26/80

No.11 of 1979

IN THE JUDICIAL COMMITTEE OF THE PRIVY COUNCIL

ON APPEAL

FROM THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

BETWEEN:

HOWE YOON CHONG

Appellant

– and –

THE CHIEF ASSESSOR, PROPERTY TAX, SINGAPORE

Respondent

RECORD OF PROCEEDINGS

COWARD CHANCE, Royex House, Aldermanbury Square, LONDON, EC2V 7LD

Solicitors for the Appellant

JAQUES AND CO., 2 South Square, Grays Inn, LONDON, WC1R 5HR

Solicitors for the Respondent

IN THE JUDICIAL COMMITTEE OF THE PRIVY COUNCIL

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BETWEEN:

HOWE YOON CHONG

– and –

THE CHIEF ASSESSOR, PROPERTY TAX, SINGAPORE

Respondent

Appellant

RECORD OF PROCEEDINGS

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Description of Document

Date

Certificate of Security for Costs

25th January 1978

Appellants written submission in High Court

No. 11 of 1979

IN THE JUDICIAL COMMITTEE OF THE PRIVY COUNCIL

ON APPEAL

FROM THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

BETWEEN:

HOWE YOON CHONG

- and -

THE CHIEF ASSESSOR, PROPERTY TAX, SINGAPORE

Respondent

RECORD OF PROCEEDINGS

No.l

NOTICE OF TRANSFER OF SUBJECT PROPERTY TS XXVII LOT 61.134 dated 29th June 1973

The Chief Assessor, Inland Revenue Department, Property Tax Division, City Hall, Singapore. Our Ref: SKT/114/72 NOTICE OF TRANSFER OF PROPERTY

Property Tax Ordinance 1960 (Section 17)

I/We, RODYK & DAVIDSON of No.24 Chartered Bank Chambers, Singapore, the solicitors for HOWE MIN CHENG, the transferor/vendor of the property described below, hereby give notice, as required by Section 17 of the Property Tax Ordinance, 1960 of the following transfer of property.

10

1.

of subject property TS XXVII Lot 61.134 29th June

Notice of

Transfer

No.1

1973

<u>Appellant</u>

DESCRIPTION OF PROPERTY

No.1

1973

Notice of Land situate at Cairnhill Transfer Address of of subject Circle, Singapore Property (one equal half share) property TS XXVII Lot 61.134 Mukim or Lot(s) Area of Town Sub- T.S.XXVII No. 29th June 61-134 Land 14,875 Division sq.ft. (continued) 10 PARTICULARS OF TRANSFER Full Name HOWE YOON CHONG of No.9 and Address Binjai Walk, Singapore, of Transferee/ Director Purchaser Date of Contract Date of Transfer 4.4.1973 Stock-Chattels Good-Considera-If included Nil in the conwill 20 tion: insideration trade state the amount of: Nature of disposition: Whether Sale, Gift, By way of Declaration of Trust Exchange, Devise Únder Will of Partial Interest Whether property was sold with vacant 30 Vacant possession possession or subject to tenancy If sold subject to tenancy whether it is let at controlled rent or otherwise Type of buildings on the land, e.g. Vacant land 40 Bungalow, Terrace/ Shophouses, Flat, etc.

If instrument has been registered: Date of Registration 18.6	Volume 5.1973 1956		No. 1 Notice of Transfer of subjec property
In the case of trans interest Name of Lessor	Dat	e of Right o mence- renewal	
Term of lease: Year (s)	Sr (i Month(s)	ecial Conditions f any)	
Date 29th June, 197	•	dyk & Davidson for the for	
	FOR OFFICE USE		
	Checked by C.V.	Noted by	
	D.C.V. (.A. C.V.D. P.T.D	. Draft- ing Sect.
Initial			<u></u>
Date			
	P.C. noted	Statist noted	ics

Property Tax Division, Inland Revenue Department, St. Andrew's Road, Singapore 6 Bahagian Chukai Harta, Jabatan Hasil Dalam Negeri, St. Andrew's Road, Singapura 6

> Please quote the following reference when replying: Slla tulis bilangan berikut bila menjawab: A No. 117324

TO: Mr. Howe Yoon Chong & Another 9 Binjai Walk Singapore 21

NOTICE UNDER SECTION *11 (2)/18(2)PROPERTY TAX ACT (CAP. 144)

I hereby give you notice that it is proposed to amend the Valuation List (1973) In accordance with the particulars stated below. Should you intend to object to the proposed Valuation, you may within...... *28-days-from-the-date on-which-the-Notice of-Valuation-List-is-published-in-the Covernment Gazette *21 days of the service of this notice.

give me notice of your objection. The prescribed form of Notice of Objection may be obtained from the Property Tax Office

TS/ Mukim Bahagian Kechil Kawasan Bandar/ Mukim	Lot No. No. Lot	Private Lot No. No. Lot Sendirlan	House No. No. Rumah	Street Name Nama Jalan	Present Annual Value Nilalan Tahunan Masa ini	Proposed Annual Value Nilalan Tahunan yang di-chadang	
XXVII	6/134			Land at Peck Hay Road (Rubber stamp) OBJECTIONS	1,340	26,000	

Date - 1 OCTOBER 1973 Haribulan

Chief Assessor Ketua Pentaksir

(Signed) ILLEGIBLE

Account No. 9307560					Street	Code		Half year en	ding			
New/Revised				Prese	nt	Adjustment						
Effective Date	Rate %	Annual Value	1/2 Year	Tax C.	Rate %	Annual Value	1/2Year TaxØC.	Annual Value	<u>1</u> Year T \$	C.	Arre Ø	ears c.
4.4.73	36	26000 1. 73/74 V.L 2. Amended (Rubbe	to be (r Stamp)	amended (0	36 CW	1340	241 20					<u> </u>
NOTICE	Che	cked by:		Pu	ur.cher				Total du	le		

NOTICE Prepared by:	Checked by:	Purcher
Illegible	Illegible	Initials/Date
In [:] tials/Date	Initials/Date	Verifier
TAX Computed by:	Checked by:	····înitials/Date
Initials/Date	Initials/Date	

No.2 Notice No.A 117324 dated 1st October 1973 under Section 18(2) of Property Tax Áct

Effective date
of proposed
Annual Value
Altinal Value
Haribuian bila
nilaian tahunan
yang di-chadang-
kan berjalan
•
kuat kuasa-nya
4.4.73
· · · · · ·



Property Tax Division, Inland Revenue Department, St. Andrew's Road, Singapore 6 Bahagian Chukai Harta, Jabatan Hasil Dalam Negeri, St. Andrew's Road, Singapore 6

TO: Mr Howe Yoon Chong & Anor. 9. Binjai Walk. Singapore 21

Please quote the following reference when replying:

Sila tulis bilangan berikut bila menjawab: B 19097

NOTICE UNDER SECTION 12 (3) PROPERTY TAX ORDINANCE. 1960 ACT (CAP.144)

I hereby give you notice, as required of me by Section 12 (3) of the Property Tax Ordinance, that I have decided *not to make amendment/ to make the following amendment - to the valuation proposed in the notice numbered All7324 dated .10.73 under Section *11(2)/18 (2) of the Ordinance. Act.

If you are dissatisfied with my decision, you may, within 21 days of the service of this Notice on you, give written notice of appeal as provided under Section 26 of the Ordinance to the Valuation Review Board on the prescribed form obtainable from the Clerk to the Board at the Civil District Courthouse. Empress Place. Singapore 6. - District Courts

TS/ Mukim Bahagian Kechll Kawasan Bandar/ Mukim-	Lot No. No. Lot	Private Lot No. No. Lot Sendirian	House No. No. Rumah	Street name Nama Jalan	Proposed Annual Value × Nilaian Tahunan yang di-chadang	Effectiv amendmen Haribula tahunan kan berj kuasa-ny
XXVII	61/134			Land at Peck Hay Road	26,000	
Date Haribulan	11 MAR 1974	<u> </u>	Chie: Ketu	f Assessor a Pentaksir	······································	

9307560

Ini la-lah suatu pemberitahu bahawa Ketua Pentaksir sa-bagaimana di-kehendaki oleh bahagian 12(3) Undang² Chukai Harta telah membuat keputusan hendak/tidak akan membuat pindaan tersebut di-atas pada nilaian yang di-chadangkan dalam pemberitahu yang telah di-kirimkan kapada awak terlebeh dahulu di-bawah Bahagian *11(2)/18(2) Undang itu.

Jika awak berasa tidak puashatl dengan keputusan-nya, awak boleh tempoh 21 hari satelah pemberitahu ini di-sampaikan kapada awak, memberi surat rayuan kapada Lembaga Ulangkaji Nilaian sa-bagaimaa di-sediakan di-bawah Bahagian 26 Undang itu, dalam suatu borang tertentu yang boleh di-dapati daripada Kerani kapada Lembaga Ulangkaji Nilalan di-Bangunan Mahkamah Daeral Awam, Empress Place, Singapore 6.

No. 3 Notice No. B19097 under Section 12(3)of Property Tax Act 11th March 1974

ve date of proposed ent an bila nilialan

vang di-chadangjalan kuat iya

4.4.73

<u>No. 4</u>

NOTICE OF APPEAL AGAINST CHIEF ASSESSOR'S VALUATION WITH GROUNDS OF APPEAL DATED 29th MARCH 1974

PROPERTY TAX ORDINANCE, 1960 VALUATION REVIEW BOARD REGULATIONS, 1961

NOTICE OF APPEAL AGAINST A VALUATION PROPOSED BY THE CHIEF ASSESSOR

Notice of Appeal must be sent in duplicate to the Clerk, Valuation Review Board, Civil District Court House, Empress Place, Singapore 6, WITHIN 21 DAYS of the service of the Chief Assessor's decision under Section 12(3) of the Property Tax Ordinance.

I hereby give notice of appeal against the following valuation by the Chief Assessor:-Annual Value proposed IMPORTANT Address of Property These particulars by the Chief Assessor: \$26,000 to be correctly Please enter here TS XXVII copied from the CHIEF ASSESSOR'S NOTICE NO. NOTICE from the Lot No. 61/134 Effective date of proposed B.19097 Chief Assessor Annual Value Land at Peck Hay Road conveying the Date of Notice 11.3.74 4.4 73 proposed Valuation

My grounds of appeal are:

- 1. The proposed annual value of \$26,000.00 as against \$1,340.00 is manifestly excessive and wrong in law.
- 2. The Chief Assessor erred in law and in fact in increasing the annual value of the Appellant's property in comparison to other adjoining properties in the locality.
- 3. The proposed annual value by this Objection should be made at β 1,340.00.

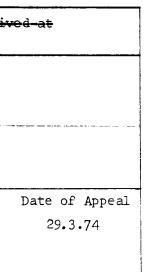
No. 4 Notice of Appeal against Chief Assessor's valuation with grounds of Appeal 29th March 1974

Appeal No. 080/74

 $L_{\bullet}S$ (29 MAR 1974)

I desire an Annual Value of \$1,340/- with effect from 4.4.73 -and-attach-horeto-a-statement-she	wing-how-thic-rovised-Annual-Value-is-arri
Mark X in the appropriate box: I shall attend before the Board in person X I shall be represented before the Board by (name) Messrs. Rodyk & Davidson (address): 24 Chartered Bank Chambers, Singapore	Appellant's Name HOWE YOON CHONG Appellant's Address 9, Binjai Walk, Singapore 21
Address for service of communication on this appeal: 24, Chartered Bank Chambers, Singapore	Appellant's signature Rodyk & Davidson Solicitors for the Appellant

No. 4 Notice of Appeal against Chief Assessor's valuation with grounds of Appeal 29th March 1974 (Contd.)



No. 5

NOTICE OF APPEAL AGAINST CHIEF ASSESSOR'S VALUATION WITH FURTHER GROUNDS OF APPEAL dated 18th September 1974 No.5 Notice of Appeal against Chief Assessor's valuation with further grounds of appeal

18th September 1974

Assessor con-

veying the

proposed

Valuation

Appl. No. 82/72

PROPERTY TAX ORDINANCE, 1960 VALUATION REVIEW BOARD REGULATIONS, 1961

NOTICE OF APPEAL AGAINST A VALUATION PROPOSED BY THE CHIEF ASSESSOR

Notice of Appeal must be sent to in duplicate the Clerk, Valuation Review Road, Civil District Court House, Empress Place, Singapore 6 WITHIN 21 DAYS of the service of the Chief Assessor's decision under Section 12(3) of the Property Tax Ordinance

I hereby give notice of appeal against the following valuation by the Chief Assessor

Address of Property	Annual Value proposed by the Chief Assessor	IMPORTANT Please enter here CHIEF ASSESSOR'S NOTICE NO.19097	These particu- lars to be correctly copied from the NOTICE from the Chief
------------------------	--	---	--

30

TS XXVII \$2 Lot No.61.134 Land at Peck ____

Hay Road

\$26,000/-

Effective date of proposed Annual Value

4.4.73

Date of Notice 11.3.74

10

No.5 Notice of Appeal against My-grounds-of-appeal-are: Chief Assessor's valuation with Further Grounds of Appeal : further grounds of appeal

1974

Further to the grounds of appeal filed herein 18th September on the 29th March 1974, the Appellant would also contend that :

- (Continued) (a) The Chief Assessor erred in law and in fact in increasing the annual value of the Appellant's property in comparison with other similar properties in Singapore; and
 - The proposed valuation or increased valuation of the Appellant's property is ultra vires the Property Tax Act (b) Cap. 144 and the Constitution of the Republic of Singapore

I desire an Annual Value of \$1,340/with effect from 4.4.73

Mark'X' in	I shall attend bef Board in person	ore the
the approp- riate box X	I shall be represe the Board by	nted before
(Name) Messr of (address)	s. Rodyk & Davidson	Appellant's Name

30 24 Chartered Bank Chambers. HOWE YOON Singapore. CHONG

20

No.5 Notice of Appeal against Chief Assessor's valuation with further grounds of appeal

18th September 1974

(Continued)

ion on this	Appellant's Address 9 Binjai Walk Singapore 21
artorod Bonk	

Address for service of communication on this appeal:

24 Chartered Bank Chambers, Singapore

> Solicitors for the Appellant

Appellant's Signature

Date of Appeal

18.9.74

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10.

No.6

No.6

Board

1974

Chief Assessor's Report

to the valua-

tion Review

1st November

CHIEF ASSESSOR'S REPORT TO THE VALUATION REVIEW BOARD dated 1st November 1974

0.M. <u>30/75</u>

APPENDIX 'A'

REPORT TO THE VALUATION REVIEW BOARD

CONFIDENTIAL APPEAL NO.80/74

Type of Case:	Disputed Annual Value
Property:	TS 27 Lot 61-134 - Land at

Peck Hay Road Description of Property: This is a trapezoidal

piece of vacant land located less than 50 yds from the junction of Peck Hay Road/Clemenceau Avenue and it is situated in a secluded and quiet residential district of Cairnhill - see site plan attached hereto.

The land is a right-of-way off Peck Hay Road and is about 19 ft above road level. At the rear is an unmade-up road which is about 13 ft above this land. Access to the subject land is by 22 ft wide right of way from Peck Hay Road. The land is zoned "Residential" in the Master Plan and with a maximum density of 150 persons per acre.

Land Area: 14,875 sq. ft.

Owner:

Mr. Howe Yoon Chong, 9 Binjai Walk Singapore.

<u>Proposed Annual Value: Section 18(2)</u> Notice No. All7324 dated 1.10.73 proposing an annual value of \$26,000 with effect from 4.4.73.

Section 12(3) Notice No. B19097 dated 11.3.74 making no amendment to the proposed Annual Value of \$26,000 with effect from 4.4.73.

Previous Annual Value: \$1,340

11.

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	of \$26,000 as against \$1 excessive and wrong in 1 2.	The proposed annual value ,340 is manifestly aw. The Chief Assessor erred creasing the annual value rty in comparison to	No.6 Chief Asses- sor's Report to the valu- ation Review Board 1st November 1974 (continued)
10		The proposed annual value	
	Fur (su	ther Grounds of Appeal: bmitted on 18.9.74)	
	app 29t	ther to the grounds of eal filed herein on the h March 1974, the Appell- would also contend that:	
20	(a)	The Chief Assessor erred in law and in fact in increasing the annual value of the Appellant's property in comparison with other similar properties in Singapore;	
30	(b)	The proposed valuation or increased valuation of the Appellant's property is ultra vires the Property Tax Act Cap.144 and the Constitution of the Republi of Singapore.	ic
	Representative of Owner:	M/s Rodyk & Davidson 24 Chartered Bank Chambers Singapore.	
	Basis of Assessment:	Estimated Capital Value:	
		Land Area 14,875 sq.ft. @ \$35 per sq.ft. = \$520,62	-
		Annual Value @ 5% = \$26,03	1.25
40		Proposed Annual Valu say \$26,000	le

12.

No.6 Chief Assess- or's Report to the valua- tion Review Board lst November 1974 (Continued)	Remarks	Vacant land adjacent to subject property. Planning approval for 10/s apart- ments.	Vacant land. Planning approval for 4/s flats comprising 48 units	V.P. sale with a pre-war bungalow presently used as store. No planning approval.	Assessed for P.T. purposes on 7/73 @ \$40.00 p.s.f. Confirmed by VRE on 25.10.74. Planning approval given for erection of 22/s block (Venus Mansion) consisting of 41 split level units.	Vacant land. Adjacent to subject property and used as garden for 10 Cairn- hill Circle Assessed for PT purposes on
) Date	C4/73	c5/73	C8/73	1	١
Reflect t	(\$) (\$)	41.00	37.74	60.00	ı	ı
ດ ແ ບ	a	585,603	2,729,650	2,828,220	i	I
с с ч т т т т т т т т т т т	(sq.ft.)	14,283	72,328	47,137	48,880	38,858
	- ~1	Rd	n Rd	- p	y Rd	y Rd
	Location	Peck Hay	Cavenagh	61 Cairn- hill Road	Peck Hay	Peck Har
isons	Lot	61-126	106-6	29-1) 30-1) 30-2)	61-65) 61-94 61-95)	337
Comparisons	T.S.	IIVXX	IIVXX	IIVXX	XXVII	XVII

Remarks	7/74 @ \$32.00 psf. No planning approval.	V. Land V.P. Sale includes \$1.3 million for piling, \$310,000 for professional fees, \$286,764 for dev. charges. Site of Cairnhill Plaza.	V.P. Sold with old bungalow. Assessed under excess land on 3/74 @ \$29.00 psf.	Vacant land. Assessed for P.T. purposes on 5/74 @ \$35.00 psf. No planning approval.	V.P. Sale. Pre- War building, demolished after purchase.	No.6 Chief Assessor's Report to the valuation Review Board 1st November 1974 (continued)
Reflect (<u>\$p.s.f.)</u> Date		47.43 C9/72	40.00 C3/73	1	50.00 C5/73	
Sale Price (\$)		8, 300, 000	2,332,760	1	1,397,700	
Land Area (sq.ft.)		74,994	58, 319	56,238	27,954	
Location		Cairnhill Rd	Bt. Timah Rd	Bt. Timah Rd	Paterson Rd	
Lot		325	72-2pt	88	105-2	
П.S.		XXVII	IIVXX	IIVXX	IIVXX	

14.

No.6 Chief Assessor's Report to the valuation Review Board

lst November 1974

(continued)

Submission: The proposed Annual Value has been determined in accordance with Section 2(b) of the Property Tax Act and is considered fair and reasonable in the light of sales of comparable lands in the vicinity.

Recommendation: That the Board confirm the proposed Annual Value of \$26,000 with effect from 4.4.73 as the value is not excessive and is in accordance with the law.

Tax Payable: Property tax payable on an Annual 10 Value of \$26,000 at 36% would amount to \$9,360 per annum.

(Sd.) CHONG KOI CHIM for CHIEF ASSESSOR 1.11.74

No.7 Valuation Review Board's note of proceedings and evidence

10th December

1975

No. 7

VALUATION REVIEW BOARD'S NOTE OF PROCEEDINGS AND EVIDENCE - 10th December 1975

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VALUATION REVIEW BOARD

VRB Appeal No.80/74 - T.S. XXVII Lot 61-134.

Mr Howe Yoon Chong v Chief Assessor

NOTES OF EVIDENCE

<u> 10 December, 1975</u> <u>Coram</u> :		
Mr T.S. Sinnathuray - Mr Lye Yuan Weng - Mr Kwee Thiam Sioe -		
Mr P. Selvadurai for Appellant. Mr Chong Koi Chim for Chief Assesso	or 30	C
<u>Mr. Selvadurai</u> :		
Documents - marked A.1.		
Photographs - marked A.2.		

Comparables - marked A.3.

No.7 Site plans - marked A.4. Valuation Statutory declaration and Indenture - marked A.5. Review Proposed annual value is \$26,000 wef 4.4.73 Board's note of Seems to be the transfer has caused re-valuation. proceedings This is not a transfer. εnd evidence Not all properties have been valued. 10thNot all properties have been re-valued. December Refer to Cap.144 - section 9, 6. 1975 Valuation List does not have all properties. (continued) Question of unfairness. Article 8 of Constitution. No.9 of 1965. Effective land area is orly about 9,000 sq.feet. Total area is 74,875 sq.ft. Less assess (sic) strip 20 x 120 = 2,400 sq.ft. Less again northern slope $15 \times 120 = 1,800$ sq.ft. Less again southern slope $15 \times 107 = 1,605$ sq.ft. Therefore, total reduction is 5,805 sq.ft. Photograph 6 shows northern slope. <u>A.W.l Ronald Chua</u> (sworn, speaking in English)

Living at No.11 Faber Green.

I am with D.B.S. as Manager of the Property Division.

I hold a Diploma in Urban Valuation from the University of Auckland. I also hold a B.A. from University of Malaya. As a valuer I have been working since 1965. I was with Property Tax Division for 5 years. Since then I have been with D.B.S.

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I have inspected this property - Lot No.61-134. I took the photographs - A.2. The main purpose of these photographs is to illustrate the effective area of the site and to show the area that is lost to the steep slope and to the access. When I mean effective area, I mean the area that is suitable for building upon. Photograph (1) shows the area suitable for building. Photograph (2) on left side along the fence is the 20 feet wide access strip. Photographs (3) and (4) illustrate the southern slope. No.7 Valuation Review Board's note of proceedings and evidence

10th December 1975

(continued)

Between the level of the site suitable for building upon and the access road along the southern frontage there is a difference of 15 feet. The level of the site is lower to the level of the road. Photograph (5) is the western boundary. The middle portion is the area suitable for building shown in photograph (1) and can be defined as bounded by the eastern and western boundary and 15 feet from the northern and southern boundaries. The northern boundary is higher by 20 feet to the adjacent property.

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There are in my view restrictions to this property. One is the narrow access strip. The other is the small area suitable for building. Thirdly, is the steepness of the slope along the southern and northern boundaries. In terms of a simple bungalow the access strip is adequate. But if one thinks of high rise development where there will be multiple units 20 and therefore a greater flow of vehicular traffic, the width of this access strip may not be sufficient. There will have to be fairly extensive retaining walls along the southern and northern boundaries. Because of the strip, the smallness of the land, with the clearance of any proposed high rise building to the existing high rise building erected on the front lot which may be required, I am of the view that high rise development may 30 not be permitted. I would look at this site as suitable for a one or two storey bungalow. Also I would say there is only orientation to the east. Basing on 1973 values, the peak of the market, I would value this land at approximately \$25 per sq.ft. on the effective area which works out to \$226,750.

There is a drain which links the culvert shown in photograph (4) and cuts diagonally 40 across to the eastern boundary to about 1/3 of the way from the southern boundary. If the drain is in the way of development on the land, then it may have to be re-diverted.

I prepared A.3. from the Valuation List that was open for inspection in August 1974. All these properties are vacant land except where they have comments. Looking at the site, the properties do not seem to have been revalued. In respect of class of properties, 50 I would say that the properties listed in A.3. are comparables.

Sgd: T.S.Sinnathuray

Adjourned for hearing at 2.30 p.m. <u>A.W.l Ronald Chua</u> (on former oath)

Cross-examined:

I am not academically qualified as a planner but I did undergo a course in planning and passed all the subjects. I did not submit my thesis to complete. I do however deal with it in the course of my work.

I agree that the opinions I expressed -10 the 3 reasons - should come from a competent and qualified planner but he too can only give opinion.

I do not know whether appellant has made any application to the Planning Dept for development.

I do not know the minimum requirement for an access road to a high rise building.

I did not carry out any survey as to the load on the access road. It is merely an 20 observation.

In valuing any land, in my mind, in my opinion, one should only value effective land - for all purposes.

(Witness is referred to A.3).

In A.3, the areas of the various lands were obtained not from the Valuation List but from the Survey Dept. plans. I did the capital value. I have had no access to the authenticated Valuation List for 1975. I would not know of any amendments to that Valuation List. The culvert would not affect the potentiality of the land for development for high rise building.

Re-examination: No questions.

Mr. Salvadurai: Refers to cases.

Refers to Article in Constitution.

Mr. Mahmood:

Refer to Report to Board. Refer to section 18 of Cap.144. Done within the ambit of the Act. No.7 Valuation Review Board's note of proceedings and evidence

10th December 1975

(continued)

Mr. Selvadurai:

Board:

Submits.

Valuation Review Board's note of proceedings and evidence

10th December

(continued)

No.7

1975

Annual value confirmed and appeal dismissed.

Sgd. T.S.Sinnathuray

EXAMINED BY ME TRUE COPY Sgd. Sgd. 31/12/75 Clerk to the Valuation Chairman, Valuation 10 Review Board Review Board

No.8 Oral grounds of Decision of Valuation Review Board

10th December 1975 No.8

ORAL GROUNDS OF DECISION OF VALUATION REVIEW BOARD dated 10th December 1975

VALUATION REVIEW BOARD

Appeal No.80/74 - TS XXVII Lot 61-134 Land @ Peck Hay Road

Howe Yoon Chong v Chief Assessor

ORAL GROUNDS OF DECISION

This Appeal relates to a disputed annual value of a piece of land in TS XXVII Lot 61-134 at Peck Hay Road. There is in the Report to the Board a description of the land which we adopt in toto. The land has an area of 14,875 square feet.

The Chief Assessor, under section 18(2)of the Property Tax Act (Cap.144) (hereafter referred to as "the Act"), issued Notice No. All7324 dated 1st October, 1973 proposing an 30 annual value of \$26,000 with effect from 4th April, 1973. The appellant objected to this assessment under section 12(3) of the Act. The Chief Assessor in Notice No.B.19097 dated 11th March, 1974 informed the appellant that he proposed to make no amendment to the original proposal. The appellant then filed

a Notice of Appeal to this Board. In the Notice of Appeal, the appellant desired that the annual value should remain at \$1,340.

As far as the Chief Assessor's representative can ascertain, there has been no revaluation of this land for decades, probably not since early 1950 when the annual value was first determined.

In pursuance of the Grounds of Appeal 10 filed before this Board, Counsel for the appellant has raised some interesting and novel propositions. As I understand them, in short, these are his submissions.

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Firstly, it is said because of section 9 of the Act the Valuation List must have on it all houses, buildings, land and tenements in Singapore. It is not disputed by the appellant that the appellant's land is on the Valuation List. But it seems to be the argument that because some properties are not on the Valuation List, therefore, the Valuation List is invalid. The next point made is, and there has been submitted Exhibit A.3 which is a list of comparables, that comparable properties similar to that of the appellant's have a much lower annual value than the proposal that has been made by the Chief Assessor. Therefore, it is said that since other properties have not been revalued upwards it would be unfair and unjust for the appellant's property to be revalued. This argument is reinforced by reference to Article 8 of the Constitution which, inter alia, provides that all persons are equal before the law. It seems to be the argument that since other properties have not been revalued, therefore, there is discrimination by the Chief Assessor in revaluing the appellant's property upwards.

Reference has been made to two English 40 cases, that of Double v Assessment Committee of Southampton & Others reported in (1922) 2 KB p.213 and Stirk & Sons Ltd v Halifax Assessment Committee reported in (1922) 1 KB p.264. Just before the luncheon adjournment, it came to my mind that a not very dissimilar point had arisen before this Board sometime ago and on that occasion I had been referred to the case of Ladies' Hosiery and Underwear Ltd v West M¹ddlesex Assessment Committee reported in (1932) AER p.427. Having 50 given consideration to the English authorities,

No.8 Oral grounds of Decision of Valuation Review Board 10th December 1975 (continued) No.8 Oral grounds of Decision of Valuation Review Board 10th December

1975

(continued)

it seems to me that the first two cases turned on the interpretation of the particular Rating Acts referred to in the decisions. Certainly in the case of Stirk & Sons Ltd v Halifax Assessment Committee in the judgment itself, Mr Justice Sankey at page 271 referred to section 18 of the relevant Act which provides that any person who is aggrieved by any valuation list, and I emphasise, "on the ground of unfairness or incorrectness in the valuation 10 of any hereditaments included therein", may appeal against the matter. There is no reference to the relevant statute in the case of Double v Assessment Committee of Southampton & Others but I think it can be inferred that there is a similar provision like the one I have referred But, in the Act, in Singapore, however, to. there is no similar provision. In fact, there is no direction in the Act as to on what grounds an appellant may appeal to this Board. 20

The case of Ladies Hosiery & Underwear Ltd v West Middlesex Assessment Committee is, of course, a very different one. In it a point of principle was canvassed and decided Lord Scrutton says at page 433: upon. "The first vital question is the correct valuation according to the statute of the individual hereditament. Where the evidence on this point is clear and uncontradicted, 30 evidence that another hereditament has been incorrectly valued according to the statute is of no weight, unless for the purpose, on proper notice, of correcting that particular inaccuracy." That principle of valuation is, in my view, the correct approach to take of valuation of properties in Singapore.

The question for decision, then, before this Board is, has a correct valuation been made of the appellant's land in the re-40 assessment in 1973? On this issue, the appellant has called a valuer to give evidence. I do not wish to dwell at length but, with respect, we do not agree with him. We are of the view for the purposes of the Act, when one makes an assessment of vacant land, it is not correct to exclude in the way the witness had sought to exclude certain portions of the Granted that some allowance may have to land. be made for certain aspects of the land but to go so far as to exclude as much as 5,805 square 50 feet out of a vacant land of 14,875 is, to our mind, wrong. That being so, we are then

left with the only other valuation that has been made, and, that is, by the Chief Assessor's representative, Mr Chong Koi Chim, and that is set out in the Report to the Board. Indeed I must say that on the 25th October, 1974, in Appeal No.434/73, the Board had to make a decision on a piece of property not far away from the appellant's land. That, too, raised an interesting question of law. But in that appeal, the appellant, the owner of a block of flats in the course of construction, 10 did not object to the market value of \$40 per square feet for that vacant land. There are other comparables. The Chief Assessor has assessed the appellant's land at \$35 per square feet for the year under appeal. We are only concerned with the year of appeal, i.e. 1973. We are of the view that it cannot be said that it is an unreasonable assessment. We confirm the annual values and the appeal is dismissed. 20

No.8 Oral grounds of Decision of Valuation Review Board 10th December 1975

(continued)

Dated the 10th day of December, 1975.

Sd. T.S.SINNATHURAY Chairman

I agree

Sd. LYE YUEN WENG Member

I agree

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Sd. KWEE THIAM SIOE Member No.9 Order of the Valuation Review Board 10th December 1975

No. 9

ORDER OF THE VALUATION REVIEW BOARD dated 10th December 1975

VALUATION REVIEW BOARD

A P P E L L A N T: Mr. Howe Yoon Chong DATE OF ORDER: 10 DEC 1975 ORDER OF BOARD: The Board <u>confirmed</u> the Annual Value(s)

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Appeal No.	Property	Annual Value & Effective Date
80/74	TS XXVII Lot 61-134	\$26,000 w.e.f. 4.4.73

Appeal dismissed.

Sd.

CLERK TO THE VALUATION REVIEW BOARD

Dated: 10 DEC 1975

as follows :-

TO:

M/s Rodyk & Davidson Advocates & Solicitors Chartered Bank Chambers Battery Road SINGAPORE 1 Your ref: PS/2527/73/bo

Copy Chief Assessor

No. 10

NOTICE OF ORIGINATING

In the High Court in the Republic of Singapore

No.10 Notice of Originating Motion

30th December

1975

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

MOTION dated 30th December

Originating Motion) No.30 of 1975)

1975

In the matter of the Property Tax Act (Cap.144, 1970 Edition)

And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong Appellant

And

The Chief Assessor Property Tax, Singapore <u>Respondent</u>

TAKE NOTICE that the abovenamed Appellant, Howe Yoon Chong, being dissatisfied with the Order of the Valuation Review Board given at Singapore on the 10th day of December 1975 in V.R.B. Appeal No.80/74 appeals to the High Court against the whole of the said Order.

AND FURTHER TAKE NOTICE that the Court will be moved on Friday, the 6th day of February, 1976 at 10.30 a.m. or so soon thereafter as Counsel can be heard by Counsel on behalf of the said Appellant for an Order that the said Order of the Valuation Review Board be reversed, varied or set aside.

And that the costs of and incidental to this application may be taxed and paid by the Respondent to the Appellant.

AND FURTHER TAKE NOTICE that the grounds of this application are :-

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In the High Court in the Republic of Singapore

No.10 Notice of Originating Motion

30th December 1975

(continued)

- (1) That the Chief Assessor has failed to consider the annual values of all comparable properties within the Town subdivision when he decided to increase the annual value of the Appellant's property known as TS XXVII Lot No.61-134 at Peck Hay Road, Singapore from \$1,340/to \$26,000/-.
- (2) That the Chief Assessor failed to make allowance for the several disadvantages 10 suffered by the Appellant's property in so increasing its annual value.
- (3) That the Board, having conceded during the hearing of the Appellant's appeal before it on the 10th day of December 1975 that the Valuation List did not contain particulars of all houses, buildings, lands and tenements as required by section 9 and other relevant provisions of the Property Tax Act (Cap.144) failed to 20 consider the legality or otherwise of the relevant Valuation List in upholding the Chief Assessor's proposed increase in the annual value of the Appellant's property.
- (4) That the Board, having conceded during the hearing of the Appellant's appeal before it on the 10th day of December 1975 that the relevant Valuation List did not and that no Valuation List ever did 30 contain up-to-date valuations or revaluations of all houses, buildings, lands and tenements failed to consider whether the inclusion of the Appellant's property with the increased annual value of \$26,000/- in such Valuation List offended against the equal protection and equality provisions of the Malaysian Constitution that applied to the Republic of Singapore.
- (5) The Board failed to consider the legal 40 significance or character of the transfer of the Appellant's property by the Appellant's father Mr. Howe Min Cheng to the Appellant by Conveyance dated 4th April 1973, for the purpose of the revision of the annual value of the Appellant's property under the Property Tax Act (Cap.144).
- (6) The Board erred in law in affirming the annual value of the Appellant's property 50

at \$26,000/- as proposed by the Chief Assessor.

(7) In the circumstances the Chief Assessor's assessment of the Appellant's property at the annual value of \$26,000/- is ultra vires the provisions of the Property Tax Act (Cap.144) and conflicts with and is contrary to the provisions of the Constitution of the Republic of Singapore.

In the High Court in the Republic of Singapore No.10 Notice of Originating Motion

30th December 1975 (continued)

Dated the 30th day of December, 1975.

(Sgd) Rodyk & Davidson Solicitors for the Appellant

This Originating Motion is taken out by Messrs. Rodyk & Davidson of No.24, Chartered Bank Chambers, Singapore, Solicitors for the abovenamed Appellant, whose address is 9, Binjai Walk, Singapore.

