



TC06642

Appeal number: TC/2018/01351

NON-RESIDENT CAPITAL GAINS TAX – penalties for failing to file a return on time – whether ignorance of the obligation to file the return could amount to a reasonable excuse – yes – appeal upheld

**FIRST-TIER TRIBUNAL
TAX CHAMBER**

DAVID WICKENDEN

Appellant

- and -

**THE COMMISSIONERS FOR HER MAJESTY'S Respondents
REVENUE & CUSTOMS**

TRIBUNAL: JUDGE TONY BEARE

The Tribunal determined the appeal on 10 July 2018 without a hearing under the provisions of Rule 26 of the Tribunal Procedure (First-tier Tribunal) (Tax Chamber) Rules 2009 (default paper cases) having first read the Notice of Appeal dated 19 February 2018 (with enclosures), HMRC's Statement of Case (with enclosures) acknowledged by the Tribunal on 15 June 2018 and the Appellant's Reply dated 23 June 2018 (with enclosures).

DECISION

1. This appeal relates to late filing penalties in an aggregate amount of £700 which
5 have been charged under Schedule 55 Finance Act 2009 (“Schedule 55”) for the late
filing of a Non-Resident Capital Gains Tax (“NRCGT”) return in respect of the
disposal by the Appellant of a property at 50 Stonefall Avenue, Harrogate, HG2 7NP
(the “Property”) on 24 August 2015.

The penalties are as follows:

Penalty	£
Late filing penalty (paragraph 3 of Schedule 55)	100
6 month late filing penalty (paragraph 5 of Schedule 55)	300
12 month late filing penalty (paragraph 6 of Schedule 55)	300
Total	700

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The facts

2. There is no dispute between the parties in relation to the relevant facts. The
Appellant was the joint owner of the Property along with his wife. At the time of
disposing of the Property, he and his wife were resident in France and had been
15 registered as non-resident landlords by the Respondents since 20 August 2010. The
Appellant did not discover that he was obliged to file an NRCGT return in respect of
the disposal of the Property until he came to prepare his self-assessment tax return in
relation to the tax year of assessment ending 5 April 2016, which was in January
2017. At that point, he became aware of the fact that, although he had made no gain
20 in respect of the disposal, he had become obliged to file an NRCGT return in respect
of the disposal within 30 days of completing the disposal – ie on 23 September 2015.
He filed the relevant return as soon as practicable after he made that discovery, on 25
January 2017.

The law

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3. In the Finance Act 2015, and with effect in relation to disposals made on or
after 6 April 2015, Parliament introduced Section 12ZB into the Taxes Management
Act 1970 (the “TMA 1970”) to make non-residents liable to make new returns, i.e.
NRCGT returns, as follows:

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- “(1) Where a non-resident CGT disposal is made, the appropriate person must make and deliver to an officer of Revenue and Customs, on or before the filing date, a return in respect of the disposal.
- (2) In subsection (1) the 'appropriate person' means –
- 5 (a) the taxable person in relation to the disposal.....
- (3)...
- (4) An NRCGT return must -
- (a) contain the information prescribed by HMRC, and
- (b) include a declaration by the person making it that the return is to the best of the person's
- 10 knowledge correct and complete.
- (5)
- (6)
- (7) An NRCGT return 'relates to' the tax year in which any gains on the non-resident CGT disposal would accrue.
- 15 (8) The 'filing date' for an NRCGT return is the 30th day following the day of the completion of the disposal to which the return relates. But see also section 12ZJ(5).”
4. The penalties for failing to make an NRCGT return are contained in Schedule 55.
- 20 5. Paragraph 1(1) of Schedule 55 makes a person liable to a penalty if he or she fails to deliver a return of a type specified by the due date. With effect from 26 March 2015, an NRCGT return under Section 12ZB TMA 1970 was added to Schedule 55 by Section 37 and paragraph 59 of Schedule 7 Finance Act 2015.
- 25 6. Paragraph 3 of Schedule 55 permits the Respondents to impose a £100 penalty on a taxpayer if the return is late; paragraph 5 of Schedule 55 permits the Respondents to impose a penalty which is the higher of 5% of the liability to tax which would have been shown on the relevant return and £300, if the return is more than 6 months late; and paragraph 6 of Schedule 55 permits the Respondents to impose a penalty which is the higher of a specified percentage of the liability to tax which would have been
- 30 shown on the relevant return and £300, if the return is more than 12 months late.
7. The legislation provides that a taxpayer may be relieved from penalties if he or she can show that there was a “reasonable excuse” for the default. Curiously, there are two potentially applicable “reasonable excuse” provisions, which are not identical. This is because the obligation to file the NRCGT return is set out in the TMA 1970,
- 35 which contains a relief in cases of reasonable excuse at Section 118(2) TMA 1970,

whilst the penalty legislation is set out in Schedule 55, which contains a relief in cases of reasonable excuse at paragraph 23 of Schedule 55.

