - (b) that not more than 3 public car licences will be considered on first application.
- (3) For hotels situated in outlying districts, one licence may be considered for every 50 rooms, or any fraction to the nearest 50, provided that not more than 3 licences will be considered on first application.
- (4) For tourism firms whose business involves the carriage of passengers en masse, public omnibus licences should be considered instead.

#### Conditions of Issue

 A vehicle presented for licensing must be a new vehicle. A secondhand vehicle is not acceptable. 30

(2)	The licence is not transferable and must be
	surrendered for cancellation when it is no longer
	required and the registration is cancelled under
	Regulation 17B(b) of the Road Traffic (Registration
	and Licensing of Vehicles) Regulations.

- (3) A vehicle must be clearly marked in English and Chinese writing, of uniform size not less than one inch in height, on the near and off side of the vehicle, with the name of the company to which the vehicle belongs.
- (4) Before licensing, the applicant must file with the Licensing Office :-
  - (a) a certificate signed by the owner of the car park that off-road parking spaces (equivalent in number to the vehicles) are available exclusively for accommodation of the vehicles;
  - (b) an undertaking that the vehicle's registered owner will notify the Commissioner for Transport of any change in the location of the parking spaces.
- (5) A licence offered must be taken out within 9 months from the date of the offer. The offer lapses on the expiry of that period.

Yours faithfully,

(KWAN Tai-yan) for Commissioner for Transport

J.H. Pain, Esq., Executive Director, Hong Kong Tourist Association, Realty Building, Connaught Road Central, HONG KONG.

> This is the exhibit marked "CYY-1" referred to in the Affidavit of Cheung Yuk Yin filed herein on the 19th day of May 1977.

> > Before me,

(Sd.)

A Commissioner for Oaths.

In the Supreme Court of Hong Kong

A 8

Exhibits referred to in Affidavit of Cheung Yuk Yin

(continued)

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In the Supreme Court of Hong Kong **Λ**8 Exhibits referred to in Affidavit of Cheung Yuk Yin (continued) APPLICATICE FOR FUELIC CAR BLIC CAL/HERE CHERRING LICLICAS Regulation 19 of the sourt D (Registration and Licensing of Vehicles) the load Traffic Regulations, Chapter 220. 道路交通(京新登記足領牌規例第220章第十九款 INPORTANT 1. All appropriate sections must be completed. An incomplete form will be returned to the applicant. 間均須填仔。環境好之中請書將被逐回與申請人 2. Completed forms should be sent, together with all supporting documents, mediate BANSPORT DEPARTMENT 3. 任何細節 HONG.KONG 香港苏利道2號 To Comminsioner for Transport 逗\_输\_器 Particulars of applicant . Section Full name of applicant Chinese Characters (in block capital) 中夏姓名 沙谎 兆(話 Name Surname UK hr. hirs. J / hiss, j. (1) ilessrs ASK nong Kong Identity Card No. or Passport No. 专行犯犯领 11 1141 Hong Kong Driving Licence No. 勃恩派领 Address Telophone No. 把些 6112 パート Residential : 11 ¥ - Jo. 9. 4 Quainess : berein on the 1 ?? day of 1 cor 19?1 ·Before me. · · 水静 Business ...ceistration Certificate No. 阅菜生記証税码 194. 商號 A Commissioner

		In the Supreme Court of Hong Kong
	二页	A8 Exhibits referred to in Affidavit of Cheung Yuk
Section B	Sole Propriator	Yin (continued)
····································		
Section C	Partnership	
第三期 Name of firm:	股虎	·
hame of other partners	•••••••••••••••••••••••••••••••••••••••	
其他限制化化化	••••••••••••••••	••••••••
营業性質	•••••••••••••••••••••••••••••••••••••••	•••••••
Capital : 4		••••••
Section D	Corporate Body	
Home of Company :	國際	: -
前菜花桶	•••••••••••••••••••••••••••••••••••••••	· • • • • • • • • • • • • • • • • • • •
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		e Characters
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(b)·乙)		
(c) ( <u>5</u> )	······································	
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(c)·1, Č)	• • • • • • • • • • • • • • • • • • •	
r 5,(1)		

2 月 Section L Licences upplied for . Public Cars 1:1- 4 ን No. of libences required In the Supreme 小川 疗 Court of Hong Kong Type of bedy **A**8 (Please put a tick Saloon in the appropriate Deck) Exhibits Sedan box) referred to in Affidavit of Linousine Cheung Yuk Yin 暫里 Nome of\_manufact (continued) 1/1 of manufacture Used vehicles in respect of transfers only (registration Number/ 1 Frevious owner Sec. of origin 历史 Type of engine (pctrol/diesel): 引擎道型(注)/注动 Seating capacity : (Excluding driver) 刹(司 Section F Larage/Off Street Accommodation 化 川 address of premises 把北 ن. firm and or Name of Telephone lo. proprigtor کر پڑ 拼犯 1.12 ¥ 57 Area for Total available area sq. ft. Applicant's use : Type of business conducted I'ermit/Lease or premises 停泊处经营之同業 種類 11 N.B. (a) Approved premises must be available at all times. If such accommodation is not the property of the applicant, a copy of the agreement of tenancy between the prospective licensee and the landlord will be required for record purposes. The landlord will be required for record purposes. The state of the land of the show that the use of the (b) Evidence must also be produced to show that the use of the F. u proposed premises does not infringe the Grown Lease or Permit for such property 床心证明的建藏的浮版之间 這个可須 抵缩颜 J. トヤンジ 196.

		1 <u>1</u>		
Section G	Detrils of	Cuerntions		-
				In the Supreme Court of Hong Kong
小方、肉切				 A 8
				Exhibits referred to in Affidavit of Cheung Yuk Yii
koutes and Collection points:	:			(continued)
Section II		Information		
あい税		<u>f</u>		
Has the applicant ever	been convicted	•		]
of an indictable offer 伴請人習否因夠		长向混乱成于	?	
Has applicant applied for licences to opera service vehicles? If	previously '			
中語人以前	官在中請店 1、如是·請言	手述		
Has applicant been gra service vehicles? If details.	so, give	Class of Vehicle	Reg. No.	
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In the Supreme Court of Hong						
Kong 	夏.五					
A8 Exhibits referred to in	Section I Supporting Documents 第九期 第正明文件					
Affidavit of Cheung Yuk Yin	I forward herewith the following documents in support of my application:- 茲付上下列文件以証明本人之中請:-					
(continued)	(i)					
	(ii)					
	(iii).					
1	(iv)					
	(v)					
:	(vi)					
	(vii)					
i	(viii)					
	(ix) ·					
:	(x)					
	N.B. <u>Please read carefully the notes on pages 6,7,6 and 9</u> 汪震、靖小心孝國天,七,八與九見内之任時					
<u>-</u>	Section J 第十旗 I declare that to the best of my knowledge and belief the					
	information given above is true. I understand that if I wilfully give any fulse or incomplete information, I shall render mys. If liable under (3(2) of the Road Traffic Ordinance, Cap. 220 to a fine of \$1,000 and imprisonment, of 6 months.					
	的原本这个人所把上的項权在的管理具有空人小明志、的成素供给大量或漏积季管管料写目很振荡意义的第三日。 中草道路交通则例第三十三阶第二致之现过某人可受计数一行交运等的的。 Usual Signature of applicant:					
N.	羽					

In the Supreme Hublic Cor/ us Licences Notes on Application Court of Hong 出租完朝公共巴士牌照中 商言記與 Kong **A**8 Public Car Licences Exhibits ıЭ 出租讫車辩照 referred to in Afridavit of Public car licences are issued only to organisations carrying on a 1. Cheung Yuk business for which transportation of tourists in an essential Yin servicq. (continued) 出租汽車等照視發出與経營旅運為主之機構。 2. Licences are approved only where it is satisfactorily shown that omnibus licences will not serve the purpose and that the demand of transport service cannot be adequately met by other existing transport facilities. 倘相前人能用污證明已生將照並了合用、而其他 现有之交通理对定以思付张建眼路之际未预批准领心 The following documents should be forwarded at 3. the time of submission ·利文件於望道学講書時態一備付来 (a) Certificate of Incorporation in the case of an (b) 祖統之例 Business Registration Certificate (copy only). (c) (a) statistics showing the number of tourists handled in the last, the number of hotel rooms, etc. 之人子, 人子, 是一个人子, 我们, 大人, 大人, 我们, 这一个子, Audited accounts for the provious year where (e) applicable. 已形然之去并没同忧近用于) Reasons for the application (copies of agreements, (f) etc. in support should, be attached where available). 现于经由太阳的书合出之副本族付长公的中籍) A statement of operation particulars (i.e. date, time, details of journeys, purpose, number of passengers (<sub>B</sub>) carried, etc.) of all existing vehicles owned by the applicant's company for the past six months. Copies of agreements, etc. in support should be attached. (where appropriate). 结制造权国家职责任公司所捕捉到三国 A statement of hired transport for the past three (h) months together with supporting documents (where appropriate). 一節院達有間過去三個月來租赁運輸公具·tu 自証明廷告請一併付表。 Farking accommodation certificate. (Section F (i) referc). 泊平處証書(月199.開第六旗)

A8			No	A 08672	7				
Exhibits	TDANCDODT	REPARTMENT HONE A							
referred to	TRANSPORT DEPARTMENT HONG KONG 香港 選 輸 寄 to in Road Traffic (Registration and Licensing of Vehicles) Regulations (Cap. 220)								
Affidavit of		目(車輛登記及發牌)	规例(第二	ニロ章)					
Cheung Yuk	CENTIFIC	ATE OF PARTICULARS			,				
-	机 机 机 机 机 机 机 机 机 机 机 机 机 机 机 机 机 机 机	列第八传第二前所供給。	上車輛登記細	筋證明書					
(continued)	This is to certify that		32/7/	7.6	the '				
	会。初期 統 particulars in the register	of motor vehicles mainta	ined under re	gulation 8(1) in re	spect of				
	No by ML HE 1 motor vehicle registration	別(例)教 八) mark		前前武。	는 매 llows:—				
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	(1) Date of Registration		(2) Registra		<u> </u>				
	Day II Month A	Year 年 1975	Prefix 7 fi BL		7				
	(3) Full Name of the	Registered Owner 註 册	电主机名						
	Mr. (先生) Mrs. <u>(</u> 弐人) つ	40	PUN	Sum					
	Miss — (小机) Messium (公司)	(Surname) K	l '	irst Name(s)) 7.					
	(4) The Full Postal Ad	dress of the Registered O	wner 准 机 4	主题资料社					
	BLK.J, "/F.,	24A, SHANK	work R	D. HATTY VA	uty,				
	(5) Name of Maker of Motor Vehicle:北朝	the (6) Country of C 之紙名 Motor Vehicle	Drigin of the e 电辅源产地	(7) Engine Nu 根 作 St	mbertik.				
	NISSAN	TAPAN		157990-	5022				
	(8)	(9) Weight Unladen							
	Cylinder Capacity ざんれい 谷 尿	Unladen Weight		段粘纤承(加有用 Permissible Laden					
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	(Saloon, Tourer, etc.)	Colour of Body	standing	passengers which	h may i				
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	(13) Classification of Vehicle	Fee wei	ith Preference	(Motor Vehicles) er of Receipt in	Ordin-				
	中国 机 和 别		reof 依照英聯	邓电栅特惠税收例					
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	0140				代行)				
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					Before п	ie,			

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In the Supreme Court of Hong cting Registrar Kong 2 8 JUL 1981 **A8** No. A 086725 Exhibits TRANSPORT DEPARTMENT HONG KONG 香港運輸署 Road Traffic (Registration and Licensing of Vehicles) Regulations (Cap. 220) referred to in **试路交週(車輛登記及發牌)規例(第二二〇末)** Affidavit of CERTIFICATE OF PARTICULARS OF MOTOR VEHICLE Cheung Yuk Yin SUPPLIED UNDER REGULATION #(2) 根據規例第八條第二節所供給之軍輛臺記細節證明許 (continued) 33/7/76 This is to certify that on the (date) ..... .... the 互帮明於 (日期) particulars in the register of motor vehicles maintained under regulation 8(1) in respect of B29105 12 於 **恨 襥 蜺 例 新** 八 m **新 設 之 東** motor vehicle registration mark . . . . . . . . . . . 37. 12 胡 (1) Date of Registration Ð (2) **Registration Mark** 计记载码 Day B Month Я Year 年 Prefix 🕆 Ťi 跳 机 Number 22 7 9 BZ 1 6 C (3) Full Name of the Registered Owner 註 册 用主性名 Mr. (光生) (美天) Mrs / हट MING KEE Miss - (小机) Messer (公司) (Surname) He (First Name(s)) 2. (4) The Full Postal Address of the Registered Owner 註册收主部次地址 FAT B ting FAT ST., HR 14 Name of Maker of the Motor Vehicle 市朝之戰名 Country of Origin of the Motor Vehicle 北桥近前地 (5) (7) Engine Number (6) 搅作就遇 NISSAN TAPAN 157825-5022 (8) (9) Weight Unladen and Maximum Permissihle Laden Weight Cylinder Capacity (If Applicable) 伊承及腰准之最高代瓜(如有规定者) 代机容量 Unladen Weight Maximum Permissible Laden Weight o 账 腰准之最高作重 C.C. 計力理業 CWI. 164 扔()) 揽(法) (11) (12) Seating Capacity, and in the case (10) Type of Body (Saloon, Tourer, etc.) 电母 肽 式 of an omnibus the number of Colour of Body standing passengers which may be lawfully carried on the vehicle 申辅依法可以裁容之人数以及(加係 東身顛色 (房車・遊客車等) 辅巴士)依法可救站立之搭客人教 SALAN REZ GREY (5) FIR (15) Amount of Tax Paid under the Common-(13) Classification (14) Licence of Vehicle wealth Preference (Motor Vehicles) Ordin-Fee ance and Number of Receipt in respect thereof 依照英聯笛电栅特急税线例规定所 撤之税约及收据契码 电幅级别 群費 0 HK. & KLN. TAXI \$ 720. HKS 港幣 Xr (元) FEE PAID: \$15 證費拾伍元級訖 運輸署界長投標簽署 . (代行) lor Commissi HING IS WALL STAT Date CY1:4-- an ked 日期 ING FICIAI Po FL (Full name in block letters) Shraf m Allidovt 1 42 SE LI المر) مركزين 4. (此名——用正楷書寫) T.D. 61 (S) 1 herein on the day of A T. 19 // ſ. Before me,