20 To: The Valuation Review Board, Singapore.

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And to: The Chief Assessor, Property Tax, Singapore. In the High Court in the Republic of Singapore No.11 Notes of proceedings and oral evidence in the High Court 17th January 1978 No. 11

NOTES OF PROCEEDINGS AND ORAL EVIDENCE IN THE HIGH COURT dated 17th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No.30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 10 Edition)

> > And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong Appellant

And

The Chief Assessor, 20 Property Tax, Singapore <u>Respondent</u>

Coram: A.P.Rajah J.

NOTES OF EVIDENCE

Tuesday, 17th January 1978

Mr. Widdicombe Q.C. with Mr. Selvadurai for appellant

Mr. James Chia with Mr. Singh for respondent.

Widdicombe:

Bought in 1960. Beneficial owner. 1973 - legal transfer. \$1340/- A.V. to \$26,000/-Does not object to re-assessment.

Fundamental illegalities which would vitiate the whole of the proceedings.

Should maintain fairness and uniformity. In the High This figure should be \$7,438/-, a fair figure Court in the Republic of Page 1-2 Singapore Page 3 V.R.B. did not visit site. No.11 Page 12 Page 13 Notes of proceedings No evidence called by P.T.D. and oral No evidence given as to valuation in Report. evidence in Pages 22 to 31 Valuation by Ratepayer. the High Court Transfer is not of a kind envisaged in Sec. 17th January 18(7)(a)(iii)1978 Under Sec.18 no power to inspect Sec.32 - Re-hearing. (continued) List of Issues:

1. We say it does not (a) constitute right to equal protection under the law S.12 submits only refer to owner of his own property and not that of others. Sec.69 of the General Rate Act and Sec.70 (machinery) Halsbury L. of E. Vol.27.

In any event I am not bound by the Hosiery Case. Should not be applied.

Constitutional Point

No.9 of 1965 Section 6. Federal Constitution of Malaysia. Art.8 - equal protection of the law. Lee Kong Wah v. P.P. (1977) 2 M.L.J. p.95 2nd Colm. top. Adj. to 2.15

Counsel as before

Ryde on Rating (13 Ed.) p.466 468-473. 473 - Tone of the list. 476 - Valuation date. 477 - Para. 1 478. Double Case (1922) 2 K.B. 213. Ladies Hosiery (1932) 2 K.B. 679. Baker Britt & Co.Ltd. v. Hampsher 1976 Rating Appeals 60. Arsenal Football Club (1977) 2 A.E.R. 267 Seervai on Indian Constitution Chap.IX by Seervai Vol.I. Para. 9.3 Art.14 Para. 9.9 Para. 9.12 Para. 9.17 Para. 9.18

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In the High	Wednesday, 18th January 1978
Court in the Republic of Singapore	Counsel as before.
No.ll Notes of proceedings and oral evidence in the High	Reads affidavit of Jeffrey Heng. Controversial paras. are 6, 7 and 8. Comments on 3, 4 and 5. 3 American Decisions: (a) Sioux City Bridge Co. v Dakota County Nebraska
Court	(b) Chicago Great Western Railway Co. p.94, 95, 98, 100. 10
18th January 1978 (continued)	(c) Cumberland Coal Co. p.23, 25, 26-27, 27, 28, 29 (exact complaint) 30 (v.1)
	Court adjourns for ½ hour.

Seah Kim Bee Examination Mr. Seah Kim Bee affirmed English

Up till 1969 with Planning Dept.

Than with J.T.C. as Senior Planner till 1973. Since 1973 in private practice as town planner.

Para.7 of affidavit 16.1.78

Para. 6 of Affidavit of Jeffrey Heng 20 17.1.78 30 feet is common to us both. The subject property has only a 20' legal frontage to a public road. As far as I am aware for properties with limited legal frontage on to a public street there is a planning control restriction limiting the quantum of development thereon and the quantum is maximum dwelling units on a residential site irrespective of area. This is indeed a rear site and it is near to Lot 61-126. As far as I am aware it is still 30 the policy. I am not aware that that restriction has been lifted. Lot 61-126 has a 120' road frontage. Footpath carriage. Any accessway servicing a two-way traffic should be 24 feet. As far as I am aware this policy had not been departed from. A two-way system. If it is confined to 4 units 20' will be enough, but if multi-storey units comprising more than 4 units then it must be at least 24'. The 50 foot wide 40 access road would serve several owners. Para.7.

Steep embankment on the west on its whole front. From the western boundary to eastern boundary there is a gradual drop. Again there is a further drop from the site proper to Peck Hay Road, a difference in level of 8 to 10 feet.

Site is medium density planning district. It allows a permissible density of 124 p.p.a. and a maximum density of 150 p.p.a. Basing on area of subject site and assuming we put standard size flats a development of 8 to 10 units could be constructed on the site. To construct this unit it must be multi storey building. To construct multi-storey buildings for environmental reason planning control would require spacing standards between the site boundaries and proposed building. If spacing standards are imposed on the subject property a two storey building would be impractical. SKB2 the portion cross hatched could not accommodate a standard size dwelling unit of 1500 sq. ft. 1500 sq.ft. might be alright for HDB flat but not for one in that district.

A set distance is required for 10 storeys. 20 It is 24 feet less for each storey as you come down. A building of 4 storeys to 6 storeys (still in the range of 1500 sq.ft.).

This site will have to be orientated east west. If orientated north and south then you look at the back of 10 storey block of flats. Construction costs and site improvement factors. Possibility of shoring up the access road. A severe drop of 20 feet from the top on the west. There would have to be a retaining wall at rear. There would have to be a levelling as the principal portion of the land is sloping towards Peck Hay Road. All these points add up to additional costs. If planning approval had been given in October 1973 to the 61-126 this would have been not in the interest of the subject land.

Agree that there is a retaining wall on the accessway. Also a retaining wall supporting Lot 126. The drain which runs along from the access road at the back, that is for the drainage for the access road. Drain runs across the land diagonally and it disappears into an undergrowth. Width of access road = 20 feet. Access road for lot 126 is also 20'. The accessway from the road to the block of flats is 20 feet wide. The carriageway of Peck Hay Street is 48 feet and it is a public road. In the High Court in the Republic of Singapore

No.ll Notes of proceedings and oral evidence in the High Court

18th January 1978

(continued)

No.11 Notes of proceedings and oral evidence in the High Court 18th January 1978

(continued)

(2.15)

1969 left Planning Dept. J.T.C. till 1973. Dealt mainly in industrial planning. Work in J.T.C. involves physical planning, designing of lay-outs. Involves predominantly factories. Allied to it was also work involved with residential buildings. Since 1969 to 1977 Singapore has a building boom on the private sector. At various times the Institute of Planning circulates material to me. 10 Iama member of the Institute. There is constant upgrading of planning requirements. I am familiar. In 1974-5 I was in charge of Cluny Hill Development. We got a subdivision for that 8 properties on a 36' road rather than a 50' road.

Put

Set back 21 meters from the front.

15 meters from the rear.

6 meters on the other two sides, 20 subject to the qualifications that there be no buildings surrounding the site.

I don't agree that 10 flats (10 storeys) can be put there without violating normal planning requirements.

Up to early 1970 the road requirement for a public street was 36'. This was increased to 40'.And now increased to 50'. Current requirements is 50'. Block 126 purchased in 1973 (July). Completed in 1976. Peck Hay Road is now 30 increased to 50'. The drainage of the road would require 2'6" drainage rights and this can only run along the accessway.

I would not recommend anybody to go into this site for development purposes, given the existing conditions, not even for a bungalow.

Re-examination <u>Re-xd</u>

The measurements given by Mr. Chia are more stringent than mine.

Jeffrey	Heng
Examinat	tion

Mr. Jeffrey Heng s.s. English

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Qualification as in Affidavit.

With Planning Dept. since 1967. For 7 years development control. Higher Executive Planner. Control Area, 3 areas: Central, West, East. I first saw the site in 1974. Yesterday was my second visit. Joint application in 1964. A 12 storey block was approved. In 1974 verbal inquiries re subject lot. Para. 4 of my affidavit, likely that a high rise development would be permitted on the site, that is if the application were made to-day.

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Policy is to encourage whenever possible high rise development.

Para.7 of Mr. Seah's affidavit - I don't agree with the last but one sentence in para.7. It will be possible to permit 8 units if the conditions are right.

Para.6 of Heng's affidavit:

It is important to ensure access to public road, but it is not important that it should 20 have a whole frontage to the road. This accessway could have traffic in two directions. If carriage approval is not given planning approval will be withheld. It would be possible to build a multi storey block of flats.

Para.8 of Heng's affidavit:

Exhibit SKB 2 put to witness.

For a 10 storey building which fronts a common boundary set back 44 feet. Rear of building need be set back only 34'. Sides only 19 feet.

<u>XXn</u> (3.45)

Accessway 2400 sq. ft.

After making allowance for the there is still about 9000 sq. ft. left for building purposes. My job is to look at plans. Each site would be treated on its own. I have only recently, yesterday. I came in on this case on Saturday, 14th.

No footpaths are necessary even for a 10 40 storey block.

<u>Re-xn</u>

Lot 126 = 2800 sq.ft. : 10 flats. 70 feet one from the other. In the High Court in the Republic of Singapore No.ll Notes of proceedings and oral evidence in the High Court 18th January

1978

(continued)

Crossexamination

Re-examination

In the High Thursday, 19th January 1978 Court in the Counsel as before. Republic of Singapore Mr. Widdicombe: No.11 Notes of 3 American cases. proceedings intention = deliberate and oral intention = knowingly or consciously. evidence in Deliberately adopted system. the High Court (Hughes p.25) 9.15 & 9.16 of Seervai is correct on 19th January 10 1978 intentional or purposeful. (continued) Completed submission on 1. Submission on 5. If the V. List is a nullity then other proceedings are invalid. List should contain all properties and (ii) they must all be entered at their up-todate A.V. (Until August previous year). Evidence Chua's Affidavit V.R.B. Fee of 20/- imposed in effect a bar. No further. 20 Regina v. Paddington V.O. (1966) 1 Q.B. 380. p.398 p.401 (void and voidable). p.403 p.404 A-B I rely on this. Main ground is patch work of values. Omission of properties can be brought in as an additional factor. What should be the value. Common to both these valuations are 30 physical characteristics and its development potential. Effective or usable area is the crux from a developer's point of view (from the physical point of view). Values 1973 - pages 4 & 5 of R. of A. RC 2. Stamp Duty - \$10/-. Reserve Road joins Cainhill Circle 40 (facing the property going left). Conveyance. Adj. to 2.00 p.m.

Mr. Heng - on former oath

(20 units 5 Storey) Plan for Oxley Rise

Development JH4

Plan for Holland Road Development <u>JH5</u> (6 Units and 3 storeys) Cluny Road Development <u>JH6</u>

Where there are exceptional circumstances we would deviate from the 50 feet rule.

10 Policy of Spacing

In 1973 we would have allowed development up to M.P. density of 150 p.a. even on that 20' accessway. This would have allowed 8 to 10 units.

They insisted a spacious unit they would have had to go upwards and not sideways. My opinion would not change now if they applied.

<u>Xxn</u>

JH4 & 5 Cases in the 1958 and 57 20 respectively.

JH is 1977.

Researches only produced examples, 2 examples.

Planning requirements less strigent in 1958 than today.

JH6 condominium project.

JH7 applicable in 1973.

SZB2A put in and marked.

JH4 & 5 in terms of access there is 30 similarity.

Planning policy has not changed since 1958 re accessroads.

<u>Re-xn</u>

My advice would be for them to site - side to rear facing Clemenceau Avenue.

Further Re-examination

Further Crossexamination

Republic of Singapore No.ll Notes of proceedings and oral evidence in the High Court

In the High Court in the

19th January 1978

(continued)

Jeffrey Heng Further examination

Notes of proceedings and oral evidence in the High Court

19th January 1978

(continued)

Cross-

Examination

Poh Shoung Fook Examination Poh Shoung Fook - sworn English

Public Works Dept.

Senior Executive Engineer, Design & Planning Branch.

I visited the site this morning.

Capable of being developed into a carriageway of 18 feet and a roadside drain of two feet on side adjoining Lot 337 (garden site). If the drain is to serve the subject lot and all the lots that drain into the culvert the two feet drain is enough. I am not able to tell in which lots the culvert serves. No footpath would be required for a two storey flat development. Drains could be covered up or underground. Underground drains are not normal in Singapore. Drain on boundary of 126 and 337 leading to Peck Hay.

<u>Xxn</u>

The provision of footpaths is for the developer but we would not insist on them.

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Tan Ghee Paw <u>Tan Ghee Paw aff. English</u> Examination

Ministry of Environment.

Head of Drainage Dept. in Ministry of Environment. In charge of drainage system in Singapore in the Dept. for 10 years: 1/c for 2 years B. of Eng. M. of Science H. of S.M. of Institute of Eng. in Singapore and a professional Civil Engineer. I visited the site this morning.

I have taken account of the drainage needs 30 of the area and 2 feet is enough to be sited along boundary of subject land and 337 into Peck Hay Road.

Cross-Examination

<u>Xxn</u>

2 feet wide at top. We would not require a drainage reserve.

Friday, 20th January 1978

Counsel as before.

Mr. Chia in reply :

Regulations under 63. I am not relying on Section 63 of the P.T. Act. I am relying on Section 47(1) of the Interpretations Act (Cap.3).

Basu "On Constitutional point".

Vol. B, page 1 page 1

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page 5.

I should construe equality in the sense that English Courts construe it rather than what American Courts construe it. Equality is basic to the Common Law and Common Law is very much part of the system here.

Under Section 14 of the P.T. Act a taxpayer can only object to the valuation of his own property on its merits or demerits but not on the merits or demerits of the adjoining property.

Apply to recall the Drainage Officer on the ground of clarification of his evidence on drains.

Application refused.

Court adjourns at 1.00 p.m. to visit site.

Mr. Widdicombe in reply :

The thing that sparked off the assessment 30 was the N. of T. This in turn led to notice under 18. Burden on Assessor to show.

The subject property sparked off the notice under 18(2) - by Mr. Chia.

Transfer was not of a $\frac{1}{2}$ interest in property. The section envisages the transfer of the whole property.

Reply to Chia. Deeming. In the High Court in the Republic of Singapore No.ll Notes of proceedings and oral evidence in the High Court 20th January 1978

(continued)

In the High Court in the Replublic of Singapore No.ll Notes of proceedings

proceedings and oral evidence in the High Court 20th January 1978

(continued)

Value - comparables in the vicinity and of a like nature.

Comparables: Pointer v. Norwich Assessment Committee (1922) 2 K.B. 471.

Saturday, 21st January 1978

Appeal allowed with costs.

Refuse stay of execution.

A certificate for two counsel.

Sgd. A.P.Rajah

Certified true copy.

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Sgd.

Private Secretary to Judge Court No.3 Supreme Court, Singapore No. 12

GROUNDS OF JUDGMENT dated 27th March 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

In the High Court in the Republic of Singapore

No.12 Grounds of Judgment

27th March 1978

Originating Motion) No.30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

> > And

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In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong <u>Appellant</u>

And

The Chief Assessor, Property Tax, Singapore

Respondent

Coram: A.P Rajah J.

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GROUNDS OF JUDGMENT

This is an appeal from an Order of the Valuation Review Board, made on the 10th day of December, 1975, in Valuation Review Board Appeal No.80 of 1974, raising the annual value of a piece of vacant land known as T.S.27 Lot No.31-134 at Peck Hay Road, Singapore, from \$1,340/- to \$26,000/-. A short history of this property may be of interest.

On the 27th of October, 1951, one Lim Chong Pang and Lim Chong Min, administrators of the Estate of Wee Peck Hay, the widow of Lim Noo Soon, sold the property to one Oh Moh See for the sum of 26,775/-. Its annual value was then fixed at 1,340/- which, to the nearest figure, is 5 percent of the sale price.

On the 20th of November, 1960, Oh Moh See sold the property to one Howe Min Cheng and Another who purchased it as tenants-in-common in equal shares for \$20,000/-. No steps were taken either by the

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Chief Assessor or by the owners to re-assess the annual value, even though the sale price of the property had been reduced by about 25 percent. If the annual value had been fixed on the then sale price it would have been \$1,000/-.

On the 4th of April, 1973, there was a transfer by Howe Min Cheng of the one undivided equal half-share standing in his name to the Appellant. The deed of transfer was duly stamped 10 at 10/- as a deed on which no consideration had passed, the Commissioner of Stamps having made all necessary inquiries and having satisfied himself that no beneficial interest passed thereunder and that only a bare legal estate passed from the transferor to the transferee, the Appellant.

A notice of transfer by the transferor of the said one undivided equal half-share dated 20 29th June, 1973, was sent to the Chief Assessor in the normal way. The Chief Assessor thereupon served a notice dated the 1st day of October, 1973, on the co-owners under Section 18(2) of the Property Tax Act (Cap.144) to amend the Valuation List by increasing the annual value of the said property from \$1,340/- to \$26,000/- with effect from 4th April, 1973. The Appellant objected to such amendment and gave notice of such objection to the Chief Assessor. The Chief 30 Assessor turned down the objection and the Appellant thereupon appealed on 29th March, 1974, under Section 18(4) of the Act to the Valuation Review Board.

A report - set out in Appendix A - purporting to be from the Chief Assessor under Section 28(1) of the said Act dated the 1st November, 1974, was sent to the Valuation Review Board. Under this section the Chief Assessor "shall.....submit to the Board a report setting out the facts of the case, together with his recommendations, 40 if any, for revision of the annual value." All that the report is statutorily required to set out is -

(i) the facts of the case, and

(ii) his recommendations, if any.

However, it will be noticed that the Chief Assessor in his report, which was marked "Confidential", set out his Basis of Assessment, Comparisons and his Submission and that this is something more than what he was statutorily obliged to do.

Under the Act the Chief Assessor is not called upon to give a copy of the report to the taxpayer. It would seem, therefore, more particularly as it is marked "Confidential". that it is a document intended for the sole use and convenience of the Board.

The appeal came on for hearing before 10 the Valuation Review Board on the 10th of December, 1975. The Appellant's valuer gave sworn evidence on which he was cross-examined. The Chief Assessor himself gave no evidence nor did he call anyone to give evidence on his behalf.

The Valuation Review Board in its Oral Grounds of Decision, dated the 10th day of December, 1975 - set out in Appendix B - did not accept the evidence of the Appellant's valuer (Appendix B, page 4G), and went on to 20 say -

> "That being so we are then left with the only other valuation that has been made, and that is by the Chief Assessor's representative, Mr. Chong Koi Chim, and that is set out in the Report to the Board. (Appendix B, page 5B) "

Having rejected the evidence of the Appellant's valuer, the Board then relied upon the valuation of a Mr. Chong Koi Chim (who had 30 signed the report for the Chief Assessor without giving his designation or status) and dismissed the appeal. Acting on the recommendation of the Chief Valuer, set out in the report, the Board confirmed as from 4th April, 1973, the annual value for the property for the year 1973 as at \$26,000/-. In my view the Basis of Assessment (Appendix A, page 2), Comparisons (Appendix A, pages 2-3), and the Submission (Appendix A, page 4) were not evidence before the Board and 40 should not have been treated as such. Therefore. once the Board had rejected the evidence of the Appellant's valuer there was no other valuation before it, for the simple reason that the Chief Assessor had not called any evidence on it.

Further, the Board having conducted the case in the way it did, that is to say by taking sworn evidence of the valuer of the taxpayer on

In the High Court in the Republic of Singapore No.12 Grounds of Judgment

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(continued)

which he was cross-examined by the Chief Assessor, the Chief Assessor or his representative should also have given sworn evidence on the valuation of the subject property, on which he could then have been cross-examined by the Appellant. If the Chief Assessor or his representative chose not to give evidence on oath, the Board should then have drawn the proper inference.

It is axiomatic in our system of juris-10 prudence that the taxpayer should be given the same opportunity of cross-examining the Chief Assessor or his representative as he has of cross-examining the valuer of the taxpayer. In my view, the procedure adopted by the Valuation Review Board in this appeal was wrong. The principles of natural justice should have been observed and full adherence given to them. The Valuation Review Board is a tribunal exercising judicial functions and it is neither 20 fair nor just that the taxpayer be subjected to cross-examination on oath while on the other hand the Board accepts the Chief Assessor's Basis of Assessment and Submission set out in the report, on which he has not been tested by cross-examination, and his statements on valuation from across the Bar Table.

Against the decision of the Valuation Review Board the Appellant now appeals to the High Court, by way of originating motion. On the 6th January, 1978, the Appellant served on the Chief Assessor a Subpoena to produce in the High Court the Valuation Lists from 1960 to 1975, the free inspection of which was being denied to him.

On the 10th January, 1978, the Chief Assessor applied to the High Court to have the Subpoena set aside or varied on the ground that the issue of such a Writ is -

(i) oppressive and vexatious, and

(ii) an abuse of the process of the Court.

I have read with interest the affidavits filed in the application and the exhibits therein referred to. I think it a great pity that this kind of controversy could develop between the Assessor's Department and a taxpayer, the tax on whose property is being put up by the Chief Assessor and on which he has documentation which the taxpayer wishes to inspect for

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the purposes of his appeal.

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In paragraph (3) of the affidavit of Mr. James Chia filed on the 10th of January, 1978, he states (inter alia) :-

> "On the 30th of December, 1977, I replied to Mr. P. Selvadurai stating that this request for inspection of the properties in the Valuation Lists for the years 1960 to 1975 could be met on payment of the required fees, as governed by the Property Tax (Fees) Regulations, 1961, as amended......"

From the statement of Mr. James Chia, it would appear that the question of inspection turned on whether the Appellant was willing to pay a fee of \$20/-\$ per inspection per property.

The upshot of the matter was that the Appellant had to seek the help of the High Court to get the evidence which he thought 20 necessary to prosecute his appeal. If the Assessor had perhaps been a little less dogmatic and had read his Property Tax (Fees) Regulations, 1975 perhaps a little more dispassionately, I think he might, as indeed I think he should, have acceded to the request of the Appellant for inspection without the payment of any fee whatsoever.

It therefore becomes necessary to examine those regulations on which the Chief Assessor was 30 relying to deny the taxpayer free inspection of the Valuation Lists. The Property Tax (Fees) Regulations, 1975 reads as follows -

> THE PROPERTY TAX ACT (CHAPTER 144)

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THE PROPERTY TAX (FEES) REGULATIONS, 1975

In exercise of the powers conferred by section 63 of the Property Tax Act, the Minister for Finance hereby makes the following Notification :-

1. These Regulations may be cited as the Property Tax (Fees) Regulations, 1975, and shall come into operation on 1st day of January, 1976.

2. The fees set out in the Schedule shall

27th March 1978

(continued)

No.12 Grounds of Judgment

27th March 1978

(continued)

be chargeable by the Comptroller.

3. The Comptroller may waive collection of the said fees from such Government departments as he may think fit.

4. The Comptroller may, in lieu of the said fees, charge any statutory corporation such lesser sum as he may think fit.

5. The Property Tax (Fees) Regulations, 1961, are hereby cancelled.

- " THE SCHEDULE
- (a) For written or verbal information on one or more of the following items relating to each property :-

	<pre>(i) ownership (ii) annual value (iii) situation (iv) number (v) as to whether notices have been served under section 11(2), 18(2) or 19A(1) of the Act (vii) as to whether the property tax has been paid and, if not, the amount outstanding)</pre>
(b)	For attendance in court to give evidence as to annual value by
	<pre>(i) Division I Officers \$50.00 for each half-days's attendance or part thereof. 30</pre>
	(ii) Divisions II and III Officers \$30.00 for each half-days's attendance or part thereof.
	(iii) Division IV Officers \$15.00 for each half-days's attendance or part thereof.
(c)	For each notice of demand issued under Section 34(1) of the Act \$1.00
(d)	For each warrant of attachment issued under section 35(1) of the Act \$5.00

Made this 23rd day of December, 1975 "

Reading Regulation 2 with (a) in The Schedule, it appears to me that what attracts a fee of \$20/- is the providing of a written or verbal information on one or more of the listed items by the Assessor's Department to a member of the public. The Schedule says nothing about fees for 'inspections'. What the Appellant in the instant case was asking of the Chief Assessor was not for 'written or verbal information'. He was merely asking for 10 an inspection of some of the Valuation Lists. To state the obvious, an inspection by a taxpayer is quite different to written or verbal information supplied by the Chief The Chief Assessor, in my Assessor on request. view, should have acceded to the Appellant's request not only because there was nothing in the said Regulations which permitted him to demand a fee of 20/- per inspection but also 20 because the whole tenor of the said Act is such that when there are such disputes between the taxpayer and his Department as to annual values the former should be given inspection of the documents concerned.

This, of course, raises the larger and more important question of whether the Minister himself had the powers to frame regulations as to fees under section 63 of the Act. He declares that he has framed the said regulations in exercise of the powers conferred on him by section 63 of the Property Tax Act. It therefore becomes necessary to examine section 63 of the Act which reads -

> "63. - (1) The Minister may make regulations :-

- (a) prescribing the manner in which appeals shall be made to the Board;
- (b) prescribing the procedure to be adopted by the Board in hearing appeals and the records to be kept by the Board;
- (c) prescribing the places where and the times at which appeals shall be heard by the Board;
- (d) prescribing the forms or any other matter which by this Act is required

In the High Court in the Republic of Singapore No.12 Grounds of Judgment 27th March 1978

(continued)

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No.12 Grounds of Judgment

27th March 1978

(continued)

and

(e) generally for the better carrying out of the provisions of this Part of this Act.

(2) The Minister may in lieu of making any regulation prescribing the forms which by this Act are required to be or may be prescribed, authorise the Comptroller 10 to prescribe such forms as the Comptroller thinks fit. "

For this purpose it is section 63(1)(a), (b), (c) (d) and (e) that one need concern oneself with.

When the attention of Mr. James Chia, counsel for the Chief Assessor, had been drawn to this matter and when he addressed the Court on it, he gave it as his considered view that he was relying not on section 63 of the Property 20 Tax Act to justify these regulations but on section 47(1) of the Interpretation Act (Cap.3), which reads -

"47. - (1) Whenever any act requires to be done or a service performed by a public body, statutory authority or a public officer under or in connection with any written law, and as special provision is made thereby or thereunder for making a charge in respect of such act or service, the Minister may, by order published in the Gazette, provide for the imposition of such fees or charges as he may consider proper. "

I have every sympathy for Mr. James Chia for he is in a very difficult situation here. The Minister in this matter exercised his powers under section 63 of the Act; if he had wished to exercise his powers under the Interpretation Act he should have said so in 40 his declaration, which he did not. He has exercised his powers only under section 63 of the Act and section 63, as can be seen from a plain reading of it, gives him no power to levy fees. He has, therefore, in my judgment, acted ultra vires the Act, and the Property Tax (Fees) Regulations, 1975 are null and void and of no effect. I am supported in my view by section 4(1)

"4. - (1) The Comptroller shall be responsible generally for the carrying out of the provisions of this Act and for the collection of property tax and shall pay all amounts collected in respect thereof into the consolidated fund. "

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This section empowers the Comptroller to collect property tax and obliges him to pay all such sums into the consolidated It will be noted that section 4(1)fund. does not call upon the Comptroller to collect any fees to be levied by the Minister under the Act or any other Act. If it is contended that the Comptroller has power under the said Act to collect these fees, what does he do with such fees? The Act places no obligation on him to pay them into the consolidated fund. In my view, if the Legislature had intended that fees were to be collected under the Act I cannot imagine that it would not have provided specifically under section 4(1) or some other section of the Act for its destination.

I now come to the application of the Chief Assessor which sought the setting aside or variation of the Subpoena on the ground that its issue was oppressive and vexatious and an abuse of the process of the Court. It was nothing of the sort. It was a process properly issued and in vindication and furtherance of the rights of the Appellant. Its issue has been justified, for on the 13th of January, 1978, a consent Order was made whereby the parties agreed that they would come to certain arrangements with regard to the sighting of these Valuation Lists which the Appellant thought, rightly or wrongly importance to his appeal.

I now come to the substance of the appeal. It will be useful at this stage to set out the relevant provisions of section 18 of the Act -

"18. - (1) Where it appears that any Valuation List is or has become inaccurate in any material particular, the Chief Assessor may, on the application of any person interested, or otherwise,

In the High Court in the Republic of Singapore No.12 Grounds of Judgment 27th March 1978 (continued)

No.12 Grounds of Judgment

27th March 1978

(continued)

and in the manner hereinafter provided, amend the Valuation List accordingly.

(2) When, in pursuance of subsection (1) of this section, the Chief Assessor considers it desirable that an amendment should be made to any Valuation List he shall give notice thereof to the owner of the property concerned stating what amendment is considered desirable and the date from which it is proposed the amendment shall take effect.

(7) For the purpose of this section, the Valuation List shall be deemed to be inaccurate in a material particular where -

- (a) The Chief Assessor is of the opinion that the annual value of a property included in the Valuation List does not correctly represent the annual value evidenced by -
 - (i) the rental obtained from a tenant in respect of a property previously occupied by the owner;
 - (ii) the increased or decreased rental obtained in respect of the letting out of that or similar property; or
 - (iii) the consideration paid or value passing on the sale or 30 transfer directly or indirectly of any estate or interest in that or transfer of seventyfive per cent or more of the issued ordinary shares of a land-owning company, whether or not the Chief Assessor exercises the option given in paragraph (b) of the proviso to the definition of 'annual value' 40 in section 2 of this Act;
- (b) the Chief Assessor is of the opinion that the rental, if any, obtained from the tenant is lower than the gross amount at which the property could reasonably be expected to be let from year to year;

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- (c) any new building is erected or any building is re-built, enlarged, altered, improved or demolished;
- (d) property, not exempted from the provisions of this Act, has not been included in the Valuation List:

Provided that any alteration to a Valuation List required for the purpose of correcting any of the matters referred to in paragraphs (a), (b) and (d) of subsection (2) of section 9 of this Act or for the correction of any clerical or arithmetical error therein, shall not in itself constitute an amendment and may be made at any time.

It was not in dispute that the ground on which the Chief Assessor had served his notice under section 18(2) was section 18(7)(a)(iii). Counsel for the Appellant, Mr. Widdicombe, primarily contended that the notice served by the Chief Assessor under section 18(2) of the Act was invalid for the reason that he had no grounds under section 18(7) of the said Act which enabled him to serve the said notice, and more particularly, that section 18(7)(a)(iii) on its true construction, and on the facts of the case, was not a ground the Chief Assessor could have used for action under section 18(2). He submitted that if I upheld him on this point then that would dispose of the whole appeal. He went on to contend further that, if his first proposition was not sufficient to dispose of the appeal, the 1973 Annual Valuation List, in respect of which the section 18 action had been taken by the Chief Assessor, was in itself invalid for the reason that the preparation of the Annual Valuation List in question is contrary to the provisions of Article 8 of our Constitution, which reads -

"8. - All persons are equal before the law and entitled to the equal protection of the law.

> Section II provides for the revision of the current Valuation List once a year in the month of August and section 13 provides for amendments thereto and authentication thereof. Further, the Chief Assessor by virtue of section 18 of the Act is enabled to take action from time to time, as he thinks fit, during the life of a current Valuation List to amend the

In the High Court in the Republic of Singapore

No.12 Grounds of Judgment

27th March 1978

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No.12 Grounds of Judgment

27th March 1978

(continued)

annual value of properties in such List which on the grounds set out in section 18(7) warranted amendment.

Mr. Widdicombe's complaint insofar as this particular notice is concerned is this, that the transfer to his client of the one undivided equal half-share was not a transfer for a consideration but was merely a transfer of the bare legal estate from a trustee vested with such estate (the transferor) to the Appellant (the beneficiary) who since November 1960 had had the beneficial interest in such half-share. He urges upon me to construe section 18(7)(a)(iii) of the Act to mean that only in cases where there has been consideration passing does it enable the Chief Assessor to make use of it for action under section 18(2)of the Act. He says that in this transfer to the Appellant no consideration passed and that the stamping of the transfer document at \$10/proves this.

Further, he urges upon me that, even if consideration did pass for this undivided halfshare (which he does not admit), as the other undivided half-share yet remains in the other co-owner - and on this there is no dispute this fact in itself would operate to take the matter outside the ambit of section 18(7)(a) (iii) of the Act.

I agree with Mr. Widdicombe that the trans- 30 fer of the undivided half-share to the Appellant was a transaction in respect of which no consideration passed and that the said transfer only operated to transfer the bare legal estate to the Appellant, the beneficial interest having been with him since November 1960.

The Chief Assessor, through his counsel, Mr. Chia, has stated that it was the notice of transfer relating to the transfer of the undivided half-share to the Appellant which brought about his action under section 18(2) of the Act.

I accept Mr. Widdicombe's submissions on sections 18(2) and 18(7)(a)(iii) of the said Act. In my judgment, the Chief Assessor acted outside the scope of the said section 18(7)(a) (iii) and therefore Notice No.A.117324 dated 1st October, 1973, is invalid and of no effect and any proceedings stemming from it are null

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and void. This, in my view, is enough to dispose of this appeal in favour of the Appellant.

But I am asked by Counsel to say something about the applicability in Singapore of the case of Ladies Hosiery and Underwear Ltd. v. West Middlesex Assessment Committee, (1932) A.E.R. 427, (hereinafter referred to as "the Hosiery Case"), as it would appear that it has now become part of the thinking of the Chief Assessor's Department.

One must therefore examine the facts in the Hosiery Case, remembering and keeping in mind always that in England it is the occupier who pays the rates (taxes) while in Singapore it is always the owner who pays property tax. In a very few exceptional cases, owners in England are called upon to pay rates, but there again the basis on which properties are valued and rated is an occupational one.

In the Hosiery Case it was admitted by the ratepayers that the subject premises was correctly assessed at £325 according to Their only witness agreed that the statute. rent which might be expected to be obtained for their premises would be "at least £325" upon the terms of a letting from year to year. There was no dispute in the Hosiery Case as between the ratepayers and the Assessment Committee on the question of whether the premises had been correctly assessed for rating purposes. The complaint of the ratepayers was that seven other comparable premises had been assessed at sums below the rents which could have been obtained therefor but they did not object to nor seek to alter the valuation of these seven premises, as indeed they could have done under the Rating and Valuation Act, 1925 (but which be it noted is not possible under the Property Tax Act), but proposed to use these valuations as evidence that the proposed valuation of their premises was "excessive and unfair".

In these circumstances, the Court of Appeal decided "that the assessing authority should not sacrifice correctness to secure uniformity, but, if possible, obtain uniformity by correcting inaccuracies rather than by making an inaccurate assessment in order to secure

In the High Court in the Republic of Singapore

No.12 Grounds of Judgment

27th March 1978

(continued)

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No.12 Grounds of Judgment

27th March 1978

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uniform error (page 432C)". It will be noted that the inaccuracies in the seven assessments could not be corrected and so secure a correct uniformity because the ratepayers had given no notice to the seven occupiers and did not ask that their assessments should be corrected, which would have secured uniformity. At page 432I Scrutton, L.J. says -

"In these circumstances, in my opinion, quarter sessions were not justified in disregarding the uncontroverted evidence that the assessment was a correct statement of the gross value according to the statutory definition, [see 68(1) of the Rating and Valuation Act 7, and altering it to an incorrect statement in order to secure uniformity in error. "

In the instant case, the annual value of \$26,000/- recommended by the Chief Assessor was hotly contested by the Appellant, whose valuation was very much below that of the Chief Assessor's. Further, in England there is procedure under the Rating and Valuation Act which a ratepayer can avail himself of, if he feels that other properties similar to his have been under-assessed, whereas in Singapore such procedure is not available to a property tax payer, and it is not possible for him to serve notices on other taxpayers regarding their particular assessments.