5 8. As both of the above provisions appear to be applicable, I have concluded that the Appellant can rely on either of them. If he can establish that he has a reasonable excuse for the purposes of Section 118(2) TMA 1970, then the NRCGT return will be deemed not to be late (and so liability to the penalties will not arise). If he can establish that he has a reasonable excuse for the purposes of paragraph 23 of Schedule 55, then, although the NRCGT return will remain late, the penalties will be required to be discharged. The end result is the same in either case.

10 9. The only differences between the two provisions is that paragraph 23 of Schedule 55 specifically refers to the extent to which an insufficiency of funds or reliance on a third party (neither of which is relevant in the present appeal) could amount to a reasonable excuse, whereas Section 118(2) TMA 1970 makes no such reference.

15 10. Section 118(2) TMA 1970 provides as follows:

20 "For the purposes of this act, the person shall be deemed not to have failed to do anything required to be done within a limited time if he did it within such further time, if any, as the board or the tribunal or officer concerned may have allowed; and where a person had a reasonable excuse for not doing anything required to be done he shall be deemed not to have failed to do it unless the excuse ceased and, after the excuse ceased, he shall be deemed not to have failed to do it if he did it without unreasonable delay after the excuse had ceased..."

11. Paragraph 23(1) of Schedule 55 provides as follows:

25 "(1) Liability to a penalty under any paragraph of this Schedule does not arise in relation to a failure to make a return if [the taxpayer] satisfies HMRC or (on appeal) the First-tier Tribunal or Upper Tribunal that there is a reasonable excuse for the failure.

30 (2) for the purposes of sub-paragraph (1) -

(a) an insufficiency of funds is not a reasonable excuse, unless attributable to events outside P's control,

35 (b) where P relies on any other person to do anything, that is not a reasonable excuse unless P took reasonable care to avoid the failure, and

(c) where P had a reasonable excuse for the failure but the excuse has ceased, P is to be treated as having continued to have the excuse if the failure is remedied without unreasonable delay after the excuse ceased."

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12. So, under both provisions, I am required to consider whether the Appellant had a reasonable excuse for his failure to file the NRCGT return throughout the period between the date when he was required to do so and the date when he did so.

The submissions of the parties

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13. The Appellant chiefly relies in his appeal on the argument that his failure to be aware of his obligation to file an NRCGT return until very shortly before he belatedly did so is, in the particular circumstances of this case, a reasonable excuse.

10 14. The Appellant alleges that the new regime for requiring the filing of NRCGT returns – which had only recently taken effect when the disposal of the Property was completed - was neither widely known nor widely publicized. He concedes that there were web pages in existence at the time of the disposal which would have alerted him to the filing requirement if he had known to look for them but argues that he had no reason to think that he ought to look for them because he knew that no capital gains tax liability arose in respect of the disposal and the Respondents had failed adequately to publicize the change in law.

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15. In support of his argument, the Appellant has pointed out that:

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(a) he is not alone in having been unaware of his filing obligation in this respect. He refers to the fact that, as of November 2017, a total of 772 appeals in relation to NRCGT had been lodged;

(b) when he called the Respondents' helpline in January 2017, the advisor was unable to locate the relevant form of return and had to resort to sending him a link in a separate email, which, in his view, highlights the obscurity of the return, even to officers of the Respondents;

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(c) the solicitor who conveyed the Property was unaware of the filing obligation and, although he was not a tax expert, one might have expected someone who was so involved in the property market to have been aware of the obligation if the obligation had been properly publicized;

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(d) the Respondents were aware of the identities of those non-resident landlords who were registered as such with the Respondents and it would have been easy for the Respondents to have forewarned those persons of the change in law which introduced the new filing obligation; and

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(e) given that he knew that there was no gain arising in respect of the disposal of the Property, and therefore that he had no capital gains tax liability in respect of the disposal, there was no reason for him to engage the services of a tax advisor to advise him of the tax consequences of the disposal or to search the internet for possible new tax filing obligations.