A Commissioner

A 8	No. A 086726								
	TRANSPORT	DEPARTMENT	HONG KONG	香港渡峰	<b>.</b>				
Exhibits									
referred to in	Road Traffic (Registration and Licensing of Vehicles) Regulations (Cap. 220) 道路交通(車輛登記及短牌)規例(第二二〇章)								
Affidavit of	CERTIFICATE OF PARTICULARS OF MOTOR VEHICLE								
	SUPPLIED UNDER REGULATION R(2)								
Cheung Yuk Yin	根據規例	列第八條第二節,			17				
(continued)	This is to certify that	on the (date)		19/76	th				
(00000000000000000000000000000000000000	<b>兹</b> 诏 明 於	(日期)			•/15 /==				
	particulars in the register 設於 根 旗 第				n a(1) m respect d 版 次 之 中	51			
	motor vehicle registration	•	BL3	?[4'	were as follows :-	-			
	州防記册户	<u>4 2</u>			就业局细节和当	<u>F</u>			
	(1) Date of Registration			Registration M	lark 登記號碼	_			
	Day [] Month 月	Year A			lumber 🕅 🕅	_			
	39	197		3 2 3	914	-			
	(3) Full Name of the R Mr. (先生)	registered Owner	<u> </u>	主 45 名		-			
		CHEUNE		SHUN	CHOI				
	Mins	(Surname) K		-	me(s)) ti				
	Messrs. (2: H)		tored Owner			-			
	(4) The Full Postal Ad					-			
				· •	Est. , Kun.	-			
	(5) Name of Maker of Motor Vehicle 州朝:		ry of Origin Vehicle 4्रि		Ingine Number 校住死碼	_ [			
	MISSAN		TARAM		7929-5022	_			
	(8) Cylinder Capacity				sible Laden Weight 呃(如有规定者				
	てまず Q	Unladen			sible Laden Weight				
		17	1.		最高作業				
	⇒164 t.hm	* /	cwt. 抗(块)	/	cwi. 扰(吠)				
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	Type of Body (Saloon, Tourer, etc.)	Colour of Body			is the number of ngers which may	i			
	电 4 数 式	來身顏色		be lawfully carried on the vehicle					
	(房車・遊客車等)				之人收以及(如係 段站立之搭客人收	•			
	<u><u>Cura</u> (</u>			1. 5.5		• • • • •			
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A9

#### Affirmation of Joseph Chiu

IN THE SUPREME COURT OF HONG KONG

HIGH COURT MISCELLANEOUS PROCEEDINGS

#### In the Supreme Court of Hong Kong

#### A9

### Affirmation of Joseph Chiu

24th May 1977

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

1976, NO. 750

#### and

IN THE MATTER of the Road Traffic (Registration & Licensing of Vehicles) Regulations

and

IN THE MATTER of applications dated 15th July 1976 for the registration of 47 vehicles as Public Cars

BETWEEN

LEUNG CHOW PUBLIC CAR COMPANY (a firm) Plaintiffs

and

THE ATTORNEY GENERAL Defendant

I, JOSEPH CHIU, of 23-23A, Canal Road West, Ground Floor in the Colony of Hong Kong, sales manager, do solemnly, sincerely and truly affirm and say as follows :-

1. I am and was at all material times the sales manager of Honest Motors Limited, and was one of the signatories to Contract No. T-1647 to T-1746 for the sale of the motor vehicles mentioned therein on behalf of Honest Motors Limited to Leung Chow Public Car Com pany (hereinafter called "the buyers").

I crave leave to refer to the said Contract and the
 Supplement to the said Contract dated 13th July 1976,
 being exhibit "TKC-4c" to the affidavit of Tse Kai Chow

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sworn and filed herein on respectively the 3rd and 4th March 1977.

Α9

Affirmation of Joseph Chiu 24th May 1977

(continued)

3. I on behalf of Honest Motors Limited had by the said Contract and Supplement committed Honest Motors Limited to the sale of the said motor vehicles to the On the other hand, I was informed that the buyers. Transport Department would process the buyers' applications for registration of the said motor vehicles as public cars within a short time. Therefore it was agreed that if the buyers could not obtain registration of the said motor vehicles with the Transport Department as public cars, ownership of the said motor vehicles would revert to Honest Motors Limited who would be entitled to sell the said motor vehicles to others. It was further agreed that I should be informed of the progress of the buyers' said applications.

On or about the 19th July 1976, I received a tele-4. phone call from Mr. Tse Kai Chow, who informed me that following a meeting on that date at the Transport Department, the buyers' said applications were refused by the Transport Department and Honest Motors Limited could sell the said motor vehicles to others. Other members of staff of Honest Motors Limited and I thereafter sold the said motor vehicles to our other customers.

And lastly I do solemnly, sincerely and truly affirm and say that the contents of this my affirmation are true.

AFFIRMED at the Courts of Justice. ) Victoria, Hong Kong, this 24th day of May, 1977, the same having been duly interpreted to the affirmant in the Cantonese dialect of the Chinese language by :-

(Sd.) J. CHIU

) ) 30

(Sd.) SHAN WAI HAN

Sworn Interpreter, Before me,

(Sd.) R.D. BIALA

Commissioner for Oaths.

This affirmation is filed on behalf of the Plaintiffs.

#### Affidavit of Cheung Yuk Yin

In the Supreme Court of Hong Kong

#### A10

Cheung Yuk Yin

25th May 1977

Affidavit of

#### IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

1976, No. 750

#### and

IN THE MATTER of the Road Traffic (Registration and Licensing of Vehicles) Regulations

and

IN THE MATTER of application dated 15th July 1976 for the registration of 47 vehicles as Public Cars

#### BETWEEN

CAR COMPANY (a firm) Plaintiffs

and

THE ATTORNEY GENERAL Defendant

I, CHEUNG Yuk-yin, Senior Executive Officer, Public Vehicles, Transport Department, Hong Kong Government, do make oath and say as follows :

LEUNG CHOW PUBLIC

1. I am conversant with these matters and am able and authorised to depose to the matters following.

2. This affidavit is to supplement the one which I swore on 19th May 1977 and filed on 20th May 1977 herein.

3. As for the request for further and better particulars by the plaintiff on 24th May 1977 of paragraph 4 of my affidavit sworn on 19th May 1977 and filed on 20th May 1977 in respect of the explanation that the figure 1,388 was the added total at the end of October 1975 of the number of vehicles actually registered and licensed as

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public cars and the number reserved for operators whose special prescribed application form for public car had been duly investigated and approved in principle, my answer to the question, namely,

A10

Affidavit of Cheung Yuk Yin

25th May 1977 is 1,283,

(continued)

# my answer to the question, namely,

the end of October 1973"

"(ii) whether the number actually registered on 13th July 1976 was the same as at the end of October 1975"

what was the number actually registered at

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#### is No,

''(i)

my answer to the question, namely,

"(iii) if the number actually registered on 15th July 1976 was different, stating what that number was",

is 1,293,

my answer to the question, namely,

"(iv) whether the operators referred to in paragraph 4 as aforesaid had submitted any application for registration and/or licensing apart from the form marked "CYY-2",

#### is No and

it is not necessary for me to answer the question, namely,

"(v) if the answer to (iv) above is yes, stating whether the application or applications were oral or in writing if oral identifying the parties the time and the place of each application; if in writing identifying the document or documents".

4. Although not raised by the questions for further and better particulars by the plaintiff in paragraph 3 above, I like to add that between the period from the end of October 1975 to 15th July 1976, 17 public cars were actually registered and licensed as the owners of 7 then 30

existing registered public cars have requested that their registrations as public cars be cancelled for the purpose of disposing these vehicles but requested to have the right to register, and license their new vehicles when available as public cars. These 7 cases were then treated as additional "committed vacancies". The position of public car registrations on 15th July 1976 was that there were 1,283 public cars actually registered and 95 "committed vacancies".

10 In respect of the request for further and better 5. particulars by the Plaintiff on 24th May 1977 in respect of paragraph 9 of my said affidavit, my answer to the question, namely,

In the Supreme Court of Hong Kong

A10

Affidavit of Cheung Yuk Yin 25th May 1977

(continued)

"(i) whether it is alleged by the Defendant that the form T.D. 22 was at the material time not a form prescribed under Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations for applying for the registration of motor vehicles as public cars"

#### 20 is No, and

there is no necessity to answer the question, namely,

"(ii) if the answer to (i) above is yes, stating whether there was at the material time some other form prescribed, identifying the same and stating when such form was prescribed".

SWORN at the Courts of Justice, ) Victoria, Hong Kong, this 25th (Sd.) ) day of May 1977

before me,

30 (Sd.) R.D. BIALA

Commissioner for Oaths.

This affidavit is filed on behalf of the defendant.

#### A11

Affidavit of Cheung Yuk Yin

9th June 1977

A11 Affidavit of Cheung Yuk Yin

1976, No. 750

#### IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

and

IN THE MATTER of the Road Traffic (Registration and Licensing of Vehicles) Regulations

and

IN THE MATTER of application dated 15th July 1976 for the registration of 47 vehicles as Public Cars

BETWEEN	LEUNG CHOW PUBLIC	
	CAR COMPANY (a firm)	Plaintiffs

and

THE ATTORNEY GENERAL Defendant

I, CHEUNG Yuk-yin, Senior Executive Officer, Public Vehicles, Transport Department, Hong Kong Government, do make oath and say as follows :-

1. I am conversant with these matters and am able and authorised to depose to the matters following.

2. This is to supplement my further affidavit sworn and filed herein on 25th May 1977.

3. I have read what purports to be a copy of the affirmation of Mr. Joseph Chiu, affirmed and filed herein on 24th May 1977 and crave leave to refer to paragraph 4 therein. I did not, nor to my knowledge, information or belief did any officers in the Transport Department notify

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the plaintiffs on 19th July, 1976 verbally or in writing, of the result of the plaintiffs' application for registration of 47 public cars. Neither did Mr. TSE Kai-chow mention this alleged refusal from the Transport Department on 19th July 1976 in his affidavit sworn and filed herein on 3rd and 4th March 1977 respectively.

Dated the 9th day of June, 1977.

In the Supreme Court of Hong Kong

A11

Affidavit of Cheung Yuk Yin

9th June 1977

(continued)

Sworn at Court of Justice, ) Victoria, Hong Kong, the ) (Sd.) 10 9th day of June, 1977 )

Before me,

(Sd.)

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Commissioner for Oaths.

This affidavit is filed on behalf of the defendant.

A12

#### Statement of Agreed Facts

A12

Statement of Agreed Facts

H.C.M.P. No. 750 of 1976

#### STATEMENT OF AGREED FACTS

- 1. In respect of the 95 "committed vacancies" referred to in paragraph 4 of the affidavit of Cheung Yuk-yin filed herein on 25th May 1977 no forms prescribed under Regulation 4(1) of the Road Traffic (Registration & Licensing of Vehicles) Regulations had been submitted at any time.
  - It is admitted that the forms delivered by the Plaintiffs' solicitors to the Commissioner for the registration of 47 motor vehicles as public cars on 15th July 1976 were forms prescribed by the Commissioner under the said Regulation 4(1).

#### A13

Judgment

6th July 1977

### A13

#### Judgment

1976, NO.750

### IN THE SUPREME COURT OF HONG KONG HIGH COURT

#### MISCELLANEOUS PROCEEDINGS

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

and

IN THE MATTER of the Road Traffic (Registration & Licensing of Vehicles) Regulations

and

IN THE MATTER of application dated 15th July 1976 for the registration of 47 vehicles as public cars

#### LEUNG CHOW PUBLIC BETWEEN CAR COMPANY (a firm) Plaintiffs

and

THE ATTORNEY GENERAL Defendant

#### BEFORE THE HONOURABLE MR. JUSTICE McMULLIN IN CHAMBERS

20

#### JUDGMENT

#### Dated the 6th day of July, 1977

#### UPON HEARING Counsel for the Plaintiffs and

Counsel for the Defendant and UPON READING the affidavit of Tse Kai Chow sworn herein on 3rd March 1977 and filed on 4th March 1977 and the exhibits thereto; the affirmation of Woo Kwok Yin affirmed herein on 3rd March 1977 and filed on the 4th March 1977; the affidavit of Cheung Yuk Yin sworn herein on 19th May 1977 and filed on 20th May 1977 and the exhibits thereto; the affirmation of Joseph Chiu affirmed and filed herein on 24th May 1977; the further affidavit of Cheung Yuk Yin sworn and filed herein on 25th May 1977 and the still further affidavit of Cheung Yuk Yin sworn and filed herein on 9th June 1977.

### IT IS DECLARED AND ORDERED

- (1) that the Commissioner for Transport was wrong and had no authority when entertaining or considering the Plaintiffs' applications all of 15th July 1976 for the registration of 47 vehicles as public cars to have taken into account applications for the registration of motor vehicles as public cars unless such latter mentioned applications had been made in the form prescribed by the Commissioner under the provisions of Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations Cap. 220 of the Laws of Hong Kong;
- (2) that the Plaintiffs are entitled to have application for registration of 47 vehicles as public cars entertained under the provisions of Regulation 6 of the Road Traffic (Registration and Licensing of Vehicles) Regulations.
- 30 AND THAT the costs of this action be the Plaintiffs' with certificates for two counsel.

S.H. MAYO

Registrar.

In the Supreme Court of Hong Kong

Λ13 Judgment 6th July 1977 (continued)

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#### A14

Gazette Notice (Ord. 45/77)

17th June 1977

# A14

#### Gazette Notice (Ord. 45/77)

Ord. No. 45/77

#### ROAD TRAFFIC (AMENDMENT) (NO. 2)

#### HONG KONG

No. 45 of 1977

I assent,

#### MURRAY MACLEHOSE,

Governor.

16th June, 1977

As Ordinance to amend the Road Traffic Ordinance.

[ ]

Enacted by the Governor of Hong Kong, with the advice and consent of the Legislative Council thereof.

1. (1) This Ordinance may be cited as the Road Traffic (Amendment) (No. 2) Ordinance 1977.

(2) The Governor may by notice published in the Gazette appoint the day on which this Ordinance, or any part or provision of this Ordinance, shall come into operation and may at different times, appoint different days for different parts or provisions.

Amendment section 2 (Cap. 220)

2. Section 2(2) of the principal Ordinance is amended in paragraph (d) by inserting after "reward" the following-

"save with the permission in writing of the Commissioner".

Amendment section 3

3. Section 3(1) of the principal Ordinance is amended by inserting after paragraph (g) the following new paragraph -

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"(ga) the granting and cancellation by the Commissioner of permits authorizing the use of private cars for the carriage of passengers for hire or reward,"

Addition of new section 4A

4. The principal Ordinance is amended by adding after section 4 the following new section -

"Registration of public cars as taxis

4A. (1) Subject to subsection (2), the Commissioner shall, on application by the registered owner, reregister as a taxi a motor vehicle which immediately prior thereto was registered as a public car.

(2) A premium of \$75,000 shall be payable in respect of the registration of such motor vehicle as a taxi, and the Commissioner shall not register such vehicle as a taxi unless a first instalment of \$50,000 has been paid.

(3) The second instalment of \$25,000 shall be payable not later than 12 months after the registration of such vehicle as a taxi, and until instalment is paid the Commissioner shall refuse to issue a further vehicle licence in respect of that vehicle as a taxi.

(4) The premium payable under this section shall be in addition to the registration and licence fee payable under the regulations and may not be refunded.

(5) With effect from the expiry of the vehicle licence in force at the commencement of this section in respect of a motor vehicle registered as a public car, the registration of that vehicle as a public car shall cease to have effect".

30 5. Part IVA of the principal Ordinance is repealed and replaced by the following -

#### "PART IVA

#### TRANSPORT TRIBUNAL

Transport Tribunals' panel

26A. (1) There shall be a panel from which members of Transport Tribunals, other than public officers, may be appointed under this Ordinance.