On these two very material points the Hosiery Case differs from the instant case and cannot therefore be applied to the facts of the instant case. By this I am not to be taken to mean that in no circumstances could the Ladies Hosiery Case be applied in Singapore.

For these reasons I allowed the appeal with costs.

Sgd. A.P.Rajah JUDGE

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SINGAPORE, 27th March 1978.

No. 13

ORDER dated 21st January 1978 In the High Court in the Republic of Singapore

21st January

No.13 Order

1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No.30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

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And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

L.S. Howe Yoon Chong <u>Appellant</u>

And

The Chief Assessor, Property Tax, Singapore

Respondent

ORDER OF COURT

BEFORE THE HONOURABLE MR. JUSTICE A.P. RAJAH IN OPEN COURT

UPON the appeal of the abovenamed Appellant made by way of Originating Motion dated the 30th day of November, 1975 coming on for hearing on the 17th, 18th, 19th, 20th and 21st days of January, 1978 AND UPON READING the affidavits of Ronald Chua and of Tan Ah Bah both filed herein on the 6th day of January, 1978; the affidavits of James Chia Shih Ching, of Lim Soo Chin and of Tan Keng Seng all filed herein on the 10th day of January, 1978; the affidavit of Seah Kim Bee filed herein on the 17th day of January, 1978 and the exhibit therein referred to; and the affidavit of Jeffrey Heng Wah Yong filed herein on the 17th day of January, 1978 AND UPON HEARING Mr. David Graham Widdicombe, Q.C.

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assisted by Mr. P. Selvadurai of Counsel for In the High the Appellant, and Mr. James Chia assisted by Court in the Mr Gurbachan Singh of Counsel for the Republic of Respondent IT IS ORDERED that :-Singapore No.13 1. The appeal be allowed with costs. Order 2. The Respondent's application for stay of 21st January 1978 execution be refused. (continued) There be a certificate in favour of the 3. Appellant for two Counsels. Dated the 21st day of January, 1978 10 Sgd. Low Wee Ping Asst. Registrar In the Court No. 14 of Appeal of NOTICE OF APPEAL the Republic dated 25th January 1978 of Singapore No.14 Notice of NOTICE OF APPEAL TO COURT OF APPEAL Appeal Civil Appeal No. 25th January of 1978) 1978 BETWEEN 20 The Chief Assessor Property Tax, Singapore Appellant AND Howe Yoon Chong

Respondent

IN THE MATTER OF ORIGINATING MOTION NO.30 OF 1975

BETWEEN

Howe Yoon Chong

Appellant

AND

The Chief Assessor Property Tax, Singapore

Respondent

NOTICE OF APPEAL

Take Notice that the abovenamed Appellant, the Chief Assessor, Property Tax, Singapore, being dissatisfied with the decision of the Honourable Mr. Justice A.P. Rajah given at Court No.3, Singapore, on the 20th day of January 1978 appeals to the Court of Appeal against the whole of the said decision.

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Dated the 25th day of January, 1978.

Sgd.

STATE COUNSEL FOR THE APPELLANT

To: The Registrar Supreme Court Singapore.

And to:

M/s Rodyk & Davidson Solicitors & Advocates Chartered Bank Chambers Singapore.

The address for service of the Appellant is 4th Floor, Fullerton Building, Singapore 1.

In the Court of Appeal of the Republic of Singapore No.14 Notice of Appeal 25th January 1978 (continued)

In the Court of Appeal of the Republic of Singapore

No.15 Petition of Appeal

5th May 1978

No. 15

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PETITION OF APPEAL dated 5th May 1978

IN THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

Civil Appeal No.l of 1978

BETWEEN

The Chief Assessor Property Tax, Singapore

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AND

Howe Yoon Chong Respondent

IN THE MATTER OF ORIGINATING MOTION NO.30 OF 1975

BETWEEN

Howe Yoon Chong Appellant

AND

The Chief Assessor Property Tax, Singapore

Respondent 20

Appellant

IN THE MATTER OF VALUATION REVIEW BOARD APPEAL NO. 80/74

PETITION OF APPEAL

To The Honourable the Judges of the Court of Appeal

The Petition of the abovenamed Appellant showeth as follows :-

1. The appeal arises from an appeal to the High Court against the Order of the Valuation Review Board dated 10th December, 1975 given in VRB Appeal No.80/74 wherein Appellant's increase in the assessment of the annual value of the above-named Respondent's

property known as T.S.27 Lot No. 61-134 at Peck Hay Road, Singapore from \$1,340/- to \$26,000/- was upheld.

(2) By judgment dated 21st day of January, 1978, judgment was given for the abovenamed Respondent in his appeal against the Order of the Valuation Review Board.

(3) Your Petitioner is dissatisfied with the said judgment on the following grounds :-

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- 1. The learned judge erred in law in implying that the Chief Assessor was statutorily obliged to re-assess the annual value of the subject property, T.S.27 Lot No.61-134, in 1960 when the Respondent's father, Howe Min Cheng and another, purchased the property for \$20,000/- from Oh Moh See.
- 2. The learned judge erred in law in so far as he considered himself bound by the Commissioner of Stamp Duties' decision on levying a stamp duty.
- 3. The learned judge erred in law in not considering the true effect and scope of section 18 (7)(a)(iii) of the Property Tax Act (Cap.144) in that the said sub-section permitted the Chief Assessor, in determining the annual value of the subject property, to consider sales or transfers of similar properties (apart from the subject property) within the vicinity of the subject property as evidenced by the report of the Chief Assessor to the Valuation Review Board and also in the Affidavit of Lim Soo Chin, Deputy Chief Valuer.
- 4. The learned judge erred in law in not considering the true import and effect of Section 18(1) of the Property Tax Act (Cap.144) in that its application is not restricted to the circumstances as spelt out in Section 18(7) which are by themselves not exhaustive.
- 5. The learned judge erred in law in holding that the Appellant acted outside the scope of Section 18(7)(a) (iii) of the Property Tax Act (Cap.144),

In the Court of Appeal of the Republic of Singapore No.15 Petition of Appeal 5th May 1978 (continued)

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In the Court of Appeal of the Republic of Singapore

No.15 Petition of Appeal

5th May 1978

(continued)

and that the Section 18(2) notice dated 1st October 1973 is invalid and of no effect.

- The learned judge erred in law in concluding that the principles as enunciated in the Ladies Hosiery Case (1932) A.E.R. 427, are inapplicable to the facts of the present appeal.
- 7. The learned judge erred in law in failing to understand the scope and 10 purpose of the Chief Assessor's Report to the Valuation Review Board under Section 28 of the Property Tax Act (Cap.144).
- 8. The learned judge erred in law and in fact in holding that there was no evidence before the Valuation Review Board in respect of the subject property's valuation for purposes of determining its annual value under the 20 provisions of the Property Tax Act (Cap.144).
- 9. The learned judge erred in law in holding that an "inspection" is different and distinct from "written or verbal information" as envisaged under the Property Tax (Fees) Regulations 1975.
- 10. The learned judge erred in law in holding that the Property Tax (Fees) 30 Regulations 1975 are null and void and of no effect, as the enactment of the said Regulations and the imposition of the fee thereunder is clearly envisaged and provided for under the provision of Section 47 of the Interpretation Act (Cap.3) which is applicable to all statutes in Singapore.
- 11. In the circumstances, the learned judge erred in law in reverting to the annual 40 value of \$1,340/- which was the annual value given to the subject property in 1950.
- 12. The learned judge erred in law in not confirming the annual value of \$26,000/as proposed by the Chief Assessor and affirmed by the Valuation Review Board,

as such an annual value is clearly sustainable by the evidence as spelt out in the Chief Assessor's Report to the Valuation Review Board and also in the Affidavit of Lim Soo Chin and in the Affidavits and oral testamonies of the Appellant's witnesses namely, Jeffrey Heng, Poh Sheung Fook and Tan Ghee Paw. In the Court of Appeal of the Republic of Singapore No.15 Petition of Appeal Sth May 1978

10 (4) Your Petitioner prays that the said judgment may be reversed or such Order may be made as the case may require.

Dated the 5th day of May, 1978

Sgd. James Chia

STATE COUNSEL FOR THE APPELLANT

No.16

RESPONDENT'S NOTICE dated 18th May 1978 No.16 Respondents Notice 18th May 1978

(continued)

20 IN THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

> Civil Appeal) No.1 of 1978)

Between

The Chief Assessor, Property Tax, Singapore

Appellant

And

Howe Yoon Chong Respondent

IN THE MATTER OF ORIGINATING MOTION NO.30 OF 1975

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Between

Howe Yoon Chong Appellant

And

The Chief Assessor, Property Tax, Singapore Respondent

58.

In the Court of Appeal of the Republic of Singapore

No.16 Respondent's Notice

18th May 1978

(continued)

IN THE MATTER OF VALUATION REVIEW BOARD APPEAL NO.80/74

RESPONDENT'S NOTICE

Take Notice that, on the hearing of the above appeal, the Respondent abovenamed will contend that the decision of the Honourable Mr Justice A.P.Rajah given on the 21st day of January, 1978 ought to be affirmed on the following grounds additional to those relied upon by the Learned Judge in his Grounds of Judgment given on the 27th of March, 1978.

1. That it was conceded by the Appellant at the hearing before the Learned Judge that the notice of amendment of the valuation list was served in consequence of the Respondent's Notice of Transfer under S.17 of the Property Tax Act (Cap.144) and not in consequence of sales or transfers of similar properties within the vicinity of the subject property.

2. That the Rule in the Ladies Hosiery's Case (1932) 2 K.B.679 does not apply in Singapore in any circumstances, because (inter alia) of the requirements of Article 8 of the Constitution of Singapore.

3. That the valuation list which the Appellant purported to amend was invalid, void and of no effect, in consequence whereof the Appellant's purported notice of amendment was invalid, void and of no effect.

And Further Take Notice that in the event that the appeal is allowed on the grounds that both the valuation list and the Appellant's notice of amendment are valid, the Respondent will contend that the case should be remitted to the Honourable Mr. Justice A.P. Rajah to determine the true assessment of the property or in the alternative that the assessment should be determined at \$7,438/- (on the assumption that the Rule in the Ladies Hosiery's 40 Case does not apply in Singapore) or \$11,157/-(on the assumption that the Rule in the Ladies Hosiery's Case does apply in Singapore) which said assessments are clearly correct on the evidence in this case.

Dated the 18th day of May, 1978 Sd. Rodyk & Davidson Solicitors for the Respondent 20

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The Registrar, To: Supreme Court, Singapore.

And to:

The abovenamed Appellant, The Chief Assessor, Property Tax, Singapore.

In the Court of Appeal of the Republic of Singapore

No.16 Respondent's Notice

18th May 1978 (continued)

The address for service of the Respondent is c/o Messrs. Rodyk & Davidson of No.24, Chartered Bank Chambers, Battery Road, Singapore. 10

(Filed this 18th day of May, 1978)

No.17

JUDGMENT dated 20th November 1978

No.17 Judgment

20th November 1978

IN THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

CIVIL APPEAL NO.1 OF 1978

Between

The Chief Assessor Property Tax, Singapore Appellant

And

Howe Yoon Chong

Respondent

(In the Matter of Originating Motion No.30 of 1975

Between

Howe Yoon Chong

Appellant

And

The Chief Assessor Property Tax, Singapore <u>Respondent</u>

In the Matter of Valuation Review Board Appeal 30 No.80 of 1974)

In the Court of Appeal of the Republic of Singapore

No.17

Judgment

20th November 1978

(continued)

<u>Coram</u>: Wee Chong Jin, C.J. Choor Singh, J. D.C. D'Cotta, J.

JUDGMENT

In 1960 Parliament passed an act called the Property Tax Ordinance 1960 (now called the Property Tax Act and hereinafter referred to as "the Act"). It's long title reads as follows :-

> "An Ordinance to provide for the levy of 10 a tax on immovable properties in lieu of the rates previously leviable by local authorities and to regulate the collection thereof."

The Act came into operation in 1961 and, as is apparent from it's long title, is a tax act and not a rating act. The Act provides for a tax on ownership of immovable properties in terms of Section 6(1) and (2) which reads as follows :-

> "6.-(1) Commencing from the 1st day of January 1961, a property tax shall, subject to the provisions of this Act, be payable at the rate or rates specified hereinafter for each year upon the annual value of all houses buildings, lands and tenements whatsoever included in the Valuation List authenticated under section 13 of this Act and amended from time to time in accordance with the provisions of 30 this Act.

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(2) The tax shall be payable halfyearly in advance, without demand, by the owner of such property at the offices of the Comptroller or other prescribed place or places in the months of January and July or within such other time in each half year as is prescribed."

Section 8 of the Act specifies the rate of tax and reads as follows :- 40

"8. The tax payable in respect of each year shall be at the rate of thirty-six per cent upon the annual value of every property included in the Valuation List:

Provided that the Minister may by order published in the Gazette direct that the tax payable in respect of properties within any area or areas shall be at such a rate or rates being less than the rate prescribed by this section for such period or periods as may seem equitable to the Minister:

of Appeal of the Republic of Singapore No.17 Judgment 20th November 1978 (continued)

In the Court

Provided also that the Minister may by order published in the Gazette direct that the tax payable in respect of -

- (a) any dwelling-house or part thereof; or
- (b) any industrial premises,

occupied as such by the person whose name appears in the Valuation List as the owner of the property concerned, shall be at a rate less than the rate prescribed by this section."

The present appeal arises out of the 20 Chief Assessor's proposal to revise upwards the annual value for the year 1973 of a vacant plot of land T.S. XXVII Lot 61-134 with an area of approximately 15,000 square feet situate in a quiet and residential district known as Cairnhill. This property is owned by Howe Yoon Chong, the respondent, and another as tenants in common in equal shares. The annual value of this property had stood at \$1,340 since 1953 as then assessed under the Municipal Ordinance (when a rating system was in force). The Chief Assessor proposed to assess the annual value at \$26,000/- for the year 1973. He had to act in accordance with the provisions of the Act and so we must now look at the relevant provisions of the Act. These provisions read as follows :-

> In this Act, unless the context "2. otherwise requires -

"annual value", as used of a house or building or land or tenement ... means the gross amount at which the same can reasonably be expected to be let from year to year,

Provided that -

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In the Court of Appeal of the Republic of Singapore No.17 Judgment

20th November 1978

(continued)

- (a)
- (b) in assessing the annual value of any property the "annual value" of such property shall, at the option of the Chief Assessor, be deemed to be the annual value as hereinbefore defined or the sum which is equivalent to the annual interest at five percent -
 - (i) on the estimated value of such 10 property, including buildings, if any, thereon; or".

"9.-(1) The Chief Assessor shall cause to be prepared a list, which shall be known as the 'Valuation List', of all houses, buildings, lands and tenements:

••• •••

(2) The Valuation List shall contain in respect of all houses, buildings, lands and tenements - 20

- (a) a description or designation sufficient for identification;
- (b) the name of the owner;
- (c) the annual value ascribed thereto; and
- (d) such other particulars as the Chief Assessor may from time to time deem necessary."

"10. It shall be in the discretion of the Chief Assessor either to cause to be 30 prepared a new Valuation List every year or to adopt the Valuation List then in force, with such alterations and amendments as may have been made from time to time in accordance with the provisions of this Act."

"17.-(1) Whenever any estate or interest in any house, building, land or tenement included, or capable of being included, in a Valuation List is sold or transferred 40 whether by instrument or operation of law or otherwise the vendor or transferor shall within one month after such sale or transfer give notice thereof to the Chief Assessor in such form as may be prescribed by the Chief Assessor".

"18.-(1) Where it appears that any Valuation List is or has become inaccurate in any material particular, the Chief Assessor may, on the application of any person interested, or otherwise, and in the manner hereinafter provided, amend the Valuation List accordingly.

(2) When, in pursuance of subsection (1) of this section, the Chief Assessor considers it desirable that an amendment should be made to any Valuation List he shall give notice thereof to the owner of the property concerned stating what amendment is considered desirable and the date from which it is proposed the amendment shall take effect.

(3) Any owner who desires to object to such amendment may, within twenty-one days of the service of such notice, give to the Chief Assessor notice of objection in the manner prescribed in section 12 of this Act.

(4) Any owner dissatisfied with the decision made by the Chief Assessor under this section may, within twenty-one days after such service appeal to the Valuation Review Board in the manner provided in section 26 of this Act.

(7) For the purposes of this section, the Valuation List shall be deemed to be inaccurate in a material particular where -

- (a) the Chief Assessor is of the opinion that the annual value of a property included in the Valuation List does not correctly represent the annual value evidenced by -
 - (i)
 - (ii)
 - (iii) the consideration paid or value passing on the sale or transfer directly or indirectly of any estate or interest in

In the Court of Appeal of the Republic of Singapore

No.17 Judgment

20th November 1978

(continued)

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In the Court of Appeal of the Republic of Singapore

No.17 Judgment 20th November 1978

(continued)

that or similar property, including the sale or transfer of seventy-five per cent or more of the issued ordinary shares of a landowning company, whether or not the Chief Assessor exercises the option given in paragraph (b) of the proviso to the definition of 10 "annual value" in section 2 of this Act;"

We come back to the facts. The property at Cairnhill had been purchased in 1960 (before the passing of the Act) by the respondent's father and a Madam Lee Yuet Lin as tenants in common in equal shares. Twelve years later on 19th December 1972 the respondent's father by a Statutory Declaration affirmed that his share in the property was purchased from monies 20 wholly provided by the respondent, Howe Yoon About four months after the respondent's Chong. father had made the Statutory Declaration he conveyed his interest in the property to the respondent. The Deed of Conveyance is dated 4th April 1973 and is preceded by a Declaration of Trust dated the same day whereby the respondent's father declared that he held the equal half-share in the property in trust for the respondent after reciting that his share 30 was purchased out of monies provided by the respondent.

As required by Section 17(1) of the Act, on 29th June 1973 the respondent, through his solicitors, gave notice to the Chief Assessor of the transfer of his father's equal halfshare in the property to him. Although there appears to be no direct evidence, the yearly practice of the Chief Assessor since the Act came into operation has been to adopt the 40 Valuation List then in force. Subsequently, the Chief Assessor, acting under the provisions of Section 18 of the Act gave notice on 1st October 1973 to the respondent that he proposed to amend the 1973 Valuation List by increasing the annual value of the property from \$1,340/- to \$26,000/-. The respondent's objection to the proposed increase was rejected by the Chief Assessor. The respondent appealed to the Valuation Review Board. He raised two 50 main grounds namely :-

- "(a) The Chief Assessor erred in law and in fact in increasing the annual value of the Appellant's property in comparison with other similar properties in Singapore; and
 - (b) The proposed valuation or increased valuation of the Appellant's property is ultra vires the Property Tax and the Constitution of the Republic of Singapore."

The respondent called evidence of an expert in land valuation who gave his opinion that in 1973 the value of the property was approximately \$226,750 as against the Chief Assessor's valuation of \$520,625 which appears in the Chief Assessor's Report to the Valuation Review Board as required by Section 28(1) of the Act, which reads as follows :-

"28.-(1) On receipt of the copy of notice of appeal the Chief Assessor ... shall, within three months from the date thereof, carry out such investigations as he thinks necessary and submit to the Board a report setting out the facts of the case together with his recommendation, if any, for revision of the annual value."

The Valuation Review Board confirmed the annual value as proposed by the Chief Assessor and dismissed the respondent's appeal.

The respondent appealed to the High Court by way of an Originating Motion dated 30th December 1975 naming the Chief Assessor as respondent. When the appeal came on for hearing before Rajah, J., Mr. Widdicombe, counsel for the respondent tendered what is described as "Appellant's List of Issues" and which reads :-

> "1. Does the rule in the Ladies Hosiery Case (1932) 2 K.B. 679, namely that correctness must not be sacrificed to uniformity, apply in Singapore? The Appellant contends that it does not, because of (inter alia) Article 8 of the Constitution of Singapore which lays down that 'all persons are entitled to the equal protection of the law'.

2. Assuming that the rule, in the Ladies Hosiery Case <u>does not</u> apply in Singapore, what should the assessment be? The of Appeal of the Republic of Singapore No.17 Judgment 20th November 1978

In the Court

(continued)

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In the Court of Appeal of the Republic of Singapore No.17 Judgment 20th November 1978 (continued) Appellant contends for an assessment of \$7,438.

3. Assuming that the rule in the Ladies Hosiery Case does apply in Singapore, what should the assessment be? The Appellant contends for an assessment of \$11,157.

4. The validity of the Chief Assessor's proposal to amend the Valuation List pursuant to S.18 of the Property Act, i.e. was there a 'transfer' for the purpose of S.18(7)(a)(iii) of the Act.

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5. The validity of the Valuation List."

Both parties adduced affidavit and oral evidence as to the annual value in 1973 of the property and other similar properties but in the result Rajah, J. made no findings on the evidence as he decided in favour of the respondent on the 4th issue in the "Appellant's List of Issues" and allowed the appeal. 20

In his judgment, Rajah, J. sets out Mr. Widdicombe's contention on the 4th issue in the following words :-

> "It was not in dispute that the ground on which the Chief Assessor had served his notice under Section 18(2) was Section 18(7)(a)(iii). Counsel for the Appellant, Mr. Widdicombe, primarily contended that the notice served by the Chief Assessor under Section 18(2) of the Act was invalid for the reason that he had no grounds under Section 18(7) of the said Act which enabled him to serve the said Notice, and more particularly, that Section 18(7)(a)(iii) on its true construction, and on the facts of the case, was not a ground the Chief Assessor could have used for action under Section 18(2). ...

Mr. Widdicobme's complaint insofar as this particular notice is concerned is this, that the transfer to his client of the one undivided equal half-share was not a transfer for a consideration but was merely a transfer of the bare legal estate from a trustee vested with such estate (the transferor) to the Appellant (the beneficiary) who since November 1960

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had had the beneficial interest in such half-share. He urges upon me to construe Section 18(7)(a)(iii) of the Act to mean that only in cases where there has been consideration passing does it enable the Chief Assessor to make use of it for action under Section 18(2) of the Act. He says that in this transfer to the Appellant no consideration passed and that the stamping of the transfer document at \$10/-\$ provesthis." In the Court of Appeal of the Republic of Singapore

No.17 Judgment

20th November 1978

(continued)

Rajah, J. accepted Mr. Widdicombe's contention in the following words :-

"I accept Mr. Widdicombe's submission on Section 18(2) and 18(7)(a)(iii) of the said Act. In my judgment, the Chief Assessor acted outside the scope of the said Section 18 (7)(a)(iii) and therefore Notice No. A.117324 dated 1st October 1973 is invalid and of no effect and any proceedings stemming from it are null and void. This, in my view, is enough to dispose of this appeal in favour of the Appellant."

In our opinion Rajah, J. erred in accepting Widdicombe's construction of Section 18 (7) Mr. (a)(iii). Such a construction totally ignores the words "or similar property" in that subparagraph. In our judgment Section 18 clearly empowers the Chief Assessor to amend the Valuation List in respect of a property included in the Valuation List where he is of the opinion that its annual value does not correctly represent the annual value evidenced by, inter alia, the consideration paid on the sale of "similar property". Section 18, and in particular Section 18 (7)(a)(iii), does not limit the discretion conferred on the Chief Assessor to amend the Valuation List in respect of a property included therein only to cases where there has been a sale or transfer for consideration or for value of that property.

We have been informed that there are over 200,000 properties in the Valuation List and it may well be that in practice the Chief Assessor's attention is drawn to the annual value of a property included in the Valuation List only when there is a sale or transfer of that property because of the statutory requirement (Section 17 (1)) of notice to him of the sale or transfer. It is plain that if the sale or transfer of that property is for value he would be remiss in his

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In the Court of Appeal of the Republic of Singapore No.17 Judgment 20th November 1978 (continued)

duty if he does not, in the case of vacant land, initiate action to enable him to form an opinion whether or not the annual value of that property correctly represents the annual value as evidenced by the consideration paid on the sale or transfer. That this is plain is because of the definition of "annual value" in the Act and of the fact that land values are never constant. But it does not follow that once his attention is drawn to a property by the statutory notice of sale or transfer he does not or cannot initiate action to enable him to form an opinion of its current annual value because no consideration was paid on the sale or transfer. In such a case, where he does initiate such action and thereupon his attention is drawn to recent sales of similar properties, then, in our opinion, he can avail himself of the provisions of Section 18, if the facts so warrant.

In the present case, on the evidence before the Valuation Review Board and before the High Court we are in no doubt that the Chief Assessor was entitled to give the notice under Section 18(2) to the respondent of his proposal to amend the 1973 Valuation List.

Before us, the respondent, in his formal Respondent's Notice and through his counsel, Mr. Widdicombe, contends that the decision of Rajah, J. ought to be affirmed on the ground that 30 it was conceded by the appellant at the hearing before Rajah, J. that the notice under Section 18(2) was served in consequence of the respondent's notice under Section 17 and not in consequence of sales or transfers of similar properties within the vicinity of the subject matter.

The Record of Appeal which includes Rajah, J.'s notes of the hearing before him contains no clear concession made by Mr. Chia, counsel 40 on behalf of the Chief Assessor. The notes of Rajah, J. on this "concession" appear at page 45 of the Record of Appeal and we reproduce it :-

"Mr. Widdicombe in reply :

The thing that sparked off the assessment was the (Notice of Transfer). This in turn led to notice under (Section) 18. Burden on Assessor to show. 20

The subject property sparked off the notice under 18(2) - Chia."

Mr. Widdicombe informs us that he understood Mr. Chia as having made a clear concession as stated above. Mr. Chia, who appeared before us as junior counsel with Mr. Rippon for the Chief Assessor, informs us that he did not so concede but that Rajah, J.'s note accurately reflected what he had said before Rajah, J. As counsel are unable to agree we can only be guided by the notes of Rajah, J. wherein he recorded that Mr. Chia said "the subject property sparked off the notice under 18(2)". In his judgment, the only relevant reference appears at page 112 of the Record of Appeal and the passage reads :-

> "The Chief Assessor, through his counsel, Mr. Chia, has stated that it was the notice of transfer relating to the transfer of the undivided half-share to the Appellant which brought about his action under Section 18(2) of the Act."

What seems to us clear is that Rajah, J. understood Mr. Chia to have "conceded" that it was the notice of transfer which "brought about" the Chief Assessor's action under Section 18(2). In our opinion the fact that this was so does not amount to the concession as contended by the respondent. In any event, we think it clear from the fact that the Chief Assessor's Section 18(2) notice was sent out approximately $3\frac{1}{2}$ months after the respondent's Section 17(1) notice and from the Chief Assessor's statutory Report to the Valuation Review Board in which he said that his proposed annual value was fair and reasonable in the light of sales of comparable lands in the vicinity, thatthe Chief Assessor had acted under Section 18 because of the information derived from sales of similar properties. Accordingly, his Section 18(2) notice was, in our opinion, a valid notice.

We turn now to deal with the 5th Issue of the "Appellant's List of Issues". The respondent's case is that the 1973 Valuation List was invalid, void and of no effect. First, the respondent contends that the 1973 Valuation List was not a Valuation List as required by the Act for the following reasons :-

(1) It is common ground that the Chief Assessor

In the Court of Appeal of the Republic of Singapore

No.17 Judgment

20th November 1978

(continued)

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In the Court of Appeal of the Republic of Singapore No.17 Judgment 20th November 1978

(continued)

acting under Section 10 adopted the 1972 Valuation List.

(2) Section 9 requires the Chief Assessor to include in the Valuation List "all houses, buildings, lands and tenements" and "the annual value ascribed thereto".

(3) The affidavit evidence of Ronald Chua and Tan Ah Bah is that the 1973 Valuation List is not up-to-date as to the "annual values", as defined in Section 2, of all houses, buildings, lands and tenements. Also it does not contain all properties in Singapore which were liable to tax under the Act.

(4) The 1973 Valuation List, being inaccurate and not up-to-date as to the annual values of all properties included in it and not containing all properties liable to tax under the Act, is therefore fundamentally invalid because the Act imposes a duty on the Chief Assessor to prepare or adopt a Valuation List which contains up-to-date valuations or re-valuations of all houses, buildings, lands and tenements liable to tax.

Mr. Widdicombe's argument, as we understand it, is that the Chief Assessor adopted the 1972 Valuation List on entirely the wrong basis, contrary to the directions in the Act and consequently the list is invalid, void and of 30 no effect. He relies on the English case of Regina v. Paddington Valuation Officer ex parte Peachey Property Corporation Ltd. ((1966) 1 Q.B. 380). In our opinion that case is clearly distinguishable. Our Act is an act which imposes a tax on property. In the Peachey case the Court of Appeal was considering a rating act in relation to an application for, inter alia, certiorari to quash the valuation list, which came into force in 1963, prepared by the 40 valuation officer under the Rating and Valuation (Miscellaneous Provisions) Act 1955. In any event, the majority decision on the facts was that the rate payer had failed to establish any mistake in law going to the root of the list. As was pointed out by Salmon, L.J. (as he then was), to destroy the whole 1963 valuation list Peachey Property Corp. would have "to establish the case they set out to prove - a case that came very close to a charge of bad faith against 50

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those responsible for the preparation of the list".

In our case, the respondent called no evidence to prove this ground before the Valuation Review Board and the evidence before the High Court was, in our opinion, insufficient to establish this ground.

The evidence for the respondent is that because of the shortage of manpower, it was not possible for the valuation officers of the Property Tax Division "to update the assessments of all existing properties in the Valuation List or assess all the new properties that had come into being" and that, consequently, the result was that the list "was inevitably a patchwork of annual values fixed at different dates over a period of many years" and that "generally speaking, only a small number of the total number of the properties in the Valuation List were re-assessed in any year". The evidence for the Chief Assessor is that the Valuation List is constantly kept up to date and re-assessment is carried out district by district and also as and when a Notice of Transfer under Section 17 is received by the Chief Assessor's department.

In our judgment the most that the respondent may have succeeded in establishing is that in every Valuation List some properties that had become liable to tax had not been included in the current Valuation List. That alone is not sufficient to invalidate the whole Valuation Even if, added to that fact, it is List. accepted that every current Valuation List "was inevitably a patchwork of annual values fixed at different dates over aperiod of many years", we are of the opinion that the respondent has fallen far short of establishing that the Chief Assessor's 1973 Valuation List was invalid because he had acted on entirely the wrong basis and contrary to the directions in the Act.

This brings us to Mr. Widdicombe's alternative contention that if the 1973 Valuation List is valid, then the Act itself contravenes Article 8(1) of the Federal Constitution of Malaysia. Article 8(1) is part of the constitutional law of Singapore and it reads as follows :-

"8. Equality.

(1) All persons are equal before the

In the Court of Appeal of the Republic of Singapore No.17 Judgment 20th November 1978

(continued)

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In the Court of Appeal of the Republic of Singapore

No.17 Judgment

20th November 1978

(continued)

law and entitled to the equal protection of the law."

It is contended that the Act contravenes Article 8(1) because the Act failed to provide for an equal and up-to-date Valuation List. Having regard to the provisions of the sections of the Act which we have already set out we reject this contention.

Another contention advanced by Mr.Widdicombe is that the Chief Assessor in re-valuing upwards 10 the annual value of the respondent's property without at the same time re-valuing the annual values of other properties, knowing full well that their annual values were out of date, has intentionally discriminated against the respondent and, as such, the respondent has been denied the right to "the equal protection of the law".

In support of this contention Mr. Widdicombe relies on American cases on the equal protection 20 clause of the Fourteenth Amendment of the American Constitution to the effect that no State shall "deny to any person within its jurisdiction the equal protection of the laws". The American law is contained in the decision of the Supreme Court of the U.S.A. in Sunday Lake Iron Co. v. Wakefield 247 U.S. 350. The relevant passage of the Opinion of that Court reads :-

"The purpose of the equal protection clause 30 of the Fourteenth Amendment is to secure every person within the State's jurisdiction against intentional and arbitrary discrimination, whether occasioned by express terms of a statute or by its improper execution through duly constituted agents. And it must be regarded as settled that intentional systematic undervaluation by State officials of other taxable property in the same class contravenes the 40 constitutional right of one taxed upon the full value of his property".

In our opinion no case can be made on the evidence, direct or by inference, of an intentional and arbitrary discrimination by improper execution of his statutory duties on the part of the Chief Assessor against the respondent, nor can the evidence support a finding that there was intentional systematic undervaluation by the Chief Assessor of other taxable properties in the same class as the respondent's property.

Next, we have to consider the lst Issue of the "Appellant's List of Issues". The socalled rule in the Ladies Hosiery case (1932) 2 K.B. 679, namely, that correctness must not be sacrificed to uniformity, was laid down by the English courts in rating cases. This rule was enunciated by Scrutton L.J., after he had said in his judgment (at page 686) that "It is a vital principle of the law of rating that each hereditament should be assessed independently". Later on in his judgment, Scrutton L.J. said (at page 688):-

> "The appellants here, however, say that besides the principle of independent valuation, there is another vital principle: that as between different classes of hereditaments and as between different hereditaments in the same class, the valuation should be fair and equal. I agree, but in my view there is a third qualification, that the assessing authority should not sacrifice correctness to ensure uniformity, but, if possible, obtain uniformity by correcting inaccuracies rather than by making an inaccurate assessment in order to secure uniform error",

The respondent contends that the so-called rule in the Ladies Hosiery case does not apply in Singapore. The contention is that if the Chief Assessor assesses the annual value of a property in conformity with the definition of "annual value" in the Act, i.e. "correctly" or "accurately", and by so doing the property is assessed at a sum higher than the assessments of other comparable properties in the Valuation List, then the owner of the property that has been accurately assessed has been denied the equal protection of the law which is guaranteed to him by Article 8(1) of the Constitution. We are unable to accept that contention.

The law, as enacted by the Act, is that each property should be assessed independently and in accordance with the provisions in the Act. In our judgment, it would be contrary to common sense, if, complying with the provisions of the Act, the Chief Assessor arrives at a In the Court of Appeal of the Republic of Singapore

No.17 Judgment 20th November 1978

(continued)

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In the Court of Appeal of the Republic of Singapore

No.17 Judgment

20th November 1978

(continued)

correct sum for a property, his assessment is struck down as contrary to Article 8(1) because other comparable properties have been incorrectly assessed by him. It would be patently absurd for a court to say to the Chief Assessor that although he had assessed a property in accordance with its correct annual value, he had acted unlawfully or ultra vires Article 8(1) because he should have, at the 10 same time, corrected incorrect assessments of other comparable properties so that all comparable properties are thus uniformly assessed. In our opinion, the basic principle under the Act is that a property must be assessed independently and correctly i.e. in accordance with its annual value. Once this is done, it is immaterial that, as a consequence, other comparable properties are in fact assessed incorrectly. The remedy then would be for the Chief Assessor 20 to correct, in accordance with the provisions of the Act, any incorrect assessments.