16. In addition to his main ground of appeal, the Appellant has also put forward other arguments as follows:

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(a) the 6 month and 12 month penalties which have been imposed under paragraphs 5 and 6 of Schedule 55 are excessive as, pursuant to paragraph

17(3) of Schedule 55, the aggregate amount of those penalties cannot exceed 100% of the liability to tax (which in this case was nil);

(b) in any event, the penalties are disproportionate to the offence;

5 (c) the Respondents have previously agreed to cancel fixed penalties in another case and are therefore acting unreasonably and unfairly by failing to do so in this case; and

(d) the Respondents are in breach of their own customer contract in a number of areas in the way that they have handled this case.

10 17. For their part, the Respondents rely on the principle that ignorance of the law is no excuse and therefore that the Appellant's failure to be aware of his obligation to file the NRCGT return within 30 days of completing his disposal of the Property does not amount to a reasonable excuse. If that were not the case, say the Respondents, then those people who chose deliberately to remain in ignorance of the law would be in a more favourable position as regards the penalty legislation than those people who
15 took steps to know the law and be compliant.

18. The Respondents add that, in any event, contrary to the argument made by the Appellant, there was extensive information available to taxpayers, both before and after the change in law, in relation to the new filing obligation. They refer to the Chancellor's Budget Statement of December 2013 – which announced the
20 forthcoming change – and an information page placed on the Respondents' website on 6 April 2015 entitled "Capital Gains Tax for Non Residents: UK Residential Property".

19. The Respondents do not address any of the Appellant's alternative arguments in their statement of case apart from the second one. In relation to that argument, the
25 Respondents say that the penalties which they have imposed are an administrative means of encouraging compliance with filing obligations, as opposed to a punishment for failing to pay tax, and that therefore the penalties are proportionate to the aim of the relevant legislation.

20. Finally, I should mention that the Appellant has not sought to rely in his appeal
30 on paragraph 16 of Schedule 55, which allows the Respondents to reduce a penalty in the case of "special circumstances" but, in any event, the Respondents say that the present circumstances are not "special circumstances" and that there is nothing exceptional or uncommon about the circumstances in this case that would justify any such reduction.

35 Discussion

21. It is well accepted that, in penalty cases such as this one, it is for the Respondents to establish that the failure which has given rise to the relevant penalties has occurred and then, once they have done so, it is for the taxpayer to establish that he has a reasonable excuse for his failure.

40 22. For reasons of brevity, I will not describe all of the conditions which need to be satisfied in order for the penalties in this case to have arisen because it is clear from

the papers that the Appellant accepts that those conditions have been met. So it is merely necessary for me to consider whether the Appellant should be relieved from the penalties in question because he had a reasonable excuse for his failure.

23. In that regard, I would start by noting that this case is just one of a number of similar cases involving a failure to file an NRCGT return because of ignorance of the obligation to do so. In each of those cases, there has been an extensive discussion on whether or not ignorance of the law can amount to a reasonable excuse.

24. I am aware of at least two cases where the taxpayer's appeal has succeeded on the basis that his or her ignorance of the obligation to file the NRCGT return amounted to a reasonable excuse – the decision of Judge Thomas in *McGreevy v The Commissioners for Her Majesty's Revenue and Customs* [2017] UKFTT 690 (TC) and the decision of Judge Connell in *Saunders v The Commissioners for Her Majesty's Revenue and Customs* [2017] UKFTT 765 (TC) ("*Saunders*").

25. On the other hand, there are at least four cases where the opposite conclusion has been reached – the decisions of Judge Mosedale in *Hesketh v The Commissioners for Her Majesty's Revenue and Customs* [2017] UKFTT 871 (TC) ("*Hesketh*") and *Welland v The Commissioners for Her Majesty's Revenue and Customs* [2017] UKFTT 870 (TC), the decision of Judge Brannan in *Hart v The Commissioners for Her Majesty's Revenue and Customs* [2018] UKFTT 207 and the decision of Mr Sheppard in *Jackson v The Commissioners for Her Majesty's Revenue and Customs* [2018] UKFTT 64 (TC) ("*Jackson*").

26. Of course, all of these decisions are decisions of the First-tier Tribunal and are not binding upon me. It is open to me to depart from any of them if I conclude that I should do so.

