

FIRST - TIER TRIBUNAL PROPERTY CHAMBER (RESIDENTIAL PROPERTY)

Case Reference $\quad$| $:$ | BIR/41UG/LLC/2013/0003 |
| ---: | :--- |
|  | BIR/41UG/LIS/2013/0026 |

| Property | 10 Williams Court Bertelin Road Staffordshire |
| :--- | :--- |
| ST16 SN |  |


| Applicant | $:$ | Fairhold Limited |
| :--- | :--- | :--- |
| Representative | $:$ | OM Property Management Limited |
| Respondent | $:$ | Mr Rostam Tavakoli |
| Representative | $:$ | Mr Shahriar Tavakoli |
| Type of Application | $:$ | 1) Landlord's application regarding the |
| determination | liability to pay and reasonableness of <br> service charges pursuant to section 27 A of the <br> Landlord and Tenant Act 1985 and |  |

2) Tenant's application for an order for the limitation of the landlord's costs in the proceedings under section 2 oC of the Landlord and Tenant Act 1985

| Tribunal Members | $:$Mr Vernon Ward FRICS <br> Mr Paul Hawksworth Lawyer |  |
| :--- | :--- | :--- |
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| Date and venue of: |  | 20 March 2014 |
| Hearing | at the Tribunal Hearing Suite |  |
|  | Fifth Floor Priory Courts |  |
|  | 33 Bull Street |  |
| Birmingham B4 60S |  |  |

Date of Decision - 290102 man ....

## DECISION

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## Introduction

1. This first application is by the Lessor, Fairhold Limited ("the Applicant") for a determination of the reasonableness of service charges relating to 10 Williams Court Bertelin Road Staffordshire ST 16 3SN ("the Property") in respect of the Service Charge Years commencing 29 September 2007, 29 September 2008, 29 September 2009, 29 September 2010, 29 September 2011 and 29 September 2012 for payment by the Lessee, Rostam Tavakoli ("the Respondent").
2. The application was commenced by the Applicant in the Altrincham County Court under Case Number 3 X 176780 and in accordance with paragraph 3 (1) of the Commonhold and Leasehold Reform Act 2002 was transferred to the Leasehold Valuation Tribunal by Order dated 4 June 2014.
3. By virtue of the Transfer of Functions Order 2013 the functions of the Leasehold Valuation Tribunal are now exercised by the First tier Tribunal Property Chamber (Residential Property) ("the Tribunal").
4. The jurisdiction of the Tribunal is derived from section 27A Landlord and Tenant Act 1985 ("the Act").
5. Subsequent to a Pre-Trial Review on 12 September 2013, Directions were issued on 16 September 2013. Following the principles established in the cases of Staunton $v$ Kaye and Taylor (2010) UKUT 270 and John Lennon v Ground Rents (Regisport) Limited (2011) UKUT 330 (LC) the matters to be considered were limited to those contained in the tenant's pleadings in the County Court, as follows:
a) Insurance.
b) Standard of repairs.
c) Duplication of repairs.
6. It should be noted that no application had been made to the Court for leave to amend the pleadings as above and thus, the Tribunal could only consider costs relating to these items for the service charge years indicated.

## Inspection

7. On 29 January 2014 the Tribunal attended at Williams Court ("the Development"). They were accompanied by the Respondent, the Respondent's father
and representative Mr Shahriar Tavakoli ("Mr Tavakoli) and on behalf of the Applicant, Mr Neil Taylor, Regional Property Manager ("Mr Taylor"), Jeetindar Gill, Property Manager ("Mr Gill"), Mr Sean Doherty, Accountant ("Mr Doherty"), and Ms Janina Lamb, Solicitor ("Ms Lamb") all of OM Property Management Limited. Also present were Mr and Mrs D Carpenter owners of 6 Williams Court.
8. Williams Court comprises a development of 14 maisonettes of which we understand the original elements were constructed in 1993. The properties are approached by a private driveway off Bertelin Road. Boundaries to the development are generally fenced and bins are stored on the side of the roadway. There is a separate building standing upon the site which we understand was the original sales office relating to the development. This building from the inspection available did not appear to be used.
9. The Tribunal, during its inspection, noted the following:
a) There was damage to dwarf walls and pillars within the communal areas of the development;
b) Many of the slabbed paths were uneven;
c) The external joinery to the dwellings was in poor condition and
d) The rear elevation fences were in poor condition.