(2) The panel shall consist of such persons, not

In the Supreme Court of Hong Kong

#### $\Lambda 14$

Gazette Notice (Ord. 45/77)

17th June 1977

(continued)

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213.

A14

Gazette Notice

17th June 1977

(Ord. 45/77)

(continued)

being public officers, as the Chief Secretary may appoint.

(3) The appointment of any person as a member of the panel shall have effect for not more than 3 years and a member of the panel shall be eligible for reappointment.

(4) A member of the panel may resign at any time by notice in writing to the Chief Secretary.

**Powers of Transport Tribunal** 

26B. (1) The chairman of a Transport Tribunal may by notice in writing summon any person to appear before the Tribunal to produce any document or to give evidence.

(Cap. 8)

(2) A Transport Tribunal may receive such evidence as it thinks fit, and neither the provisions of the Evidence Ordinance nor any other rule of law relating to the admissibility of evidence shall apply in the proceedings before the Tribunal.

(3) Any question arising in proceedings before a Transport Tribunal, not being a question relating to the practice and procedure of the Tribunal, shall, in the event of a difference between the members, be decided by the majority.

(4) Any person who being summoned to appear before a Transport Tribunal, refuses or fails without reasonable excuse to appear or to answer any question put to him by or with the consent of the Tribunal commits an offence and is liable on conviction to a fine of \$500 and to imprisonment for 3 months:

Provided that no person shall be bound to incriminate himself and every witness shall, in respect of any evidence given by him before the Tribunal be entitled to the privileges to which he would be entitled if giving evidence before a court of justice.

(5) Any person who behaves in an insulting manner or uses any threatening or insulting expression to or in the presence of a Transport Tribunal commits an offence and is liable on summary conviction to a fine of \$500 and to imprisonment for 3 months. 10

Practice and procedure of Transport Tribunal

26C. (1) Save in so far as provision is made therefor in this Ordinance, the practice and procedure in and in connexion with any hearing before a Transport Tribunal shall be such as the chairman of the Tribunal may determine.

(2) In proceedings before a Transport Tribunal, any person may appear in person or be represented by counsel, solicitor or agent".

10 Addition of new Part IVB

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6. The principal Ordinance is amended by adding after Part IVA the following new Part -

#### "PART IVB

#### SUSPENSION OF LICENCES OF MOTOR VEHICLES

Interpretation in this Part

26D. In this Part, unless the context otherwise requires -

"Commissioner" means the Commissioner for Transport and any Assistant Commissioner for Transport;

"fixed penalty" means, in relation to an offence specified in the First Schedule, the fixed penalty specified for that offence in the Schedule to the Fixed Penalty (Criminal Proceedings) Ordinance; (

First Cy Schedule (Cap.240)

"panel" means the panel appointed under section 26A;

"registered owner" means the person in whose name a motor vehicle is registered.

Appointment of Transport Tribunals

26E. (1) The Chief Secretary may appoint such Transport Tribunals as may from time to time be necessary for the purposes of this Part.

(2) Each such Transport Tribunal shall consist of the Commissioner as chairman and two members of the panel. In the Supreme Court of Hong Kong

A14

Gazette Notice (Ord. 45/77)

17th June 1977

(continued)

A14

Gazette Notice (Ord. 45/77)

17th June 1977

(continued)

Notice of intention to suspend on the conviction of a driver

26F. (1) Where the driver of a motor vehicle has been convicted of an offence specified in the First Schedule, or the fixed penalty for such an offence has been paid, the Commissioner shall, within 14 days after the date of the conviction or payment of the fixed panelty, cause a notice to be served on the registered owner of the motor vehicle.

- (2) A notice under this section shall -
- (a) specify -

 (i) the offence of which the driver of the motor vehicle was convicted or for which the fixed penalty has been paid and the date of conviction or payment of the fixed penalty;

(ii) the date on which the offence took place;

(iii) the time when and place where the offence occurred;

(iv) the registration mark of the motor vehicle; and

(v) the name of the driver;

(b) notify the registered owner that a Transport
 Tribunal may under section 261 suspend the
 licence of the motor vehicle for the period specified
 in column 3 or 4 of the First Schedule; and

(c) notify the registered owner that he may, within 14 days after the date of service of the notice, -

> (i) make representations in writing to the Commissioner showing cause why a Transport Tribunal should not suspend the licence of the motor vehicle; or

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A15

Gazette Notice G.N. (E.) 15 of 1977

THE HONG KONG GOVERNMENT GAZETTE EXTRAORDINARY

> Published by Authority Saturday, 2 July, 1977 No. 6 Vol. CXIX

### NOTICE

G.N. (E.) 15 of 1977

#### ROAD TRAFFIC ORDINANCE (Chapter 220)

In exercise of the powers conferred upon me by regulation 18B(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations. I hereby limit the numbers of motor vehicles which may be registered and licensed as :-

- Hong Kong and Kowloon taxis to a maximum number of 5,054;
- (b) New Territories taxis to a maximum number of 750; and
- (c) public cars to a maximum number of 1,376.

#### P.F. LEEDS,

Commissioner for Transport (Acting).

30th June, 1977.

End of Main Gazette of this issue

In the Supreme Court of Hong Kong

#### A15

Gazette Notice G.N. (E.) 15 of 1977

30th June 1977

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A16

Gazette Notice G.N. (E.) 16 of 1977

6th July 1977

A16

#### Gazette Notice G.N. (E.) 16 of 1977

THE HONG KONG GOVERNMENT GAZETTE EXTRAORDINARY

Published by Authority

Thursday, 7 July 1977

No. 7 Vol. CXIX

#### NOTICE

#### G.N. (E.) 16 of 1977

#### **ROAD TRAFFIC ORDINANCE**

(Chapter 220)

In exercise of the powers conferred upon me by regulation 18B(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations. I hereby limit the number of motor vehicles which may be registered and licensed as public cars to a maximum number of 1,329.

#### P.F. LEEDS,

#### Commissioner for Transport (Acting).

6th July, 1977.

End of Main Gazette of this issue

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A17

#### Letter from K.Y. Woo & Co. to Commissioner for Transport

#### 16143

7th July 1977

URGENT

The Commissioner for Transport, Transport Department, No. 2, Murray Road, Hong Kong.

10 Dear Sir,

> Re: High Court Miscellaneous Proceedings Actions Nos. 749 and 750 of 1976 Leung Chow Public Car Co. v. The Attorney General

As you are aware, we act for the Plaintiffs in the above two matters in which the Plaintiffs have succeeded in obtaining judgment for the declarations sought.

In respect of the declarations made in Action No. 749 of 1976, the Attorney General on you behalf applied to the court to "vary, modify or extend" the declarations made by the Honourable Mr. Justice McMullin on 30th June 1977. This matter came before the court on Wednesday, 6th July 1977.

We should like to place it on record that the reason stated by Crown counsel for the application was because, since the date of the judgment, applications from other members of the public for the registration of vehicles as public light buses and public cars had been received. The Crown sought clarification as to whether our clients the Plaintiffs in the above actions had prior right to the registration of the number of vehicles covered by the declarations.

In dealing with the application, the court made observations to the following effect :

> "If there are applications from the Plaintiffs within a reasonable time of the judgment then the Plaintiffs have their applications over others in priority of time as if their applications had been

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 $\Lambda 17$ Letter from K.Y. Woo & Co. to Commissioner

7th July 1977

for Transport

In the Supreme Court of Hong Kong

#### KYW/77

made at the date of the original applications, In the Supreme i.e. 15th July 1976. The Plaintiffs have prior Court of Hong right over any other applicant who put in applica-Kong tions after the time when the applications of the Plaintiffs should have been entertained." A17 Letter from K. Y. Woo & Co. Yours faithfully, to Commissioner for Transport 7th July 1977 (continued) A18 A18 Letter from K.Y. Woo & Co. Letter from to Commissioner for Transport K.Y.Woo & Co. to Commissioner for Transport 16173 9th July 1977 **KYW**/77 9th July, 1977 10 The Commissioner for Transport, Transport Department, No. 2, Murray Road, Hong Kong. Dear Sir.

We shall be glad if you will kindly supply us with the following :-

- 1. 47 applications forms for registration and licensing of public cars (Form T.D. 22).
- 2. 47 forms of Declaration of Taxi and Public 20 Cars Parking Accommodation.

Thanking you.

Yours faithfully,

A19

#### Letter from K.Y. Woo & Co. to Commissioner for Transport

#### 16172

KYW/77

11th July, 1977

The Commissioner for Transport, Transport Department, No. 2, Murray Road, Hong Kong.

URGENT

Kong \_\_\_\_\_ A19 Letter from

In the Supreme Court of Hong

K. Y. Woo & Co. to Commissioner for Transport

11th July 1977

10 Dear Sir,

Re: High Court Miscellaneous Proceedings Action No. 750 of 1976 - Applications for registration of 47 vehicles as public cars

We act on behalf of Leung Chow Public Car Company, the Plaintiffs in the captioned action.

Pursuant to the consent order and the judgment of The Honourable Mr. Justice McMullin delivered on 6th July 1977 in the captioned action, we on behalf of our clients submit herewith 47 applications contained in 47 duly completed prescribed forms for the registration of 47 vehicles as public cars. We enclose herewith \$470.00 in cash for the registration fee.

Kindly inform us the date and time appointed for the inspection of the vehicles concerned in due course.

Yours faithfully,

Encl.

In the Supreme Court of Hong Kong	A20 Application Form	9		አታጋዋቅ
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PART D(7) DECLARATION # 00	to ligence it for a period of Four m	onths 🗍 🔤 Lulashura	that to the best of m	y knowledge and belief
the information given above is true and comple	etc. I understand that, if I wilfully g	ive any false or incom	plete information, 1 sh	••••••
- Under section 35 of the Road Traffic Ordinan - 本人弘中語ひ』:1進中納及領ロに				6部份查打,积极否决注例
略:"O卓贞游变通线例第二十一節,本人可被判别以				
t Tick		6	9	11 111 111
↑ Tick appropriate box ふら本式之力初内知! √ , 前 * Delete as appropriate ふめ小本川名削入	Signature of applicant	$\sim ( ( \  \  ) )$		11 JUL 1377).
	222.		:	
T.D. 22 (Rev.)				
				•

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			In the Supreme Court of H <u>ong Kong</u> A20
		2	Application Forms llth July 1977 (continued)
PART E (A)	ON		
and Use) Regulations.	ave inspected this vehicle an 止中,止中,以此论的合词确实道		s with the provisions of the Road Trag. Construction
Dute H 101	·····		Mutur Vehicle Inspector. 脑水發展
PART F (2)	N 単純罪役	_	
Place and date of pre- vehicle in any country .4+11566 #82179886	outside Hong Kong: . /	1	
	Invoice No	Currency in which purchased: 服贝哈所付之货幣	Nrff. Rate of Exchange A.L.L.D.
	In Foreign Currency 外 閣	In Hong Kong Dollars M	
Factory Cost ///Htt	- 1X - 400 -		
Intand Freight Hitt # 19			
Marine Freight jugg			
Marine Insurance 水面		••••••	
Additional Cost (if any) 任何附加費用			
Total Value	318. 91 10	11K5 11.1 7 7.4 +	
##_64 First Registration Tax At % 首次集正紀(紀年行分之 )		нкя нкя 	
	DE/7 A.B.	ATION 😫 🖷	
I hereby certify that to the best 负双明,嵌木人所知,中动苦内(	of my knowledge and belief	the information sizes in a	part F of this form is true.
		- 0	
	107	in the second se	1 1 JUL 1977
Signature of Owner/Agent 事主/代理人物要			1 1 JUL 1977 Dair 11 11
Signature of Owner/Agent 事主/代理人指架 PART G (疾) 個 INO NOT COMPLETE ADDRESS, 台湾之住城	THIS PART UNLESS YOU	CANNOT NORMALLY	1 1 JUL 1977 Date 1189 BE REACHED BY POST AT YOUR RESIDENTIAL
PART G (承) 朝 HO NOT COMPLETE ADDRFSS. 台唱之住地 Correspondence Address 道 汎 地 社	E THIS PART UNLESS YOU DIALESS DIALESS YOU DIALESS DIALESS YOU DIALESS DIALESS DIALESS YOU DIALESS DIA	≝≠≡∙ └─┴─┘ └─ा⊥─ा	
PART G (廣) 雜 IXO NOT COMPLETE ADDRFSS. 台唱之住地 Correspondence Address 道 汎 地 社	加快還常都還加注到進电。射現場 	Floor R Name of	BE REACHED BY POST AT YOUR RESIDENTIAL
PART G (廣) 雜 IXO NOT COMPLETE ADDRFSS. 台唱之住地 Correspondence Address 道 汎 地 社	加快還常都還加法到進者。射環境 	≝≠≡∙ └─┴─┘ └─ा⊥─ा	BE REACHED BY POST AT YOUR RESIDENTIAL
PART G (廣) 雜 IXO NOT COMPLETE ADDRFSS. 台唱之住地 Correspondence Address 道 汎 地 社	加快還常都還加法到進者。則須增 	Floor M Name of street	Date 11 80 DE REACHED BY POST AT YOUR RESIDENTIAL building 大脑 花桥 T'I Ry & Ry 及 U i 道 花桥 * 11.K. 乔语 1 Kin. 九 M 2
PART G (廣) 個 IXI NOT COMPLETE ADDRESS. 台唱之住地 Correspondence Address 道 汎 地 社	加快還常都還加法到進者。則須增 	Floor R Nanie of I	Date II M Det REACHED BY POST AT YOUR RESIDENTIAL building 大阪 名稱 PT Ng 및 及 Ui 道 名稱 * II.K. 香语 I Kin. 九縣 2
PART G (廣) 個 IXI NOT COMPLETE ADDRESS. 台唱之住地 Correspondence Address 道 汎 地 社	加快還常都還加法到進者。則須增 	Floor M Name of street	Date II M Det REACHED BY POST AT YOUR RESIDENTIAL building 大阪 名稱 PT Ng 및 及 Ui 道 名稱 * II.K. 香语 I Kin. 九縣 2
PART G (R) DD NOT COMPLETE ADDRESS. 台城之住地 Correspondence Address 道 別 地 社	加快還常都還加法到進者。則須增 	「「 Floorit Name of I Floorit Name of I Sumber and name of street District 地区 USE 本欄不多地寫)	Date II M BE REACHED BY POST AT YOUR RESIDENTIAL building X bi 7.46 "I M M R X U i in 7.46 "I.K. 47 /6 1 Kin. 7.48 2 N.T. \$7 \# 3 S. Code
PART G (R) DD NOT COMPLETE ADDRESS. 台城之住地 Correspondence Address 道 別 地 社	加快通常都建築法列進名。相撲地 lat/Room 竹 Block 仲 lat/Room 竹 CorFiCIAL	Floor権 Nanie of I Floor権 Nanie of I lumber and name of street District 地以 USE 本個不多報客)	Date HIM  BE REACHED BY POST AT YOUR RESIDENTIAL  building K bi 746  I I K. 476 I Kin. 7 file I Kin. 7 file 2 N.T. \$7 W 3  S. Code  sed on total value of vehicle HKS
PART G (R) I       DD NOT COMPLETE         ADDRESS. ##2#2         Correspondence Address         i       i         iii       it         iiii       it         iiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiii	加快通常都建築法列進名。相撲地 lat/Room 竹 Block 仲 lat/Room 竹 CorFiCIAL	Floor権 Nanie of I Floor権 Nanie of I Iumber and name of street District 地区 USE 本個不多場面)	Date II M         BE REACHED BY POST AT YOUR RESIDENTIAL         building Abi 7.46         P1 Ny M Rt 2 d di 10.7.46         P1 Ny M Rt 2 d di 10.7.46         N.T. \$\vec{h}\$ if \$\vec{h}\$ 1         Kin. 7. \$\vec{h}\$ 2         N.T. \$\vec{h}\$ if \$\vec{h}\$ 3         S. Code         sed on total value of vehicle         HKS         N.T. \$\vec{h}\$ if \$\vec{h}\$ 1         S. Code         S. R/No.
PART G (R) III       DD NOT COMPLETE         ADDRESS. ##2414         Correspondence Address         iii iii iii iii iii iiii iiiiiiiiiiii	加強還常都還加法到進度。相項項 lat/Room 前 Block 仲 Lat/Room 前 Block 仲 Lat/Room 前 Corrected to the second	Floor権 Nanie of I Floor権 Nanie of I Iumber and name of street District 地区 USE 本個不多場面)	Date Hill BE REACHED BY POST AT YOUR RESIDENTIAL building Khi Z #6 PT N & & & Z #6 PT N & & Z