27. In terms of authorities which might be binding on me, Judge Mosedale in *Hesketh* refers to two decisions which could potentially be relevant in this context - the High Court decision in *Neal v The Commissioners for Her Majesty's Revenue and Customs* [1998] STC 131 and the Court of Appeal decision in *Financial Services Limited (formerly the Securities and Investments Board) v Scandex and another* [1997] Lexis Citation 4758 ("*Scandex*").

28. In the former case, although finding that, on the facts before him, the taxpayer's ignorance of the law did not amount to a reasonable excuse, Simon Brown J held that there could be circumstances in which that might be the case, citing with approval the decision in *Geary v The Commissioners for Her Majesty's Revenue and Customs* [1987] VTD 2314, where that had been the case.

29. The Court of Appeal decision in *Scandex* does not, as such, relate to the question of whether ignorance of the law can be a reasonable excuse for the purposes of the tax legislation. Instead, the matter at issue in that case was whether a belief on the part of a person concerned in the carrying on by a company of an investment business in the United Kingdom that the company was authorised under the law of a country which was a member of the EEA to carry on investment business in that

country afforded him an arguable defence to an allegation that he had been “knowingly concerned” in a contravention of Section 3 of the Financial Services Act 1986. It was held that “knowingly” in that context meant knowing the facts giving rise to the contravention in question, as opposed to knowing that there was a
5 contravention, because ignorance of the law was no excuse. I do not believe that this decision by the Court of Appeal in the context of a different question under different legislation precludes me from finding that there are circumstances in which ignorance of the law can amount to a reasonable excuse for a default under the tax legislation.

30. In each of the First-tier Tribunal cases cited above, the debate centred on the extent of the principle that ignorance of the law is no excuse. For example, Judge Thomas was of the view that the relevant principle was confined to criminal law and did not apply to civil law, whereas Judge Mosedale reached the opposite view, although noting that there are examples of limitations on the principle in the case of law which is highly complex or uncertain.
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31. For my own part, I prefer not to focus at all on the question of whether or not there is a principle which precludes ignorance of the law from being a reasonable excuse and, if there is, the extent of any exceptions to that principle but rather on the question of whether, in this particular case, the fact that the Appellant was unaware of the obligation to file the NRCGT return until shortly before he actually did so met the
15 objective standard required in order to amount to a reasonable excuse.
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32. In approaching the question in that way, I am relying on the well-established definition of what amounts to a reasonable excuse, as laid down by Judge Medd in *The Clean Car Company Limited v The Commissioners of Customs and Excise* [1991] VATTR 234 (“*Clean Car*”) and a passage in the recent decision of the Upper Tribunal in *Perrin v The Commissioners for Her Majesty’s Revenue and Customs* [2018] UKUT 156 (TC) (“*Perrin*”).
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33. In *Clean Car*, Judge Medd stated as follows:

“It has been said before in cases arising from default surcharges that the test of whether or not there is a reasonable excuse is an objective one. In my judgment it is an objective test in this
30 sense. One must ask oneself: was what the taxpayer did a reasonable thing for a responsible trader conscious of and intending to comply with his obligations regarding tax, but having the experience and other relevant attributes of the taxpayer and placed in the situation that the taxpayer found himself at the relevant time, a reasonable thing to do? Put in another way which does not I think alter the sense of the question: was what the taxpayer did not an
35 unreasonable thing for a trader of the sort I have envisaged, in the position the taxpayer found himself, to do?”

34. The Upper Tribunal in *Perrin* made the following observation at paragraph [82] in the decision about how this test should be applied in a case where the excuse given by the appellant is that he or she was unaware of the requirement of law which has
40 been breached:

“One situation that can sometimes cause difficulties is when the taxpayer’s asserted reasonable excuse is purely that he/she did not know of the particular requirement that has

been shown to have been breached. It is a much-cited aphorism that “ignorance of the law is no excuse”, and on occasion this has been given as a reason why the defence of reasonable excuse cannot be available in such circumstances. We see no basis for this argument. Some requirements of the law are well-known, simple and straightforward but others are much less so. It will be a matter of judgment for the FTT in each case whether it was objectively reasonable for the particular taxpayer, in the circumstances of the case, to have been ignorant of the requirement in question, and for how long. *The Clean Car Co* itself provides an example of such a situation.”