Lastly, it is contended that the Chief Assessor's assessment of the annual value of the property was wrong and that the correct assess-ment should be at \$11,157.00 on which property tax at the rate of 36% is payable. It is to be observed that this issue was raised by the respondent at the hearing before the Valuation Review Board. At that hearing the respondent called a land valuer who gave evidence that because of the topography of the property and other physical restrictions he would value the property at \$25 per sq. ft. i.e. \$226,750.00. The annual value would thus be \$11,337.50. The Valuation Review Board rejected this evidence and accepted the annual value of \$26,000/as proposed by the Chief Assessor. In the Chief Assessor's report, which was before the Board by virtue of Section 28(1) of the Act, are assessments of comparable properties based, mostly, on sales of those properties. One such sale was in April 1973 of vacant land of approximately the same area as and situated adjacent to the respondent's property at the price of \$41.00 per sq. ft.

As we have not been persuaded that the Valuation Review Board erred in principle or that there was no proper evidence on which the Board could properly have acted upon in affirming the Chief Assessor's proposed assessment this 5 contention must also fail.

Accordingly, we would allow the appeal and

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restore the decision of the Valuation Review Board confirming the assessment of the Chief Assessor of the annual value of the property at \$26,000/-. The appellant is entitled to costs here and in the High Court.

> Sd. WEE CHONG JIN CHIEF JUSTICE, SINGAPORE.

In the Court of Appeal of the Republic of Singapore No.17 Judgment 20th November 1978

(continued)

Sd. Choor Singh (Choor Singh) Judge

Sd. D.C. D'Cotta (D.C. D'Cotta) Judge

SINGAPORE, 20th November, 1978

Certified true copy Signed

Private Secretary to the Hon. the Chief Justice Supreme Court, Singapore 6.

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No. 18

ORDER dated 20th November 1978

of Appeal of the Republic of Singapore

In the Court

No.18 Order

20th November 1978 IN THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

Civil Appeal) No.l of 1978)

BETWEEN

The Chief Assessor Property Tax, Singapore

Appellant 10

AND

Respondent

IN THE MATTER OF ORIGINATING MOTION NO.30 OF 1975

Howe Yoon Chong

BETWEEN

Howe Yoon Chong Appellant

AND

The Chief Assessor Property Tax, Singapore

R<u>espondent</u>

IN THE MATTER OF VALUATION REVIEW BOARD APPEAL 20 NO. 80/74

ORDER OF COURT

BEF	ORE	THE	HONOU	RABLE,	THE	CHIEF	JUSTICE
MR.	JUS	STICE	WEE	CHONG	JIN,	THE H	IONOURABLE
MR.	JUS	STICE	CHOC	R SINC	H ANI) THE	HONOURABLE
MR.	JUS	STICE	D.C.	D'CO	<u>AT</u> T		

IN OPEN COURT

UPON the appeal by the abovenamed Appellant dated 25th day of January, 1978 coming on for hearing on the 11th, 12th and 13th days of September, 1978 AND UPON READING the affidavits of Madam Lee Yuet Lin filed herein on the 11th and 12th days of September, 1978 and of Henry Oh Sui Hong and Howe Yoon Chong all filed herein on the 12th day of September, 1978 AND UPON HEARING Mr. Geoffrey Rippon, Q.C. assisted by Mr. James Chia and Mr. Gurbachan Singh, Counsel for the Appellant, and Mr. David Graham Widdicombe, Q.C. assisted by Mr. P. Selvadurai. Counsel for the Respondent IT IS ORDERED that :-

The appeal be allowed. 1.

The Appellant be entitled to costs both 2. in the High Court and in the Court of Appeal.

The Appellant be entitled to a refund 3. of all monies deposited as security for the Respondent's costs of the appeal.

Dated the 20th day of November, 1978.

Sd. Low Wee Ping

Asst. REGISTRAR

(Filed this 19th day of December, 1978)

No. 19

ORDER GRANTING LEAVE TO APPEAL TO THE JUDICIAL COMMITTEE OF THE PRIVY COUNCIL dated 19th February 1979

No.19 Order granting leave to appeal to the Judicial Committee of the Privy Council

19th February

1979

In the Court of Appeal of

the Republic

of Singapore

20th November

(continued)

No.18 Order

1978

20 IN THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

CIVIL APPEAL NO. 1 OF 1978

Between

The Chief Assessor Property Tax, Singapore Appellant

And

(L.S.)

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Howe Yoon Chong Respondent

In the Matter of Originating Motion No.30 of 1975 Between Howe Yoon Chong Annollant

nowe roon chong	Appellant
And	
The Chief Assessor Property Tax, Singapore	Respondent
FICHEICY TAX, SINGAPOLE	<u>Respondent</u>

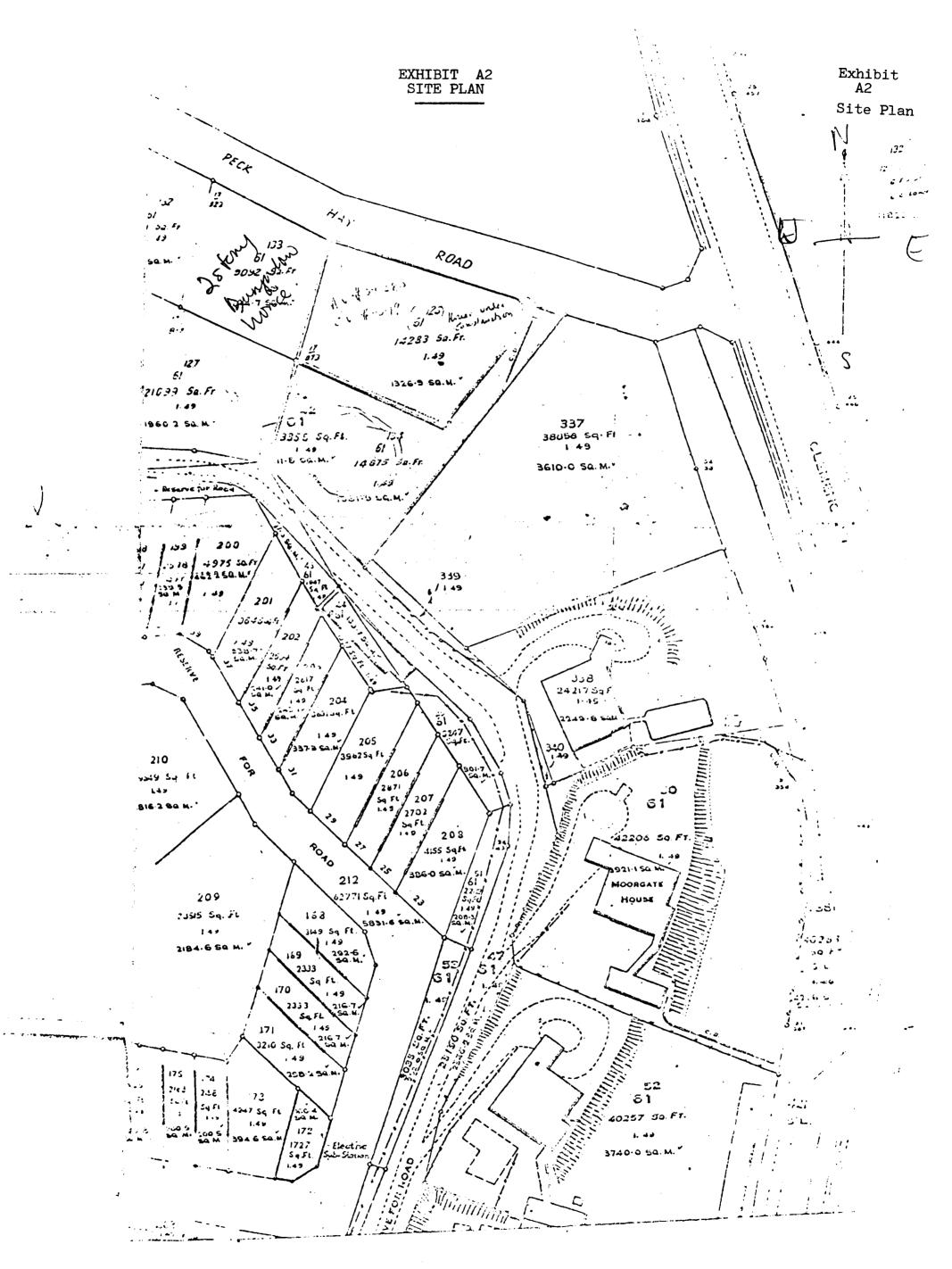
In the matter of Valuation Review Board Appeal No.80 of 1974.

In the Court of Appeal of the Republic CORAM: THE HONOURABLE THE CHIEF JUSTICE: of Singapore THE HONOURABLE MR. JUSTICE CHUA: and THE HONOURABLE MR. JUSTICE SINNATHURAY No.19 Order granting leave to IN OPEN COURT appeal to the UPON MOTION preferred unto the Court this Judicial Committee day by Mr. Pathmanaban Selvadurai of Counsel of the Privy for the Respondent AND UPON READING the Council affidavit of Howe Yoon Chong filed herein on 19th February the 15th day of January, 1979 AND UPON HEARING Counsel for the Respondent and Mr. James Chia, 10 1979 Counsel for the Appellant IT IS ORDERED that :-(Continued) 1. The Respondent be at liberty to appeal to the Judicial Committee of Her Britannic Majesty's Privy Council under Order 58 Rule 2 of the Rules of the Supreme Court 1970 against the whole of the decision of the Court of Appeal given on the 20th day of November, 1978. 2. The costs of and incidental to this 20 application be costs in the cause. Dated the 19th day of February, 1979.

> Sd. Tan Seck Sam Asst. REGISTRAR

(Filed this 27th day of February, 1979)

ORDER



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EXHIBIT A2 Six photographs

Exhibit A2 Six photographs

EXHIBIT A. 2

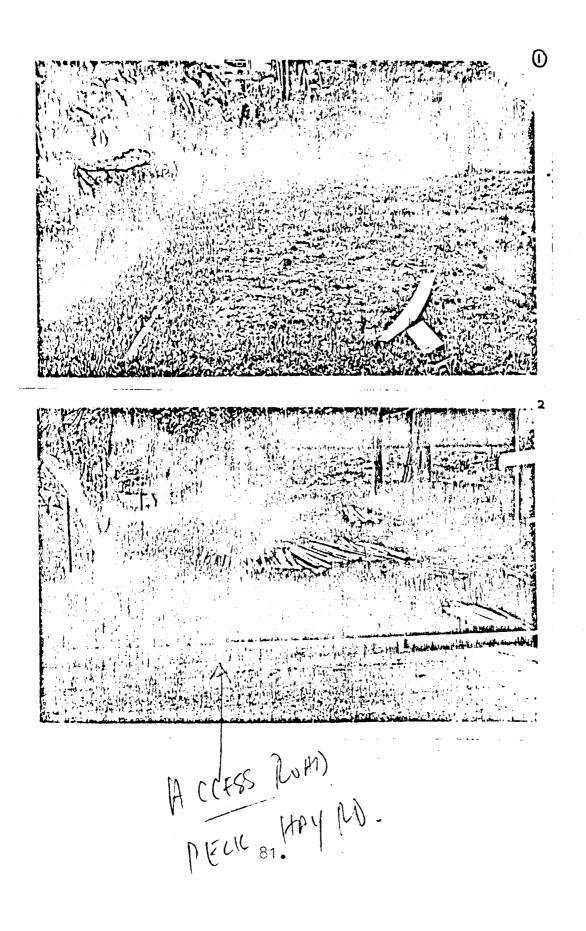


Exhibit A2 Six photographs (continued)

EXHIBIT A. 2

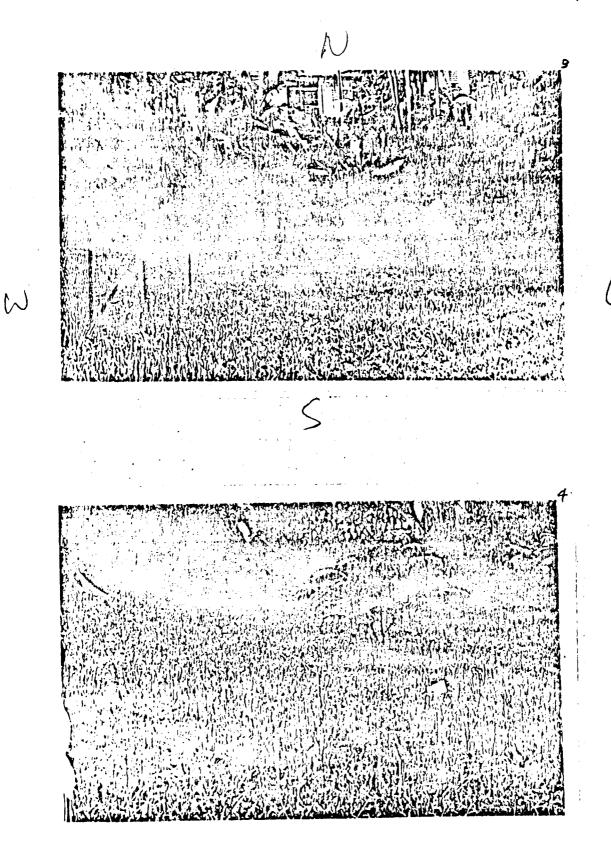
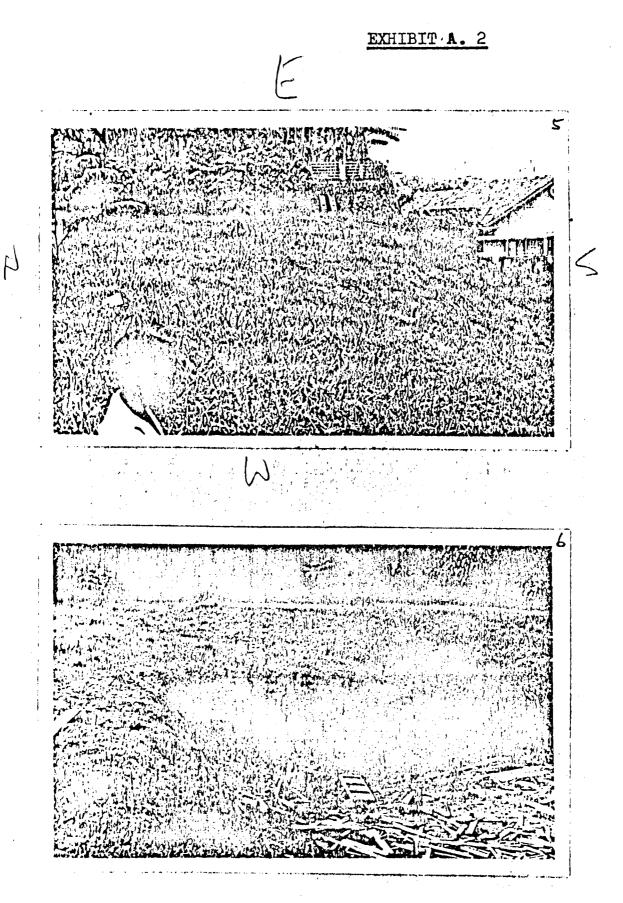


Exhibit A2 Six photographs (continued)



APPELLANTS EVIDENCE IN HIGH COURT

AFFIDAVIT OF RONALD CHUA dated 5th January 1978 Appellants evidence in High Court

Affidavit of Ronald Chua

5th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No.30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

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And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong

And

The Chief Assessor, Property Tax, Singapore

Respondent

Appellant

AFFIDAVIT

I, RONALD CHUA, of No.11 Faber Green, Singapore 5, do solemnly and sincerely make oath and say as follows :-

1. I am a qualified valuer and had practised as such in Singapore until the 31st December 1970. From December 1965 to May 1970 I was a valuer attached to the Property Tax Division of the Inland Revenue Department. Tmmediately thereafter until the end of December 1975 I was the Property Manager of the Development Bank of Singapore Ltd. In January 1976 I went into private practice as a valuer in Singapore.

2. When I was at the Property Tax Division of the Inland Revenue Department I was in charge of a valuation district, the whole of Singapore having been divided for Property Tax assessment purposes into seven (7) valuation districts.

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Appellants evidence in High Court

Affidavit of Ronald Chua

5th January 1978

(continued)

At the time of my joining the Property 3. Tax Division, there was in existence a Valuation List which was current for 1965. Most of the properties in my valuation district were, at that time, already in the said List, but from time to time, my assistants and I would come across properties which had not been included in the said List. The work of my office mainly consisted of assessing properties for the purpose of making amendments to the said 10 List as provided by Section 18 of the Property Tax Act Cap.144. In other words, whenever there was a change in a material particular as defined in Section 18(7) that came to our notice, the property concerned was reassessed and the said List subsequently amended.

4. The Valuation List, which was made available for public inspection in August of each year pursuant to Section 11(1) of the Property Tax Act Cap.144, consisted of the entries from the previous year's List together with any proposed amendments arising from the circumstances referred to in Section 18(1) of the Act.

5. Having regard to the shortage in manpower, it was not possible for me or any of my fellow valuers in the Property Tax Division to update the assessments of all the existing properties in the List or to assess all the new properties that had come into being.

6. In the circumstances, the result was that the Valuation List was inevitably a patchwork of annual values fixed at different dates over a period of many years. Generally speaking only a small number of the total number of the properties in the Valuation List were reassessed in any year.

7. It is common knowledge which I can confirm from my own knowledge and experience in my profession that from about 1966 onwards property values generally rose, often substantially, reaching a peak in about the last quarter of 1973.

8. What I have described above was the practice not only in my valuation district but in all the valuation districts.

9. Although T left the service of the Property Tax Division in May 1970, I have kept in touch with property tax valuation matters in the course of my work, and nothing has come to my knowledge 40

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to make me believe that the practice has significantly changed since. SWORN at Singapore)

this 5th day of Sd. Ronald Chua January, 1978

> Before me, Sgd. Lim Seng Cheow Commissioner for Oaths

Appellants evidence in High Court

Affidavit of Ronald Chua 5th January

1978

(continued)

This affidavit is filed on behalf of the Appellant

AFFIDAVIT OF TAN AH BAH dated 5th January 1978 Affidavit of Tan Ah Bah

5th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No.30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

> > And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

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Between

Howe Yoon Chong <u>Appellant</u>

And

The Chief Assessor, Property Tax, Singapore

Respondent

AFFIDAVIT

I, TAN AH BAH of No.27-D Lorong Ong Lye, Singapore 19, do solemnly and sincerely affirm and say as follows :-

1. I am a qualified valuer and am presently

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Appellants evidence in High Court

Affidavit of Tan Ah Bah

5th January 1978

(continued)

employed by the Development Bank of Singapore Ltd. as Assistant Vice-President and Manager, Properties. I joined the said Bank in February 1973 and before that I was attached to the Property Tax Division of the Inland Revenue Department since August 1968. I first joined the Property Tax Division in August 1968 as a Valuation Assistant. I became a Valuer in the Property Tax Division in about the middle of 1969. For two years before I left the Property Tax Division in January 1973, I was in charge of one of the seven(7) valuation districts into which Singapore was then divided for Property Tax purposes.

2. I refer to the Affidavit filed herein on the 6th of January 1978 by Mr. Ronald Chua and I confirm the accuracy of what Mr. Chua had stated in the second half of paragraph 3 and paragraphs 4, 5, 6, 7 and 8 of his said Affidavit.

AFFIRMED at Singapore) this 5th day of) Sgd. Tan Ah Bah January, 1978)

Before me,

Sgd.

Commissioner for Oaths

LIM SENG CHEOW Commissioners for Oaths, Singapore.

This Affidavit is filed on behalf of the Appellant.30

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AFFIDAVIT OF RONALD CHUA, AND EXHIBITS

Appellants evidence in High Court

Affidavit of Ronald Chua

and exhibits

11th January

1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No. 30 of 1975)

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

> > And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong <u>Appellant</u> And

The Chief Assessor, Property Tax, Singapore

Respondent

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AFFIDAVIT

I, RONALD CHUA, of No.11 Faber Green, Singapore 5, do solemnly and sincerely make oath and say as follows :-

1. I refer generally to my earlier affidavit filed herein on the 6th of January 1978.

2. The relevant characterists of property which is the subject of this appeal are as follows :-

Description:	T.S.XXVII Lot 61-134
Area:	14,875 sq. ft.
Title:	Freehold, Part of Indenture No.49
Zoning of Area:	Permanent Residential
Existing Den	sit y: 87 persons per acre
Proposed Den	sity: 124 persons per acre
Maximum Dens	ity: 150 persons per acre
Location:	Rear vacant land situated at Peck Hay Road behind Lot 61-126 T.S.XXVII with a narrow frontage to Peck

Appellants evidence in High Court

Affidavit of Ronald Chua and exhibits

llth January 1978

(continued)

Hay Road. The rear boundary of the land abuts a road reserve which is 15 ft. above the level of the subject land.

Physical Characteristics:

> The site is irregular in shape and comprises a narrow strip of land 10 (about 20' wide x 120' long) joined to a large trapezoidal shaped land.

Access to the property is by means of the said narrow strip.

Much of the subject land is taken up by the access strip and the steep slopes along the Northern and Southern Boundaries.

Taking the above physical characteristics into account, the useable portion of the land for building purposes is only approximately 9070 sq. ft.

Further there is a drain which is connected to a culvert located at the lower part of the steep slope along the Southern Boundary abutting the road reserve. The said drain cuts diagonally across the subject land to the Eastern Boundary.

3. <u>Restrictions affecting development potential</u>

(a) The narrow access strip to the land is 30 likely to cause difficulty in obtaining approval for high-rise development comprising multiple units of flats.

(b) The small area of the portion of the land suitable for building will limit the size of the building and the number of units therein.

(c) The steep slopes along the Northern and Southern boundaries will increase development costs.

(d) The drain referred to above will limit the layout of the site, or if diverted will add to the cost of development.

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(e) The presence of a 10-storey high block of flats on the adjacent Lot 61-126 together with the high level road reserve along the Southern boundary would reduce substantially the privacy of any proposed residential building on the subject land. Further, the view or prospect from any such building would be severely curtailed.

4. The Chief Assessor and the Valuation Review Board have both purported to value the land at its 1973 market value. The Valuation Review Board relied on the rule in the Ladies Hosiery Case that correctness must not be sacrificed to uniformity. I am advised that the Rule in the Ladies Hosiery Case does not apply in Singapore and that regard must be had to the assessments in the Valuation List of comparable properties.

5. A schedule of 31 comparable assessments
extracted from pages 22 to 33 of the Record of Appeal herein is now produced to me and marked Exhibit "RC-1". The values reflected in Exhibit "RC-1" ranges from \$6.00 to \$41.00 p.s.f. for residential land. However, 26 out of the 31 properties listed in the said Schedule are within the range of \$10.00 to \$20.00 p.s.f. The Chief Assessor in assessing the subject land at \$35.00 p.s.f. has fixed a value which is by comparison very much higher than the said
30 range of values.

In my opinion the value of the subject property based on the evidence of the comparable assessments in the Valuation List is \$10.00 p.s.f. on the area of 14,875 sq. ft. Accordingly, the annual value of the subject property should be \$7,438.

6. I should explain that the assessments in Exhibit "RC-1" and the others set out on pages 22-33 of the Record of Appeal are all taken from the 1975 Valuation List. This is because there was no public right of inspection of the 1973 Valuation List except for 28 days in August 1973. The first Valuation List which I could inspect after I was instructed in the case was the 1975 Valuation List. I am informed that a subpoena has been issued for the production of the 1973 Valuation List (and other Lists) in Court at the hearing of this Appeal and I therefore may wish to revise my figure of \$7,438 if the comparables in Exhibit "RC-1" were differently assessed in 1973.

Appellants evidence in High Court

Affidavit of Ronald Chua and exhibits

llth January 1978

(continued)

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Appellants evidence in High Court

Affidavit of Ronald Chua and exhibits

11th January 1978

(continued)

However I do not think there is likely to be much difference between the 1975 and the 1973 Lists in this respect.

7. As stated above, I am advised that the Rule in the Ladies Hosiery's Case that corrections must not be sacrificed to uniformity, does not apply in Singapore, but in case the said contention is wrong, I have considered what the 1973 value of the subject property should be.

8. I have carefully examined the Chief Assessor's 10 Report to the Valuation Review Board and have the following comments to make :-

- (1) In describing the property, the Chief Assessor has ignored the physical characteristics of the land which to my mind would detract substantially from the value of the land.
- (2) In basing the assessment of the land at \$35.00 p.s.f. on the sales prices of 'comparisons' appended in the said Report to the Board, the Chief Assessor in my view has not given due consideration to the following :-
 - (a) All the properties listed as 'comparisons' are superior (some vastly superior) to the subject property in respect of physical characteristics and development potential. Going through the List it can be seen that four of the properties listed have been given planning approval for multiple units (flats) development and three out of the four said approvals are for high-rise developments. Also, the physical characteristics of the two land parcels on the List adjacent to the subject land are vastly superior to the subject land.
 - (b) Some of the details of the sale in respect of the property at Cairnhill Road T.S.XXVII Lot 325 are incorrect. The correct area is 174,944 sq.ft. The reflected sale price p.s.f. should be \$36.59 and not \$47.43 as the latter price incorrectly included an amount of \$1,896,764 paid for improvements made to the land (piling)

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professional fees and development charges paid to the Government. Consequently, it is wrong and misleading to quote the sale price of the said property at \$47.43 p.s.f.

- (c) The Chief Assessor's rate of \$35.00 p.s.f. for the subject property is excessive compared to the \$32.00 p.s.f. fixed for the land adjacent to the subject property, T.S.XXVII Lot 337 which is again vastly superior to the subject land.
- (d) It is to be noted that the Chief Assessor assessed the excess land in respect of the property at Bukit Timah Road, T.S.XXVI Lot 42-2 Pt, at \$29.00 p.s.f. when the sale price for the whole property with an old bungalow reflected \$40.00 p.s.f. I do not know why the actual price of \$40.00 p.s.f. was not adopted nor do I understand how the rate of \$29.00 p.s.f. was derived.

9. I should add that the Chief Assessor's Report was produced to me and my clients for the first time at the Valuation Review Board hearing. I had no chance to examine his sales evidence until after the hearing.

10. There is now produced to me marked Exhibit "RC-2" a Schedule of Sales of 18 comparable properties compiled by me. Generally, the prices reflected in the said sale range between \$8.00 and \$41.00 p.s.f. However out of the 18 properties 14 are within the range of \$12.00 to \$30.00 p.s.f. The Chief Assessor in adopting a value of \$35.00 p.s.f. in the assessment of the subject property has disregarded the market value of land as evidenced by these sales of comparable properties.

11. In my opinion the value of the land in 1973 was \$15.00 p.s.f. on the area of 14,875 sq.ft. (approximate \$25.00 p.s.f. on the effective or usable area of about 9070 sg.ft.). Accordingly the annual value of the subject property should be \$11,157.00, if the Ladies Hosiery Case applies.

Appellants evidence in High Court

Affidavit of Ronald Chua and exhibits

llth January 1978

(continued)

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Appellants evidence in High Court	SWORN at Singapore) this llth day of) Sd. Ronald Chua January, 1978)
Affidavit of Ronald Chua and exhibits	Before me,
llth January	Sd. Lim Seng Cheow
1978 (continued)	Commissioner for Oaths
(continued)	

This Affidavit is filed on behalf of the Appellant.

Schedule of comparable Assessments 7 IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE 0.M.No. 30 of 1975 This is the exhibit marked "RC-1" referred to in the Affidavit of Ronald Chua sworn on the 11th day Before me, Sd: Lim Seng Cheow A Commissioner for Daths Entrance to No.23 Attached to No.27 under constru-Anguilla Park Bungalow plot Anguilla Park Bungalow plot 6-sty flats REMARKS Vacant land Vacant land Vacant land ction of January, 1978 EXHIBIT "R.C.1" TO AFFIDAVIT OF RONALD CHUA SWORN 11th January 1978. SCHEDULE OF COMPARABLE CAPITAL VALUE P.S.F. 17.57 15.98 12.03 19.96 33.93 20.00 THE ANNUAL VALUE S 8,250 8,400 13,500 Town Investment Pte Ltd 9,090 8,900 28,500 ANNUAL VALUES PROPOSED IN VALUATION LIST FOR 1975 Н.К. OWNER'S NAME & ADDRESS Gim Hong Devt Pte Ltd 93 Devonshire Road Isamu Murakami 157B Cavenagh Court Johnson Investments c/o S.L.Wong 4 Kai Yuan Terrace Bank of China Bldg Battery Rd Hoi Yooh Watten Heights Incorporation as above ASSESSMENTS 응년 SQ. FT. 13959 8916 16795 10324 9086 15367 AREA TITLE 1.29 1.21 1.29 1.21 1.21 7.7 Lot 114-35 Lot 114-44 Lot 63 Tanglin Rd PROPERTY ADDRESS Devonshire Rd Tanglin Rd Grange Rd T.S.XXIV Lot 60-1 Lot 107 T.S.XXI Lot 236 NO. -N M 4 ഹ 9

Appellants evidence in High Court

Exhibit "RC1" to Affidavit of Ronald Chua sworn 11th January 1978

Appellants evidence in High Court Exhibit "RC1" to Affidavit of Ronald Chua sworn 11th January 1978 Schedule of Comparable	TAL UE REMARKS F.) Campleted house	9 Vacant land	5 Completed house	9 Vacant land) Vacant land) Bldg completed	2 Bldg completed	<pre>> Bldg completed</pre>	2-sty flat under construction	
Assessments (continued)	CAPI VAL P.S.	19.00	24.99	11.03	14.99	14.00	12.50	24.82	21.77	10.02	14.01
	ANNUAL VALUE \$	11,150	22,470	10,000	9,370	10,440	10,900	21,475	16,650	Anor 6,000	9,800
	OWNER'S NAME & ADDRESS	Ceiy Joe Wee 19 Cuscaden Rd	Sum Wah Co 1951 Ltd 74 , Bras Basah Rd	Tan S i ok Im & Anor 26 Barker Rd	H.L.Yong Co.Pte Ltd 37, Somerset Rd	Ong Nya Nya 23 Jalan Kelaman	Helen Lee 27 Lengkok Nerah	Josephine Ho 47 Ridout Rd	Liok Wan Thye 82, Stevens Rd	'isamy Suppiah & tace Course Road	Long Foo Ting 720 Thomson Rd
	AREA E SQ.FT.	5 11735	1.23 17977	.23 18127	7 12498	.23 14908	31 7959 9473	31 17304	31 15296	J1 11971	40 I3987
	TITLE	GFS 235		- 1	, 1.7	Ч	l. Rd	-	-1	Rd 1.	1.40 'e
	PROPERTY ADDRESS	T.S.XXIV Lot 454 G Rochalie Drive T.S.XXV	Lot 12-71 Orange Grove Rd	Lot 12-108 Draycott Drive	Lot 65-29 St Martins' Drive	Lot 107-14 Walshe Rd	Lot 324 326 Fernhill R	Lot 457 Dalvey Rd	Lot 456 Dalvey Rd	Lot 325 Fernhill R	<u>T.S.XXVI</u> Lot 52 Robin Drive
	.ON	2	ω	9	10	11	12	13	14	15	16

AL REMARKS	Completed house	2 units of 2-sty bungalow	3-sty semi- detached completed. 2 units	Completed house	2-s ty bungalow completed	Work site	Vacant land	Vacant land	2 semi-detached	Completed house	Appellants evidence in High Court Exhibit "RC1" to Affidavit of Ronald Chua sworn llth January 1978 Schedule of
CAPITAL VALUE ZP.S.F.	13.97	13.48	10.12	6.97	10.47	10.31	25.01	13.99	14.97	12.99	Comparable Assessments (continued)
ANNUAL SS VALUE	0440	11,250	8,400	6,000	e 5,600 Road	5,675	20,600	7,380	8,350	9,860	
OWNER'S NAME & ADDRESS	Lew Ah Siang 66 Short Street	Teck Huat Bros Co(S) 194, Bukit Timah Rd	Tropic Flora Pte Ltd 177 Changi Rd	Home Sweet Home Pte Ltd.	F.H.Lee Holdings Pte Ltd. 13 North Canal R	Lee Fee H u ang & Anor 13 North Canal Road	Tan Seok Khim & Anor 316 Thomson Rd	Legal P Rep For the Est of M S Lim Dec ¹ d 198 Bukit Timah Rd	Chiew Keng 66 Jalan Pudu, K.L. Malaysia	Pho Siong Lim	Tage Ayer
AREA SQ.FT.	10647	16690	16593	17213	10696	11002	16467	10543	11153	15180	
TTLE	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	
PROPERTY ADDRESS	<u>T.S.XXVI</u> Lot 53 Robin Drive	Lot 72-2 Robin Rd	Lot 73-1 Stevens Rd	Lot 90 Stevens Rd	Lot 72-15 Robin Close	Lot 72–17 Robin Close	Lot 128 Robin Rd	Lot 147 Robin Close	Lot 148 Robin Close	Lot 167	Crescent
. ON	17	18	19	20	21	22	23	.24	25	26	

evidence in						
High Court Exhibit "RCl" to Affidavit of Ronald Chua sowrn 11th January 1978	REMARKS	l0-sty flats completed	Completed flats 4-sty	Completed house	Completed flats	2-sty bungalow completed
Schedule of Comparable Assessments	AL F.	10-s comp	Comple 4-sty	Comp	Comp	2-st comp
(continued)	CAPITAL VALUE & P.S.F.	40.99	6.00	13.00	8.99	15.98
	ANNUAL VALUE \$	29,280	3,737	9,160	4,600	8,400
	OWNER'S NAME & ADDRESS	San Ming Enterprises 2 Pte Ltd 211,213 South Bridge Rd	Chanee Ltd 48A Win c hester House	B P De Silva Pte Ltd 19,21 High Street	Ming Teck Co Pte Ltd 316 Thomson Rd	Tan Chong Tee 103, Whitley Rd
	AREA SQ.FT.	14283	6694 5957	14089	276 10225	10513
	TITLE	1.49	1.16	1.10	GFS 276	1.14
	PROPERTY ADDRESS	T.S.XXVII Lot 61-126 Peck Hay Road T.S.XXVIII	Lot 23-3 23-4 Lincoln Rd	Lot 115-1 No.60 Gilstead Rd	Lot 128-5 Surrey Rd	Lot 405 Bukit Funggal Rd
	NO.	27	28	29	30	31

Appellants е

97.