In the Supreme	A21	
Court of Hong Kong	Two Car Parking Accommodation Certificates	
A21 Two Car Parking Accommodation Certificates	From: Name (in Block Letter) of Registered Owner of To: Commissioner for Transport Vehicle No Transport Department	
11th July 1977	Hong Kong	
	Declaration of *H.K. and Kowloon Taxi/*Public Car Parking Accommodation on renewal of licence or transfer of ownership (Road Traffic (Taxis, Public Omnibuses, Public Light Buses and Public Cars) Regulations, Cap. 220, Regulation 5(2))	10
	(N.B.One form should be completed in respect of each vehicle)	
	I hereby declare that my vehicle No is, and continues to be, accommodated as follows :-	
	1. This *H.K. and Kowloon taxi/*public car has been accommodated continuously at sinceup to present. A certi	
	<ul> <li>ficate issued by the carpark owner to this effect is appended.</li> <li>2. I undertake to renew the certificate on its expiry.</li> <li>3. I understand that, if I wilfully give any false information, I shall render myself liable under section 33 of the Road Traffic Ordinance. (Cap. 220) to a find of \$1,000 and imprisonment for six months. Signature of Registered LEUNG CHOW PUBLIC CARS CO. Owner of Vehicle No. (Sd.)</li> </ul>	20
	Date: Managing Partner *Delete where inappropriate.	30
	<u>Certificate of *H.K. and Kowloon Taxi/*Public Car Parking</u> <u>Accommodation</u> I hereby certify that I have provided parking accom- modation at for Vehicle No 2. I further certify that the accommodation is adequate for the above-mentioned vehicle and any other vehicles using it, all parked at the same time.	
	3. I understand that, if I wilfully give any false informa- tion, I shall render myself liable under section 33 of the Road Traffic Ordinance (Cap. 220) to a fine of \$1,000 and	40
	imprisonment for six months. Signature of carpark owner	
	Date:	
	Name (in BLOCK LETTER)	

 $\Lambda 22$ 

Insurance Certificate and List of Engine and Chassis Nos.

In the Supreme Court of Hong Kong

## THE ORIENTAL FIRE & GENERAL INSURANCE CO. LTD.

#### CN/MC77

Hongkong 11th July, 1977

 $\Lambda 22$ Insurance Certificate and List of Engine and

Chassis Nos.

Mr. LEUNG CHOW PUBLIC CAR COMPANY having pro-11th July 1977 posed for insurance in respect of the Motor Vehicle described in the Schedule below and having paid the sum of C. M. V. the risk is hereby held covered in terms of the Company usual form of COMPREHENSIVE Policy applicable thereto for a period of 30 days that is to say from 9.00 a.m./p.m. on the above date to the same time on the thirtieth day after such date unless cover be terminated by the Company by notice in writing in which case the insurance will thereupon cease and a proportionate part of the annual premium otherwise payable for such insurance will be charged for the time that the Company has been on risk.

#### SCHEDULE

20	Index Mark and Registration No. (if known) or Chassis or Frame No.	Make	Horse Power or Cubic Capacity	01 1
	as per list attached	Datsun Cedric 220-C 2 Diesel	2164cc	Social Domestic and Pleasure Purposes and for the Insured's Business or Profession
	MOTOR VEHIC	LES IN	SURANCI	E (THIRD PARTY RISKS)

30

ORDINANCE, 1951

#### CERTIFICATE OF INSURANCE

I HEREBY CERTIFY that this covering note is issued in accordance with the provisions of the abovementioned Ordinance.

This cover note is covering the attached 47 units of Public car.

This Cover Note will not	for The Oriental Fire & Gen.
be valid unless Counter-	Ins. Co. Ltd.
signed by HONEST MOTORS	The Pacific Insurance
LTD.	Co. Ltd.
(Sd.)	(Sd.)

Chief Agents

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In the Sunnome	MODEL	CHASSIS NO.	ENGINE NO.	
In the Supreme Court of Hong	Q330SU40	$\frac{01210010}{Q330-013941}$	SD22-170864	
•	Q3305040	Q330-030103	SD22-176700	
Kong	11	Q330-020108	SD22-176702	
	**	Q330-019805	SD22-176404	
A22	11	-	SD22-178404 SD22-177084	
Insurance Certi-	**	Q330-020453		
ficate and List	**	Q330-022301	SD22-175002	
of Engine and	**	Q330-022225	SD22-176501	
Chassis Nos.	11	Q330-021987	SD22-178025	
	11	Q330-022229	SD22-176500	1.0
11th July 1977	11	Q330-022219	SD22-177413	10
(continued)		Q330-022231	SD22-177318	
(,		Q330-021976	SD22-178022	
		Q330-019957	SD22-176703	
	11	Q330-019807	SD22-176403	
	"	Q330-019965	SD22-175911	
	• • • • •	Q330-019954	SD22-175910	
	"	Q330-020104	SD22-176699	
	"	Q330-019955	SD22-176202	
	"	Q330-020102	SD22-176701	
	**	Q330-019814	SD22-176198	20
	"	Q330-019810	SD22-176799	
	11	Q330-019817	SD22-175909	
· .	**	Q330-020251	SD22-176798	
	**	Q330-020247	SD22-176887	
	"	Q330-020253	SD22-177206	
	"	Q330-019813	SD22-176795	
	11	Q330-017172	SD22-173070	
	"	Q330-017614	SD22-172984	
	"	Q330-017089	SD22-173068	
	**	Q330-016846	SD22-173252	30
	**	Q330-016845	SD22-173081	
	tr	Q330-014697	SD22-172100	
	tt j	Q330-014525	SD22-171901	
	11	Q330-017412	SD22-173247	
	"	Q330-013128	SD22-169780	
	**	Q330-017088	SD22-173069	
	**	Q330-015286	SD22-172295	
	11	Q330-017009	SD22-172978	
	11	Q330-014706	SD22-172089	
	**	Q330-016931	SD22-172085	40
	11	Q330-016928		40
	"	Q330-017612	SD22-172975	
	11	•	SD22-174918	
	11	Q330-017332	SD22-174550	
	11	Q330-017493	SD22-173246	
	11	Q330-017010	SD22-172990	
	11	Q330-015398	SD22-172618	
		Q330-017090	SD22-172988	

# July 1977 was therefore granted to be withdrawn with

Yours faithfully,

(Sd.) K.C. WONG

Senior Crown Counsel

KCW/nc

leave.

Summons filed on 5th day of July 1977 was withdrawn with leave on 6th day of July, 1977. Whatever said in court is therefore a nullity. In any event, McMullin J. changed his view and did not insist your client could have priority over the other members of the public upon later argument put forth by Counsel for the Defendant. The summons filed on 5th

I am surprised that you attempt to influence any decision of the Commissioner for Transport by quoting matters which are not part of the court's record. The

for Transport has passed onto me for attention.

Nos. 749 and 750 of 1976 Leung Chow Public Car Co. v. The Attorney General

Your letter of 7th of July, 1977 to the Commissioner

Solicitors, 1st floor, Tak Woo House, 17-19, D'Aguilar Street, Hong Kong.

Messrs. K.Y. Woo & Co.,

Dear Sirs,

Re: High Court Miscellaneous Proceeding Actions

Central Government Offices. (Main Wing) Hong Kong.

Our Ref: Your Ref: KYW/77 BY HAND

12th July, 1977

LEGAL DEPARTMENT,

In the Supreme Court of Ilong Kong

 $\Lambda 23$ 

Letter from Senior Crown Counsel to K.Y.Woo & Co.

12th July 1977

Letter from Senior Crown Counsel to K.Y. Woo & Co.

A23

227.

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A24

Letter from Commissioner for Transport to K.Y. Woo & Co. Letter from Commissioner for Transport to K.Y. Woo & Co.

A24

TRANSPORT DEPARTMENT, 2, Murray Road, Hong Kong.

14th July 1977

14th July 1977

Dear Sirs,

Tel. 5-756541

CT 1311/274/75 (39)

Your ref. KYW/77

Your letter of 11th July 1977 and the enclosed applications for the registration of 47 motor vehicles as public cars have been entertained by this Department under the provisions of Regulation 6 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220.

However, I have to refuse to register your 47 vehicles as public cars as the number of motor vehicles actually registered as public cars is equal to the total number of motor vehicles that may be registered by the Commissioner for Transport as public cars in the terms of the Gazette Notice (Extraordinary) of 6th July 1977.

All the supporting documents for your applications and your cheque No. 974289 for \$470.00 are returned herewith.

Yours faithfully,

(Sd.) I.F.C. MACPHERSON

Commissioner for Transport.

Messrs. K.Y. WOO & Co. Solicitors & Notaries 1st floor, Tak Woo House 17-19, D'Aguilar Street Hong Kong

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Encls.

 $\Lambda 25$ 

### Gazette Notice G.N. 1741

#### GAZETTE NO. 29/1977

G.N. 1741

TRANSPORT DEPARTMENT Gazette Notice G.N. 1741

It is hereby notified for information that the following 22nd July 1977 tenders for the right to register Hong Kong and Kowloon taxis, recently invited, have been accepted :-

	taxis, recently in	viteu, na	we been accepted	
		<b>N</b> 7 1 -	<b>6 m</b>	Total Premium
	Name	Number	of Taxis	Tendered
1.0	T TTT Frak (1			\$
10	LEE Fook-tin		1	196,005
	CHOW Ming-sang		1	190,100
	KWAN Chi-kong		1	190,000
	YIP Sheung		1	188,100
	LEUNG Woon-keu	ng		
	Peter		1	188,000
	YIP Sheung		2	375,200
	CHANG Fung-chiu		1	187,500
	LEUNG Woon-keu	ng,		
	Peter		1	187,000
20	LEUNG Woon-keu	ng,		
	Peter		1	186,800
	WONG Sau-kwan		1	186,800
	LEUNG Woon-keu	ng,		
	Peter		1	186,500
	MOK Yat-hung		1	186,300
	LEUNG Woon-keu	ng,		
	Peter		1	186,000
	CHOW Ming-sang		1	185,600
	LEUNG Woon-keu	ng,		
30	Peter	-	1	185,500
	LEUNG Wai-kau		2	370,600
	Yau Wing Motors	Ltd.	2	370, 398
	LEUNG Wai-kau		2	370,200
	CHAN Chui-har,			-
	Margaret		1	185,000
	HO Chung-ming		1	185,000
	CHUNG Seung		1	185,000
	CHEUNG Kai-tai		1	185,000
	WONG Kwong		1	185,000
40	Yau Wing Motors	Ltd.	2	369,998
	Yau Wing Motors		2	369,796
	WONG To	-	3	553,680
	YUEN King-man		2	369,000
	Yau Wing Motors	Ltd.	2	368,378
	8			,.,.

In the Supreme			Total Premium	
Court of Hong	Name	Number of Taxis	Tendered	
Kong			\$	
	Yau Wing Motors Ltd.	2	367,998	
A25	KO Po-oi	1	183,998	
Gazette Notice	LEE Ngar-chun	1	183,980	
G.N. 1741	CHAN Yim-pui	2	367,960	
	LEUNG Ping	3	551,697	
22nd July 1977	CHUI Chi-chuen	1	183,890	
(continued)	CHU Yim-jan	1	183,890	
(continuou)	WONG Dau-wen	1	183,890	10
	CHUI Kum-wah	1	183,890	
	CHUI Tak	1	183,890	
	FONG Yuk-kwan	3	551,550	
	YU Chik-kuen	10	1,838,300	
	YUEN Wai-pui	5	919,000	
	FUNG Kam-cheung	2	367,200	
	WONG To	3	550,680	
	YUEN King-man	3	550,500	
	LEE Kwok-kuen	1	183,500	
	CHAN Wai	5	916,650	20
	NG Fong	5	916,500	
	LO Kan	2	366,600	
	LEUNG Ping-hung	1	183,300	
	MOK Yat-hung	1	183,300	
	LAU Mo-ching	1	183,200	
	CHEN Hon-keung	1	183,200	
	LAM Kwok-leung	1	183,190	
	WONG Hoi-shan	1	183,180	
	Yau Wing Motors Ltd.	2	366,310	
	Yau Wing Motors Ltd.	2	366,244	30
	Yau Wing Motors Ltd.	2	366,222	
	Yau Wing Motors Ltd.	2	366,196	
	Yau Wing Motors Ltd.	2	366,110	
	NG Yuk-mei	1	183,000	
	FUNG King-siu	3	548,997	
	Yau Wing Motors Ltd.	2	365,998	
	LEUNG Chok-shu	1	182,999	
	CHEONG Chau-yuet	2	365,996	
	Yau Wing Motors Ltd.	2	365,978	40
	Yau Wing Motors Ltd.	2	365,976	40
	Yau Wing Motors Ltd.	2	365,974	
	LEE Shun-yean	1	182,980	
	WONG Yu-kuen	1	182,980	
	Yau Wing Motors Ltd.	2	365,932	
	Yau Wing Motors Ltd.	2	365,932	
	Yau Wing Motors Ltd.	2	365,916	
	Yau Wing Motors Ltd.	2	365,776	
	CHEUNG Kwong-sang	1	182,888	
	CHEUNG Kwong-sang	1	182,888	