35. It can be seen from this passage that the Upper Tribunal considers that, in determining whether a taxpayer has a reasonable excuse, there is no separate and distinct principle to be applied in cases where the taxpayer seeks to rely on his or her ignorance of the law. Instead, it is simply necessary to determine in such cases, as in all other reasonable excuse cases, whether it was objectively reasonable for the taxpayer to have failed to discharge the obligation that has given rise to the default. That objective test is the one to which Judge Berner in *Barrett v The Commissioners for Her Majesty’s Revenue and Customs* [2015] UKFTT 329 referred, when he said the following, at paragraph [154] :

“The test of reasonable excuse involves the application of an impersonal, and objective, legal standard to a particular set of facts and circumstances. The test is to determine what a reasonable taxpayer in the position of the taxpayer would have done in those circumstances, and by reference to that test to determine whether the conduct of the taxpayer can be regarded as conforming to that standard”.

36. So, in accordance with the above passages, I need to ask myself whether, in the particular circumstances of this case, the failure by the Appellant to file an NRCGT return in relation to his disposal of the Property until the time he did so was reasonable, for this purpose asking myself whether a hypothetical responsible person, conscious of and intending to comply with his obligations regarding tax but having the experience and other relevant attributes of the Appellant and placed in the situation in which the Appellant found himself at the relevant time, might similarly have been unaware of the obligation to file the relevant return.

37. When the test is expressed in that way, it becomes clear that, by definition, it is not possible to prescribe exhaustively all of the circumstances in which ignorance of the law can amount to a reasonable excuse because each case will turn on its own distinct facts. So, whilst it might well be the case that ignorance of legislation that is complex or uncertain amounts to a reasonable excuse, there may well be other circumstances where ignorance of the law can amount to a reasonable excuse.

38. Turning then to the application of the above test in the context of the facts in this appeal, my view is that the Appellant’s failure to file the NRCGT return before he did so was reasonable, given the circumstances of this case. This is, first, because there was no reason for the Appellant to have suspected that, in addition to reporting the disposal in his normal self-assessment return in respect of the relevant tax year of assessment, he would also need to make another, separate and self-standing, tax return in relation to the disposal. And, therefore, there was no reason why the Appellant should have gone onto the Respondents’ website to look for the existence of any such

additional filing obligation. Moreover, there was no reason why the Appellant should have sought the advice of a tax expert in relation to the disposal, given that it was obvious to him from the numbers involved that the disposal had not given rise to a chargeable gain and so he would be able to deal with the disposal perfectly adequately in his self-assessment return without recourse to expert advice. For those two reasons, I believe that a hypothetical reasonable person, who was cognizant of his obligations in relation to tax and intended to comply with those obligations, might very well have acted in the same way as the Appellant.

39. It is implicit in the above conclusion that, in my view, the Respondents did not accord as much publicity to this new filing requirement as, in retrospect, they might now be wishing. I say this because it is apparent from the number of appeals that have arisen in relation to this requirement that the introduction of the requirement did not come to the attention of a considerable number of the general body of persons to whom it was relevant.

40. In saying this, I am not saying that the Respondents have acted unlawfully or in breach of their duties to taxpayers in failing to publicize the new filing requirement sufficiently. I am merely saying that, in assessing whether or not the Appellant's lack of awareness was a reasonable excuse, I must inevitably take into account the extent to which the relevant information was available to, and known by, the general body of taxpayers to whom it was relevant and, in my view, the evidence suggests that the existence of this requirement was not as widely known as would ideally have been the case.

41. In that regard, I have noted the comments made by Judge Connell in *Saunders* to the following effect at paragraph [68]:

"Was it reasonable to expect her to read the Chancellor's Autumn Statement in December 2013? The Statement (Green Book) ran to 123 pages and the proposal regarding non-resident capital gains on the sale of UK properties was contained in a six line paragraph at 1.295 as follows.

'1.295 Autumn Statement 2013 announces further measures to ensure that those with the means to do so continue to pay their fair share of tax. The government will ... introduce capital gains tax on future gains made by non-residents disposing of UK residential property from April 2015—a consultation on how best to introduce the new capital gains tax charge will be published in early 2014'.

There was nothing in the 2014 Autumn Statement about NRCGT. Even if the Appellant was aware of para 1.295 of the 2013 statement, the omission from the 2014 Statement of anything relating to NRCGT may have led her to believe that the proposed tax changes had been abandoned.

Was it reasonable to expect her to acquaint herself with the consultation that followed and the publication 'Capital Gains Tax—non-residents: UK Residential Property' published on HMRC's website on 6 April 2015? Possibly, but only if she had been alerted to its existence. It would, one assumes, have been relatively straightforward for HMRC to alert those non-residents filing returns in respect of

rental income received on a UK property, to the prospective changes in the law, as they did with the introduction of penalties for late payment of CIS and PAYE and the introduction of RTI (Real Time Information)."