	Exhibit "RC2" to Affidavit of Ron- ald Chua sworn 11 January 1978	Schedule of sales 18 comparable	ures Remarks	6-storey flats under construction			Tanglin Handicraft Centre	Vacant land	to Aff Ronalco sworn Januar Schedu sales compar proper	fidavit of fidavit of l Chua llth ry 1979 ule of l8 rable rties
Appellants evidence in Court	Exhibi Affida ald Chu 11 Jan	Schedu 18 com	proper Purchaser	Gim Hong Develop- ment Pte Ltd	Ho Hoi Yook of 11 Watten Heights	Hoo Kay Yang		at Grange Johnson Invest- ments Incorpora- tion	Capital Realty Pte Ltd	Cerbos (S) Pte Ltd c/2 Turquand Young &/Co.
sworn com para bl <i>e</i>		TES	Situation	59 Devonshire Rd	285 Tanglin Road	150 Grange Road	Land at Ellis Rd (next to house No.85)	Land at Grange Rd	10 Chats- worth Rd	Land at Nassim Rd
		PROPERT	Р.З.Е.	\$17.70	\$1 5.98	\$28.55	\$30.00	\$34.00	\$16.50	8 8.00
r OF RONALD CHUA 9 of Sales of 18		RESIDENTIAL PROPERTIES	Consid- eration	\$ 270,000	\$165,000	\$320,000	\$189, 330	\$571,030	\$ 451,308	\$ 130,240
TO AFFIDAVIT 178 - Schedule		SALES OF	Title	Freehold	Freehold (Pt of Gt 13	& 21) Freehold	Freehold	Freehold	Freehold	Freehold
EXHIBIT "R.C.2" TO llth January 1978 - properties	l	REGISTERED	Land Area	15,250 sq.ft.	10,324 sq.ft.	11,209 sq.ft.	6,311 sq.ft.	16.795 sq.ft.	27,352 sq.ft.	16.280 sq.ft.
			Lot No.	107 pt	60-1 (L/S 209-7,11)	733 L/S 209-4 210-2,5,6	92	236	73-7 L/S 209-7	445
			Date	T.S.XXI 8.1.72	<u>T.S.XXIV</u> 4.10.71 (1	31.1.73 I.	27.2.73	23.6.73	1.8.74 (D/A 27-10- 72)	T.S.XXV 26.2.72
			No.	~ ~	∾ 9	m 8.	4	ŝ	9	⊳

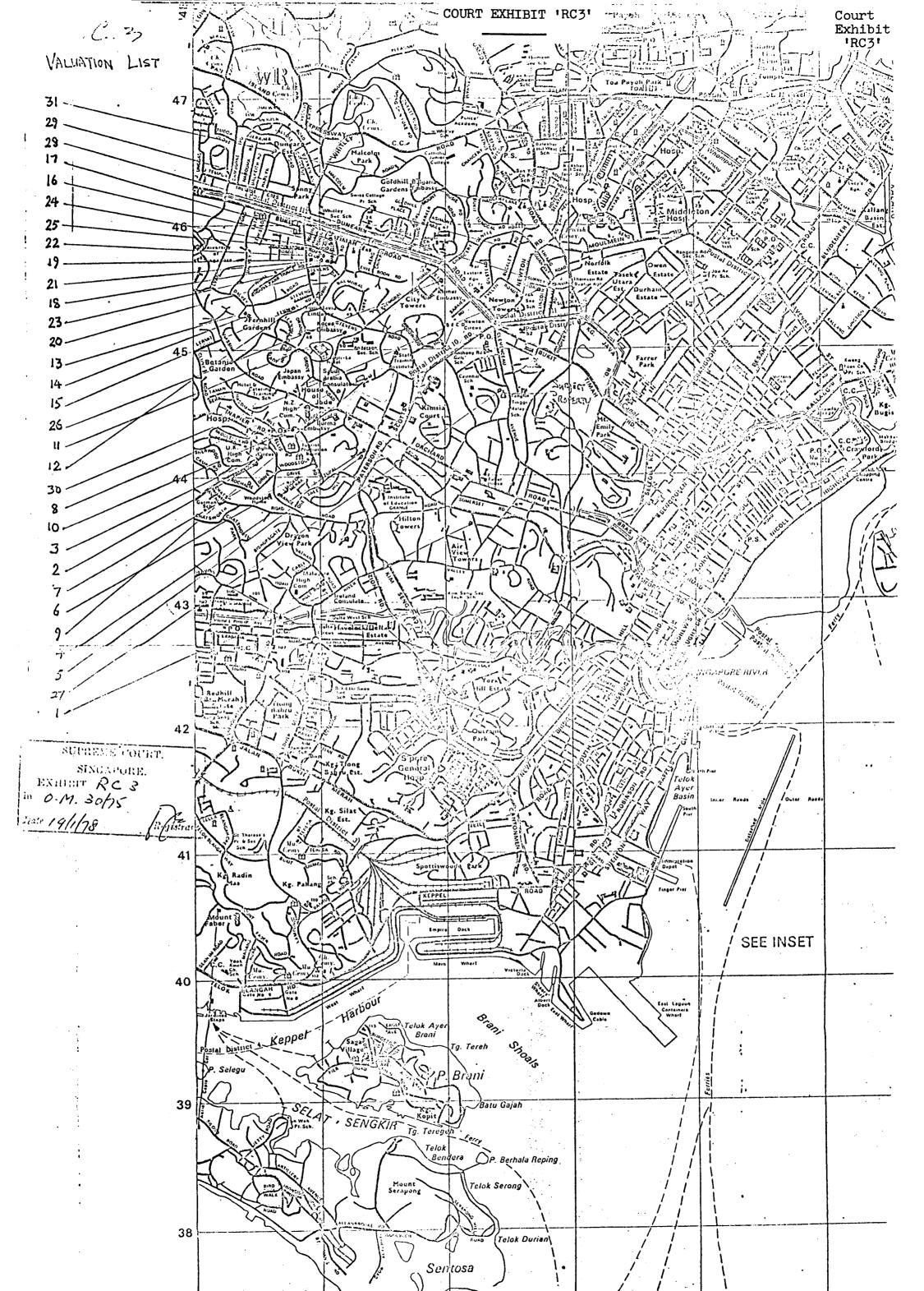
Appellants evidence in High Court Exhibit "RC2"

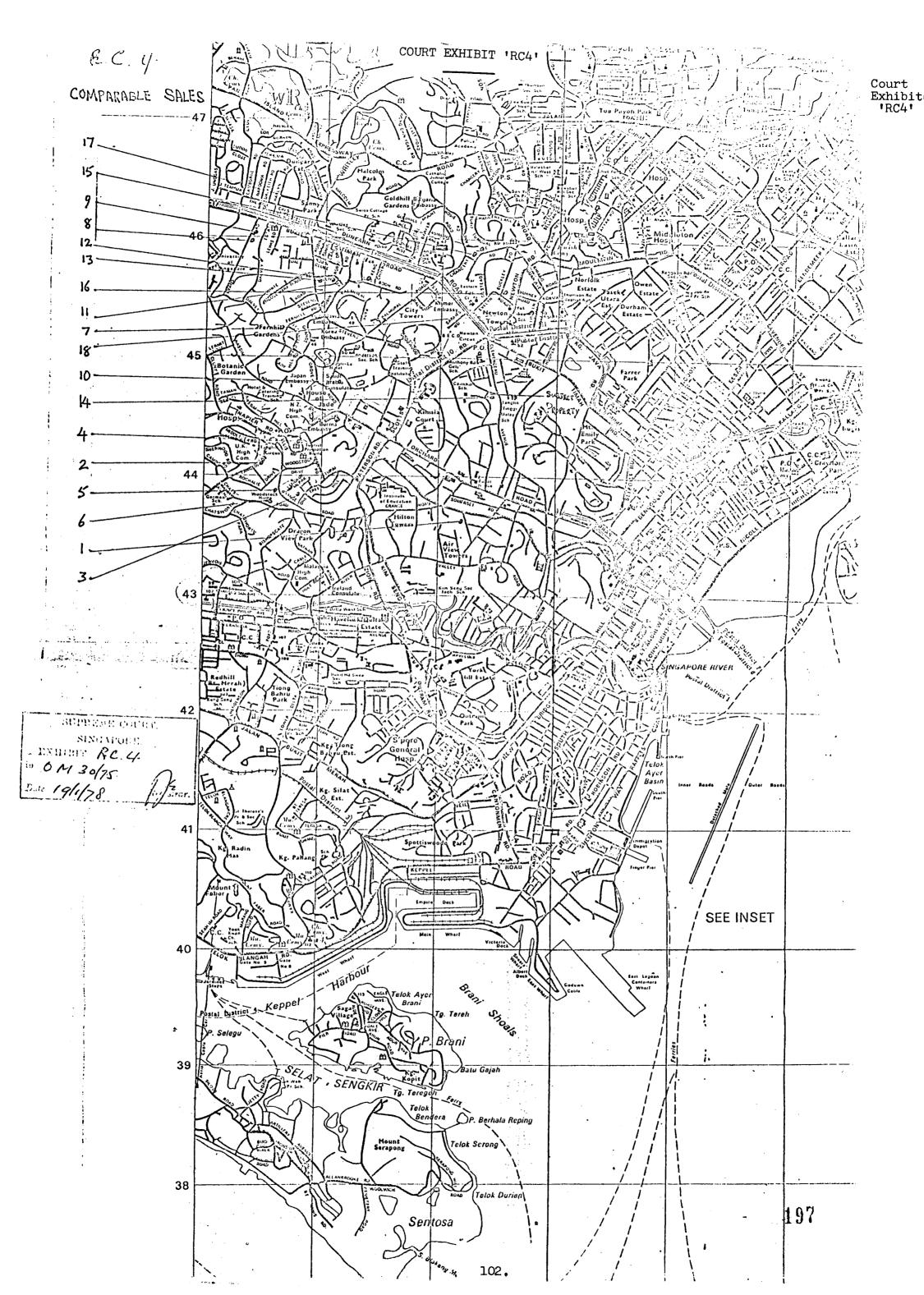
Appellants evidence in High Court Exhibit "RC2" to Affidavit of Ronald	Remarks							3-sty semi- detached		10-sty flats completed	Attached to 62 Gentle Rr	
Chua sworn 11th January 1978 Schedule of sales 18 comparable properties (continued)	Purchaser		Bian Guan Realty Pte Ltd	Ng Long Kee	British Airways Board	Wong Sung Lok	Yu Geck Pte Ltd of 7 McNair Road	Tropic Flora Pte Ltd of 177 Changi Road		San Ming Enter- prises Pte Ltd	Chan Cher Lai of 86 Jalan Changkek	Hilltop Realty Pte Ltd
	Situation		Land at Evans Rd	Land at Evans Rd	l Ardmore Park	36 Ewe Boon Road	Land off Robin Rd	Land at Stevens Road (formerly No.70)		Land at Peck Hay Road	Land at Gentle Rd	Land at junc- tion of Evelym Rd and Buckley Rd
	Р. Ѕ. F.		\$20.00	\$25.00	\$30.52	\$20.55	\$16.20	\$10.31		\$41.00	\$12.30	\$ 15.00
	Consid- eration		\$202,860	\$ 248,425	\$600,000	\$215,000	\$ 116,154	\$ 167,796		\$ 585,603	\$ 107, 969.40	\$ 211, 3 65
	Title		Freehold	Freehold	Freehold	Freehold	Freehold	Freehold		Freehold	Freehold	Freehold
(cont'd)	Land Area		10.143 sq.ft.	9,937 sq.ft.	16.659 sq.ft.	10,460 sq.ft.	7,170 sq.ft.	16,593 sq.ft.		14,283 sq.ft.	8,777 sq.ft.	14,091 sq.ft.
igh Ccurt to Ponald Chua nuary 1978 ales properties	Lot No.		99 - 71	99-70	12-104	47-44	271	73-1		61-126	422	325 (subdivided to Lots 516 to 517)
Appellants evidence in High Court Exhibit "RC2" to Affidavit of Ponald Chua sworn llth January 1978 Schedule of sales Schedule of sales	Date	T.S.XXV	31.7.73	26.9.73	28.5.74 T.S.XXVI	24.11.72	11.4.73	23.5.72	T.S.XXVII	4.4.73 T.S.XXVIII	7.2.72	11.3.72 (su Lo 51
HC SAE CA NO SAE CA NO SEFX VI	No.		۵	თ	10	11	12	K 1		14	ら ま	16

Appel evide High Exhil to A	Exhil to A Rona sworr Janu Sche sale comp prop	n the	"RC2" referr Chua sworn o heow for Oaths	e whibit marked "RC2" refiavit of Ronald Chua swor January 1978 Before me, Sd: Lim Seng Cheow A Commissioner for Oaths	This is the exhibit marked "RC2" referred to in the Affidavit of Ronald Chua sworn on the 11th day of January 1978 Before me, Sd: Lim Seng Cheow A Commissioner for Oaths			
		NGAPORE	PUBLIC OF SI	RT OF THE RE of 1975	IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE 0.M. No. 30 of 1975			
	Holdings Ltd	ACT. UU Land al Juirey Rd	¢044,100	Freenold	21,750 SG.IT.	∽ - ++-	15.2.73	Ā
Vacant land	at Surrey Sunny Tan Soon Teck	\$13.00 Land at Surrey Rd	\$ 282,958	Freehold	21,766 sq.ft.	54-3	8 13.2.73	18
	Lim Tjhun Seng	\$13.50 Land at Gentle Rd	\$ 113,840.50	Freehold	8.800 sq.ft.	472	T.S.XXVIII 17 11.9.72	-1
Remarks	Purchaser	P.S.F. Situation	Consij- eration	Title	Land Area	Lot No.	o. Date	.oN
f sales ble (cont ¹ d)	Schedule of su 18 comparable properties (co							
Exhibit "RC2" to Affidavit of Ronald Chue sworn llth January 1978	Exhibit "RC2" to Affidavit of Ron sworn llth Janua							
Appellants evidence in High Court	Appellants evidence in							

Appellants evidence in High Court Exhibit "RC2" to Affidavit of Ronald Chua sworn 11th January 1978 Schedule of sales 18 comparable properties (continued)

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Court COURT EXHIBIT P1 - PRESS Exhibit Pl CUTTINGS FROM THE STRAITS TIMES of 19th and 10th Press January 1978 cuttings from The Straits THE STRAITS TIMES, THURSDAY JANUARY 19, 1978 Times of 19th and SUPREME COURT. SINGAPORE 10th EXHIBIT Pl in O.M. 30/75 January Date 19/1/78 Sd. 1978 Registrar

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MP DID ASK THAT QUESTION ABOUT PROPERTY TAX

May I refer to the following paragraphs of the views expressed by "Aggrieved Citizen" regarding property tax (ST, Jan.10).

Your correspondent wrote: "I remember only too well that one of the MPs (as reported in the Press) resolved to ask the Finance Minister that since property values had dropped so dramatically since the boom time of 1973 and with annual values increased accordingly to reflect the boom period, whether the Chief Assessor would adjust the annual value downwards accordingly.

"Unfortunately, this question was never asked as far as I am aware."

For the benefit of "Aggrieved Citizen" and your other readers, may I reproduce below the question that was raised in Parliament and the answer given thereto on May 27, 1977 (Hansard Vol.37, No.1, column 37) :-

"Annual value of properties (Reassessment):

"Mr.Ng Kah Ting: To ask the Minister for Finance whether he is aware that when land prices were continually increasing prior to September 1973 the Comptroller of Property Tax continually increased the annual value of properties and whether, now that land prices have fallen, the Comptroller of Property Tax will correspondingly lower the annual value of properties?"

"Mr. Hon Sui Sen: Sir, the annual value of a property is the gross amount at which the property can reasonably be expected to be let from year to year. In the case of vacant land, the annual value is based on 5 per cent of the

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Court

Press cuttings from The Straits Times of 19th and 10th January 1978

(continued)

market value of the land. Thus, the annual Exhibit Pl values reflect market conditions.

> The Property Tax Department does from time to time review the annual values of properties and where warranted, reassessments have been made. In addition, property owners can raise objections at the time of reassessment or when the valuation list for the ensuing year is open for public inspection annually in August."

> > NG KAH TING, MP for Punggol

THE STRAITS TIMES. THESDAY, JANUARY 10, 1978

PROPERTY TAX STAYS HIGH DESPITE BIG DROP IN VALUES

May I air my views on the question of property tax, in regard to what "Once Bitten" has said.

There was much fanfare in the Press, TV etc. in the first few months after the last general election when MPs were asked to raise questions affecting their constituents.

I remember only too well that one of the MPs (as reported in the Press) resolved to ask the Finance Minister that since property values had dropped so dramatically since the boom time of 1973 and with annual values increased accordingly to reflect the boom period, whether the chief assessor would adjust the annual value downwards accordingly.

Unfortunately, this question was never asked as far as I am aware.

There are many of us besides "Once Bitten" who have the same problem with the Property Tax Department.

Many of us whether occupying our own properties or renting them to expatriates had their property tax raised during the boom period, in some cases over 100 per cent.

The argument put forth by the department was that annual value was based on rental fetched in the area, the market value of the property etc.

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Now we all know that property value and rental have dropped very substantially in the last few years but annual values have not been adjusted downwards.

Employees in commerce industries and government departments are the hardest hit and we feel that there is no justice for the government to pick on us.

Even the hawkers who earn \$1,000 to \$3,000 monthly - the average monthly takings - live in HDB flats making full use of their CPF etc. and paying very little income tax are better off than us salary earners, professionals.

We sincerely appeal to the Minister of Finance to look into the matter and give justice to all citizens who contributed to the well-being of our society and nation.

AGGRIEVED CITIZEN

Singpore 10.

Court Exhibit Pl

Press cuttings from The Straits Times of 19th and 10th January 1978

(continued)

Appellants evidence in High Court

Affidavit of Seah Kim Bee and exhibits

16th January

1978

AFFIDAVIT OF SEAH KIM BEE AND EXHIBITS dated 16th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion No.30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

> > And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong <u>Appellant</u> And

The Chief Assessor, Property Tax, Singapore

Respondent

AFFIDAVIT

I, SEAH KIM BEE, of No.736 Mountbatten Road, Singapore 15, do solemnly and sincerely make oath and say as follows :-

1. I possess a Diploma in Town & Country Planning from the College of Art & Crafts, Birmingham, England. I was employed by the Planning Department from 1955 to 1969 for the last five years as an Area Planning Officer. From 1969 to 1973 I worked with the Jurong Town Corporation (JTC) as a Senior Planner & Acting Head of the Planning Section. Since May 1973 to date, I have been the sole proprietor of Seah Kim Bee Associates, a Firm of Consultants in Town Planning, Property Development and Management.

2. As a Town Planner and a Consultant, my experience covers physical planning, development control and planning consultancy affecting all types of property developments - residential, commercial-industrial and other types of develop ments. 20

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3. I have inspected the property Lot 61-134T.S.XXVII at Peck Hay Road. The said property is a plot of vacant land. I am informed that the property has a land area of 1381.9M² (14,875 sq.ft.). I refer to the plan on page 34 of the Record of Appeal in these proceedings. The Lot is shaped like an 'axe'. It has an 'accessway' 6.096 metres (20 ft.) wide covering a distance of 34.74 metres (114 ft.) from Peck Hay Road. This 'accessway' extends over a land area of about 223M²/2,400 sq.ft. before the site proper which is of an odd shape.

Appellants evidence in High Court

Affidavit of Seah Kim Bee and exhibits

16th January 1978

(continued)

4. I have inspected the site and the immediate surrounding area of the subject property.

There are differing levels in and around 5. the surrounding properties and with Peck Hay Road. At Peck Hay Road the entrance is about level with the road but rises by about 8 to 10 ft. at the north-east boundary where there is a vertical drop of about 10 ft. from the level of adjoining Lot 61-126 T.S. XXVII. From the north-east boundary to the south-east boundary, the difference in level is about 5 to There is however a severe difference of 6 ft. over 20 ft. at and along the south-west boundary with the adjoining property. In his affidavit dated 11th January 1978 Mr. Ronald Chua refers to this difference of level as 15 ft., but I think he has underestimated it. Lot 61-127 is about 5 ft. higher in level. I produce marked "SKB-1" a cross-section of the site to show the differing levels. Therefore, because of the 'accessway', the difference in levels with adjoining properties (severe on two sides) and within the site and provision for site roads, the effective area for development is severely reduced. Due to these factors, considerable additional costs would be involved for any development to take place on the property. The surface water drain running across the site might have to be diverted.

6. The property is in Planning District 3. It is zoned "residential". The Master Plan Densities for this District are Existing 87 Permissible 124 Maximum 150 persons per acre. According to the prescribed Master Plan densities about 8 to 14 dwelling units, depending on the proposed size of each unit, may be allowed on this site. To construct the number of dwelling units as prescribed by the Master Plan densities. multi-storied flats would have to be constructed on the site. For multi-storey

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Appellants evidence in High Court

Affidavit of Seah Kim Bee and exhibits

16th January 1978

(continued)

flats the Competent Authority would need to be satisfied that the neighbouring environment is safeguarded. Such environmental safeguards would include the imposition of spacing requirements between the proposed new building and its neighbouring building/s or the site boundaries and the provision of physical parking facilities in accordance with the parking standards of a minimum of one space per welling unit, within the site. For these reasons, the layout for the construction of flats for the site would in my opinion be very difficult.

7. The only practicable access to the site is from Peck Hay Road. I am informed that there is no right of way in favour of the land over the road reservation at the rear, and physical access to it would in any event be difficult because of the 20 ft. difference in levels. It is significant that the layout of this Lot provides for access to Peck Hay Road. The width (20 ft.) of the access to Peck Hay Road limits the development possibilities of the site. There is a Development Control restriction in operation which allows only four dwelling units on properties with limited access of this width onto a public street. For multi-storey flats exceeding four dwellings an access width of 50 ft. is at present required.

8. Another limitation on development of the site is the 10-storey block of flats on the adjoining property, Lot 61-126. Any development on the subject site would for reasons of privacy have to have its living rooms and bedrooms facing east and west, rather than facing directly onto the 10-storey block. East and west facing flats are not a particularly attractice proposition, for obvious reasons. In addition, a low rise development, or the lower floors of a high rise development, would be unattractive generally because of the high building on one side and the high bank on the other. In my opinion there are severe environmental handicaps for any development on this site.

9. In my opinion the site is not an attractive proposition for development. The factors I have mentioned must have a considerable effect on its market value.

SWORN at Singapore this) 16th day of January,1978) Sd. Seah Kim Bee

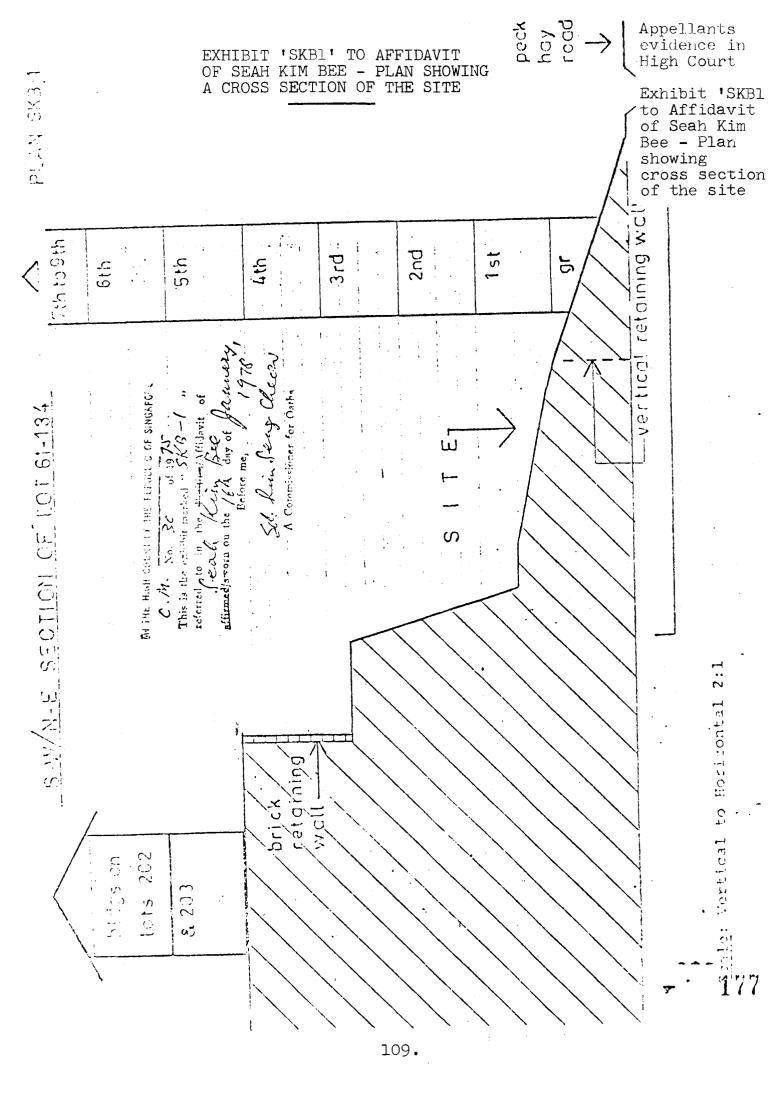
> Before me, Sd. Lim Seng Cheow Commissioner for Oaths

This affidavit is filed on behalf of the Appellant

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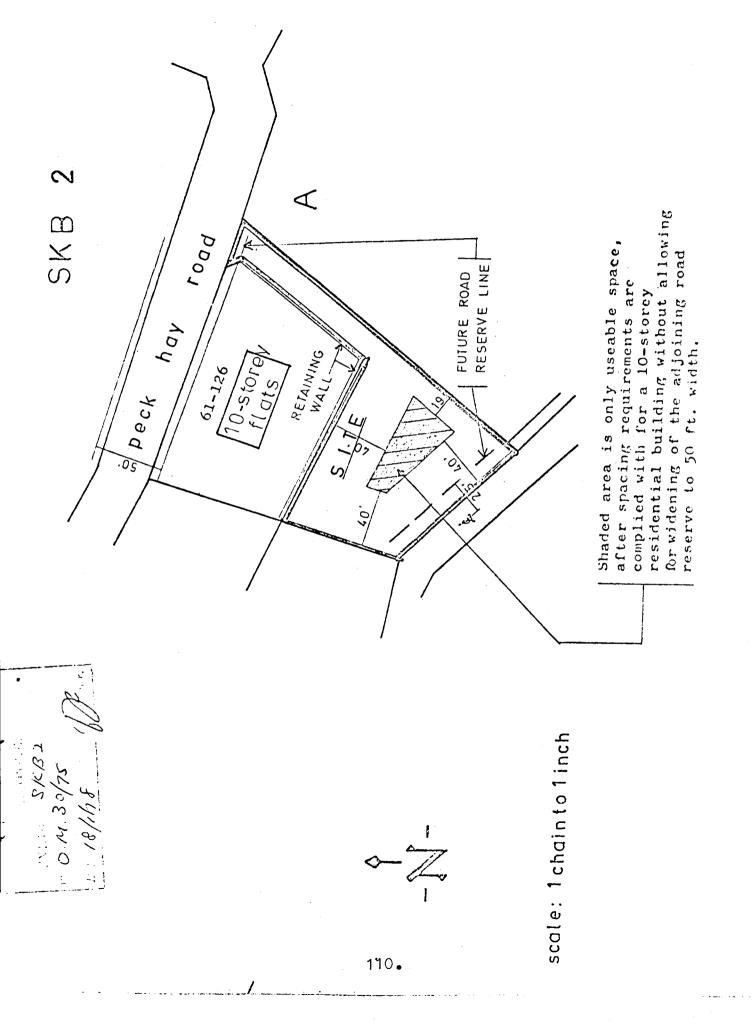
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COURT EXHIBIT 'SKB2' - PLAN

Appellants evidence in High Court Court Exhibit 'SKB2' - Plan



COURT EXHIBIT 'SKB3' - PLAN

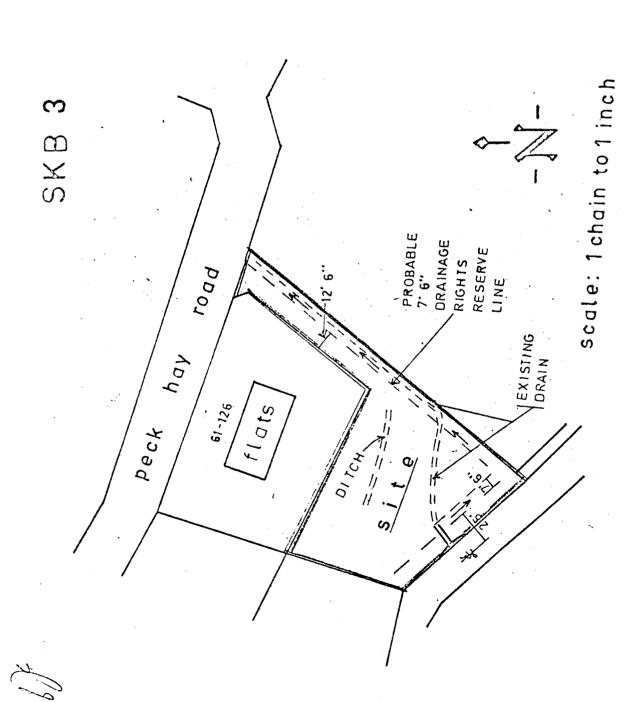
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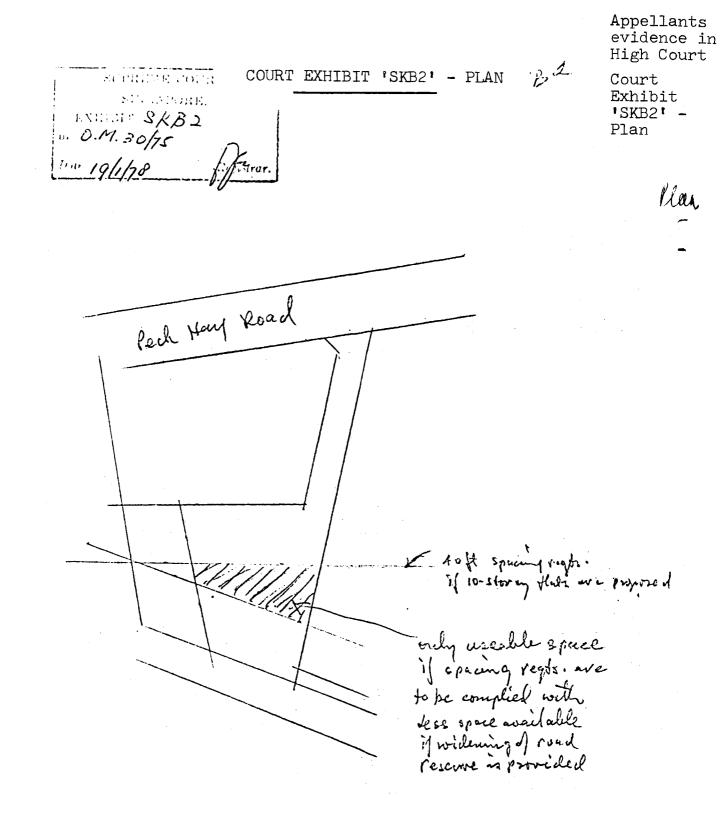
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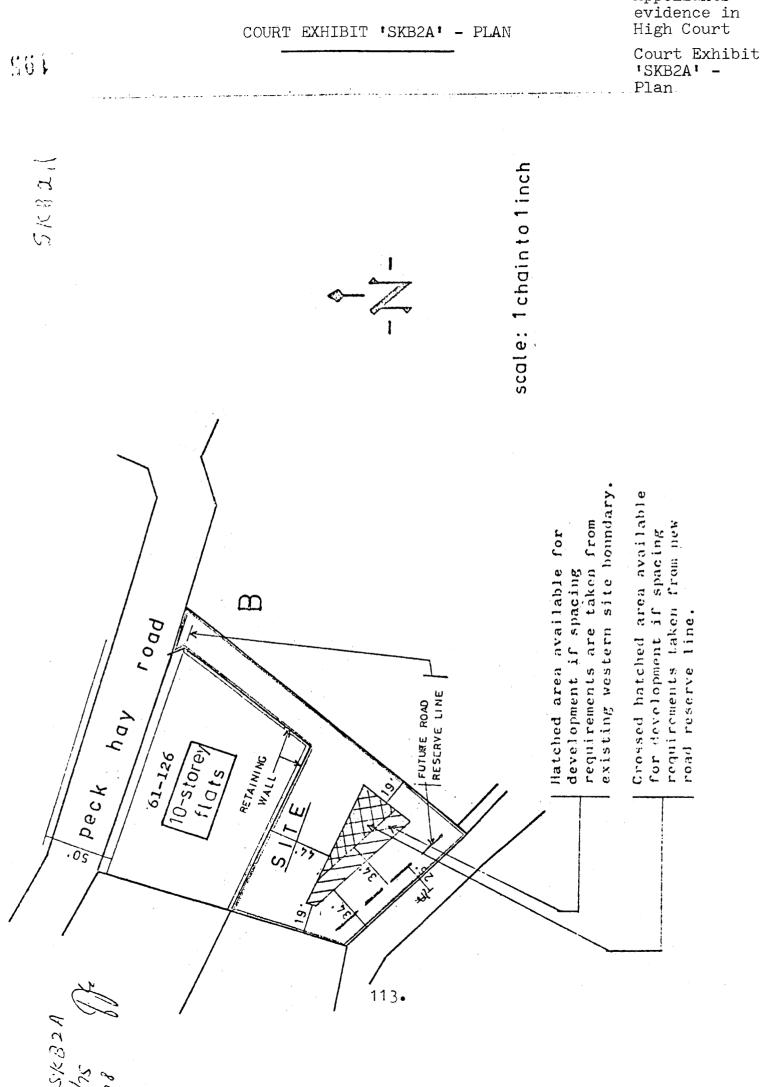
Appellants evidence in High Court

Court Exhibit 'SKB3' - Plan



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Appellants evidence in High Court

RESPONDENT'S EVIDENCE IN HIGH COURT AFFIDAVIT OF LIM SOO CHIN AND EXHIBITS dated 16th January 1978

Respondent's evidence in High Court

Affidavit of Lim Soo Chin and exhibits

16th January

1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No.20 of 1975

In the matter of the Property Tax Act (Cap.144, 1970 Edition)

And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Appellant

And

The Chief Assessor, Property Tax, Singapore

Respondent

AFFIDAVIT

Howe Yoon Chong

I, LIM SOO CHIN, of No.30 Li Hwan Terrace, Singapore 19, do solmenly and sincerely affirm and say as follows :-

I am a qualified Valuer and have been practising 1. as one in the Property Tax Division, Inland Revenue Department, since 1 Oct 70. I am now the Deputy Chief Valuer in the Property Tax Division. My present duties include the valuation of lands and buildings

30 for property tax assessments, for stamp duty, for estate duty, for compulsory acquisition and for advising other government departments.

I have seen and read the affidavits of Mr.Ronald 2. Chua made on 5 Jan 78 and 11 Jan 78 and also his Exhibits marked "RC 1" and "RC 2".

Presently, with respect to property tax assessment, 3. my work covers the revaluation of lands and buildings already on the Valuation List and the valuation of new buildings not yet entered in the Valuation List.

40 When a new building is erected on a piece of land the

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Respondent's evidence in High Court

Affidavit of Lim Soo Chin and exhibits

16th January 1978

(continued)

annual value of the property is enhanced and the Valuation List would thus be amended to show the enhanced annual value.

4. The Valuation List is constantly kept up to date. Land reassessment is carried out district by district, and also as and when a Notice of Transfer for a piece of land is received by the Department.

5. To the best of my knowledge all properties that are assessable for property tax in Singapore have been entered in the Valuation List.

6. Up to December 31st, 1965. vacant lands which were not suitable for building purposes or not capable of being developed for building purposes were not assessable for property tax and consequently were excluded from the Valuation List. From Jan 66, onwards, all lands, whether suitable or not for building purposes and whether capable or not of being developed for building purposes, become assessable for property tax, and were listed on the Valuation List.

Property values do not rise perceptibly 7. from 1966 to May 1969. Singapore left Malaysia in August 1965 and till May 1969 the property market was relatively stable. After the racial riots in Malaysia on May 1969 property values in Singapore rose subsequently. With general worldwide economic boom property values in Singapore continue to rise. From mid 1972 till September 1973 property values rose rapidly. Owing to the Singapore Government's policy to dampen speculation and the restriction of foreigners from ownership of residential properties ie the introduction of the Residential Properties Bill and the 1974 Property Tax (Surcharge) Act, there was a doldrum on property transactions until early 1974 when prices began to fall. 40

8. The subject land at Peck Hay Road is situated in a good class residential area. In the close vicinity are many blocks of luxurious flats, such as Cairnhill Mansions, Hilltops, It is Venus Mansion and Cavenagh House. located within one mile of the main shopping area of Orchard Road. It stands in an area reserved for high-rise residential development as shown in Micro-Zoning Plan IV. (Exhibit LSC 1).