	Name	Number of Taxis	Total Premium Tendered \$	In the Supreme Court of Hong Kong
	Yau Wing Motors Ltd.	1	182,878	
	YUEN Wai-piu	5	914,000	A25
	LI Kwok-sun	1	182,750	
	WONG To	3	548,130	Gazette Notice
	LAI Yuet-ming	2	365, 378	G.N. 1741
	WONG To	3	547,680	22nd July 1977
	LIU Kam-pang	1	182,560	·
10	YUEN King-man	4	730,000	(continued)
	HO Yin-wah	1	182,500	
	CHEUNG Wai	1	182,388	
	HO Chiu-yee	1	182,388	
	WONG Yuk	1	182,388	
	CHAN Ping-kwong	1	182,200	
	CHU Hee-yan	1	182,199	
	HO Wai-to	1	182,105	
	CHAN Yau-yik	40	7,284,000	
	CHUNG Shiu-king	1	182,000	
20	Hang Ying Land & Moto	ors	-	
	Investment Ltd.	2	364,000	
	KWAN Suk-han	1	182,000	
	LAM Kuen, Banary	2	364,000	
	NG Tak-ngo	1	182,000	
	CHAN Sui-hing	1	182,000	
	WONG Choi-choi	1	182,000	
	WOO Ha-nam	1	182,000	
	LAM Biu	1	182,000	
	FUND King-siu	2	363,998	
30	Yau Wing Motors Ltd.	1	181,999	
	NG Sim-fung	1	181,918	
	Yau Wing Motors Ltd.	2	363,832	
	LUK Wai-ha	1	181,899	
	CHEUNG Chun-chuen	1	181,888	
	CHEUNG Yuk-lai	1	181,878	
	NG Kwok-hon	1	181,850	
	YU Chik-kuen	10	1,818,500	
	YUEN Wai-piu	5	909,000	
	CHOW Ah-fong	1	181,800	
40	CHEUNG Chuen-ho	1	181,800	
	CHAN Chuek	1	181,800	
	LI Kwok-sun	1	181,789	
	LI Kwok-sun	1	181,789	
	NG Sin-hung	1	181,738	
	LEE Kwan	1	181,699	
	LANG Yin-shing, Peter		181,688	
	LANG Yin-shing, Peter		181,688	
	LEE Kit-fai	1	181,678	

In the Supreme Court of Hong Kong	Name	Number of Taxis	Total Premium Tendered \$	
 A 0.5	WONG Wai-han	1	181,600	
A25	CHAN Yuk-hung	1	181,555	
Gazette Notice	HO Mun-fung	1	181,500	
G.N. 1741	YIU Yee	1	181,500	
22md July 1077	MA Sou-loy	1	181,500	
22nd July 1977	POON Shu-yan	1	181,400	
(continued)	LI Wing-chi	1	181,388	
	NG Kwok-hon	1	181,350	10
	CHAN Wai	4	725,320	
	LAM Kim-hung	1	181,300	
	LEUNG Ping-hang	10	1,813,000	
	LO Kan	2	362,600	
	HO Mun-fung	1	181,300	
	FOK So	1	181,230	
	CHAN Wai-man	1	181,210	
	HUI May-lin	1	181,200	
	LAM Tze-yuen	1	181,150	
	FONG Yuk-kwan	3	543,450	20
	LAM Yuk-sim	1	181,120	
	MOK Chui-ping	1	181,100	
	TONG Chow	1	181,050	
	LAI King-sin	1	181,000	
	NG Mei-chun	1	181,000	
	IP Wai-chi	1	181,000	
	NG Lai	1	181,000	
	YAN Lai-fong	13	2,353,000	

Total 300

22 July 1977

### I.F.C. MACPHERSON

### Commissioner for Transport

#### Letter from K.Y. Woo & Co. to Senior Crown Counsel

#### 16332

KYW/77

Frank Wong, Esq., Senior Crown Counsel, Attorney General's Chambers, Legal Department, Hong Kong.

URGENT

25th July 1977

In the Supreme Court of Hong Kong

#### A26

Letter from K.Y. Woo & Co. to Senior Crown Counsel

25th July 1977

10

Dear Sir,

#### Re: H.C.M.P. 749 and 750 of 1976

We refer to the above-mentioned matters generally and in particular to the occurrences before Mr. Justice McMullin in Chambers on 6th July 1977. As you are aware, on that date the summons of the Commissioner for Transport dated 5th July 1977, to vary, modify or extend the declarations granted in H.C.M.P. 749 of 1976 was withdrawn by leave. At the same time, upon the Commissioner for Transport neither consenting nor objecting, declarations were made in H.C.M.P. 750 of 1976.

In relation to H.C.M.P. 750 of 1976 you drew the Court's attention to G.N. (E) 15 of 1977 dated 30th June, 1977, whereby the Commissioner for Transport limited to 1376 the maximum number of vehicles that could be registered and licensed as public cars and informed the Court that the Commissioner for Transport had done so as a result of the declarations granted on 30th June, 1977, in H.C.M.P. 749 of 1976, the number 1376 being 47 more than the number of public cars actually registered and licensed on 30th June, 1977. Our clients' applications, of course, related to 47 such vehicles. You also informed the Court that the Commissioner for Transport had received clean applications for the registration and licensing of 50 vehicles as public cars. G.N. (E) 16 of 1977 was not brought to the attention of the Court or of ourselves and, as we have said, the declarations were made.

As we now know, G.N. (E) 16 of 1977 was dated

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Letter from K.Y. Woo & Co. to Senior Crown Counsel

25th July 1977

(continued)

6th July, 1977, the same date upon which the declarations in H.C.M.P. 750 of 1976 were made. As we also now know, by that extraordinary Gazette Notice the maximum number of vehicles that can be registered and licensed as public cars was purportedly reduced from the previous 1376 to 1329, again a reduction of 47, exactly the number of our clients' aforesaid applications.

For the sake of completeness we would mention that pursuant to the declarations made in H.C.M.P. 750 of 1976, on behalf of our clients we lodged applications with the Commissioner for Transport for the registration and licensing of 47 vehicles as public cars under cover of a letter dated 11th July, 1977. By a letter dated 14th July, 1977, the Commissioner for Transport stated that he had 'entertained' those applications but refused them because the number of vehicles actually registered as public cars was equal to the total number that may be registered under the aforesaid G.N. (E) 16 of 1977.

In all of the circumstances we are astonished at what has happened but we will save further comments for the appropriate time and place. We must, however, call upon you to inform us :-

- (a) Of the date upon which it was decided by the Commissioner for Transport to reduce the number from 1376 (as in G.N. (E) 15 of 1977) to 1329 (as in G.N. (E) 16 of 1977).
- (b) Whether the aforesaid reduction was effected after advice from the Legal Department.
- (c) If the answer to (b) hereof be in the affirmative, the dates upon which the advice was sought and given and the identity of the person or persons giving such advice.
- (d) Having regard to the fact that by G.N. 2670 dated 5th December, 1975, the maximum number was limited to 1388, which number included a large amount of 'committed vacancies' and which number was then reduced to 1376 by the aforesaid G.N. (E) 15 of 1977, the reason or reasons for the reduction to 1329 by G.N. (E) 16 of 1977 and in particular whether that last reduction by exactly 47 was designed to defeat any declarations to be made by the Court in relation to our clients'

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A26

Our clients take a very serious view of what has occurred. It does seem that the last limitation has been purportedly imposed to defeat the declarations which might have been

Our clients are determined to pursue this

applications, or to defeat our clients'

applications or was in any way related to

our clients' aforesaid applications and if so

then the manner in which it was so related.

matter with utmost vigour and reserve all of their rights. Would you kindly deal with this letter as a matter of extreme urgency. Failing a satisfactory reply within three days of the date hereof our clients will take such

and which in fact have been obtained and to defeat their

steps as they are advised without further notice.

Yours faithfully,

#### A27

#### Letter from K. Y. Woo & Co. to Commissioner for Transport

#### 16339

20 KYW/77

The Commissioner for Transport, Transport Department, No. 2, Murray Road, Hong Kong.

Dear Sir,

applications.

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We shall be glad if you will kindly permit our clerk, bearer of this letter, to have the following :-

- 1. 47 sets of Form T.D. 22, (Application forms for registration and licensing of public cars),
- 30 2. 47 sets of forms of Declaration of Taxi and Public Cars Parking Accommodation.

Thanking you.

Yours faithfully,

In the Supreme Court of Hong Kong

A26

Letter from K.Y. Woo & Co. to Senior Crown Counsel

25th July 1977

(continued)

Letter from

A27

K.Y. Woo & Co. to Commissioner for Transport

26th July 1977

26th July 1977

Letter from Senior Crown Counsel to K.Y. Woo & Co.

A28

A28

Letter from Senior Crown Counsel to K.Y.Woo & Co.

28th July 1977

LEGAL DEPARTMENT, Central Government Offices, (Main Wing), Hong Kong.

28th July, 1977

Our Ref. Your Ref. KYW/77

Messrs. K.Y. Woo & Co., Tak Woo House, 1st floor, 17 - 19 D'Aguilar Street, HONG KONG.

Dear Sirs,

#### Re: H.C.M.P. 749 and 750 of 1976

I am in receipt of your letter dated 25th July, 1977.

I have been instructed by the Commissioner for Transport to inform you that he decided to limit the number of motor vehicles which could be registered as public cars because of the situation created by the publication in the Gazette of the Road Traffic (Amendment) (No. 2) Ordinance 1977, No. 45 of 1977. Such publication was made on 17th June, 1977 and section 1(2) of the Ordinance provides that the Governor may by notice published in the Gazette appoint the day on which the Ordinance or any part thereof shall come into operation. To date no such notice has yet been published.

Section 4 of No. 45 of 1977 amends the principal Ordinance by adding after section 4 a new section 4A which deals with the registration of public cars as taxis. For your convenience the new section is here quoted in full -

" 4A (1) Subject to subsection (2), the Commissioner shall, on application by the registered owner, reregister as a taxi a motor vehicle which immediately prior thereto was registered as a public car. 10

(2) A premium of \$75,000 shall be payable in respect of the registration of such motor vehicle as a taxi, and the Commissioner shall not register such vehicle as a taxi unless a first instalment of \$50,000 has been paid.

(3) The second instalment of \$25,000 shall be payable not later than 12 months after the registration of such vehicle as a taxi, and until instalment is paid the Commissioner shall refuse to issue a further vehicle licence in respect of that vehicle as a taxi.

(4) The premium payable under this section shall be in addition to the registration and licence fee payable under the regulations and may not be refunded.

(5) With effect from the expiry of the vehicle licence in force at the commencement of this section in respect of a motor vehicle registered as a public car, the registration of that vehicle as a public car shall cease to have effect."

The Commissioner for Transport was aware that the purpose of this section was to effect the cessation of public cars as a class of vehicle and he considered that following such publication he should give effect to Government's policy by not registering any further public cars. On 28th June, 1977 the Commissioner decided to limit the number of public cars to the actual number registered on that day and this decision was publicised in G.N. (E) 16 of 1977.

I have been asked by the Commissioner for Transport to point out that Government has already announced its intention to replace public cars by private cars with permits to carry passengers for hire and reward. The permit will cost \$500 and it is anticipated that this class of vehicle will be created and come into operation about the end of this year. It is hoped that disappointed applicantsfor a public car licence will take advantage of this new scheme when it comes into force.

Before concluding I feel I must comment upon certain statements contained in the second paragraph of your letter. I deny that I informed the Court that the Commissioner for Transport had issued G.N. (E) 15 of 1977 as a result of the declarations granted on 30th June, In the Supreme Court of Hong Kong

#### A28

Letter from Senior Crown Counsel to K.Y.Woo & Co.

28th July 1977 (continued)

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A 2 8

Letter from Senior Crown Counsel to K.Y.Woo & Co. 28th July 1977

(continued)

1977 in H.C.M.P. 749 of 1976. Neither did I inform the Court that the Commissioner for Transport had received clean applications for the registration of licensing of 50 vehicles as public cars. I only mentioned to Mr. H. Litton, Q.C. your Counsel before the start of the proceedings on 6th July, 1977 that I was informed that 50 applications for public cars had been handed into the office of the Transport Department that morning.

Yours faithfully,

(Sd.) K.C. WONG

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Senior Crown Counsel.

A29

A29

#### Gazette Notice G.N. 2424

GAZETTE NO. 38/1978

Gazette Notice G.N. 2424

22nd September 1978

G.N. 2424

TRANSPORT DEPARTMENT

It is hereby notified for information that the following tenders for the right to register Hong Kong and Kowloon taxis, recently invited, have been accepted :-

		Total Premium	
Name	Number of Taxis	Tendered	20
		\$	
KWOK Sik-tung	1	291,500	
CHAN Shiu-kwong	1	248,888	
CHAN Lai-king	1	248,300	
WONG Cheong-wai	1	248,000	
WONG Cheong-wai	1	248,000	
YUEN Yuk-chun	1	248,000	
LO Yuk-man	1	248,000	
SHIU Cheu	1	248,000	
LEE Man-mau	1	247,700	
MAN Kwong-chi	1	247,334	30
CHAN Lai-king	1	247,300	
CHAN Kam-chiu	1	247,000	
CHAN Shiu-kwong	1	247,000	
CHENG Hung-kwong	2	494,000	
LAM Yau-tim	1	246,800	
MAN Kwong-chi	1	246,777	
LO Tai-shing	1	246,777	

			Total Premium	In the Supreme
	Name	Number of Taxis	Tendered	Court of Hong
			\$	Kong
	CHAN Shiu-kwong	1	246,388	
	CIIAN Shiu-kwong	1	246, 388	$\Lambda 29$
	CIIAN Lai-king	1	246,300	
	CHAN Lai-king	1	246,300	Gazette Notice
	FU Chuen-foo	1	246,110	G.N. 2424
	LO Yuk-man	1	246,000	22nd September
	WONG Cheong-wai	1	246,000	1978
10	WONG Cheong-wai	1	246,000	
	LEE Fai-huen	1	245,678,90	(continued)
	KWOK Hang-chi	2	491,200	
	AU Sui-lin, Linda	1	245,555	
	CHUN May-see, Edwina	1	245,500	
	WONG Hung-kai	1	245,380	
	CHEUNG Tat-ming	1	245,380	
	CHU Fai	1	245,333	
	CHAN Lai-king	1	245,300	
	CHAN Lai-king	1	245,300	
20	CHAN Lai-king	1	245,300	
	FU Chuen-foo	1	245,110	
	CHU Hee-yan	- 1	245,110	
	CHENG Chun-chuen	1	245,000	
	YUEN Wai-piu	10	2,450,000	
	WONG Cheong-wai	1	245,000	
	SHIU Cheu	1	245,000	
	LO Him-wo	1	245,000	
	CHAN Suet-ying	- 1	244,800	
	LUI Chen-chung	1	244,600	
30	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	- 1	244,500	
40	CHUNG Lai-ying	- 1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	Jg	-	,	

In the Supreme Court of Hong	Name	Number of Taxis	Total Premium Tendered	
Kong			\$	
	CHUNG Lai-ying	1	244,500	
A29	CHUNG Lai-ying	1	244,500	
Gazette Notice	CHUNG Lai-ying	1	244,500	
G.N. 2424	CHUNG Lai-ying	1	244,500	
G.N. 2424	CHUNG Lai-ying	1	244,500	
22nd September	CHUNG Lai-ying	1	244,500	
1978	CHUNG Lai-ying	1	244,500	
(continued)	CHUNG Lai-ying	1	244,500	1
(continued)	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	. 1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	2
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	3
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	CHUNG Lai-ying	1	244,500	
	YUEN Wai-piu	10	2,445,000	
	CHUN May-see, Edwina	1	244,500	
	KEUNG Kwai-cheung	1	244,300	
	CHEUNG Tat-ming	1	244,300	
	CHENG Siu-chow	1	244,300	
	CHEUNG Siu-chow	1	244,300	
	CHAN Lai-king	1	244,300	4
	CHAN Lai-king	1	244,300	
	CHAN Lai-king KEUNG Kwai-cheung	1 1	244,300 244,200	
	AU Yat-pong	$\frac{1}{2}$	488, 376	
	FUNG King-siu	2 1	244,115	
	LAI Sau-wan	2	488,040	
	SHIU Cheu	1	244,000	
	WONG Cheong-พลเ KWOK Hon-chiu	1 1	244,000 244,000	
	LAI Sau-wan	$\frac{1}{2}$	488,000	
		2	,	

