



**TC03570**

**Appeal number: TC/2013/01177**

*INCOME TAX - penalty for late submission of Employer's annual return – whether there was a “reasonable excuse” – no – whether penalty unlawful – no – appeal dismissed*

**FIRST-TIER TRIBUNAL  
TAX CHAMBER**

**WELLSFORD INVESTMENTS LIMITED**

**Appellant**

**- and -**

**THE COMMISSIONERS FOR HER MAJESTY'S  
REVENUE & CUSTOMS**

**Respondents**

**TRIBUNAL: JUDGE JOANNA LYONS**

**The Tribunal determined the appeal on 16 January 2014 without a hearing under the provisions of Rule 26 of the Tribunal Procedure (First-tier Tribunal) (Tax Chamber) Rules 2009 (default paper cases) having first read the Notice of Appeal dated 08 February 2013, HMRC's Statement of Case (with enclosures) acknowledged by the Tribunal on 30 May 2013 and the appellant's response dated 12 June 2013.**

## DECISION

### Introduction

1. This is an appeal against a penalty of £100 imposed for the late submission of the Employer's annual return for the tax year 2011-12. The penalty was imposed in accordance with Section 98A(2) and (3) Taxes Management Act 1970.
2. Mr S Lew appeals on behalf of the company.

### The issues

3. Mr Lew appeals on the following grounds :
  - (1) The penalty has been inconsistently applied and is therefore unlawful and
  - (2) there was a reasonable excuse for the late submission of the return.
4. These matters are disputed by HMRC.

### The agreed facts

5. The company was required to file Employer's annual returns for the year 2011-12. The returns consisted of P35 and P14 returns and were due to be filed online by 19 May 2012.
6. The company had the option to submit the returns together or separately. When filing the P14 return the instructions on the screen made it clear that the P35 return was outstanding. The information concerning filing deadlines and penalties is available on the HMRC website.
7. The P14 return was submitted on 18 April 2012. On 29 April 2012 the company was issued with a reminder to file the return.
8. On 31 May 2012 HMRC sent the company an interim penalty notice informing them that the P35 remained outstanding. The return was filed on 13 June 2013.

### The penalty

#### *The law*

9. An employer has an obligation to file an Employer's Annual Return before 20 May following the end of the tax year in accordance, Regulation 73(1) of the Income Tax (PAYE) Regulations 2003.
10. If the return is not filed a penalty is payable in the sum of £100 per month, or part month, for a firm with 50 employees or less, s98A(2)(a) & (3) Taxes Management Act 1970 ("TMA").

11. Section 100B(2) (a) TMA provides :

The first tier Tribunal may -

- (i) if it appears that no penalty has been incurred set the determination aside,
- 5 (ii) if the amount appears to be correct confirm the determination, or
- (iii) if the amount determined appears to be incorrect, increase or reduce it to the correct amount

12. In the case of the commissioners for *Her Majesty's Revenue and Customs v Hok Limited [2012] UKUT 363 (TCC)* the Upper Tribunal considered the jurisdiction of the First-tier Tribunal. Mr Justice Warren commented:

“The First-tier Tribunal has only that jurisdiction which has been conferred upon it by statute and can go no further”

#### *The arguments*

13. Mr Lew submits that HMRC have decided to cancel the penalty issued to a sister company, Wilbow limited, based on identical facts. He considers that HMRC have acted inconsistently in seeking to uphold this penalty.

14. HMRC accept that they have exercised their discretion to cancel the penalty imposed in relation to Wilbow limited. However they submit that this decision is not relevant to the merits of this appeal.

#### 20 *Reasons for decision*

15. I am satisfied that the company is liable for the penalty as the return was submitted after the due date. I am further satisfied that the penalty has been correctly calculated taking into account number of employees and the period of the default. Accordingly there are no statutory grounds upon which the penalty can be set aside in accordance with s100B TMA (above).

16. I accept that HMRC appear to have adopted an inconsistent approach in that they decided to cancel the penalty imposed upon Wilbow limited based on similar facts. However there is no statutory basis for considering the consistency or fairness of decisions made by HMRC in relation to other taxpayers. Accordingly this Tribunal has no jurisdiction to take such matters into account in considering the merits of this appeal. *HMRC v Hok limited (above)*

#### **Reasonable excuse**

##### *The Law*

17. A taxpayer will not incur a penalty if they can establish a “reasonable excuse” for the late filing of the return throughout the default period s118(2) TMA.

18. In the case of *Rowland v HMRC [2006] STC (SCD) 536* it was decided that “reasonable excuse” was “a matter to be considered in the light of all the circumstances of the particular case”

*The arguments*

5 19. Mr Lew states that he filed the P14 return in good time and was not aware that an additional P35 was required for that tax year.

20. HMRC accept that Mr Lew may not have been aware of the need to file the return. However they submit that this does not amount to a reasonable excuse as information is available via their website and helpline. They also point out that Mr  
10 Lew was sent a filing reminder on 29 April 2012.

*Reasons for decision*

21. I accept that Mr Lew was unaware of the need to file a P35 in addition to the P14. However the need to file the P35 was identified during the course of filing the P14 and should have put him on notice that the return was outstanding. In addition Mr  
15 Lew was sent a filing reminder on 29 April which would have alerted him to the fact that the return had not been properly filed. In the event of any confusion it would have been reasonable for Mr Lew to have sought advice from HMRC but he does not appear to have done so.

22. For these reasons I do not find that there was a reasonable excuse for the late  
20 filing of the P35 return throughout the default period.

**Decision**

23. The penalty was lawfully imposed.

24. There was no reasonable excuse for the late filing of the P35 return for the year 2011-12.

25 25. The appeal against the late filing penalty of £100, is dismissed.

**Rights of appeal**

26. This document contains full findings of fact and reasons for the decision. Any party dissatisfied with this decision has a right to apply for permission to appeal against it pursuant to Rule 39 of the Tribunal Procedure (First-tier Tribunal) (Tax Chamber) Rules 2009. The application must be received by this Tribunal not later  
30 than 56 days after this decision is sent to that party. The parties are referred to “Guidance to accompany a Decision from the First-tier Tribunal (Tax Chamber)” which accompanies and forms part of this decision notice.

**JOANNA LYONS  
TRIBUNAL JUDGE**

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**RELEASE DATE: 6 May 2014**

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