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9. The subject land is sited away from the main road and is therefore very quiet. It has very good views looking to the east and west. It is elevated about 19 feet above Peck Hay Road. It is vacant and gently sloping and only two one-foot deep earth drains run diagonally across the land.

10. The subject land at Peck Hay Road is 14,875 sq.ft. about the size of Lot 61-126,
10 which is in front of it. Lot 61-126 was sold on April 1973 for \$41 psf and presently stands a ten storey luxurious apartment block.

11. In assessing subject land at Peck Hay Road in 1973. the physical characteristics of the land have been taken into account. Only very small areas are taken up for the access road and for the slope at the south boundary. These small areas do not affect the development potential as these land area will be taken

- 20 into account for planning density calculations. The presence of a 10-storey high block in front of it, or to the north of it, does not decrease its potential because it is an elevated site and it has good views to the east and west. However, taking account of the physical characteristics of the land as a whole, it has been assessed at \$35 per sq.foot in 1973.
 - 12. Of the 31 assessments listed in Exhibit RC 1,
 - (a) 27 are in residential zones of 75 persons per acre only. Most of the 27 lots are constructed with 2 and 3 storey bungalows. Subject land at Peck Hay Road, is situated in a residential zone of 150 persons per acre which is twice the maximum density of these 27 assessments referred to in RC 1. These 27 assessments cannot therefore serve as comparables for the subject land, which has twice the planning density.
 - (b) 3 are assessments not done in 1973, and are in different localities farther away. The three assessments are items 1, 28 and 30 of RC 1. Item 1 is assessed in May 1972, item 28 in May 1964 and item 30 in April 1972. Property values in 1973 are much higher than in 1964 or 1972. Item 1 is in Devonshire Road which is in a

Respondent's evidence in High Court

Affidavit of Lim Soo Chin and exhibits

16th January 1978

(continued)

Respondent's evidence in High Court

Affidavit of Lim Soo Chin and exhibits

16th January 1978

(continued)

less desirable residential locality because of mixed development in that area. In addition, there are stringent security requirements in that area. Items 28 and 30 are similarly in less desirable residential areas as they are farther away in Newton District which are subject to floods.

(c) Only 1 item is comparable ie TS 27 1
Lot 61-126. The assessment of TS27
Lot 61-126 (lot sited in front of
subject property) at \$41 psf in May
1973 supports the assessment of subject
land at \$35 psf in April 1973.

13. I refer to paragraph 8 of Mr. Ronald Chua's affidavit of 11 Jan 78 :-

- (a) With reference to sub-paragraph (2)
 (a), the subject land at Peck Hay Road is situated on a high-rise development 20 area and is thus correctly compared to lands similarly situated and where high-rise development can be permitted or has been permitted. A lower assessment of \$35 psf was thus arrived at for subject land at Peck Hay Road after allowing for differences in physical characteristics.
- (b) With reference to sub-paragraph 2(b), TS 27 Lot 325 had an area of 174,944 30 sq.ft. Subsequent to the purchase 34,700 sq.ft. was surrendered to the Government for road widening. The true value of the bare land is therefore \$45.64 psf, excluding piling, professional fees and development charges.
- (c) With reference to sub-paragraph (2) (c), TS 27 Lot 337 which is adjacent to the east of subject property, is more steep than subject property. It 40 is 2½ times larger in area and was assessed in 1974 when property values were lower than 1973. Given allowance for physical differences, size and time of assessment, an assessment of \$32 psf for Lot 337 is fair.
- (d) With reference to sub-paragraph (2)
 (d) TS 26 Lot 42-2 ie at Bukit Timah

Road has a residential density of 75 persons per acre only compared to 150 persons per acre for subject Lot 61-134. The price of \$40 psf is inclusive of a building which is still standing today.

14. In Exhibit RC 2, ie items 1, 2, 7 and 15 of 'LSC 2', the sales were contracted in 1971. 10 are in low residential density areas of 75 persons per acre only, 2 are in university zones, 1 is an internal sale, see 'LSC 2'. Of the 18 sales quoted only one sale may be used as comparable. This sale ie item 14 is in respect of Lot 61-126 at \$41 psf in April 1973.

15. The sale of Lot 61-126 ie site fronting subject property, and the sales and assessments listed as comparable in the Report to the Valuation Review Board at pages 4 and 5 of Record of Appeal, confirm that the assessment of subject land at \$35 psf is fair and reasonable.

AFFIRMED at Singapore) this 16th day of) Sd. Lim Soo Chin January 1978)

Before me,

Sgd. M.Cordeiro

Commissioner of Oaths

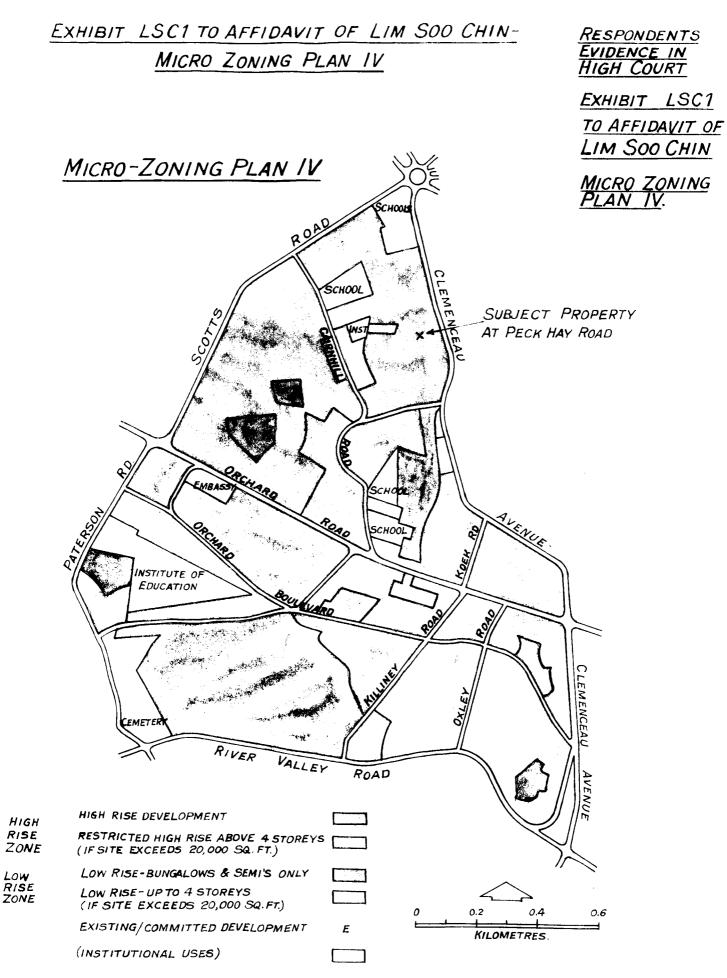
Respondent's evidence in High Court

Affidavit of Lim Soo Chin and exhibits

16th January 1978

(continued)

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EXHIBIT LSC 2 TO AFFIDAVIT OF LIM SOO CHIN - ANALYSIS OF THE 18 SALES QUOTED IN EXHIBIT RC 2

ANALYSIS OF THE 18 SALES QUOTED IN RC 2

Respondent's evidence in High Court

Exhibit LSC2 to Affidavit of Lim Soo Chin

Analysis of the 18 sales quoted in Exhibit RC2

	Item <u>No.</u>	_	Pro	opert		te of itract	Maximum Residen- tial Density	Price psf	An th qu <u>Remarks</u> Ex
10	l	ΤS	26	Lot	107pt	10/71	150 ppa person per acre	\$ 17.70	Old Sal e
	2	TS	24	Lot	60-1	8/71	75 ppa	\$ 15.98	OLD SALE and low density
	3	TS	24	Lot	733	12/72	75 ppa	\$28.55	Low Density
	4	TS	21	Lot	92	12/72	75 ppa	\$30.00	Low Density
20	5	TS	21	Lot	236	2/73	75 ppa	\$34.00	Low Density
	6	TS	21	Lot	73-7	10/72	75 ppa	\$16.50	Low Density
	7	TS	25	Lot	445	7/71	75 ppa	\$ 8.00	OLD SALE and low density
	8	TS	25	Lot	99-71	7/73	Univer- sity Zon	•	DIFFERENT ZONE Internal Transfer
30	9	TS	25	Lot	99 - 70	6/73	Univer- sity Zon	\$25.00 e	Different Zone
	10	TS	25	Lot	12 - 104	?	75 ppa	\$30.52	Low Density
	11	TS	26	Lot	41-44	3/73	75 ppa	\$20.55	Low Density
	12	ΤS	26	Lot	271	10/72	75 ppa	\$16.20	Low Density
	13	TS	26	Lot	73-1	?	75 ppa	\$10.11	Low Density
40	14	ΤS	27	Lot	61-126	4/73	150 ppa	\$41.00	High Density High Rise

Respondent's evidence in High Court	Item No	Property	Date of <u>Contract</u>	Maximum Residen- tial Density	Price psf	Remarks	
Exhibit L SC2 to Affidavit of Lim Soo Chin	15 TS	28 Lot 422	9/71	75 ppa	\$12.30	OLD SALE and Low Density	
Analysis of the 18 sales	16 TS	28 Lot 325	?	75 ppa	\$15.00	Low Density	
quoted in Exhibit RC2	17 TS	28 Lot 472	1/72	75 ppa	\$13.50	Low 10 Density)
(continued)	18 TS	28 Lot 54-3	3 2/73	200 ppa	\$ 25.00	DIFFERENT LOCALITY 5-storey development only internal	

transfer

AFFIDAVIT OF JEFFREY HENG WAH YONG dated 17th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No. 30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

> > And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong Appellant

And

The Chief Assessor, Property Tax, Singapore

Respondent

AFFIDAVIT

I, JEFFREY HENG WAH YONG, of No.40 Jalan Pacheli, Singapore 19, do solemnly and sincerely swear the following :-

1. I hold a BA Honours in Geography from the University of Singapore and a Diploma in Town Planning from the University of Manchester. I am also a Member of the Royal Town Planning Institute. I have been employed in the Planning Service since 1967 and for the last 7 years have been involved with development control in Singapore. I am currently a Higher Executive Planner in charge of the Central Area in the Development Control Division.

2. I have seen Mr. Seah Kim Bee's affidavit and am familiar with the subject site.

3. Some time in 1964 the subject site together with adjacent Lot 61-126 was granted written permission for the development of a 12-storey block of flats. The written permission subsequently lapsed. No further applications were submitted in respect of the subject site, although in 1974 enquiries were made regarding its development and

Respondent's evidence in High Court

Affidavit of Jeffrey Heng Wah Yong

17th January 1978

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Respondent's evidence in High Court

Affidavit of Jeffrey Heng Wah Yong

17th January 1978

(continued)

its likelihood of obtaining planning permission.

4. With respect to adjacent Lot 61-126 the previous owner Lee Hoi Hian's application for a 15-storey block of 14 maisonettes was disapproved on 24 Oct 72. The land was believed to be sold to Messrs. San Ming Enterprises (Pte) Ltd on 4 Apr 73. On 17 Apr 73 Messrs. Ang Kheng Leng & Associates on behalf of the new owners made an application for a 11-storey block of 10 flats. Written permission was however granted on 31 Jul 73 for a 10-storey block of 9 flats. The reduction was to comply with the Master Plan maximum density of 150 persons per acre.

5. The subject site lies within an area demarcated for high-rise development in the Micro Zoning Plan for the district. Micro Zoning Plans are prepared with the objective of providing more detailed guidelines, more than is possible in the Master Plan, as to what the planning intentions for an area are. They take into account existing development as well as site conditions. The existence of the 10-storey flats immediately adjacent to the subject site as well as other high-rise flats in the vicinity of the subject site indicate that it is the planning intention to allow fairly high density of residential development in high-rise apartments since the area is close to the city.

6. The subject site has access to Peck Hay Road via a 6.096 metres (20-foot) driveway. 30 Itis incorrect that there is a development control restriction allowing only 4 dwelling units for properties with such an access width. On the contrary to discourage indiscriminate traffic into and out of a multi-storey development, it is preferable that access be restricted to just one point. Past decisions have allowed access to flats development by a 20-foot access driveway, for example, the adjacent 10-storey flat development on the adjacent Lot 61-126. 50-foot wide 40 access roads are required only for housing layouts where individual access is required for each individual residential unit.

7. Whilst the construction of the number of dwelling units prescribed by the Master Plan density may result in multi-storey flats, site conditions can be exploited through judicious design so that problems of aspect and privacy may be overcome.

8. Furthermore, the average size of flats in 50

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Singapore today is around 1500 to 1800 sq.ft. Including the curtilage, such a block of flats would require a building site area of only about 2,300 sq.ft. This is only about 15% of the site area which is approximately 14875 sq.ft. Thus there should be ample room within the subject site. Respondent's evidence in High Court Affidavit of

Jeffrey Heng Wah Yong

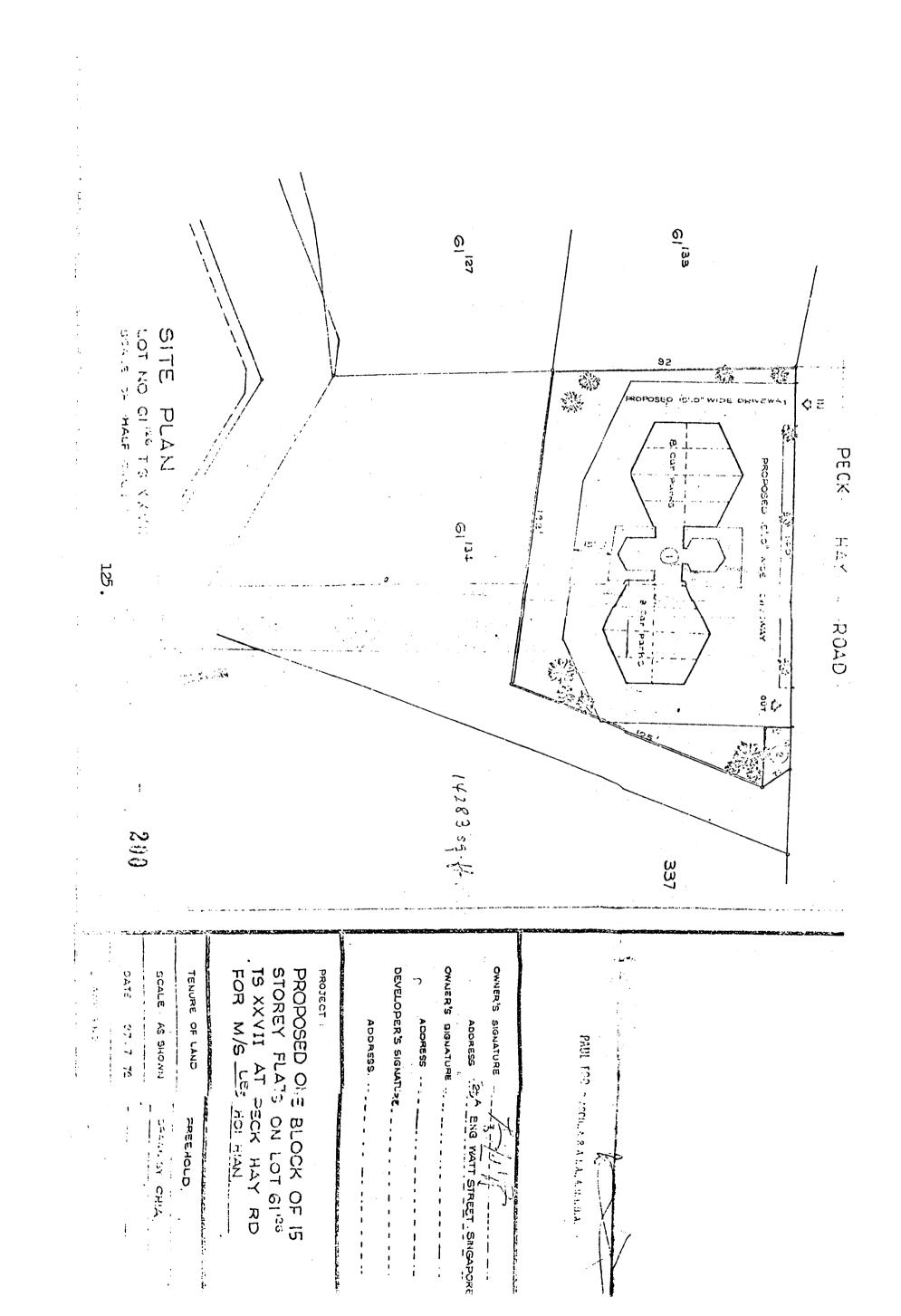
17th January 1978

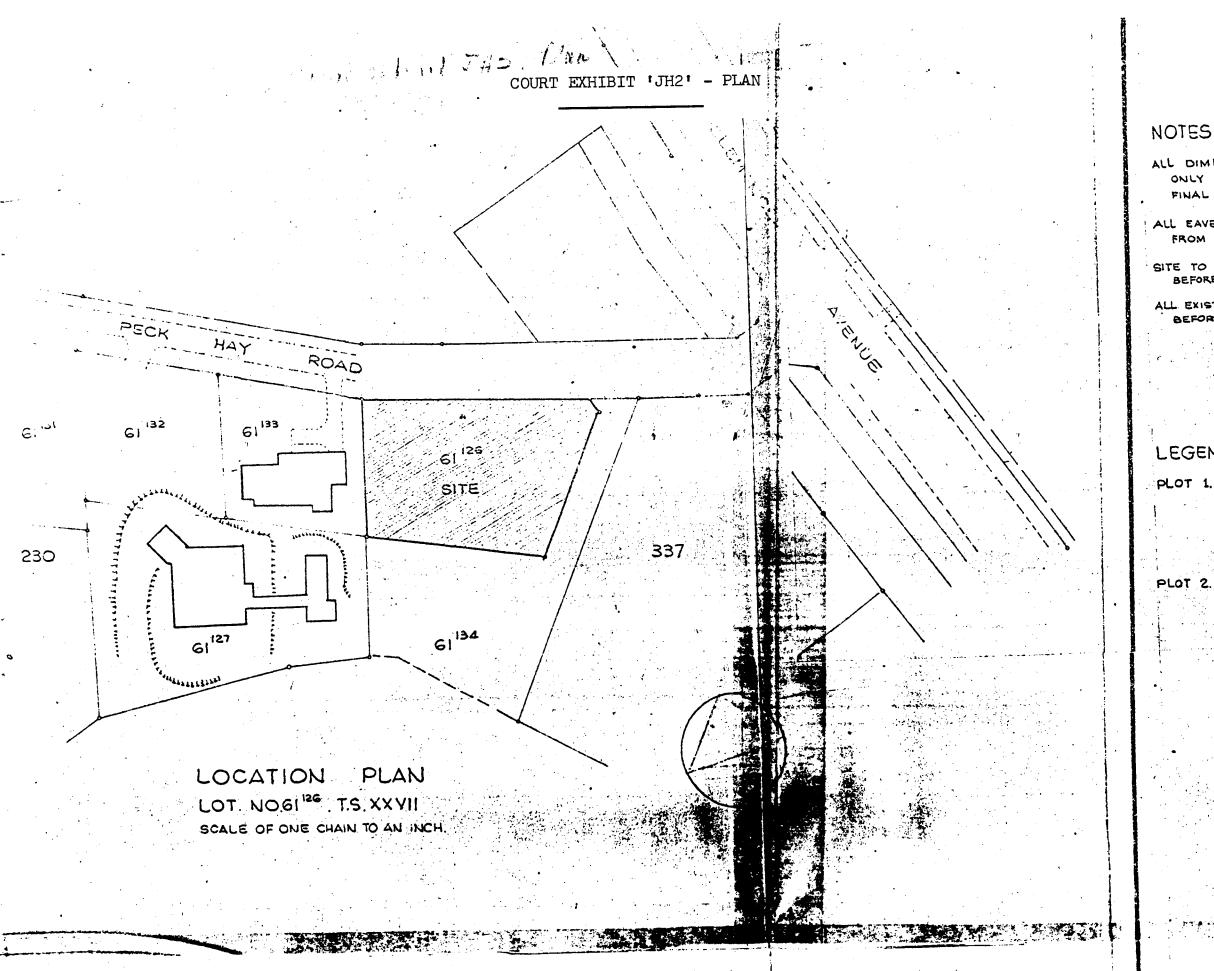
(continued)

SWORN at Singapore) this 17th day of) Sd. January 1978 Before me, Sd.

Commissioner for Oaths

This affidavit is filed on behalf of the Respondent





Respondent's (evidence in High Court

'Court Exhibit 'JH2' - Plan

J#2 Pan ALL DIMENSIONS SHOWN ARE OBTAINED BY SCALING ONLY AND SUBJECT TO REVISIONS AFTER FINAL RESURVEY . .

ALL EAVES TO BE KEPT AT LEAST 7'- G" CLEAR -FROM LOT BOUNDARIES.

SITE TO BE DEMARCATED BY LICENCED SURVEYOR BEFORE ANY WORK COMMENCES

ALL EXISTING BUILDINGS ON SITE TO BE DEMOLISHED BEFORE ANY BUILDING OPERATION COMMENCES.

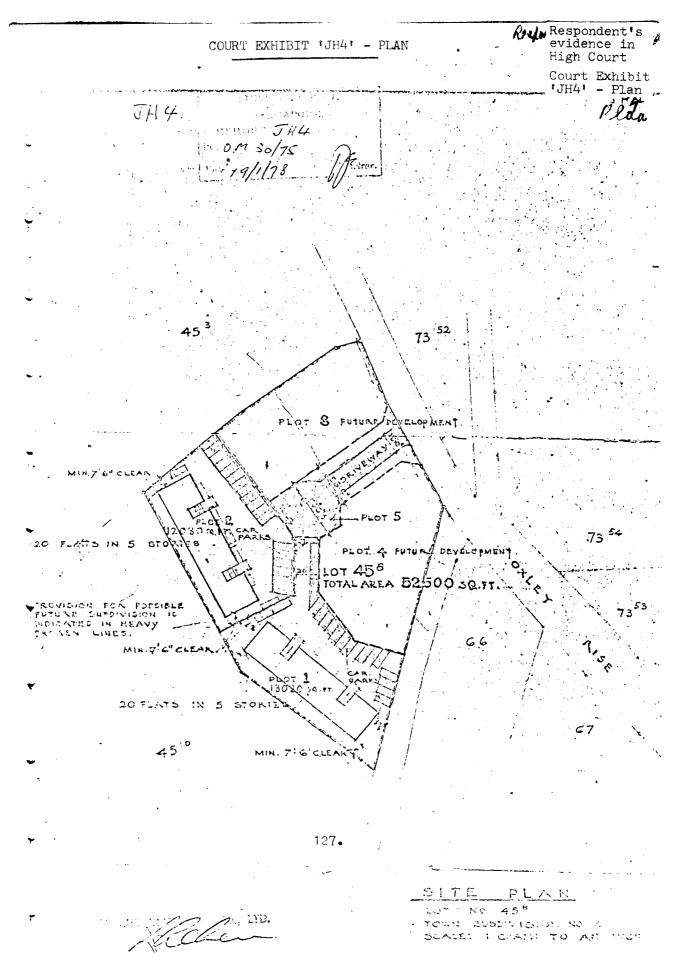
LEGEND

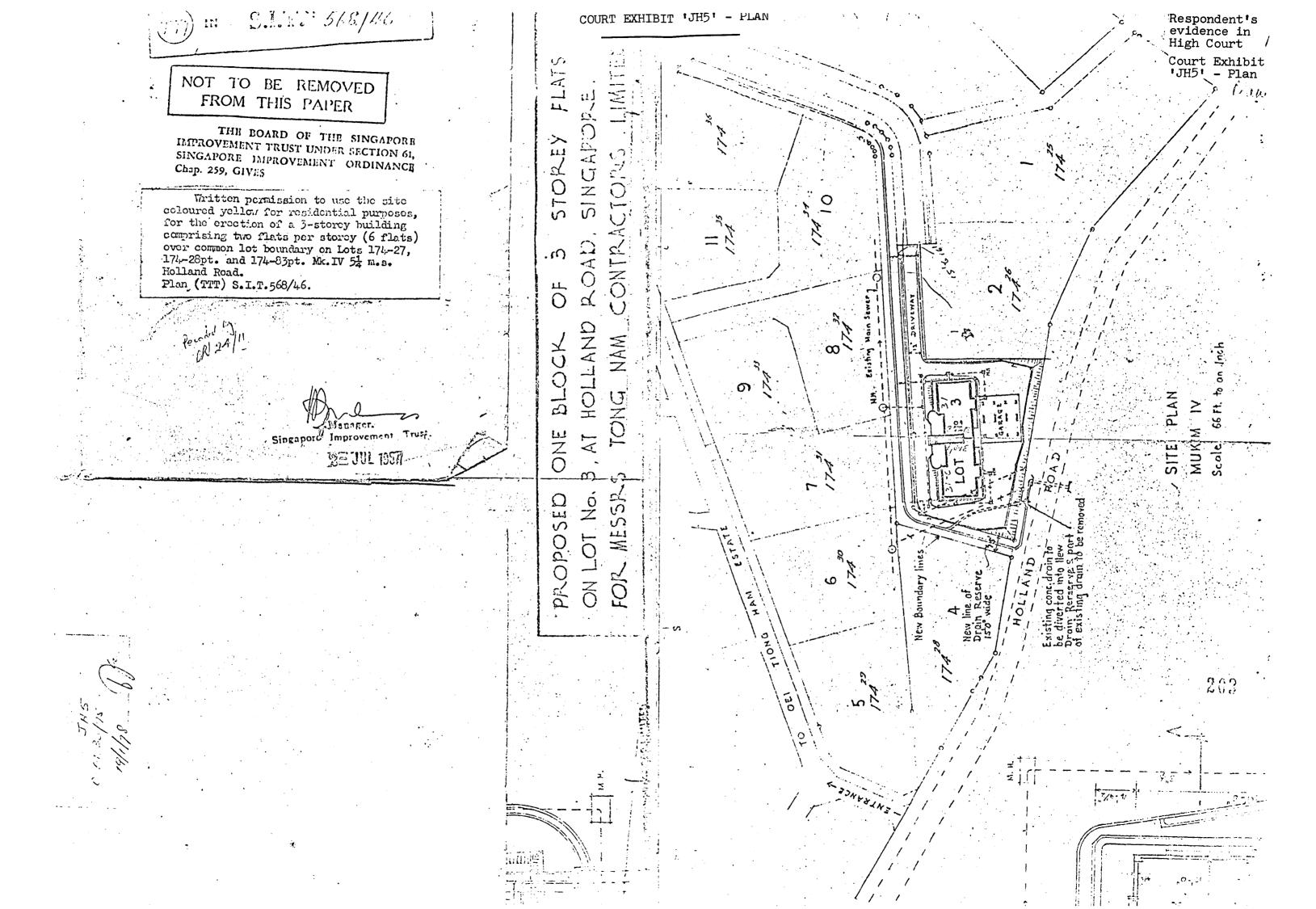
PLOT 1. PROPOSED ONE BLOCK OF B. STOREY FLATS . GROUND FLOOR TO CONTAIN IG CAR PARKS. Ist to 7th FLOOR FLATS 14 UNITS

(2 FLOORS PER UNIT)

PLOT 2. PROPOSED BIN POINT.

Respondent's COURT EXHIBIT JH3 - LETTER ANG KHENG LENG AND ASSOCIATES evidence in TO THE CHIEF PLANNER, NATIONAL High Court DEVELOPMENT BUILDING dated 17th Court Exhibit April 1973 JH3 Letter Ang Kheng Leng and ANG KHENG LENG & ASSOCIATES Associates to Chartered Architects Singapore & West Malaysia The Chief 18-H Battery Road, Singapore 1 Planner, National Tel: 93931/3 97370 Development 405 Asia Insurance Building, Klyne Street 10 Building Kuala Lumpur 17th April Tel: 86122 1973 Room 205 New O.C.B.C. Building 36 Beach Street, Penang Tel: 21684 Your ref.No. D.C.552/72 Singapore Date: 17 APR 1973 Our ref.No. S.29/73 The Chief Planner, Planning Department, National Development Building, 20 (5th Floor), Maxwell Road, SINGAPORE 2. Dear Sir, Re: Proposed 11-Storey Flats (10 Units) on Lot 61-126 T.S.XXVII at Peck Hay Road for M/s San Ming Enterprises (Pte) Ltd. We are submitting herewith an application under Section 9(6) of the Planning Act, 1970 in respect of the above-mentioned development for 30 your approval. We enclose the following documents for your consideration :-(a) (b) 9 copies of site plan 2 key plans (c) Development Charge Form An application form (d) 3 sets of sketch plan (e) Yours faithfully, Sd. 40 f. Ang Kheng Leng & Associates Enc: KYH/cmt.





the of an atomic + sonther by 54.205 ded 15) 285 1219: . • **9**a 1-0 JHE 10. 62.72 630 26.24 . 193 9 200 n. 25 . 23.43 넝 Sec. 28. 28.50 . 2- 8-S 6 NOTE : 242; 22.00 (3a Boundaries and areas subject to 24.35 . 2. 6: 982 survey. • 30 42500 24.05 2. Plots (la) to are accessory Č. and are made appurtenant to 3 13:55 . C 25.48 $\widehat{}$ ded (9)to respectively. RIGHT OF WAY FROM / PLOT Ba COURT 250 25 12.50 653 FOR HOUSE NO IS CLUNY PARK 25 ROAD UNTIL PHYSICAL ACCESS 80. 25 20 8а iste Kinder 8 FROM CLUNY PARK ROAD IS 29 EXHIBIT 1.5 35. AVAILABLE . .4 25 .5 25% 25 75 2. 25 85 1.50 24 67 rite 150° Cia .6:100 20 42 554m 21 2578 1.00 35-934 30. M H (Sewer) ra 237. 1 JH6 1 110 25 °C .22 107 250 - 150 250 250 1 15 61 1156 **PLAN** 5 146.0 252-..... 25 ê 25.53 2245 \$ 5.44 257 2.0 25 25 254 M HISONE ; 125 64 1-025 95, 25 91 +25.40 2 177 2575 2.... ارد در . موجور . 14.19 10 25 LOTS 1156 8 S 4. 2 25 5 2 12.05 2 981 MJKIM 100 1.0 ev Ω TANGLAN Re ې ġh ЪЧ \$85 Sec.2 5 - ct CI Ω 1.1 ы 10% - EXD our 0 Ð m chibi[.] Plan B đ ਸ਼ੁਰ ((Ω d

COURT EXHIBIT	r JH/
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(f) "Distance" between building

SUPREME	The distance between building is
COURT	measured perpendicularly between
WINGAPORE	buildings including balconies,
Exhibit JH7	common outside corridors, and
0.M.30/75	staircases but excluding lift shafts
9/1/78	and rubbish chutes. Where buildings
Sd	do not overlap perpendicularly the
Registrar	parallel distances between building
•	is also a relevant distance.

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(2) The minimum distance between buildings which are to be observed in the siting and orientation of buildings in a layout are set out in the schedule below:

	Orienta- tion of <u>buildings</u>	Distance for buildings up to 5-storeys*	Distance for each additional floor over 5-storey*
20	Front to front	70	<pre>(a) 5 ft. for slab- block# (b) 3 ft. for point-</pre>
	Rear to rear	50	block# (c) Where-buildings are of unequal
	Rear to front	60	height, the distance is that required in
	Side to side	20	the pre yi ous column, plus the sum of the
	Side to rear	40	height of the buildings concerned (from
30	Side to front	50	5-storey-upwards See below

* The height of a storey from floor to floor is taken as 10 feet.

Except for side to side orientation where the distance is 1 ft. for each additional floor.

(c) Where the buildings are of unequal height, the distance between the 2 buildings as in the case of (a) and (b) above is the average of the number of storeys above the 5th storey.

Respondent's evidence in High Court

Respondent's evidence in High Court Court Exhibit JH8	CO SUPREME COUR SINGAPORE EXHIBIT JH8 in O.M. 30/7 Date 19/1/78	5	
	(a)		
	Orienta- tion of Buildings	Distance for Buildings up to 4 storeys*	Distance for each additional floor 10 over 4 storeys
	Front to front	21 metres 70 feet	(a) 1.5 metres for slab block #
	Rear to rear		(b) 1 metre for point block /
	Rear to front		(c) Where the buildings are of unequal height
	Side to rear	15 metres 50 feet	the distance between the 2 20 buildings as
	Side to front		in the case of (a) and (b) above is the
	Corner to corner		average of the number of storeys above the 4th
	Side to side	6 metres 20 feet	storey.

* The height of a storey from floor to floor is 30 taken as 3.4 metres, in cases where the number of storeys is difficult to determine from the building plans submitted, to the finished roof level of the highest unit.

Except for side to side orientation where the distance is 0.3 metres for each additional floor.

(b) <u>Slab Block buildings fronting public roads</u> should be set back to a distance equal to <u>half</u> the building height or <u>7.5 metres</u> whichever is the greater.

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If the building is fronting the public road at more than 30° the angle of deviation from the

parallel line, the set back should be 40% of the building height or 7.5 metres whichever is the greater.

(c) Point Block buildings fronting public roads should be set back to a distance of 30% of the building height or 7.5 metres whichever is the greater.

If the building is fronting the public road at more than 30° , the angle of deviation from the parallel line, the set back should be 25% of the building height or 7.5 metres whichever is the greater.

Note: Where buildings fronting major arterial road separate consideration shall be given for the set back lines.

Respondent's evidence in High Court Court Exhibit JH8 (continued) Letter. Rodyk & Davidson to The Commissioner of Stamps

22nd May 1973

TO THE COMMISSIONER OF STAMPS dated 22nd May 1973

LETTER, RODYK & DAVIDSON

SKT/114/72/1g1 22nd May 1973

Dear Sir,

Lot 61-134 of T.S. XXVII

We would refer to the discussion between your Mr. Lum Kwok Keong and our Mr. P. Selvadurai sometime in February last year relating to the purchase of $\frac{1}{2}$ undivided share of the above property in the name of Howe Min Cheng to our client, Howe Yoon Chong. As requested we enclose herewith Statutory Declaration by Howe Min Cheng dated the 19th day of December 1972 declaring that the $\frac{1}{2}$ undivided share of the property was purchased out of moneys provided by his son, our client for \$20,000/- in 1960. In support we also enclose herewith a letter from Mr. Tan Boon Chiang who was then practising under Messrs. Laycock & Ong and who confirms that he personally acted in the Conveyance on behalf of our client. It is our submission that the property is held by our client's father, Howe Min Cheng in trust for our client, Howe Yoon Chong.

We forward herewith the Declaration of Trust and the Conveyance from Howe Min Cheng to our client in respect of the $\frac{1}{2}$ undivided share of the above property. We submit that the stamp fees payable in respect of the Declaration of Trust as well as the Conveyance shoule be \$10.00 each. We enclose herewith our cheque for \$45.00 being the stamp fees and adjudication fee.

Yours faithfully,

The Commissioner of Stamps, Singapore.

Encl:

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LETTER, TAN BOON CHIANG TO RODYK & DAVIDSON dated 20th January 1972

REPUBLIC OF SINGAPORE

Letter, Tan Boon Chiang to Rodyk & Davidson 20th January 1972

PRESIDENT'S CHAMBERS, INDUSTRIAL ARBITRATION COURT, SUPREME COURT BUILDING, SINGAPORE 6.