	Name	Number of Taxis	Tendered	In the Supreme Court of Hong
			\$	Kong
	CHENG Chun-chuen	1	244,000	
	TSANG Yee-wan	1	244,000	A29
	YUEN Wai-piu	10	2,439,000	Gazette Notice
	CHAN Shiu-kwong	1	243,888	G.N. 2424
	CHAN Shiu-kwong	1	243,888	<b>U.N.</b> 2424
	WONG Hung-kai	1	243,880	22nd September
	WONG Hung-kai	1	243,880	1978
10	CHAN Fuk-choi	1	243,850	(continued)
	CHAN Fuk-choi	1	243,850	(continued)
	MAK Ching	1	243,830	
	LAM Yau-tim	1	243,800	
	HO Ying-kan	5	1,218,890	
	LEE Man-mau	1	243,700	
	TONG Pui-wing	1	243,668	
	LEUNG Hee	2	487,320	
	LAI Shing-chow	4	974,400	
	CHUN Chun-kai	1	243,500	
20	LAI Sau-wan	2	487,000	
	LEE Chung-hon	2	486,776	
	LI Tsung-pui	2	486,676	
	SO Kee	1	243,333	
	CHU Fai	1	243, 333	
	LO Yin-fong	2	486,660	
	LEE Kwei-sun	5	1,216,640	
	CHAN Fuk-choi	4	973, 312	
	SUEN Oi-yau	1	243, 300	
	LAI Yan-sai	1	243, 300	
30	CHENG Siu-chow	1	243, 300	
	CHENG Siu-chow	1	243, 300	
	LAI Yun-chat	1	243, 300	
	SUEN Oi-yau	1	243, 300	
	SUEN Oi-yau	1	243,300	
	CHENG Siu-chow	1	243, 300	
	CHENG Siu-chow	1	243,300	
	SUEN Oi-yau	1	243,300	
	LAI Yan-pat	1	243,300	
	LAI Yan-pat	1	243,300	
40	SUEN Oi-yau	1	243,300	
	LAI Yan-sai	1	243,300	
	SUEN Oi-yau	1	243,300	
	LAI Yan-pat	1	243,300	
	WAN Nam-ho	1	243,300	
	LAI Yan-sai	1	243,300	
	LAI Yun-chat	1	243,300	
	SUEN Oi-yau	1	243,300	
	SUEN Oi-yau	1	243,300	
	- J	_	0, 000	

In the Supreme Court of Hong Kong	Name	Number of Taxis	Total Premium Tendered \$
	LAI Yan-pat	1	243,300
A29	SUEN Oi-yau	1	243,300
1120	LAI Yan-sai	1	243,300
Gazette Notice	WAN Nam-ho	1	243,300
G.N. 2424	LAI Yun-chat	1	243,300
22nd September	LAI Yan-sai	1	243,300
1978	SUEN Oi-yau	1	243,300
1910	LAI Yan-pat	1	243,300
(continued)	SUEN Oi-yau	1	243,300
	TONG Leung	1	243,300
	TONG Leung	1	243,300
	SUEN Oi-yau	1	243,300
	LEE Kok-keung	1	243,300
	LAI Yun-chat	1	243,300
		1	243,300
	SUEN Oi-yau	1	243,300
	LAI Yun-chat		243,300
	SUEN Oi-yau	1	243,300
	SUEN Oi-yau	1	•
	LAI Sau-wan	2	486,500
	WONG Chor-ting	5	1,216,000
	CHUN Yuk-woon	3	729,600
	HO Ping	1	243,280
	HO CHOI Yim-fong	5	1,215,890
	KWONG Kwan	1	243,130
	AU Sui-lin, Linda	2	486,222
	FU Chuen-foo	1	243,110
	LEUNG Sau-wai	2	486,200
	LEUNG Sau-wai	2	486,200
	HO Kwai-hung	1	243,100
	NG Fong	2	486,006
	LEE Hoi	2	486,000
	CHENG Chun-chuen	1	243,000
	TSANG Yee-wan	1	243,000
	LEUNG Mai-chun	3	729,000
	LO Chuk-cheung	1	243,000
	CHONG Hon-chung	1	243,000
	KWOK Hon-chiu	1	243,000
	MOK Kwan	5	1,215,000
	LAM Shak-kuen	1	242,990
	LAM Shak-kuen	1	242,898
	MAK Ching	5	1,214,445
	LO Chek-wing	5	1,214,445
	POON Wai-man	5	1,214,445
	MOK Keng-tim	5	1,214,445
	POON Kam	4	971,532
	HO Kwok-keung	1	242,833

		Total Premium	In the Supreme
Name	Number of Taxis	Tendered	Court of Hong
		\$	Kong
MOK Wai-man, Patrick	2	485,666	
CHAN Fuk-choi	1	242,828	A29
LEE Kwei-sun	2	485,656	Gazette Notice
			Gazette Notice G.N. 2424
Tota	1 300		G.N. 2424
			22nd September
			1978
I.F.C. MACPH		HERSON	(continued)

### Commissioner for Transport.

10 22 September 1978.

**B1** 

Statement of Agreed Facts

25th May 1977

### B1

### Statement of Agreed Facts

#### M.P. 749 OF 1976

#### STATEMENT OF AGREED FACTS

1. On 21st February 1975 the Commissioner by notice in the Gazette (GN.420) in exercise of his power under Reg. 18B(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations limited "to a maximum of 4,331 the number of motor vehicles that may be registered or licensed as public light buses".

2. On 21st May 1976 the Commissioner by notice in the Gazette (GN. 1065) limited "to a maximum of 4,350 the number of motor vehicles that may be registered or licensed as public light buses".

3. On 15th July 1976 the Solicitors for the Plaintiffs delivered to the Commissioner 25 applications for the registration of 25 Nissan Minibuses as public light buses. The said applications were made in forms TD22, that is, forms prescribed by the Commissioner under Regulation 4 of the said Regulations.

4. On 22nd July 1976 the Commissioner replied to the effect that the applications for registration of 25 public light buses were "not approved under Reg. 17(1)" and were "barred from consideration in consequence of the Gazette Notice 1065 of 21st May 1976" limiting the number of motor vehicles that might be registered as public light buses.

5. The number of motor vehicles registered on 15th July 1976 as public light buses was 4,346.

6. With regard to the difference as at 15th July 1976 between the limit imposed under Regulation 18B and the actual number of vehicles registered as public light buses, namely 4, at no time had any application been made to the Commissioner in form TD22 for the registration of any vehicle as public light buses.

7. There were, at all material times, no other applications delivered to the Commissioner for the registration of motor vehicles as public light buses in form TD22, 30

apart from the 25 applications lodged by the Solicitors for the Plaintiffs as stated in fact 3 above.

(Sd.)

Counsel for the Plaintiffs

25th May 1977

(Sd.)

B2

Judgment in Action No. 749 of 1976

Judgment in Action No. 749 of 1976

B2

30th June 1977

IN THE SUPREME COURT OF HONG KONG HIGH COURT MISCELLANEOUS PROCEEDINGS

\_\_\_\_\_

IN THE MATTER of the Road Traffic Ordinance, Cap. 220 of the Laws of Hong Kong

- and -

IN THE MATTER of the Road Traffic (Registration and Licensing of Vehicles) Regulations

- and -

IN THE MATTER of application dated 15th July 1976 for the registration of 25 vehicles as Public Light Buses

#### BETWEEN LEUNG CHOW PUBLIC CAR COMPANY (a firm) Plaintiffs

### - and -

#### THE ATTORNEY GENERAL Defendant

### BEFORE THE HONOURABLE MR. JUSTICE McMULLIN IN CHAMBERS

JUDGMENT Dated the 30th day of June, 1977

UPON HEARING Counsel for the Plaintiffs and

In the Supreme Court of Hong Kong

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B1

Statement of

Agreed Facts

25th May 1977

(continued)

Counsel for the Deft.

1976, NO. 749

25th May, 77

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Judgment in Action No. 749 of 1976

30th June 1977

(continued)

Counsel for the Defendant and UPON READING the Affidavit of Tse Kai Chow sworn herein on 3rd March 1977 and filed on 4th March 1977 and the exhibits thereto; the affirmation of Woo Kwok Yin affirmed herein on 3rd March 1977 and filed on 4th March 1977; the affidavit of Cheung Yuk Yin sworn and filed herein on 6th May 1977 and the exhibits thereto; the affidavit of Russel Joseph Johnson sworn herein on 12th April 1977 and filed on 6th May 1977; the further affidavit of Tse Kai Chow sworn and filed herein on 20th May 1977; the further affidavit of Cheung Yuk Yin sworn and filed herein on 20th May 1977; the affirmation of Joseph Chiu affirmed and filed herein on 24th May 1977; the further affidavit of Cheung Yuk Yin sworn and filed herein on 25th May 1977 and the still further affidavit of Cheung Yuk Yin sworn and filed herein on 9th June 1977, AND UPON HEARING evidence of Cheung Yuk Yin viva voce,

### IT IS DECLARED AND ORDERED

- (1) that the Commissioner for Transport was wrong and had no authority when entertaining or considering the Plaintiffs' applications all of 15th July 1976 for registration of 25 vehicles as public light buses to have taken into account applications for the registration of motor vehicles as public light buses unless such latter mentioned applications had been made in the form prescribed by the Commissioner under the provisions of Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220 of the Laws of Hong Kong;
- (2) that the Commissioner for Transport ought to have entertained the Plaintiffs' said applications made in the form prescribed by the Commissioner under the provisions of Regulation 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations, Cap. 220 only with like applications, if any, without taking into consideration any other applications not made in the said form or at all;
- (3) that the Plaintiffs are entitled to have four applications for registration of four vehicles as public light buses entertained under the provisions of Regulation 6 of the Road Traffic (Registration and Licensing of Vehicles) Regulation; and
- (4) that in the alternative to (3), the Plaintiffs are

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 $<sup>\</sup>mathbf{B2}$ 

entitled to have applications for the registration of four vehicles as public light buses entertained together with other like applications by other persons, if any, such applications to be determined by lot under and in accordance with Regulation 18B(3) of the Road Traffic (Registration and Licensing of Vehicles) Regulation.

In the Supreme Court of Hong Kong

B2

Judgment in Action No. 749 of 1976

AND THAT the costs of this action be the Plaintiffs' <sup>OI 1976</sup> with certificates for two counsel. 30th June 1977

(continued)

S.H. MAYO (L.S.)

Registrar.

C1

Memo from Commissioner for Transport to Secretary of Environment with Draft Gazette Notice

5th May 1976

C1

Memo from Commissioner for Transport to Secretary of Environment with Draft Gazette Notice

#### ROAD TRAFFIC ORDINANCE

#### (Chapter 220)

In exercise of the powers conferred upon me by regulation 18B(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations, I hereby limit to a maximum of 4,350 the number of motor vehicles that may be registered or licensed as public light buses.

I.F.C. Macpherson

#### Commissioner for Transport.

Date:

### MEMO

$\mathbf{From}$	${\tt Commissioner}$	$\mathbf{for}$		
Transport				

To Secretary for the Environment

Ref.(15) in L/M in 4996/ 276/75

Tel. No. 5-260121 E. 221

Your Ref. (5) TC 255/75 (ENV 30/01/17 IV)

dated

Date 5th May 1976.

### Registration and Licensing of Public Light Buses

I enclose for your information a copy of the order made by the Court of Appeal on the 7th April 1976 and a copy of the judgment of Mr. Justice Huggins of the 30.10.75 (the subject of the appeal).

2. I have had a meeting with the Solicitor General to discuss the implications of the decision of the Court of Appeal. Upon his advice it is proposed :

(a) to proceed with the registration and licensing
 of 34 public light buses in the name of the client
 of Messrs. Deacons, as he was adjudged to be so
 entitled by the Court of Appeal;

(b) that the gazetted limit (GN 420 of 21-2-75) of

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4,331 PLBs be raised to 4,350 to accommodate the 34 at (a), the figure of 4,350 being arrived at as follows :

No. of Public Light Buses registered on 31-3-76		4,308
No. of 'committed' licences		8
No. of licences to be issued as a		
result of Civil Appeal No. 58 of 1975		34
The new limited no.		4,350
The difference between the old and the		
new limited no.		4,350
	-	4,331
	=	19

In the Supreme Court of Hong Kong

### C1

Memo from Commissioner for Transport to Secretary of Environment with Draft Gazette Notice 5th May 1976

(continued)

(c) to do nothing about the outstanding claims for

319 PLBs against former NT taxis;

Vehicles) Regulations;

(d) that the 'applications' by letter for 1,477 PLBs can be ignored, as these were not applications within the meaning of regulation 4 of the Road Traffic (Registration and Licensing of

(e) that similar 'applications' for public car licences can equally be disregarded;

(f) not to proceed with the applications filed in accordance with regulation 4 for 20 public car licences, which were received after the date of the GN (5-12-75) limiting the number of public cars to 1,388.

3. A draft GN in accordance with (b) is attached. I am not certain whether this revised limit requires the attention of the Governor, but I suggest that it may not be necessary once a limit has been imposed - para. 2 of your memo (20) in ENV TC 55 of 27-3-75 is relevant.

> (I.F.C. Macpherson) Commissioner for Transport.

c.c. Solicitor General (AGC 2/1625/66 II) CT 3/114/71 CT 2/113 III Legal Advice File CT 1311/274/75

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C2

Memo from Commissioner for Transport to Secretary of Environment with Draft **Gazette** Notice 29th June 1977

Memo from Commissioner for Transport to Secretary of Environment with Draft Gazette Notice

C2

### CONFIDENTIAL

#### MEMO

#### VERY URGENT

From Commissioner for Transport	To Secretary for the Environment
Ref. (29) in $CT 1311/264/75$	Your Ref. TC 255/75
Tel.No. 5-260121 Ext. 35	(ENV 30/01/17 IV)
Date 29th June, 1977	dated

### Limitation as to Numbers of Public Service Vehicles

G.N. 2290 was published on 15th October, 1976 limiting the numbers of motor vehicles which may be registered and licensed as Hong Kong and Kowloon taxis, New Territories taxis and public cars.