5 42. I am not sure that I would go as far as the Appellant and Judge Connell (in
Saunders) have done in saying that the Respondents should have written to everyone
that was registered as a non-resident landlord in order to inform them that this new
filing requirement had been enacted but it seems to me that, given the relative
10 obscurity of the requirement in question, more publicity could have been given to its
introduction and that it is this which has prompted the volume of appeals which have
now occurred.

15 43. In that context, I would, for my own part, distinguish between awareness of the
change in law which involved the introduction of NRCGT and awareness of the
change in law which involved the new filing obligation in relation to NRCGT. I do
not think that a failure to be aware of the existence of NRCGT would amount to a
reasonable excuse because the introduction of the tax was heavily trailed. But a
taxpayer who became aware of his or her obligation to pay NRCGT on any relevant
gain as a result of that publicity might very reasonably believe that that tax would be
collected in the same way as capital gains tax in general and that therefore his or her
20 self-assessment return would be the appropriate place to report any disposal which
was relevant to NRCGT. So, in my view, a failure to be aware of the obligation to
file the NRCGT return within 30 days of completing the relevant disposal was
reasonable even though a failure to be aware of the obligation to pay NRCGT would
not have been.

25 44. For the reasons set out above, I have concluded that the Appellant had a
reasonable excuse for his failure to file his NRCGT return until he did so and that
therefore his appeal should be allowed.

30 45. In view of the conclusion which I have reached above in relation to the main
ground of appeal, it is unnecessary for me to reach any conclusions in this decision in
relation to the alternative arguments which the Appellant has raised. However, I
would observe in passing that:

35 (a) in relation to the first argument, it is not clear to me that any of the
penalties which have been imposed in this case – ie the penalty of £100
under paragraph 3 of Schedule 55 and the penalty of £300 under each of
paragraphs 5 and 6 of Schedule 55 - is a penalty "determined by reference
to a liability to tax" because each such penalty is a fixed amount which is
not calculated or determined by reference to an amount of tax per se. As
such, my inclination would be to say that the limitation set out in
paragraph 17(3) of Schedule 55 is not in point in relation to any of the
40 penalties. In this regard, I note that the First-tier Tribunal in *Jackson*
considered that paragraph 17(3) of Schedule 55 was in point in relation to
the penalties of £300 which were imposed in that case under paragraphs 5
and 6 of Schedule 55 in similar circumstances because, in imposing those
penalties, the Respondents had first to determine that the relevant

percentage of the liability to tax was less than £300. However, I am not persuaded that that exercise necessarily means that the fixed penalty of £300 is, for that reason, “determined by reference to a liability to tax”;

5 (b) in relation to the second argument, it is not clear to me that it is appropriate to consider the proportionality of a penalty which has been imposed for a compliance failure by comparing the quantum of the penalty to the amount of tax which would have become payable pursuant to the return in question. (In this regard, I agree with the reasoning set out in the judgment of Judge Mosedale in *Hesketh* at paragraph [148]); and

10 (c) the third and fourth arguments raise questions of public law because they relate to the conduct of the Respondents. As such, except to the extent that the Appellant adduces them as additional support for his reasonable excuse argument – in a somewhat similar vein to the appellants in each of *Cabling Utilities Limited v The Commissioners for Her Majesty’s Revenue and Customs* [2011] UKFTT 224 (TC) and *B & J Shopfitting Services v The Commissioners for Her Majesty’s Revenue and Customs* [2010] UKFTT 78 - for which he has no need, given my conclusion above, they appear to me to be more suitable to proceedings for judicial review in the High Court than an appeal against penalties in the First-tier Tribunal.

20 46. This document contains full findings of fact and reasons for the decision. Any party dissatisfied with this decision has a right to apply for permission to appeal against it pursuant to Rule 39 of the Tribunal Procedure (First-tier Tribunal) (Tax Chamber) Rules 2009. The application must be received by this Tribunal not later than 56 days after this decision is sent to that party. The parties are referred to “Guidance to accompany a Decision from the First-tier Tribunal (Tax Chamber)” which accompanies and forms part of this decision notice.

30 **TONY BEARE**
TRIBUNAL JUDGE

RELEASE DATE: 19 July 2018

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