20th January, 1972

10 M/s Rodyk & Davidson, Chartered Bank Chambers, Singapore 1.

Dear Sirs,

Re: Conveyance of Lot 61-134 of T.S.XXVII registered in Vol. 1394 No.189, vacant land at Peck Hay Road

I refer to your letter dated 19th January, 1972 reference MC/114/72/BK.

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I confirm that in 1960 while in private practice I personally acted in the conveyance of the above property on behalf of Mr. Howe Yoon Chong on whose instructions a half undivided share of the property was conveyed to his father, Howe Min Cheng. I am personally aware that Mr. Howe Yoon Chong paid \$2,600/- in cash as deposit money towards the purchase of the property on 17th October, 1960 and that the balance of \$7,400/- was also paid by Mr. Howe Yoon Chong to the vendor Mr. Oh Mo See.

> Yours faithfully, Sd. Tan Boon Chiang (Tan Boon Chiang)

Statutory Declaration by Howe Min Cheng

19th December 1972 STATUTORY DECLARATION BY HOWE MIN CHENG dated 19th December 1972

STATUTORY DECLARATION

I, HOWE MIN CHENG of No.455-A, River Valley Road, Singapore, Merchant, do solemnly and sincerely declare as follows :-

1. By an Indenture dated 20th day of November 1960 (Registered in Volume 1394 No.189) and made between OH MO SEE of No.21 Adam Road, Singapore 10 of the one part and Madam LEE YUET LIN of No.170 Thomson Rise Estate, Singapore. Married Woman, and myself of the other part, the land comprised therein and more particularly described in the Schedule hereto was conveyed by the said OH MO SEE to the said Madam LEE YUET LIN and myself as tenants in common in equal shares for the price of \$20,000/-.

2. My share of the said property was purchased out of moneys wholly provided by my son HOWE 20 YOON CHONG of No.9 Binjai Walk, Singapore 21.

AND I make this solemn declaration conscientiously believing the same to be true and by virtue of the provisions of the Statutory Declarations Act, 1835.

THE SCHEDULE ABOVE REFERRED TO

ALL THAT piece of land situate at Cairnhill Circle in the District of Claymore in the Island of Singapore estimated according to Government Resurvey to contain an area of 14,875 square 30 feet and marked on the Government Resurvey Map as Lot 61-134 of Town Subdivision XXVII which said piece of land is more particularly described and edged red on the plan annexed to the Convevance and forms part of the land comprised in Grant No.49, TOGETHER with the rights of way easements and other appurtenances thereto belonging.

DECLARED at Singapore this) 19th day of Dec. 1972	Sd.	40
Before me,	Interpreted by me, Sd.	
Musui Chen	A Sworn Interpreter	
A Commissioner for Oaths	of the Court	

DECLARATION OF TRUST BY HOWE MIN CHENG dated 4th April 1973

> Stamp **\$**10.00 28 V 73

Stamp \$5.00 7 VI 73

THIS DECLARATION OF TRUST made the 4th day of April One thousand nine hundred and seventy-three (1973) Between HOWE MIN CHENG of No.455-A River Valley Road, Singapore, Merchant (hereinafter called "the Trustee")

WHEREAS:-

Supplemental to an Indenture of Conveyance 1. dated the 20th day of November 1960 (Registered in Volume 1394 No.189) and made between OH MO SEE of the one part and LEE YUET LIN and the Trustee of the other part whereby the freehold land and premises described in the Schedule hereto were conveyed to the said LEE YUET LIN and the Trustee as tenants in common in equal shares in fee simple in possession subject to the restrictive and other covenants contained in an Indenture of Conveyance dated 27th day of October 1951 (Registered in Volume 1116 No.68) and made between Lim Chong Pang and Lim Chong Min of the one part and the said Oh Mo See of the other part but otherwise free from encumbrances and the consideration of the sum of \$20,000/- therein mentioned was paid by the said Lee Yuet Lin and the Trustee in equal shares

2. The sum of \$10,000/- representing one equal half share of the purchase price was in fact provided by HOWE YOON CHONG the son of the Trustee of No.9, Binjai Walk, Singapore (hereinafter called "the Beneficiary")

3. The Trustee hereby acknowledges and confirms that one equal half share of and in the property is held by him upon trust for the said Beneficiary.

NOW THIS DEED WITNESSETH that the Trustee hereby declares that he holds the said one equal half share of the property described in the Schedule hereto in trust for the said Beneficiary in fee simple subject to the restrictive and other covenants contained in the said Conveyance

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Declaration of Trust by Howe Min Cheng

4th April 1973 Declaration of Trust by Howe Min Cheng

4th April 1973 (continued) dated 27th day of October 1951 (Registered in Volume 1116 No.68) and hereby agrees that he will at the request and cost of the said Beneficiary convey the said one equal half share of and in the property to the Beneficiary at such time and in such manner or otherwise deal with the same as the said Beneficiary shall direct

IN WITNESS whereof the Trustee has hereunto set his hand and seal the day and year first 10 above written.

THE SCHEDULE ABOVE REFERRED TO

ALL THAT piece of land situate at Cairnhill Circle in the District of Claymore in the Island of Singapore estimated according to Government Resurvey to contain an area of 14,875 square feet and marked on the Government Resurvey Map as Lot 61-134 of Town Subdivision XXVII which said piece of land is more particularly described and edged red in the plan annexed to an Indenture of Conveyance dated 20 the 27th day of October 1951 (Registered in Volume 1116 No.68) and forms part of the land comprised in Grant No.49 Together with the rights of way easements and other appurtenances thereto belonging.

SIGNED SEALED AND DELIVERED by) the abovenamed Trustee in the) Sd. presence of :-

On this 4th day of April A.D. 1973 before me MUTHIAH COOMARASWANY an Advocate and Solicitor30 of the Supreme Court of the Republic of Singapore practising in the Island of Singapore personally appeared HOWE MIN CHENG who of my own personal knowledge I know to be the identical person whose name "Howe Min Cheng (In Chinese)" is subscribed to the above written instrument and acknowledged that he had voluntarily executed this instrument at Singapore.

Witness my hand.

Sd.

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T.S.XXVII Lot 61-134 = 14,875 sq.ft. Sd: INDENTURE BETWEEN HOWE MIN CHENG AND THE APPELLANT dated 4th April 1973

Indenture between Howe Min Cheng and the Appellant

4th April 1973

THIS INDENTURE is made the 4th day of April One thousand nine hundred and seventythree (1973) Between HOWE MIN CHENG of No.455-A River Valley Road, Singapore, Merchant (hereinafter called "the Transferor") of the one part and HOWE YOON CHONG of No.9, Binjai Walk Singapore, Director (hereinafter called "the Transferee") of the other part

WHEREAS by an Indenture of Conveyance dated the 28th day of November 1960 (Registered in Volume 1394 No.189) and made between OH MO SEE of the one part and LEE YUET LIN and the Transferor of the other part the land and premises comprised therein and more particularly described in the Schedule hereto were for the consideration therein mentioned conveyed by the said OH MO SEE to the said LEE YUET LIN and the Transferor in fee simple as tenants in common in equal shares subject to the restrictive and other covenants contained in an Indenture of Conveyance dated the 27th day of October 1951 (Registered in Volume 1116 No.68) in favour of OH MO SEE

AND WHEREAS prior to the execution of these presents the Transferor by a Declaration of Trust dated the 4th day of April 1973 (Registered in Volume No.) declared that one equal half share of and in the land and premises described in the Schedule hereto was purchased out of the moneys belonging to the Transferee and that the said one equal half share in the said land and premises was in fact held by the Transferor in trust for the Transferee

AND WHEREAS the Transferee has since requested the Transferor to convey the said one equal half share of and in the land and premises described in the Schedule hereto to the Transferee which the Transferor has agreed to do so in the manner hereinafter appearing.

NOW THIS INDENTURE WITNESSETH that in pursuance of the said agreement and in consideration of the premises the Transferor hereby conveys unto the Transferee ALL THAT the one equal half share of and in the land and premises described in the Schedule hereto TO HOLD the same unto the

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Indenture between Howe Min Cheng and the Appellant 4th April 1973 (continued) Transferee in fee simple Subject to the restrictive and other covenants contained in the said Conveyance dated the 27th day of October 1951 (Registered in Volume 1116 No.68) so far as the same affect the property hereby conveyed and are still subsisting and capable of taking effect.

With the object of affording to the Transferor a full indemnity in respect of any breach of the said restrictive and other covenants 10 but not further otherwise, the Transferee hereby covenants with the Transferor that the Transferee his executors administrators and assigns will henceforth perform and observe the said restrictive and other covenants and will indemnify the Transferor his estate from and against all actions and claims in respect thereof so far as the same affect the land and premises hereby conveyed and are still subsisting and capable of taking effect. 20

IN WITNESS whereof the Transferor and the Transferee have hereunto set their hands and seals the day and year first above written

THE SCHEDULE ABOVE REFERRED TO

ALL THAT piece of land situate at Cairnhill Circle in the District of Claymore in the Island of Singapore estimated according to Government Resurvey to contain an area of 14,875 square feet and marked on the Government Resurvey Map as Lot 61-134 of Town Subdivision 30 XXVII which said piece of land is more particularly described and edged red in the plan annexed to an Indenture of Conveyance dated 27th day of October 1951 (Registered in Volume 1116 No.68) and forms part of the land comprised in Grant No.49 Together with the rights of way easements and other appurtenances thereto belonging.

SIGNED SEALED AND DELIVERED by) the abovenamed Transferor in) the presence of :-)	Sd: Howe Min Cheng (L.S.) 40
Sd: M. Coomaraswamy	(In chinese)
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SIGNED SEALED AND DELIVERED by) the abovenamed Transferee in) the presence of :-)	Sd: Howe Yoon Chong (L.S.)

Sd: M. Coomaraswamy

On this 6th day of April A.D. 1973 before me MUTHIAH COOMARASWAMY an Advocate and Solicitor of the Supreme Court of the Republic of Singapore practising in the Island of Singapore personally appeared HOWE MIN CHENG and HOWE YOON CHONG who of my own personal knowledge I know to be the identical persons whose names "Howe Min Cheng (In Chinese)" and "Howe Yoon Chong" are subscribed to the above written instrument and acknowledged that they had voluntarily executed this instrument at Singapore.

Indenture betwwen Howe Min Cheng and the Appellant 4th April 1973

(continued)

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Witness my hand.

Sd: M. Coomaraswamy

CERTIFICATE OF ADJUDICATION UNDER SECTION 36 STAMP ORDINANCE dated 28th May 1973 Certificate of Adjudication under Section 36 Stamp Ordinance

No.00501

28th May 1973

THE STAMP ORDINANCE (Chapter 170)

CERTIFICATE OF ADJUDICATION UNDER SECTION 36

Name of Appellant: Messrs. Rodyk & Davidson

Description of Document: Conveyance dated 4.4.1973 pursuant to the Declaration of Trust dated 4.4.1973 of one equal half share of and in the land marked as Lot 161-134 of T.S.XXVII

> Howe Min Cheng to Howe Yoon Chong

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Amount of Duty Assessed: Dollars Fifteen only (\$15/-)

Whereas application has been made by the abovenamed for my opinion as to the duty, if any, with which the document described above is chargeable, I hereby certify that in my judgment the said document is chargeable with the amount of duty stated above.

FEE PAID: \$25 (vide Receipt No.834746 dated 28.5.73

8 JUN 1973	Sd:
Date of Adjudication	for Commissioner of Stamps,
-	Singapore

Notice of NOTICE OF TRANSFER OF Transfer of PROPERTY TS XXVII LOT Property 61-126 dated 14th April TS XXVII Lot 1973 61-126 14th April The Chief Assessor, NOTICE OF TRANSFER OF Inland Revenue Department, PROPERTY 1973 Property Tax Division, Property Tax Ordinance, City Hall, Singapore. 1960 (Section 16) 1/WE Messrs. Richard Chuan Hoe Lim & Company of Room 719, 7th Floor, Maxwell House, 20 Maxwell 10 Road, Singapore 2, Solicitors for Mr. LEE HOI HIAN, the transferor/vendor of the property described below, hereby give notice, as required by Section 16 of the Property Tax Ordinance, 1960 of the following transfer of property. DESCRIPTION OF PROPERTY Address of Land at Peck Hay Road Property: Singapore Mukim or Town Lot(s) Sub-Division: T.S.D.XXVII No. 61-126 20 Area of Land: 14,283 sq.ft. PARTICULARS OF TRANSFER Full Name and SAN MING ENTERPRISES Address of (PRIVATE) LTD. Transferee/ Nos. 211/213 South Bridge Road Purchaser Singapore Date of Contract -Date of Transfer 4.4.1973 30 Consideration: \$585,603-00 If included in Stock-in- Chattels Goodwill the consideratrade tion state the amount of : -Nature of disposition: Whether Sale, Gift, Sale Exchange, Devise Under Will of Partial Interest

Notice of Whether property was Transfer of sold with vacant possession or subject with vacant possession Property TS XXVII Lot to tenancy 61-126 If sold subject to 14th April tenancy whether it 1973 is let at controlled (continued) rent or otherwise Type of Building on the land, e.g. 10 Bungalow, Terrace/ vacant land Shophouse, Flat, etc. If instrument has been registered: Number Volume Date of 12 Registration 5.4.1973 1945 In the case of transfer of leasehold interest: Date of Right of Name of Commencement -Renewal -20 Lessor Term of lease: Special Conditions (if any) Sd. Date 14th April, 1973 Signature of Solicitors Dist. Noted by: No. V.L. I.B.M. Checked Drafting P.C. Notes action by C.V. D.C.V. C.A. C.V.D. P.T.D Sect. Amd. (Illegible)

142.

Indenture between Lim Chong Pang and Lim Chong Min and Oh Mo See

26th October 1951 INDENTURE BETWEEN LIM CHONG PANG AND LIM CHONG MIN AND OH MO SEE dated 26th October 1951

THIS INDENTURE is made the Twenty-sixth day of October One thousand nine hundred and fifty-one (1951) Between LIM CHONG PANG and LIM CHONG MIN both of Nos.112/114 Robinson Road, Singapore, Merchants (hereinafter called the Vendors) of the one part and OH MO SEE of No.63 10 The Arcade, Singapore, Merchant (hereinafter called the Purchaser) of the other part

WHEREAS at the date of her death next hereinafter recited Wipekhay also known as Wi Peck Hay (hereinafter referred to as the Intestate) was seised for an estate in fee simple in possession free from encumbrances of the land and premises described in the First Schedule hereto subject to a Mortgage which has since been discharged.

AND WHEREAS the Intestate died on or since the 14th day of February 1942 intestate and Letters of Administration to her estate were on the 2nd day of February 1945 granted to the Vendors by the Japanese Court at Singapore in Probate No.11 of 1945.

AND WHEREAS in pursuance of an Order of the High Court of the Colony of Singapore made the 4th day of March 1949 in Originating Motion No.13 of 1949 the aforesaid Grant of Letters of Administration was on the 12th day of July 1949 issued by the said High Court to the Vendors in Probate No.11 of 1945.

AND WHEREAS by an Order of the said High Court made on the 24th day of July 1950 in Originating Summons No.144 of 1949 the Court being Satisfied that all persons interested in the property to be sold were before the Court or were bound by this Order it was ordered, inter alia, that the Vendors be at liberty for the purpose of the sale of the estate's land and house known as No.12 Cairnhill Circle, Singapore (hereinafter referred to as the said Property) to subdivide the said property and to sell by separate lots, each lot to be sold either by public auction or by private treaty at the discretion of the Vendors, wholly out of Court. 20

AND WHEREAS the Vendors have agreed to sell the said land and premises to the Purchaser at the price of Dollars Twenty six thousand seven hundred and seventy five (\$26,775)

NOW THIS INDENTURE WITNESSETH that in consideration of the sum of Dollars Twenty six thousand seven hundred and seventy five (\$26,775) to the Vendors paid by the Purchaser on or before the execution of these presents (the receipt whereof the Vendors hereby acknowledge) the Vendors as the personal representatives of the Intestate and under and by virtue of the said Order of Court dated the 24th day of July 1950 hereby convey unto the Purchaser ALL the land and premises described in the First Schedule hereto TO HOLD the same unto the Purchaser in fee simple

The purchaser for himself his executors administrators and assigns to the intent and so that the covenants hereinafter expressed shall run with and be binding upon the land and hereditaments hereby conveyed into whosoever hands the same may come for the benefit of the whole or any part or parts of the building estate of the Vendors comprised in the land now marked on the Government Resurvey Map as Lot 61-45 of Town Subdivisions XXVII (except the land and hereditaments known as No.14 Cairnhill Circle, Singapore) and so that the said covenants shall so far as practicable be enforceable by the Vendors and the owners occupiers and tenants for the time being of the said estate but not so as to render the Purchaser or other the owner for the time being of the lands and hereditaments hereby conveyed personally liable in damages for any breach of the covenant after they shall have parted with all interest therein hereby covenant with the Vendors their executors administrators and assigns that the Purchaser will from time to time contribute a fair and rateable proportion of keeping open and maintaining in repair the Crown Reserve road coloured brown on the plan hereunto annexed and the culverts pipes cables drains and sewerage system (if any) which may at any time be laid out or constructed by the Vendors if and when the same are used by the Purchaser such proportion to be calculated in the ratio which the Municipal assessment on the land hereby conveyed and of the buildings hereafter to be erected thereon bears to the aggregate amount of the Municipal assessment for the time being in respect of all the lands and buildings whose owners

Indenture between Lim Chong Pang and Lim Chong Min and Oh Mo See

26th October 1951

(continued)

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Indenture between Lim Chong Pang and Lim Chong Min and Oh Mo See

26th October 1951

(continued)

have or may hereafter have a right of way along the said roads

And the Vendors who retain possession of the several deeds and documents specified in the Second Schedule hereto hereby acknowledge the right of the Purchaser to production and delivery of copies thereof

IN WITNESS WHEREOF the parties hereto have hereunto set their hands and seals the day and year first above written

THE FIRST SCHEDULE ABOVE REFERRED TO:

All that piece of land situate at Cairnhill Circle in the District of Claymore in the Island of Singapore estimated according to a recent private survey to contain an area of 14,875 square feet as more particularly described and edged red in the plan annexed hereto and therein marked as Private Lot 2 being part of the land marked on the Government Resurvey Map as Lot 61-45 of Town Subdivision XXVII and also part of the land comprised in Grant No.49 which said piece of land is now known as Government Resurvey Lot 61-134 of Town Subdivision XXVII

Together with the free and full right and liberty to pass and repass over and along the strip of land fronting the land and premises hereby conveyed and abutting on the road widening line shown in the said plan and also the Crown Reserve for Road coloured brown as shown in the said plan.

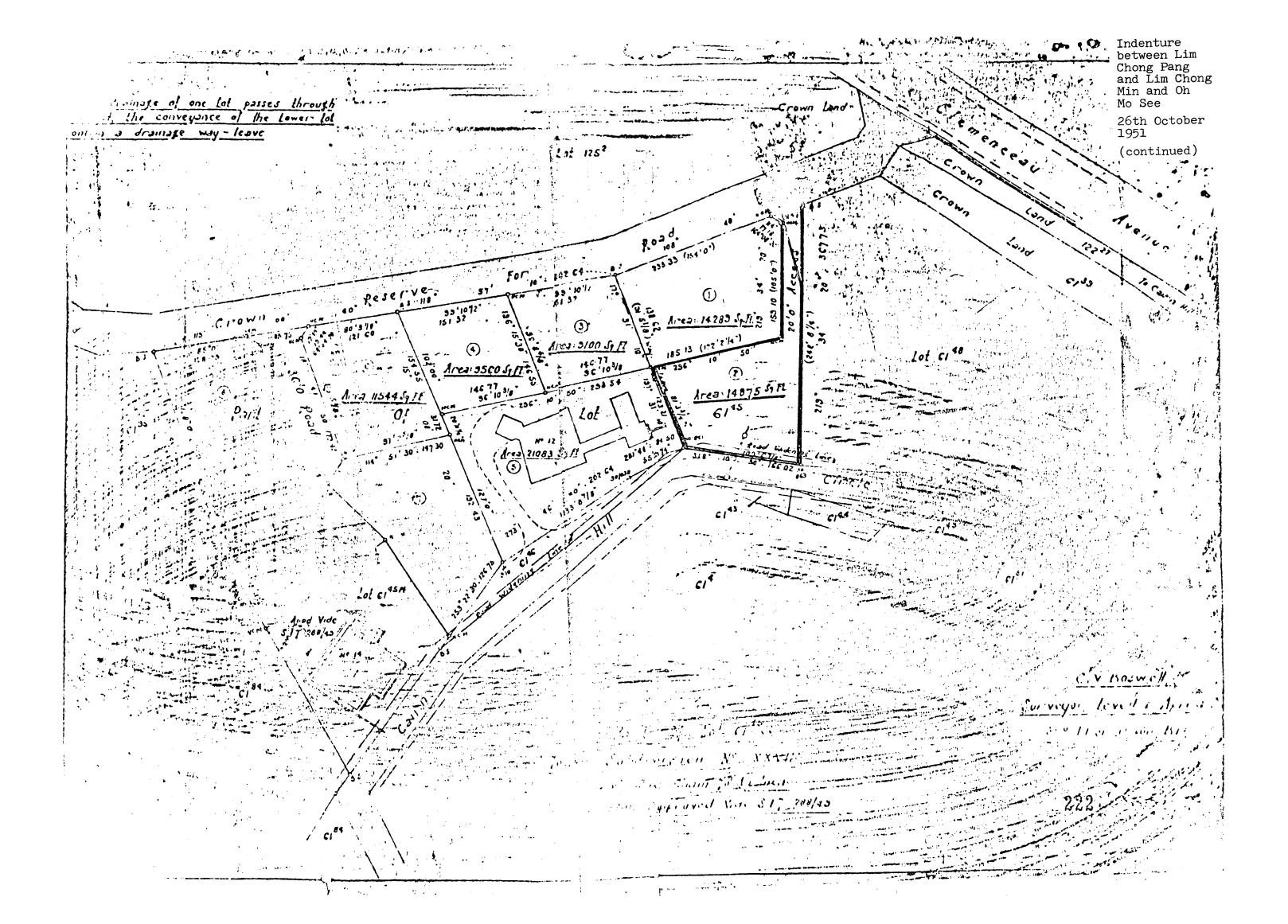
THE SECOND SCHEDULE ABOVE REFERRED TO:

2.	1.1920	-	Conveyance, David James Galloway to Lim Nee Soon (Regd. in Vol. DXV No.87)
2.	1.1920	-	St.Mortgage, Lim Nee Soon to David James Galloway (Regd. in Vol.DXV No.90) with Supplementary Deed endorsed thereon
10.	1.1922	-	Deed Supplemental to St.Mortgage, 40 dated 2.1.1920 Lim Nee Soon to David James Galloway (Regd. in Vol.DLXX No.7)
14.	7.1924	-	Deed Supplemental to St.Mortgage Lim Nee Soon to Sir David James Galloway K.B. (Regd. in Vol. DCXIX No.140)

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	29. 4.1926 -	Reconveyance, Sir David James Indenture Galloway to Lim Nee Soon between Lim (Regd. in Vol.DCLXII No.) Chong Pang and Lim Chong
	19.10.1928 -	Acknowledgment for production Min and Oh of deeds by Sir David James Mo See Galloway 26th October
10	31. 7.1934 -	Lease, The Hongkong & 1951 Shanghai Banking Corp. to (continued) Madam Wi Peck Hay (Regd. in Vol.861 No.38)
	2.6.1937 -	Conveyance, Hongkong & Shanghai Banking Corp., to Wi Pek Hay (Regd. in Vol. 906 No.174)
	2.6.1937 -	St. Mortgage, Wi Pek Hay to Hongkong & Shanghai Banking & Corporation (Regd. in Vol. 906 No.175)
20	2.2.1945 -	Letters of Administration (Regd. in Vol.1053 No.64)
	4. 3.1949 -	Order of Court (R e gd. in Vol.1087 No.20) O.M. No. 13 of 1949
	24.7.1950 -	Order of Court (Regd. in Vol. 1087 No.21) O.S.No. 144 of 1949
30	26.9.1950 -	St. Reconveyance, The Hongkong & Shanghai Banking Corp. to Lim Chong Pang & anor (Regd. in Vol.1080 No.123)
	SIGNED SEALED A the abovenamed and LIM CHONG M presence of :-	ND DELIVERED by) LIM CHONG PANG)Sd. Lim Chong Pang IN in the) Sd. Lim Chong Min
	Sd: T.W. O Solici Singap	tor
40	SIGNED SEALED A the abovenamed the presence of	ND DELIVERED by) OH MO SEE in) Sd. Oh Mo See :
	Sd: K.I. T Solici Singap	tor



On this 23rd day of October A.D. 1951 before me Tiang Wee Ong an Advocate and Solicitor of the Supreme Court of the Colony of Singapore practising in the Colony of Singapore personally appeared Lim Chong Pang and Lim Chong Min who of my own personal knowledge I know to be the identical persons whose names Lim Chong Pang and Lim Chong Min are subscribed to the above written instrument and acknowledged that they had voluntarily executed this instrument at Singapore.

Indenture between Lim Chong Pang and Lim Chong Min and Oh Mo See 26th October

(continued)

1951

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Witness my hand

Sd. T.W.Ong

On this 27th day of October A.D. 1951 before me Koon Inn Tan an Advocate and Solicitor of the High Court of the Colony of Singapore practising in Singapore personally appeared Oh Mo See who of my own personal knowledge I know to be the identical person whose name Oh Mo See is subscribed to the above written instrument and acknowledged that he had voluntarily executed this instrument at Singapore.

Witness my hand

Sd. K.I. Tan

Affidavit of James Chia Shih Ching and exhibits thereto

SHIH CHING AND EXHIBITS THERETO dated lOth January 1978

10th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

AFFIDAVIT OF JAMES CHIA

Originating Motion) No. 30 of 1975

> In the matter of the Property Tax Act (Cap.144, 1970 Edition)

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In the matter of an appeal against the Order of the Valuation Review Board, Singapore

And

Between

Howe Yoon Chong

And

The Chief Assessor, Property Tax, Singapore

Respondent 20

Appellant

AFFIDAVIT

I, JAMES CHIA SHIH CHING of 70 Branksome Road, Singapore 15, do solemnly affirm and say as follows :-

- 1. I am a State Counsel and Senior Legal Officer attached to the Inland Revenue Department, Singapore, and have full conduct of the above appeal for the abovenamed Respondent the Chief Assessor, Property Tax, Singapore coming on for hearing before the High Court on 17th 30 and 18th of January 1978.
- 2. On or about mid-December 1977, I had a discussion with Appellant's counsel Mr. P. Selvadurai regarding the access to the Valuation Lists for the years 1960 to 1975 for the purposes of the forthcoming appeal before the High Court. I directed Mr. P. Selvadurai to contact the Chief Assessor, Mr, Ng Tee Gook who referred him to Mr. Tan Keng Seng, Comptroller of Property Tax, with 40 a view to inspecting the Valuation Lists.

A copy of the letter dated 28 December 77 regarding the discussion is now produced and marked 'JC l'.

- 3. On 30 December 77 I replied to Mr. P. Selvadurai stating that his request for inspection of the properties on the Valuation Lists for the years 1960 to 1975 could be made on payment of the required fees as governed by the Property Tax (Fees) Regulations, 1961, as amended, and informing him that the Comptroller has discretion only to waive collection of fees from government departments and statutory corporations. A copy of the Property Tax (Fees) Regulations, 1961 as amended is now produced and marked 'JC 2'. I also informed Mr. P.Selvadurai that the Valuation Lists for the years 1961 to 1975 comprises approximately 1,000 volumes and are presently kept at the National Archives. Each Valuation List has approximately about 250,000 properties listed. In this regard, I urged Mr. P.Selvadurai to appreciate the magnitude of his request to subpoena the Chief Assessor. I requested Mr. P.Selvadurai to be more specific in his request for the number of properties and the relevant years of the Valuation Lists for consideration by the Chief Assessor. A copy of the letter is now produced and shown to me marked 'JC 3'.
- 4. On 6 January 78 a WRIT OF SUBPOENA AD TESTIFICANDUM AND DUCES TECUM dated 29 December 77 was served on the Chief Assessor commanding him to attend before the High Court on Tuesday 17 January 78 and to produce the Valuation Lists for the years 1960 to 1975 for the above appeal. A copy of this writ is now produced and shown to me marked 'JC 4'.
- 5. On 6 January 78, Mr. P.Selvadurai in reply to my letter of 30 December 77 (Exhibit 'JC 3') still insisted that pursuant to the issue of the subpoena, the Property Tax (Fees) Regulations, 1961 as amended, do not arise and he would thus be content to inspect the Valuation Lists at the National Archives. Mr. P.Selvadurai further stated that it was not necessary to examine all the properties in the 1973 Valuation Lists. He would like to examine the 80 or so properties listed in Exhibit A3 of the Record of Appeal.

Affidavitof James Chia Shih Ching and exhibits thereto 10th January 1978

(continued)

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Affidavit of James Chia Shih Ching and exhibits thereto 10th January

(continued)

1978

A copy of the letter is now produced and marked 'JC 5'. Exhibit A3 is produced and marked 'JC 6'.

- 6. On 9 January 78, I replied to Mr. P. Selvadurai informing him that the Writ of Subpoena on the Chief Assessor is for him to produce the Valuation Lists for examination in court and any inspection of the Valuation Lists at any other occasion is governed by the Property Tax (Fees) 10 Regulations, 1961 as amended. I further stated that since he is now more specific about the 80 properties listed in Exhibit A3 of the Record of Appeal which would comprise 15 volumes from 1960 to 1975, he should dispense with the Chief Assessor in producing the other 985 volumes presently kept at the National Archives. The exhibit is now produced and shown to me and marked 'JC 7'.
- On 9 January 78, Mr. P.Selvadurai in reply to my letter dated 9 January 78 still 7. insisted that the Chief Assessor must produce the whole 1,000 volumes on the date of hearing. A copy of the letter is now produced and marked 'JC 8'.
- I have now seen the affidavit of the Senior Assistant Commissioner of Inland Revenue and 8. have now been advised that there are now approximately 900 volumes for the Valuation Lists from 1961 to 1975.
- 9. I pray for an order in terms of the application herein.

AFFIRMED at Singapore Sd. James Chia Shih Ching this 10th day of January 1978 Before me,

Sd. M. Cordeiro

Commissioner for Oaths

This affidavit is filed on behalf of the Respondent 40

EXHIBIT 'JC 1'

LETTER, RODYK & DAVIDSON TO CHIEF ASSESSOR PROPERTY TAX dated 28th December 1977 Exhibit 'JC 1' Letter, Rodyk & Davidson to Chief Assessor Property Tax 28th December 1977

RODYK & DAVIDSON Advocates and Solicitors, Notaries Public Commissioners for Oaths

> CHARTERED BANK CHAMBERS, P.O. BOX 462 SINGAPORE

> > 28th December 1977

PS/2527/73/bc Y.ref: LEGAL/GS

The Chief Assessor, Property Tax, 4th Floor, Fullerton Building, Singapore 1. <u>A</u>

URGENT Attn: Mr.James Chia

Dear Sir,

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Re: Mr. Howe Yoon Chong Originating Motion No. 30 of 1975

We refer to the discussions that our Mr. P. Selvadurai had with your Mr. James Chia about a fortnight ago at Mr. James Chia's office and yesterday on the phone on the question of our having access to the Valuation Lists for a number of years preceding 1975. The writer was requested to take this matter up with Mr. Ng Tee Geok the Chief Assessor.

The position was that when we sought inspection of the Valuation Lists in the past, we were informed that our Client had to pay a fee of \$5.00 (we believe it is \$25.00 now) for every property in the Valuation Lists inspected. In the circumstances it has become necessary for us to subpoen the Chief Assessor to produce the Valuation Lists for the years 1960 to 1975 inclusive for the purposes for the Appeal herein.

As requested by you we discussed the 40 question of the inspection of these Valuation Lists with Mr. Ng Tee Geok on the phone yesterday. We were duly passed on by Mr. Ng Tee Geok to Exhibit 'JC l' Letter Rodyk & Davidson to Chief Assessor Property Tax

28th December 1977

(continued)

Mr. Tan Keng Seng who apparently was in charge of Valuation Lists. The writer then talked to Mr. Tan Keng Seng on the phone yesterday and asked him if it would be possible for us to inspect the required Valuation Lists before the trial free of charge in view of the subpoena that was being issued. Mr. Tan Keng Seng said that he could not give us an answer until he has discussed this matter with Mr. James Chia. We have one complete circle.

We would be grateful if you would sort this issue out amongst the Officers of your department concerned and let us know when we could have inspection of the said Valuation Lists.

> Yours faithfully, Sd. Rodyk & Davidson

This is the exhibit marked "JCl" referred to in the Affidavit of James Chia Shih Ching affirmed this 10th day of January 20 1978

> Before me, Sd.

Commissioner for Oaths

EXHIBIT 'JC 2'

PROPERTY TAX (FEES) REGULATIONS 1961 AS AMENDED

Exhibit 'JC 2'

Property Tax (Fees) Regulations 1961 as amended

REPUBLIC OF SINGAPORE GOVERNMENT GAZETTE

SUBSIDIARY LEGISLATION SUPPLEMENT

Published by Authority

No.63_7	FRIDAY, DECEMBER 20	.6	[1 975
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10 No.S 355 THE PROPERTY TAX ACT (CHAPTER 144)

THE PROPERTY TAX (FEES) REGULATIONS, 1975

In exercise of the powers conferred by section 63 of the Property Tax Act, the Minister for Finance hereby makes the following Notification :-

These Regulations may be cited as 1. the Property Tax (Fees) Regulations, 1975, and shall come into operation on 1st day of January, 1976.

The fees set out in the Schedule 2. shall be chargeable by the Comptroller.

The Comptroller may waive collection 3. of the said fees from such Government departments as he may think fit.

4. The Comptroller may, in lieu of the said fees, charge any statutory corporation such lesser sum as he may think fit.

5. The Property Tax (Fees) Regulations. 1961, are hereby cancelled.

G.N.No. S 97/61

THE SCHEDULE

(a) For written or verbal information on one or more of the following items relating to each property :-

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	(ii) (iii) (iv) (v)	as to who tax has 1	p alue ther notice ved under se 3(2) or 19A ether the p been paid an amount out	ection (1) roperty nd, if) \$20.00) y)	10
(b)	For at evider	ttendance nce as to	in court to annual valu	o give ue by ·	-	
	(i)	Division	I Officers	•••	\$50.00 for each half- day's atten- dance or part thereof	
	(ii)	Division: III Offic		•••	\$30.00 for each half- day's atten- dance or part thereof	
	(iii)	Division Officers	IV		\$15.00 for each half- day's atten- dance or part thereof	
(c)		l under Se	e of demand ection 34(1)		\$1.00	
(d)	ment i		nt of attach ler section ct		\$5.00	
Made	this 2	3rd day o	of December,	, 1975		
_ .		Ministry Singa	retary (Reve of Finance, apore.	,		40
_			L./45/72	Pt <u>.</u> 7		
COPY	/sf/29	DEC 75				

Exhibit JC 2'

Property Tax (Fees) Regulations 1961 as amended

(continued)

This is the exhibit marked "JC2" referred to in the Affidavit of James Chia Shih Ching affirmed this 10th day of January 1978

Before me.