A court case H.C.M.P. No. 750/76 which involves 2. a claim for the registration of 47 new public cars is about The dates of hearing have not been fixed yet. to be heard. There are at present 1,329 public cars registered with this department but the number limited in the gazette is The vacancies are reserved for those operators 1,388. who have not taken out the outstanding public car licences offered to them in principle some years ago or whose licences were cancelled/revoked previously. The Crown Counsel handling the said case is of the opinion that we do not have to reserve these vacancies for the operators concerned who have failed to comply with Regulations 4 and 6 of the Road Traffic (Registration and Licensing of Vehicles) Regulations. He further considers that the figure to be limited may be the number of public cars actually registered and that if we lose the said case, the limited figure may then be enlarged to comply with the court order. The publication of a reduced figure will therefore avoid further litigations of this nature and bar any application for registering new public cars which are owned by the applicant or the plaintiffs if they fail in the said case.

3. I should therefore be grateful if arrangements can be made for the attached draft Gazette Notice to be

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published in the Gazette in the earliest opportunity. Any arrangements for the publication should be done in strict confidence. The draft notice also includes a larger number in respect of Hong Kong and Kowloon taxis to accommodate the registration of 300 additional taxis in the current tender exercise.

4. By copy of this memorandum, the Attorney General is requested to confirm the last three sentences in paragraph 2 above.

> (Sd.) CHEUNG Yuk-yin for Commissioner for Transport.

c.c. Attorney General (Attn: K.C. Wong, Esq. Your Ref. AGC 81/230/76) CTC 120/24

G.N.\_\_\_\_\_

### Road Traffic Ordinance (Chapter 220)

In exercise of the powers conferred upon me by 20 regulation 18B(1) of the Road Traffic (Registration and Licensing of Vehicles) Regulations, I hereby limit the numbers of motor vehicles which may be registered and licensed as :-

- Hong Kong and Kowloon taxis to a maximum number of 5,054;
- (b) New Territories taxis to a maximum number of 750; and
- (c) public cars to a maximum number of 1,329.

I.F.C. Macpherson Commissioner for Transport.

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In the Supreme Court of Hong Kong

C2

Memo from Commissioner for Transport to Secretary of Environment with Draft Gazette Notice

29th June 1977

(continued)

Letter from U.E.E. Ltd. to Commissioner for Transport

5th July 1977

By hand

U.E.E. LIMITED

222 Chatham Road,

Kowloon, Hong Kong.

Commissioner for Transport, Transport Department, 2 Murray Road, Hong Kong.

United Engineering Enterprises

Dear Sir,

We (formerly known as Hay Kay Public Car Co. Ltd. and now U.E.E. LTD.) very much wish to operate 50 public cars. We now attach the following documents:-

- (1)50 application forms.
- Insurance cover note. (2)
- (3) 50 parking accommodation certificates.
- A maintenance certificate. (4)
- (5) A valid B.R.C. (copy)
- A cheque for the registration of the vehicles (6) as public cars.
- Certificate of Incorporation (copy) (7)
- Memorandum and articles of association of (8) U.E.E. Ltd.
- Vehicle purchase contract. (9)

Please proceed with the registration procedure as I have been advised that the invoice soon as possible. and receipts to support payment of registration tax will be supplied by the motor dealer on request.

Yours faithfully,

### (Sd.)

### ACKNOWLEDGMENT SENT ON 6 JUL 1977

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C3

Letter from U.E.E. Ltd. to Commissioner

for Transport

Cable Address UNIENPRISE

3-621963-631559

5th July, 1977

Telephones

C3

Memo from Commissioner for Transport to Secretary for Environment

C4

#### CONFIDENTIAL

## $\underline{\text{MEMO}}$

VERY URGEN	<b>TCommissioner</b>
BY HAND	for Transport
	to Secretary of
cretary for the	Environment
vironment	6th July 1977

From Commissioner for Transport Ref. (34) in C.T.1311/274/75

Date 6th July, 1977

Tel. No. 5-756541 Ext. 17

To Secretary for the Environment (Attn.: Mrs. R.M. Cartland)

Your Ref. TC 255/75 (ENV 30/01/17 IV)

dated

#### Limitation as to Number of Public Cars

The Senior Crown Counsel's memorandum AGC 81/230/76 (KCW) of 29th June 1977 addressed to me and copied to you refers.

2. On the verbal advice given subsequently on 30.6.77 by Mr. K.C. Wong, the Senior Crown Counsel, the gazetted limit in respect of public cars in G.N. (E) 15 of 1977 dated 30th June 1977 was changed prior to the publication of the Notice from 1,329 to 1,376.

3. Yesterday morning Mr. K.C. Wong had a discussion with Mr. P.F. Leeds, Acting Commissioner for Transport about the limitation and it was eventually agreed after consulting the Crown Solicitor that the gazetted limit in respect of public cars should be reduced from 1,376 to 1,329 (which is the number of public cars actually registered as at to-day) to avoid further litigation and bar any further claim for registering new public cars from the public.

4. Accordingly, I forward herewith for immediate publication a draft Gazette Notice (Extraordinary).

(C.W. Wong) for Commissioner for Transport

c.c. Attorney General

(Attn.: Mr. K.C. Wong) Deputy Clerk of Councils CTC 120/24

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In the Supreme Court of Hong Kong

C4

Memo from

In the Supreme	C 5		
Court of Hong Kong	Letter from C.J. Gilman of John Ip & Co for Transport	• to Commissioner	
C5 Letter from	CHRISTOPHER J. GILMAN Tel. 3-916603		
C.J. Gilman of John Ip & Co. to Commissioner for Transport	KOWLOON OFFICE: Room 603 Hang Seng Bank Building, No. 677 Nathan Road.		
6th July 1977	Tel. 3-946603 3-950052		
	Our Ref. J/JI	6th July, 1977	10
	The Commissioner for Transport, Transport Department, No. 2 Murray Road, Hong Kong.		

Dear Sir,

#### Re: Application for registration of public cars

We act for our client, Mr. Samuel Fernand Ip carrying on business under the style of New Transport Company.

Pursuant to Regulations 4 of the Road Traffic (Registration and Licensing of Vehicles) Regulations under the Road Traffic Ordinance Cap. 220, we are instructed to apply to you for the registration of fifty (50) vehicles, which have been purchased by our client, as public cars, and licensing thereof. 20

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In anticipation of any points of law which may be raised by you, we would invite your kind attention to the following authorities :-

- The case of Wong Kwong Shing v/s The Attorney General under Original Jurisdiction Miscellaneous Proceedings No. 212 of 1975 and the Judgment of Mr. Justice Huggins therein. The said Judgment was affirmed and upheld by the Full Court on appeal.
- (2) The recent case of Leung Chow Public Car Company v/s The Attorney General and the Judgment of Mr. Justice McMullin.

As you are doubtless aware, the Attorney General was the nominal defendant in each of the cases cited above, and you were in fact the substantive party involved therein.

It is respectfully submitted that on the strength of the foregoing authorities you are empowered and required by the provisions of the Road Traffic Ordinance Cap. 220 and the said Regulations thereunder to proceed to register the said vehicles under Regulation 6 of the said Regulations.

Our client's said application is also made on the following basis :

(1) By a notice in the Government Gazette you have declared a limit on the number of vehicles which may be registered as public cars to 1376. However, it appears from the latest statistics published by the Government that the number of vehicles registered as Public Cars so far is in the region of 1327 or thereabouts.

(2) There is thus a surplus of vehicles registrable as public cars.

In these circumstances, we are instructed to deliver to you herewith, pursuant to the said Regulation 4 cited herein, 50 applications (on Form No.22 prescribed by you) duly completed and duly signed by our client together with our cheque for \$500:00 being the total registration fees, at the rate of \$10:00 for each application, payable therefor. At the same time, our client will produce his business registration certificate and insurance documents relating to the said 50 vehicles and will attend at your department personally.

Of course, our client will comply with the procedures for licensing of the said 50 vehicles including payment of the licence fees in all respects as required by you.

We shall be glad if you will kindly give this matter your immediate attention and let us know whether you decide to register and license the said 50 vehicles or the maximum number of registrable vehicles, as public cars pursuant to our client's said applications.

In this connection, our principal, Mr. John David

In the Supreme Court of Hong Kong

Letter from C.J. Gilman of John Ip & Co. to Commissioner for Transport

6th July 1977

(continued)

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C5

Ip, Solicitor will call at your department together with this letter.

Yours faithfully,

### (Sd.) JOHN IP & CO.

C5

Letter from C.J. Gilman of John Ip & Co. to Commissioner for Transport 6th July 1977 (continued)

c.c. The Commissioner for Transport Guardian House Carpark, Hong Kong.

Client.

### ACKNOWLEDGMENT SENT ON 7 JUL 1977

C6

C6

Letter from C.J. Gilman of John Ip & Co. to Commissioner for Transport 7th July 1977	Letter from C.J.Gilman of John for Transp CHRISTOPHER J. GILMAN Tel. 3-916603 KOWLOON OFFICE: Room 603 Hang Seng Bank Build No. 677 Nathan Road.	port
	Tel. 3-946603 3-950052	URGENT
	Our Ref. J197/JI	7th July, 1977 20
. · ·	The Commissioner for Transport Transport Department, Guardian House, 6th Floor, Oi Kwan Road, Hong Kong.	ort,
	Dear Sir,	
	Re: Application for regis	stration of Public Cars

Yesterday, the 6th instant at shortly after 9:30 a.m. our Mr. John Ip together with our client Mr. Samuel

Fernand Ip called at your offices at Guardian House to see your goodself in connection with the above-mentioned application but were informed that neither you nor your Assistant Commissioner were available.

Eventually at about 5:00 p.m. yesterday, our Mr. John Ip accompanied by our Chief Clerk Mr. Eddie Sit called again at your office and were eventually met by Mr. C.W. Wong who kindly interviewed them.

During the interview, our Mr. Ip handed over to Mr. Wong our letter to you dated the 6th instant containing our client's application for registration of 50 vehicles as Public Cars and the following enclosures :-

- (1) 50 sets of applications (on Form No. 22) duly completed and duly signed by our client.
- (2) Our cheque for \$500:00 being the total registration fees payable for such applications.

Our Mr. Ip also produced and handed over to Mr. Wong the following documents :-

- Our client's Business Registration Certificate of his firm New Transport Company.
- (2) A Purchase Agreement made by our client for the said 50 vehicles.
- (3) 50 sets of Cover Notes relating to the said 50 vehicles.

Your Mr. Wong kindly received the said letter and enclosures, and the said documents.

In the circumstances, we take it that you do not require our client or us to attend at your licensing office at No.2 Murray Road, Ground Floor, Hong Kong to present the said applications cheque and documents. However, if you still require such attendance at No.2 Murray Road, Ground Floor, Hong Kong to present said applications, cheque and documents, kindly return us all such documents immediately so that we may do so accordingly.

As our client is determined to proceed with the registration and licensing of his said 50 vehicles expeditiously, we shall be glad to know what decision has been made by you on his said applications.

Accordingly, we are instructed to request you to send us your written confirmation that the registrations and licences of the said 50 vehicles would in principle be issued after the usual processing and procedures of our client's said applications, by 1:00 p.m. to-morrow, failing which we have definite instructions to commence legal proceedings against you to obtain the appropriate reliefs and remedies in the Court.

> Yours faithfully, (Sd.) JOHN IP & CO. 257.

In the Supreme Court of Hong Kong

### C6

Letter from C.J. Gilman of John Ip & Co. to Commissioner for Transport 7th July 1977

(continued)

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JI:ES

In the Supreme Court of Hong	C7		
Kong	Lette	er from Commissioner for Transport to	
		John Ip & Co.	
C7			
Letter from		(4) in CT 1488/274/77	
Commissioner for Transport to John Ip & Co.	Your Ref.	J197/JI 5-756541 Ext. 17 9th July, 1977	
9th July 1977	Dear Sirs,		
	Appl	ications for registration of public cars	
	July 1977 a applying or for the reg public cars	reference to your letters ref. J/JI dated 6th and ref. J197/JI of 7th July, 1977 respectively a behalf of your client Mr. Samuel Fernand Ip distration and licensing of fifty (50) vehicles as as, I am to inform you that I am unable to our client's applications because of the follow- s :-	10
	(a)	the secondary colour of the vehicles is not indicated in the application forms (T.D. 22 (Rev.));	
	(b)	no factory invoice of the 4 vehicles is attached to the applications;	20
· ·	(c)	the chassis numbers and engine numbers of the vehicles are not given in the purchase agreement with Honest Motors;	
	(d)	there is no indication of the period of licence applied for in each of the 50 application forms;	
	. (e)	in the application forms in respect of vehicles with the following chassis numbers, the seating capacity is not recorded :-	
	and	Q330-022234, Q330-022233 Q330-021971, Q330-022302 Q330-021717, Q330-021037 Q330-021710, Q330-021034 Q330-021988	30
	(f)	no parking accommodation certificates and	

maintenance certificates for the 50 vehicles are attached to the applications;

(g) the Hong Kong Identity Card number of the applicant is not given on three of the application forms.

Before any consideration may be given to your client's applications, it is necessary for you to arrange with your client to rectify the above omissions.

All the relevant documents including the 50 application forms (T.D. 22 (Rev.)) and the duplicate copy of the purchase agreement No. 2518-2567 of 5th July 1977 between your client and Honest Motors Limited are returned herewith for necessary amendments.

In the Supreme Court of Hong Kong

C7

Letter from Commissioner for Transport to John Ip & Co. 9th July 1977

(continued)

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Yours faithfully

### (C.W. Wong)

### for Commissioner for Transport

John Ip & Co., Solicitors etc., Room 1003 Swire House, HONG KONG.

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Encls. CWW/pf

C8

# U.E.E. Ltd.

**C**8

Letter from Commissioner for Transport to U.E.E. Ltd.

9th July 1977

Letter from Commissioner for Transport to

(5) in CT 1486/274/775-756541

9th July, 1977

Dear Sir,

### Applications for registration of public cars

With reference to your letter dated 5th July 1977 which was handed in at the Public Vehicles Section of this department on 6th July 1977 applying for the registration of fifty (50) motor vehicles as public cars, I am to inform you that I am unable to deal with your applications because of the following reasons :-

- the expiry date of the respective third party insur-(a) ance certificate for each of the 50 motor vehicles was wrongly entered in Part C of the relevant application form (T.D. 22 (Rev.)) and in the relevant parking accommodation declaration;
- (b) in the application for the registration of the vehicle with chassis number Q330-021037 no certificate of incorporation number in respect of your company is recorded;
- the chassis numbers and engine numbers of the 50 (c) vehicles are not given in the 5 purchase agreements dated 5th July 1977;
- (d) no factory invoice in respect of the 50 vehicles was attached to the applications.

Before any consideration may be given to your application, it is necessary for you to rectify the abovementioned errors and omissions.

All the relevant documents including the five purchase agreements of 5th July 1977 signed between yourselves and Honest Motors Limited, the 50 sets of application forms, parking accommodation declarations and third party insurance certificates are returned herewith for necessary amendments.

Yours faithfully,

### (C.W. Wong) for Commissioner for Transport

U.E.E. Ltd. 222, Chatham Road, Ground Floor, KOWLOON. Enclosures CWW/pf

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In the Supreme Court of Hong Kong C9 · Contract No. 1647A - 1693A

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合约號碼 Contract No. 1647A-1693A 1

此合約節町於一九七 年 月 日 由合脉汽車有限公司 Agreement made the **9th** day of **Juby** 1977 between HONEST MOTORS LIMITED 地址: 香港町東通西住田 繁荣 計 二 號 A (以下開路費方) 或 **Leung Chow Public** of 23-23A Canal Road West G/F. Hong Kong (hereinafter called the "Sellers") and Mr./Car Co.

60, Nathan Road, 12/F, Flat B-3, Kowloon。 (以下開紙買方) 方 同 版 根 線 此 合 約 附 面 所 列 之 件 数 實 方 出 售 及 買 方 whereby the sellers agree to sell and the buyer agrees to purchase the goods specified below subject to 時 入 下 列 之 酌 品

the terms and conditions contained on the back hereof.

6	NOTOKO XOS	-			
i i i	合誠汽平 .TD. NOTORS I MOTORS LTD. 本 们公司		220C Diesel	Sedan for Public	Car Use.
1	6				
0.03	誠日	Other terms 其 他			
t.t.		Air Conditioner 冷氣機 \$		訂 價	<u>1 Unit</u> 47 Un
100	モロ	Automatic 自動被 S		List Price @\$	HK\$ 35,300 1,659,10
1	¥ 8	Licence Fee M R \$910.	- 42,770	折 扣 Discount: <b>15%</b>	5,295 248.66
3	-1- 63	Registration Fee III III S			5,295 248,86
Ê	<u>, 1</u>	Accessories M # 8		च ति Net :	11K\$
1		Licence Plate # # \$ 28			30,005 1,410,23
		Body Painting 噴油 \$	<u>- 1,316.</u> -		
1000	SS	Insurance (R M 2,450.	- 68,150		
		Licence Retention @ 牌 \$			
100	<b>ド</b>	II/P Settlement 🕅 🛊 💲			
	Q N	Fender Mirror 20.	- 940		
	~ ()	\$ 408-	-113, 176	bn Plus ➡	\$ 2,408 113,17
(3)	5	T 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	1101110	trus, 合 时	\$ 211001- 1101 IN
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R	合誠汽平.TD. FID. 平 汽油 合 誠 汽 平 .TD. FID. FID. FID. FID. FID. FID. FID. FI	Make & Model 牌子及型式			
ê		Lic. No. 北牌 Year 年份	\$		
B	- 8	H/P Investment 車 🎓 (	months 刀) <u>\$</u>		
â	右員	Down Payment M M	\$		\$
8				胞付鈴和	HK\$32,413 1,523,41
8	限員	al 24 12 -4		Dalance l'ayable	
		赦 訥 注 惠 Important!			
		(1)上列之價格及牌費	<u> </u>	dy, 85; )∂; <b>4</b> 5; å	1 22 101 HA 15 HA
	司員	The above price and licence fee a the vehicle(s).	re subject to cl	lange or be revised a	t the time of delivery of
	8	(1)尊重如非由本公司安装冶领機或其笔 Any deterioration in motoring perfe			
£.	annong	accessories other than our own y			
		car warranty. (3) "声角若噌和麦满枕牛			~ ~ * * * * *."
		"Any increase or decrease to tax on the vehicle, and/	or on the body, from I	ie taxes roling today will be for	the account or benefit of the buyer."
		Mi D) /Delivery to be arrange	d		
		登業代表 Company (The Kai Chow			
		Salesman :			d on behalf of AOTORS LIMITED
		責客付数請索公司	收益	HOREST	
				CT.	· E. O. \
			$\mathbf{i}$		7
				1/200	lung
		1 SALLAN			9
			Buyer 261.		賣 方 Sellers

C9

Contract No. 1647A - 1693A

(continued)

1. If after having been notified by the sellers of their readiness to deliver the goods the buyers fail to take delivery of and pay for the same in accordance with this contract they shall pay to the sellers monthly thereafter a sum equal to 12% per annum on the overall contract price to cover interest godown rent and fire insurance without prejudice to the right of the sellers at any time to call on the buyers to pay for and take delivery of the goods In the event of the buyers failing to comply forthwith. with this clause the sellers shall be at liberty on their own account to sell or otherwise deal with and dispose of the goods in such manner as they may deem fit and the buyers shall be liable for all losses and expenses that the sellers may incur thereby.

2. The sellers shall not be responsible for any delay in fulfilling or for the non-fulfilment of this contract caused by fire, strikes, war, warlike operations, civil commotions, epidemics, floods, typhoons, lockouts, Government prohibitions, restriction, requisition, or any Government action of whatsoever nature, scarcity of tonnage, breakdown of machinery or by the detention, deviation, delay or loss owing to any cause whatsoever of the steamer by which the goods are shipped or by any other incidents or circumstances beyond the control of the sellers whether of a similar nature to the foregoing or not. If the arrival of the goods or any portion thereof be delayed owing to the above causes the buyers shall nevertheless take delivery of and pay for the same on arrival according to the terms hereof. Should the goods be lost in transit this contract shall be considered null and void and the buyers shall have no claim whatsoever against the sellers.

3. The sellers may in their discretion insure against war risk and in the event of such insurance being effected the same shall be for the account of the buyers but the sellers shall not incur any liability by reason of such insurance not having been effected.

4. No claim in respect of the goods or under this contract shall be made against the sellers unless it be made in writing within seven days after the arrival of the goods in Hongkong nor shall any such claim be made after delivery has been taken and the goods have been removed from the place of delivery by the buyers.

5. Fire insurance in respect of the goods while the same shall be stored in a godown in Hongkong prior to

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delivery thereof the buyers shall also be effected by the sellers (subject nevertheless to the conditions of the preceding clause) but any loss or damage to the goods caused by typhoons, floods and any other risk to the same not covered by fire insurance shall be for account of the buyers.

6. Any breach by the buyers of any of the terms of this contract shall entitle the sellers to forfeit without notice any deposit paid to them by the buyers without prejudice to any other claims which the sellers may have against the buyers in respect of any such breach.

7. Notwithstanding anything herein contained sellers have the option of demanding payment for the said goods or any portion thereof before delivery is made to the buyers.

8. Should any dispute arise between the buyers and sellers in relation to this contract which they are unable themselves to settle the same shall be referred to the arbitration of two persons one to be nominated by the Hongkong Chamber of Commerce and the other (who must be a British Merchant) by the buyers and the provision of the Hongkong Code of Civil Procedure with reference to arbitrations are incorporated in this contract.

9. Sellers shall recognise only specifications in accordance with manufacturers' current standards and shall not be responsible for fittings, equipment and accessories other than those specified herein.

10. Sellers shall not be responsible for any fittings equipment and accessories constructed not by the manufacturer although such fittings equipment and accessories are constructed by sellers in Hongkong at the request and full cost and risk of the buyers.

11. The terms & conditions of this contract will not prejudice the conditions of manufacturer's warranty.

12. Sellers will not be bound by any conditions rebates, or any other matters which are not expressly contained in their contracts.

In the Supreme Court of Hong Kong

Contract No. 1647A - 1693A

(continued)

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Supplement to Contract T/1647A-1693A

9th July 1977

HONEST MOTORS LTD.

23-23A, Canal Road.,W., G/F., Hong Kong Telex 74731 Honemo HX Telephones: 5-740301 (10 lines)

9th July, 1977

Cable Address:

### Supplement to Contract Nos. T-1647A to T-1693A dated 9-7-77

We, HONEST MOTORS LTD., Hongkong (hereinafter referred to as seller) hereby give in the following the engine and chassis numbers of forty-seven (47) units Datsun Cedric 220-C Diesel Sedan being the entire quantity available for delivery of the related contract to Messrs. Leung Chow Public Car Company (hereinafter referred to as buyer). However, seller is entitled to be free to sell the concerned vehicles to any other customers on or after 20th July, 1977 and in that case seller will re-arrange delivery to buyer from stock and or from their further arrivals.

This contract will be automatically become invalid if buyer fails to take delivery the whole or balance quantity of the contract within 3 months from the date hereof whereby the deposit will be refunded to buyer.

MODEL	CHASSIS NO.	ENGINE NO.
Q330SU40	Q330-013941	SD22-170864
11	Q330-020103	SD22-176700
11	Q330-020108	SD22-176702
11	Q330-019805	SD22-176404
11	Q330-020453	SD22-177084
**	Q330-022301	SD22-175002
11	Q330-022225	SD22-176501
11	Q330-021987	SD22-178025
11	Q330-022229	SD22-176500
11	Q330-022219	SD22-177413
11	Q330-022231	SD22-177318
**	Q330-021976	SD22-178022
11.	Q330-019957	SD22-176703
**	Q330-019807	SD22-176403
11	Q330-019965	SD22-175911
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	MODEL	CHASSIS NO.	ENGINE NO.	In the Supreme Court of Hong
	Q330SU40	Q330-019954	SD22-175910	Kong
	11	Q330-020104	SD22-176699	
	* *	Q330-019955	SD22-176202	C10
	**	Q330-020102	SD22-176701	
	**	Q330-019814	SD22-176198	Supplement to
	**	Q330-019810	SD22-176799	Contract
	11	Q330-019817	SD22-175909	T/1647A-1693A
	11	Q330-020251	SD22-176798	9th July 1977
10	11	Q330-020247	SD22-176887	·
	11	Q330-020253	SD22-177206	(continued)
	11	Q330-019813	SD22-176795	
	11	Q330-017172	SD22-173070	
	**	Q330-017614	SD22-172984	
	11	Q330-017089	SD22-173068	
	11	Q330-016846	SD22-173252	
	11	Q330-016845	SD22-173081	
	**	Q330-014697	SD22-172100	
	**	Q330-014525	SD22-171901	
20	11	Q330-017412	SD22-173247	
	**	Q330-013128	SD22-169780	
	**	Q330-017088	SD22-173069	
	**	Q330-015286	SD22-172295	
	11	Q330-017009	SD22-172978	
	11	Q330-014706	SD22-172089	
	11	Q330-016931	SD22-172985	
	11	Q330-016928	SD22-172975	
	"	Q330-017612	SD22-174918	
	11	Q330-017332	SD22-174550	
30	"	Q330-017493	SD22-173246	
	"	Q330-017010	SD22-172990	
	**	Q330-015398	SD22-172618	
	"	Q330-017090	SD22-172988	

Agreed and Confirmed by:- M/s. Leung Chow Public Car Co.	for and on behalf of HONEST MOTORS LIMITED
	(Sd.)
(Sd.) TSE KAI CHOW	(Sd.)
Mr. Tse Kai Chow	Authorized Signature

C11

Letter from Commissioner for Transport to U.E.E. Ltd. (6) in CT 1486/274/77

5-756541 Ext. 249

12th July, 1977

Dear Sirs, 12th July 1977

### Application for registration of public cars

Your letter dated 5th July 1977 applying for the registration of 50 motor vehicles as public cars, which was submitted to this department on 6th July 1977 has now been brought to my personal attention for consideration.

However, I have to refuse to register your vehicles as public cars as the number of motor vehicles actually registered as public cars is equal to the total number of motor vehicles that may be registered by the Commissioner for Transport as public cars in the terms of the Gazette Notice (Extraordinary) of 6th July 1977.

Please disregard the previous letter ref. (5) in CT 1486/274/77 of 9th July 1977 addressed to you.

Yours faithfully,

(Sd.)

(I.F.C. Macpherson) Commissioner for Transport

U.E.E. Ltd., 222, Chatham Road, Ground Floor, KOWLOON.

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C11

Letter from Commissioner for Transport to

U.E.E. Ltd.

C12

In the Supreme Court of Hong Kong

C12

Commissioner for Transport

to John Ip & Co.

12th July 1977

Letter from

## Letter from Commissioner for Transport to John Ip & Co.

CT 1488/274/77 (5)

5-756541 Ext. 249

12th July, 1977

Dear Sirs,

### Applications for Registration of Public Cars

Your letters ref. J/JI of 6th July 1977 and ref. J197/JI of 7th July 1977 respectively applying on behalf of your client, Mr. Samuel Fernand Ip for the registration of 50 motor vehicles as public cars have now been brought to my personal attention for consideration.

However, I have to refuse to register your vehicles as public cars as the number of motor vehicles actually registered as public cars is equal to the total number of motor vehicles that may be registered by the Commissioner for Transport as public cars in the terms of the Gazette Notice (Extraordinary) of 6th July 1977.

Please disregard the previous letter ref. (4) in CT 1488/274/77 of 9th July 1977 addressed to you.

Yours faithfully,

(Sd.)

### (I.F.C. Macpherson) Commissioner for Transport.

Messrs. John Ip & Co., Solicitors etc., Room 1003 Swire House, HONG KONG.

IFCM/CWW/tl

Letter from U.E.E. Ltd. to Commissioner for Transport

C13

C13

Letter from	U.E.E. LIMITED	Cable Address:
U.E.E. Ltd. to	United Engineering Enterprises	UNIENPRISE
Commissioner	222 Chatham Road,	Telephones:
for Transport	Kowloon, Hong Kong.	3-621963 - 634559

13th July 1977

By hand

Commissioner for Transport, Transport Department, 2 Murray Road, Hong Kong.

13th July, 1977

Dear Sir.

We thank you for your letter (your ref. (5) in CT 1486/274/77) dated 9th July, 1977.

We return all the relevant documents which have been amended accordingly in respect of our applications for registrations of fifty public cars.

We forward also a letter dated 5th July, 1977 from the Honest Motors Ltd. concerning the delivery to us the fifty saloon cars in question. The factory invoice will be presented by the motor dealer.

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Yours faithfully, FOR AND ON BEHALF OF U.E.E. LTD.

(Sd.)

Director

ACKNOWLEDGMENT SENT ON 13 JUL 1977

(e)

Yours faithfully,

(Sd.) CHEUNG Yuk-yin

for Commissioner for Transport

The Director, U.E.E. Ltd.,

222 Chatham Road,

Ground floor, KOWLOON.

U.E.E. Ltd.

Letter from Commissioner for Transport to

CT 1486/274/77 (9)

5-260121 Ext. 35

Dear Sir.

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### Applications for Registration of Public Cars

I refer to your letter dated 13th July 1977 and regret to inform you that I have to refuse your applications for registration of fifty public cars for the reason stated in my letter ref. (6) in CT 1486/274/77 dated 12th July 1977.

I return herewith the following documents :-

(a)

(b) Fifty insurance cover notes.

- (d) A letter dated 5th July 1977 from the Honest Motors Ltd., addressed to your company.
- Five vehicle purchase agreements.

- Fifty application forms (T.D. 22 (Rev.)).

- (c) Fifty parking accommodation certificates.

In the Supreme Court of Hong Kong

C14

BY HAND

15th July 1977

Letter from Commissioner for Transport to U.E.E. Ltd.

15th July 1977

C14

IN THE PRIVY COUNCIL

No. 30 of 1981

# ON APPEAL

FROM THE COURT OF APPEAL HONG KONG

### BETWEEN:

LEUNG CHOW PUBLIC CAR COMPANY (a firm)

Appellants

**-** and **-**

THE ATTORNEY GENERAL

\_\_\_\_\_

Respondent

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### RECORD OF PROCEEDINGS

Messrs. Hui & Ko, 1, Gerrard Place, 4th Floor, London, W1V 7LL.

Solicitors for the Appellants

Charles Russell & Co., Hale Court, Lincolns Inn, London, WC2A 3UL. Solicitors for the Respondent