Sd.

Commissioner for Oaths

Exhibit

Letter, Senior Legal Officer Inland Revenue Dept. to Rodyk & Davidson

30th December 1977

'JC 3'

EXHIBIT JC 3

LETTER, SENIOR LEGAL OFFICER INLAND REVENUE DEPT. TO RODYK & DAVIDSON dated 30th December 1977

LEGAL/JC

30 Dec 77 BY HAND

M/s Rodyk & Davidson Chartered Bank Chambers Singapore 1 Attn: Mr. P.Selvadurai

Dear Sirs.

I am in receipt of your letter dated 28th December, 1977.

2. Your request for inspection of properties on the Valuation List for years 1960 to 1975 is governed by the Property Tax (Fees) Regulations, 1961, and as amended, wherein the Comptroller of Property Tax imposes a fee for written or oral information regarding any property. The Comptroller has discretion only to waive collection of fees from Government departments or statutory corporation.

The Valuation List for the years 1961 to 3. 1975 comprises approximately 1,000 volumes and are presently kept at the National Archives. Each Valuation List has approximately above 250,000 properties listed. In the light of this, I hope you would appreciate the magnitude of your request to subpoena the Chief Assessor. Could you state specifically what information is required from the number of properties and the

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Exhibit 'JC 2'

Property Tax (Fees) Regulations 1961 as amended

(continued)

Exhibit 'JC 3' Letter, Senior Legal Officer Inland Revenue Dept. to Rodyk & Davidson 30th December 1977 (continued)	<pre>vour request may Assessor. Yours faithfully, Sd. JAMES S.C. CHIA SENIOR LEGAL OFFI INLAND REVENUE DE cc: Registrar Supreme Court This is the e to in the Affid affirmed this 1 Bef Sd.</pre>	PARTMENT	10				
Exhibit	EX	HIBIT 'JC 4'					
JC 41		OF SUBPOENA					
Writ of Subpoena	date	d 29th December 1977					
29th December 1977	WRIT OF SUBPOENA AD TESTIFICANDUM AND DUCES 2 TECUM						
	INTTHE HIGH COURT	OF THE REPUBLIC OF SINGAPORE	3				
	Originating Motio No. 30 of 1975	n					
		In the matter of the Propert Tax Act (Cap.144, 1970 Editi					
		And	.0117				
		In the matter of an appeal against the Order of the Valuation Review Board, Singapore	30				
		Between					
		Howe Yoon Chong Appella	int				
	L.S.	And					
		The Chief Assessor, Property Tax, Singapore <u>Respond</u>	lent				

THE HONOURABLE MR. JUSTICE WEE CHONG JIN, CHIEF JUSTICE OF SINGAPORE, IN THE NAME AND ON BEHALF OF THE PRESIDENT OF THE REPUBLIC OF SINGAPORE

To The Chief Assessor, Property Tax, Singapore.

We command you to attend before the High Court at Singapore on Tuesday the 17th day of January 1978, at 10.30 a.m. and so from day to day until the end of the above proceedings to give evidence and produce the following documents :-

The Valuation Lists from 1960 to 1975,

on behalf of the Appellant in the said proceedings.

Dated the 29th day of December, 1977

Entered No. 002 of 1977 Clerk.

This is the exhibit marked "JC4" referred to in the Affidavit of James Chia Shih Ching affirmed this lOth day of January 1978 Before me, Sd. M. Cordeiro Commissioner for Oaths

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JC 4 Writ of Subpoena

Exhibit

29th December 1977 (continued) Exhibit JC 5

Letter, Rodyk & Davidson to Senior Legal Officer Inland Revenue Dept.

6th January 1977 (sic) EXHIBIT 'JC 5'

LETTER, RODYK & DAVIDSON TO SENIOR LEGAL OFFICER INLAND REVENUE DEPT. dated 6th January 1977 (sic)

RODYK & DAVIDSON Advocates and Solicitors, Notaries Public Commissioners for Oaths

CHARTERED BANK CHAMBERS, P.O.BOX 462 SINGAPORE

6th January 1977 (sic)

PS/2527/73/bc Y.ref: LEGAL/JC

The Senior Legal Officer, Inland Revenue Department, 4th Floor, Fullerton Building, Singapore 1.

Attn: Mr.James Chia

Dear Sir,

Re: Mr. Howe Yoon Chong Originating Motion No.30 of 1975

Thank you for your letter of 30th December 1977.

The question of payment of fees to inspect the valuation lists pursuant to the Property Tax (Fees) Regulations 1961, to which you refer, does not arise, because they must be produced for the purposes of this litigation pursuant to the 30 subpoena which has been served on the Chief Assessor.

It is not necessary to bring the valuation lists into Court unless you wish to do so. We are content to inspect them at the National Archives.

It is desired to inspect the lists in order to confirm the Appellant's proposition, which was not challenged by the Chief Assessor at the hearing before the Valuation Review Board that 40 the annual values in the lists are not kept up to date. Inspection of lists for past years

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will show when the values in the 1973 list were originally adopted. It may also confirm that some properties are not included in the valuation list.

As at present advised, we do not think it will be necessary to examine all the properties in the 1973 list. A sampling method would be adopted. We would propose to examine in the first instance the 80 or so properties listed by Mr. Ronald Chua in his Exhibit A3 produced at the Review Board hearing. A3 is the list of vacant land properties in the Town Subdivisions of the list. Then samples of other types of properties would be taken.

You will shortly receive affidavits of evidence to be given by Mr. Chua and Mr. Tan at the High Court hearing as to the way the valuation lists are prepared. It may well be that the Chief Assessor will accept this evidence without challenge. If he can do so, it will help us to limit the scope of our inspection of the valuation lists. Indeed in that event we would give careful considerations as to whether it is necessary to inspect them at all.

> Yours faithfully, Sd. Rodyk & Davidson

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This is the exhibit marked "JC5" referred to in the Affidavit of James Chia Shih Ching affirmed this 10th day of January 1978 Before me,

Sd. M. Cordeiro

Commissioner for Oaths

Exhibit 'JC 5'

Letter, Rodyk & Davidson to Senior Legal Officer Inland Revenue Dept. 6th January 1977 (sic)

(continued)

Exhibit 'JC 6' Exhibit A3 Items in Valuation		(illegible)	Flat under constructior	Flats nearly completed	Flats under construction	Flats under construction	Flats nearly completed	Flats under construction	ed to in affirmed hs
Lists		CAPITAL VALUE & P.S.F.	17.57	8.99	9.48	15.00	8.99	9.37	referr Ching for Oat
		ANNUAL VALUE	13,500	14,850	22,000	26,220	47,300	40,500	"JC6" a Shih 978 5d. ibner
EXHIBIT A3 ITEMS IN	ST FOR 1975 SION XXI	OWNER'S NAME & ADDRESS	Gim Hong Devt Pte Ltd 93 Devonshire Rd	Hong Leong Holdings Ltd 140-142 Robinson Rd	Melodies Ltd 27,29 Bencoolen Street	Pan Bright Builders Pte Ltd. 370B East Coast Rd	Hong Leong Holdings Ltd 140-142 Robinson Rd	Prestige Homes Pte Ltd 8 Leonie Hill Rd	This is the exhibit marked ¹ the Afficavit of James Chia this 10th day of January 197 Before me Sc Commissiv
6 [•] - 1STS	ATION LIST FO	AREA SQ.FT.	15367	33003	46365	11318 10001 13641	105119	2669 1220 33960 48560	
EXHBIT 'JC	VALUATI TOWN SU	TITLE	1.2	1.2	k 1.2	х 000	к 1.2	4 0000 0000	
£		PROPERTY ADDRESS	Lot 107 Devonshire Rd	Lot 111-34 Grange Rd (site of "Grange Heights")	Lot 115 St Thomas Walk	Lot 118-6 118-7 118-8 St Thomas Walk	Lot 122 St Thomas Walk (site of "Grange Heights")	Lot 142-2 142-3 143-4 143-8 143-8 Leonie Hill Rd	"Fubura"
		NO.	Ч	2	M	4	ſ	Q	

	AL (illegible) F.				Flats under construction	6.00 (i)Flats completed (ii) Work site				"Beverly Maj" flats completed	Exhibit A3 Items in Valuation d Lists do (Continued)
	L CAPITAL VALUE & P.S.F.	15.98	12.03	15.49	10.29	6.00	±4 ⊷99	17.00	10.01	8.98	46.39
	S VALUE	8,250	8,400	96,700	46,100	45 ° 500	39 ,360	29,590	22,000 7	36,000	86,000
VTION LIST FOR 1975 SUBDIVISION XXIV	OWNER'S NAMES & ADDRESS	Ho Hoi Yooh 11 Watten Heights	Isamu Murakami 157B Cavenagh Court	Capital Realty Pte Ltd 19 New Bridge Rd	Goodluck Devt Enterprise 46,100 Pte Ltd 18G Battery Rd	Pontiac Trading Co 77 Robinson Rd	Репtіае-Тrading-GerPte 77-Rebinsen-Rd	Grace Chow 35 Ridout Rd	Teck Lay Realty Pte Ltd Supreme House Rdm 824,827	Pontiac Trading Co Pte 77 Robinson Rd	S.K. Chee Pte Ltd 21 Tanglin Rd
VALUAT TOWN	AREA SQ.FT.	10324	13959	124782	89566	77793 7 3 772	52486	34811	40317	80103	26227 7520 3324
	TITLE	1.21	1.21	1.21	1.39	1.13	CU • -	1.13	1.24	1.24	
	PROPERTY ADDRESS	L o t 60-1 Tanglin Rd	Lot 63 Tanglin Rd	Lot 72 Rochalie Drive	Lot 76 "Chatsworth Court" Chartsworth Rd	Lot 94 (i) 96-5(ii) Grange Rd "Westwood"	Let-102-11 Grange-Rd	Lot 102-14 One Tree Hill	Lot 107-12 Tomlinson Rd	Lot 107-41 Tomlinson Rd	Lot 107-44 107-76 107-63 Tanglin Rd
	.ON	Ч	\sim	M	4	Ŋ	9-	2	ω	σ	10

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Exhibit 'JC 6'

Exhibit 'JC 6' Exhibit A3 Items in Valuation Lists (cont'd)	(illeg	Car Park for Tanglin Shopping Centre		Entrance to No23 Anguilla Park	Attached to No.27 Anguilla Park		Contractor's yard Site of proposed 9/s flats	Completed flats		Completed house	
	L CAPITAL VALUE & P.S.F.	35.12	24.93	20.00	19.96	17.49	15.00	00.6	33.93	16.98	8.98
	S VALUE	31,000	44,000	9,090	8,900	27,860	27,150	29,214	28,500	31,500	56,600
	OWNER'S NAME & ADDRESS	S.K. Chee Pte Ltd 21 Tanglin Rd	Central Properties Ltd 17th Fl Yen San Bldg 268 Orchard Rd	Town Investment Pte Ltd Bank of China Bldg Battery Rd	as above	Lai Kuan Thong & Anor 57 Beach St P.O.Box 870 Kota Kinabalu	Soh Kim Keng 723 Havelock Rd	Town & City Properties Ltd. 268 Orchard Rd	Johnson Investments Incorporation c/o S.L.Wong 4 Kai Yuan Terrace H.K.	Lee Seng Wee 290 Orchard Rd	Dollar Holdings Pte Ltd 286 Orchard Rd
	AREA SQ.FT.	8825 8824	35293	9086	8916	31841	15381 20813	21832 43087	16795	37094	125932
	TTLE		1.29	1.29	1.29	1.25	1.42	1.29	1.21	1.21	'S 235
	PROPERTY ADDRESS	Lot 107-50 107-30 Cuscaden Rd	Lot 114-1 Cuscaden Rd	Lot 114-38 Anguilla Park	Lot 114-44 Anguilla Park	Lot 149-45 Jervois Rd	Lot 168-3 168-4 Jervois Rd	Lot 174-1 174-5 Paterson Rd	Lot 236 Grange Rd	Lot <i>3</i> 78 Rochalie Drive	Lot 385 GFS Rochalie Drive
	NO.	11	12	13	14	15	16	17	18	19	20

ANNUAL CAPITAL VALUE VALUE (illegible) \$ \$ P.S.F.	11,150 19.00 Completed house	9.47 "Ng Towers" Flats under construc- tion
	11,150	61,650
OWNER'S NAME & ADDRESS	Ceiy Joe Wee 19 Cuscaden Rd	Far East Credit Organisa- tion Malaysia Sdn Bhd 65 South Bridge Rd
AREA SQ.FT.	11735	130121
TITLE	GFS 235 .ve	1.2
PROPERTY ADDRESS	Lot 454 GF Rochalie Drive	Lot 467 Paterson Hill
.ON	21	22

Exhibit 'JC 6'

Exhibit A3 Items in Valuation Lists

(continued)

Exhibit 'JC 6' Exhibit A3 Items in Valuation Lists (continued)	ANNUAL CAPITAL VALUE VALUE (illegible) \$ P.S.F.	22,470 24.99	13,780 10.99	11,425 10.99	12,500 9.21	15,700 10.99	13,560 9.99	10,080 9.99	11,160 9.99	11,160 9.99	11,120 9.99	8,920 9.99
		22	13	11	12		13	10	11	11	11	œ
NNUAL VALUES PROPOSED IN THE VALUATION LIST FOR 1975 TOWN SUBDIVISION XXV	OWNER'S NAME & ADDRESS	Sum Wah Co 1951 Ltd 74 Bras Basah Rd	Aurora Auctioneers Ltd For Tan Chwee Boon Ltd 11 Chulia Street	as above	as above	Aurora Auctioneers Ltd for Tan Chwee Boon Ltd	as above	as above	as above	as above	as above	as above
	AREA SQ.FT.	17977	25067	20773	27125	28559	27124	20168	22332	22335	22255	17842
ANNUAL VALUA TOWN	TITLE	1.23 Rd	1.23	1.23	1.23	1.23 /e	1.23 /e	1.23 /e	1.23	1.23	1.23	1.23
	PROPERTY ADDRESS	Lot 12-71 Orange Grove	Lot 12-79 Stevens Rd	Lot 12-80 Stevens Rd	Lot 12-81 Stevens Rd	Lot 12-89 Draycott Drive	Lot 12-90 Draycott Drive	Lot 12-91 Draycott Drive	Lot 12-92 Stevens Rd	Lot 12-93 Stevens Rd	Lot 12-94 Stevens Rd	Lot 12-95 Stevens Rd
	NO.	Ч	\sim	M	4	Ъ	9	2	ω	6	10	11

ANNUAL 'CAPITAL VALUE VALUE (illeg- \$ \$ P.S.F.ible)	6.99	10.00	6.99	<pre>ll.03 Completed house</pre>	13.07		54.99 14/s hotel under con-	14.99 struction	14.00	33.89 Flats under construction	159.88 "Orchard Tower" under con- struction	45.62 "Orchard Tower" under con- struction	25.16 Bldg under construction
	01	8,200	10,430	10,000	38,450		337,000	9,370	10,440	741,830	43,800	12,500	49,950
OWNER'S NAME & ADDRESS	Aurora Auctioneers Ltd For Tan Chwee Boon Ltd	as above	as above	Tan Siok Im & Anor 26 Barker Rd	Inter Union S'pore Hold- ings Pte Ltd	il Jalan Besar	People's Park Co.Ltd 100/102 Robinson Rd	H.L.Yong Co.Pte Ltd 37 Somerset Rd	Ong Nya Nya 23 Jalan Kelaman	Malayan Credit Properties Ltd 300 Orchard Rd	Golden Bay Realty Pte Ltd 12 Claymore Drive	as above	Homestead Pte Ltd 650 North Bridge Rd
'AREA SQ.FT.	18618	16390	20867	18127	45274	13551	122567	12498	14908	10a Or 8p	5479	5479	39701
, TTLE	1.23	1.23	1.23	1.23	1.31	1.31	1.7	1.7	1.23	1.23	1.23	1.23	1.31
PROPERTY ADDRESS	Lot 12-96 Stevens Rd	Lot 12-97 Stevens Rd	Lot 12-98 Draycott Drive	Lot 12-108 Draycott Drive	Lot 34	200 Fernhill Rd	Lot 65-17 Seton Close	Lot 65-29 St.Martin's Drive	.Lot 107-14 Walshe Rd	Lot 181 Ardmore Park	Lot 269 Claymore Drive	Lot 270 Claymore Drive	Lot 322 Fernhill Rd
. ON	12	13	14	15	16		17	18	19	20	21	22	23

Exhibit 'JC 6' Exhibit A3 Items in Valuation Lists

(continued)

Exhibit 'JC 6' Exhibit A3 Items in Valuation Lists	M. . (illegible)	Bldg under construction	Bldg under construction	Bldg under construction	
(continued)	ANNUAL CAPITAL VALUE VALUE \$ \$ P.S.F.	12.50	24.82	21.77	10.02
		10,900	21,475	16,650	6,000
	ADDRESS				l & Anor ad
	OWNER'S NAME & ADDRESS	Helen Lee 27 Lengkok Merah	Josephine Ho 47 Ridout Rd	Liok Wan Thye 82 Stevens Rd	Pakrisamy Suppiah & Anor 6,000 40 Race Course Road
	AREA SQ.FT.	7959 947 3	17304	15296	11971
	TITLE	1.31	1.31	1.31	1.31
	PROPERTY ADDRESS	Lot 324 326 Fernhill Rd	Lot 457 Dalvey Rd	Lot 458 Dalvey Rd	Lot 328 Fernhill Rd
	NO.	24	25	26	27

	CAPITAL VALUE (illegible) & P.S.F.	Flower nursery	Flats under construction	Completed house			Completed house	Completed house	Completed house		Ex It Va Li	hibit C 6' hibit A3 ems in luation sts continued)
SUBDIVISION XXVI		15.99	14.01	13.97	13.48	10.12	6.98	9.00	6.97	10.47	10.31	25.01
	ANNUAL VALUE \$	35,750	9,800	7,440	11,250	8,400	12,800	10,428	6,000	5,600	5,675	20,600
	OWNER'S NAME & ADDRESS	Eu Properties Malaya Ltd 271 South Bridge Rd	Long Foo Ting 72C Thomson Rd	Lew Ah Siang 66 Short Street	Teck Huat Bros Co.(S) Pte Ltd 194 Bukit Timah Rd	Tropic Flora Pte Ltd 177 Changi Rd	Home Sweet Home Pte Ltd 100/102A Robinson Rd	Thomson Hills Ltd 63, 65 South Bridge Rd	Home Sweet Home Pte Ltd	F.H.Lee Holdings Pte Ltd 13 North Canal Road	Lee Fee Huang & Anor 13 North Canal Road	Tan Seok Khim & Anor 316 Thomson Rd
TOWN SI	AREA SQ.FT.	44693	13987	10647	16690	16593	22885 1 <i>3</i> 782	11567 11606	17213	10696	11002	16467
	TITLE	1.40 d	1.40	1.40	1.40	1.40	1.40 1.40	1.40 1.40	1.40	1.40	1.40	1.40
	PROPERTY ADDRESS	Lot 9 Bukit Timah Rd	Lot 52 Robin Drive	Lot 53 Robin Drive	Lot 72-2 Robin Rd	Lot 73-1 Stevens Rd	Lot 78 79 Stevens Rd	Lot 88 89 Stevens Rd	Lot 90 Stevens Rd	Lot 72–15 Robin Close	Lot 72–17 Robin Close	Lot 128 Robin Rd
	NO.	Ч	2	Ś	4	ſ	9	2	ω	8a	8b	6

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ANNUAL VALUE PROPOSED IN THE VALUATION LIST FOR 1975

Exhibit JC 6' Exhibit A3 Items in Valuation Lists (continued)	Completed house			Partly squattered	Completed house	Flats & bungalows under construc- tion	Hotel Asia completed
ANNUAL CAPITAL VALUE VALUE \$ \$ P.S.F.	14.99	13.99	14.97	42.00	12.99	14.99	20.02
ANNUAL VALUE g	23,300	7,380	8,350 a	1291,200	9,860	38,500	36,000
OWNER'S NAME & ADDRESS	Hilltop Realty Pte Ltd 6th Fl.Far Eastern Bank Bldg. Cecil Street	Legal P Rep For the Est. of M.S.Lim Dec'd 198 Bukit Timah Rd	Chiew Keng 66 Jn. Pudu, K.L. Malaysia	Wing On Investment Co (S)291,200 42.00 Ltd 9B Phillip Street	Pho Siong Lim 52 Telok Ayer Street	Lee Teck Seng & Others 53 Gentle Rd	Asia Life Insurance Society Ltd Asia Insurance Bldg.
AREA SQ.FT.	31087	10543	11153	138665	15180	51350	35947
TITLE	1.40	1.40	1.40	1.40 Rd	1.40	1.40	1.16
PROPERTY ADDRESS	Lot 145 Robin Lane	Lot 147 Robin Close	Lot 148 Robin Close	Lot 155 Bukit Timah R	Lot 167 Balmoral Crescent	Lot 175 Balmoral Crescent	Lot 202 Scotts Rd
NO.	ТО	11	12	13	14	15	16

	L (Illegible)	"High Point" flats completed	Next to Hyatt Hotel	Flats under construction	"Regency Hotel" under construction	"Regency Hotel" under construction	Flats under construction	Flats under construction	Vacant site of "Elizabeth Towers" "Elizabeth Towers" "Elizabeth Towers" Allocks of 26/s" "Allocks of Splocks of Allocks of Splocks of Splocks o
TOWN SUBDIVISION XXVII	ANNUAL CAPITAL VALUE VALUE \$ \$ P.S.F.	18.75	105.06	35.00	21.98	21.96	40.99	47.43	22.05
	ANNUAL VALUE g	47,000	370,000 105.06	47,600	31,500	19,600	29,280	415,000	76,300
	OWNER'S NAME & ADDRESS	Mount Elizabeth Ltd Rm 220 AfrO-Asia Bldg 63 Robinson Rd		Pioneer Enterprises Ltd Rm l 15B Amber Mansion Orchard Road	Regency Hotel Ltd Oberoi Imperial Hotel 1 Jalan Rumbia	as above	San Ming Enterprises Pte Ltd 211,213 South Bridge Rd	Faber Union Ltd 701 Supreme House Penang Rd	Gek & Co Pte Ltd Holly Bldg 36 Hong Kong Street
	AREA SQ.FT.	19396 30722	70434	12418 14777	25122 1 233 2296	17844	14283	174994	68446 746
	TITLE	th Rd	1.34	8 1155 8 1155	1.49 1.49 1.49	1.49	1.49	1.49 to	1.34 8 ch 1.49
	PROPERTY ADDRESS	Lot 31-3 32 Mount Elizabeth	Lot 44 Scotts Road	Lot 61-9 GFS 61-25 GFS Cairnhill Rd	Lot 61-32 61-34 61-58	Lot 61-57 Cairnhill Rd	Lot 61-126 Peck Hay Road	Lot 325 Cairnhill Rd (Cairnhill Plaza) Subdivided into Lots 516, 517	Lot 326 332 Mount Elizabeth Rd
	No.	Ч	2	ĸ	4	ſſ	9	~	ω

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ANNUAL VALUES PROPOSED IN THE VALUATION LIST FOR 1975

Exhibit 'JC 6' Exhibit A3 Items in Valuation Lists	AL)E (illegible) F.			Completed flats			Flats under construction	Completed house	Completed flats		House under construction
(continued)	CAPITAL VALUE & P.S.F.	10.50	8.70	6.00	19.98	9.99	10.60	13.00	8.99	10.50	15.98
	ANNUAL VALUE g	35,000	20,000 ق	3,737	21,750	27,210	28,350	9,160	4,600	57,800	8,400
ANNUAL VALUES PROPOSED IN THE VALUATION LIST FOR 1975 TOWN SUBDIVISION XXVIII	OWNER'S NAME & ADDRESS	Goldhill Devt Pte Ltd 56 Telok Ayer Street	Fairdon Enterprises Pte Ltd. Rm 17 President Bldg 320 Serangoon Rd	Chanee Ltd 48A Winchester House	Euro S'pore Holdings Ltd 124 Serangoon Rd	Goldhill Devt Pte Ltd 56A Telok Ayer Street	Gilstead Pte Ltd Rm 619 6th Fl.Maxwell Rd	B.P. De Silva Pte Ltd 19, 21 High Street	Ming Teck Co Pte Ltd 316 Thomson Rd	Goldhill Devt Pte Ltd 56A Telok Ayer Street	Tan Chong Tee 103 Whitley Rd
L VALUES UATION I N SUBDIV	AREA SQ.FT.	6551 60086	45974	6694 5957	21766	54435	53446	14089	10225	110095	10513
ANNUAL VALUA TOWN	TITLE	1.14 1.14 1.14	1.1	1.16	1.11	1.14	l.76	1.10 1d Rd	GFS 276	1.14	1.14 . Rd
	PROPERTY ADDRESS	Lot 59-29 338 Bukit Tunggal	Lot 104-1 Evelyn Rd	Lot 23-3 23-4 Lincoln Rd	Lot 54-3 Surrey Rd	Lot 59-16 Thomson Rd	Lot 110-2 Gilstead Rd	Lot 115-1 No.60 Gilstead	Lot 128-5 C Surrey Rd	Lot 339 Gentle Rd	Lot 405 Bukit Tunggal
	. ON	r-i	\sim	M	4	ſſ	9	4	ω	თ	10

EXHIBIT 'JC 7'

LETTER, SENIOR LEGAL OFFICER INLAND REVENUE DEPT. TO RODYK & DAVIDSON dated 9th January 1978

LEGAL/JC 9 Jan 78

BY HAND

Messrs. Rodyk & Davidson Advocates & Solicitors Chartered Bank Chambers Singapore 1

<u>Attn: Mr. P.Selvadurai</u>

Dear Sirs,

Thank you for your letter of 6th January 1978.

2. I hope you appreciate the point that a writ of subpoena served on my witness is for him to attend Court on the date specified together with the documents named for examination by the Court and not as averred by you in paragraphs 2 and 3 of your letter. As for inspection of the Valuation List at any other occasions, it is governed by the Property Tax (Fees)Regulations 1961.

3. I am glad to note that you are now specific about the documents you desire my Chief Assessor to produce. On checking with my Chief Assessor, the 80 properties listed in Exhibit A3 of the Record of Appeal would comprise 15 volumes from 1960 to 1975. In this respect as you are concerned only with the properties in Exhibit A3 would you kindly confirm that the Chief Assessor need not produce the other 985 volumes located at the National Archives as directed in your subpoena. I hope you would appreciate the magnitude of the Chief Assessor's problem in this regard.

4. Your immediate reply please.

Yours faithfully, Sd. James Chia JAMES S.C.CHIA SENIOR LEGAL OFFICER INLAND REVENUE DEPARTMENT

This is the exhibit marked "JC7" referred to in the Affidavit of James Chia Shih Ching affirmed this lOth day of January 1978 Before me, Sd. Commissioner for Oaths

JC/EY

'JC 7' Letter, Senior Legal

Exhibit

Officer Inland Revenue Dept to Rodyk & Davidson

9th January 1978

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Exhibit 'JC 8'

Letter, Rodyk & Davidson to Senior Legal Officer Inland Revenue Dept.

9th January 1978 EXHIBIT 'JC 8'

LETTER, RODYK & DAVIDSON TO SENIOR LEGAL OFFICER INLAND REVENUE DEPT. dated 9th January 1978

RODYK & DAVIDSON Advocates and Solicitors, Notaries Public COMMISSIONERS FOR OATHS

CHARTERED BANK CHAMBERS, P.O. BOX 462, SINGAPORE

9th January 1978

PS/2527/73/bc Y. Ref: LEGAL/JC

URGENT

The Senior Legal Officer, Inland Revenue Department, 4th Floor, Fullerton Building, Singapore 1.

Attn: Mr. James S.C.Chia

Dear Sir,

Re: Mr. Howe Yoon Chong Originating Motion No.30 of 1975

We thank you for your letter dated 9th January 1978 and note that you have not really answered the points raised in our letter to you of the 6th January 1978.

With respect, we are unable to agree with you that the documents named in the subpoena served on the Chief Assessor was for examination by the 30 Court and not by us. We have requested production of the said documents for the purposes of our client's case. You would, no doubt, have occasion to amplify your contention at the hearing.

If, in the light of your letter under reply, the Chief Assessor is not prepared to let us have inspection of the Valuation Lists free of charge, it would be necessary for the Chief Assessor to produce the 985 Volumes concerned as 40 well for our inspection in due course. However, as we have stated in our letter of the 6th January

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'JC 8' Valuation Lists at the National Archives and would not insist on their physical production Letter. in court. Rodyk & Davidson to Yours faithfully, Senior Legal Sd. Rodyk & Davidson Officer Inland Revenue Dept. 9th January This is the exhibit marked "JC8" referred 1978 to in the Affidavit of James Chia Shih Ching (continued) affirmed this 10th day of January 1978 Before me, Sd. Commissioner for Oaths AFFIDAVIT OF TAN KENG Affidavit of SENG dated 10th January Tan Keng 1978 Seng 10th January 1978 IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE Originating Motion In the matter of the Property Tax Act (Cap.144, 1970 Edition) No.30 of 1975 And In the matter of an appeal against the Order of the Valuation Review Board, Singapore Between Howe Yoon Chong Appellant And The Chief Assessor, Property Tax, Singapore Respondent AFFIDAVIT I, Tan Keng Seng of 25 Jalan Lepas, Singapore 19 do solemnly and sincerely affirm and say as follows:

Exhibit

1978 we would be content to inspect the

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Affidavit of 1. I am Senior Assistant Commissioner of Tan Keng Inland Revenue Department, Singapore and am in charge of the administration of Seng the Property Tax Division. 10th January 1978 2. I have been shown the Writ of Subpoena (continued) ad Testificandum and Duces Tecum marked "JC'4'" served on the Chief Assessor on the 6th of January 1978 requesting the Chief Assessor to produce before the High Court on the 17th and 18th of 10 January 1978 the Valuation Lists for the years 1961 to 1975. The Valuation Lists for the years 1961 to 1975 are kept at the Property Tax Division, City Hall. 3. I verily believe and to the best of my knowledge that there are approximately 900 volumes of the Valuation Lists for the years 1961 to 1975. 20 AFFIRMED at Singapore 🛿 Sd. Tan Keng Seng this 10th day of, January, 1978 Before me, Sd. M. Cordeiro Commissioner for Oaths This affidavit is filed on behalf of the Respondent

AFFIDAVIT OF LIM SOO CHIN dated l0th January 1978 Affidavit of Lim Soo Chin 10th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion) No. 30 of 1975

In the matter of the Property Tax Act (Cap.144, 1970 Edition)

AND

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

BETWEEN

Howe Yoon Chong <u>Appellant</u> AND

The Chief Assessor, Property Tax, Singapore

Respondent

AFFIDAVIT

I, Lim Soo Chin of 30 Li Hwan Terrace, Singapore 19 do solemnly and sincerely affirm as follows :-

- 1. I am a Deputy Chief Valuer in the Property Tax Division, Inland Revenue Department, Singapore and in charge of this matter.
- 2. On the 6th of January 1978 I was served with a Writ of Subpoena to appear in court on the 17th of January 1978 and to produce the Valuation Lists for the years 1961 to 1975.
- 3. I refer to the Affidavit made by Mr. Tan Keng Seng on the 10th of January 1978 and the facts stated in paragraph 3 of the said Affidavit is correct.
- 4. The Valuation Lists for the years 1961-1975 are kept at the Property Tax Division. Each of the volume is 1 inch thickness and 18 inches by 12 inches in size and there are approximately 900 volumes and it would be extremely cumbersome and impractical to transport and produce the Valuation Lists to court. It would require enormous man-

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Affidavit of Lim Soo Chin

10th January 1978 (continued)

- power in bringing the Valuation Lists to court.
- 5. The 80 properties in Exhibit A3 of the Record of Appeal marked "JC" would comprise approximately 15 volumes of the Valuation List from 1961 to 1975.
 - 6. I pray for an order in terms of the application herein.

AFFIRMED AT SINGAPORE) this lOth day of) Sd. Lim Soo Chin January 1978)

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Before me,

Sd. M.Cordeiro

COMMISSIONER FOR OATHS

This affidavit is filed on behalf of the Respondent.

AFFIDAVIT OF P. SELVADURAI dated 12th January 1978

Affidavit of P.Selvadurai

12th January 1978

IN THE HIGH COURT OF THE REPUBLIC OF SINGAPORE

Originating Motion)

No. 30 of 1975 In the matter of the Property Tax Act (Cap.144, 1970 Edition)

And

In the matter of an appeal against the Order of the Valuation Review Board, Singapore

Between

Howe Yoon Chong Appellant

And

The Chief Assessor, Property Tax, Singapore

Respondent

AFFIDAVIT

I, P. SELVADURAI of No.24 Chartered Bank Chambers, Battery Road, Singapore 1 do solemnly and sincerely affirm and say as follows :-

I am a partner of Messrs. Rodyk & Davidson 1. who are the solicitors for the Appellant herein and I am in charge of this matter.

2. I have read the Affidavits filed in respect of the Respondent's application herein by Mr. Lim Soo Chin, Mr. Tan Keng Seng and Mr. James Chia Shih Ching.

30 I refer to Messrs. Rodyk & Davidson's letter 3. of the 6th January 1978 addressed to the Senior Legal Officer of the Inland Revenue Department exhibited in Mr. James Chia's Affidavit as "JC-5" setting out the reasons for the relevance of the Valuation Lists which are the subject of the Writ of Subpoena Ad Testificandum And Duces Tecum dated the 29th day of December 1977. I refer in particular to the last paragraph of the said letter of the 6th January 1978 in which we have stated that it may not be necessary for us to inspect the Valuation Lists concerned if the

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Affidavitof P.Selvadurai

12th January 1978 (continued) Chief Assessor was prepared to accept the evidence contained in the Affidavits filed herein by Mr. Ronald Chua and Mr. Tan Ah Bah on behalf of the Appellant. I refer in this respect to the two Affidavits filed by Mr. Ronald Chua on the 6th and the 12th of January 1978 and the Affidavit filed herein by Mr. Tan Ah Bah on the 6th of January 1978.

4. In view of the attitude taken by the Chief Assessor all along to the inspection of the Valuation Lists by the Appellant, I humbly submit that the production of the Valuation Lists referred to in the said Writ of Subpoena Ad Testificandum and Duces Tecum of the 29th of December 1977 are relevant to the issues in Originating Motion No.30 of 1975 which is due to be heard by this Honourable Court on the 17th and 18th of January 1978.

AFFIRMED at Singapore) this l2th day of . Sd. P. Selvadurai January 1978 . . .

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Before me,

Sd. Lim Seng Cheow Commissioner for Oaths

This Affidavit is filed on behalf of the Appellant

No.11 of 1979

IN THE JUDICIAL COMMITTEE OF THE PRIVY COUNCIL

ON APPEAL

FROM THE COURT OF APPEAL OF THE REPUBLIC OF SINGAPORE

BETWEEN:

HOWE YOON CHONG

– and –

THE CHIEF ASSESSOR, PROPERTY TAX, SINGAPORE

<u>Appellant</u>

Respondent

RECORD OF PROCEEDINGS

COWARD CHANCE, Royex House, Aldermanbury Square, LONDON, EC2V 7LD

Solicitors for the Appellant

JAQUES AND CO., 2 South Square, Grays Inn, LONDON, WClR 5HR

Solicitors for the Respondent