The Tribunal noted other matters in connection with the development which have relevance to the Determination and these points are raised at the appropriate point below and in the Scott Schedule attached.

## The Law

10. The Act provides:

## Section 27A Liability to pay service charges: Jurisdiction

1) An Application may be made to a Leasehold Valuation Tribunal (now the Firsttier Tribunal Property Chamber (Residential Property)) for a determination whether a service charge is payable and, if it is, as to -
a) the person by whom it is payable;
b) the person to whom it is payable;
c) the amount which is payable;
d) the date at or by which it is payable, and
e) the manner in which it is payable.
2) Subsection (1) applies whether or not any payment has been made.
3) An Application may also be made to a Leasehold Valuation Tribunal for a determination whether, if costs were incurred for services, repairs, maintenance, improvements, insurance or management of any specified description, a service charge would be payable for the costs, and if it would, as to -
a) the person by whom it is payable,
b) the person to whom it is payable,
c) the amount which is payable,
d) the date at or by which it is payable, and
e) the manner in which it is payable.
4) No Applications under subsection (1) or (3) may be made in respect of a matter which -
a) has been agreed or admitted by the tenant;
b) has been, or is to be referred to arbitration pursuant to a post-dispute arbitration agreement to which the tenant is a party;
c) has been the subject of determination by a court, or
d) has been the subject of determination by an arbitral Tribunal pursuant to a post-dispute arbitration agreement.
5) But the tenant is not to be taken as having agreed or admitted any matter by reason only of having made a payment.

Subsections (6) and (7) are not relevant to these Applications.

## Section 20 c Limitation of service charges: costs of proceedings

1) A tenant may make an application for an order that all or any of the costs incurred, or to be incurred, by the landlord in connection with proceedings before....a leasehold valuation tribunal....are not to be regarded as relevant costs to be taken into account in determining the amount of any service charge payable by the tenant or any other person or person specified in the application.

## The Hearing

11. Subsequent to the Tribunal's inspection, the Hearing was held at Stafford Magistrates Court. Present at the Hearing were those indicated in 7 . above.
12. It was quickly apparent to the Tribunal during the Hearing that the extensive amount of information that had been submitted in evidence was not in any logical order nor was this order common to all the bundles held by the parties. It was, therefore, impossible to proceed with the Hearing on this basis. The Tribunal then decided to consider this Hearing as a supplementary case management conference and outlined to the parties firstly, what information was required and secondly, how it was to be
arranged and in that regard the parties were requested to agree a Scott Schedule. The presence of Charles Bettinson of Estates \& Management Limited who arranged the insurance on behalf of the Applicant was requested at the reconvened Hearing.
13. The reconvened Hearing was held on 20 March 2014 at the Tribunal Hearing Suite, Priory Court, Birmingham. Present at the Hearing were the aforementioned who had been present in Stafford plus Mr Charles Bettinson ("Mr Bettinson") of Estates \& Management Limited (" $\mathrm{E} \& \mathrm{M}^{\text {" }}$ ) who arrange the insurance on behalf of the Applicant.
14. The matters to be addressed were dealt with by the Tribunal on a line by line basis in the Scott Schedule. The Tribunal have been forced to adapt the Scott Schedule in order to accommodate their comments and make it readable in the context of the Decision as a whole. For this reason any comments over issues or matters that the Tribunal did not have jurisdiction over were removed. This included invoices for the period proceeding 29 September 2007. The document has also, out of necessity, been reformatted; however the comments made by the parties in respect of the individual items remain unchanged.
15. For ease of reference the Tribunal has attached an additional Schedule which details the buildings insurance premium in any one year and the commission earned.
16. The buildings insurance premiums relating to the development were a contentious point and the Tribunal had requested Mr Bettinson attend at the hearing due to this fact. Mr Bettinson, both at the Hearing and in his witness statement, confirmed he was employed as head of insurance at $\mathrm{E} \& \mathrm{M}$ who act as insurance agent for the freeholder. He confirmed that Tysers act as the nominated insurance brokers for Williams Court and they are registered and regulated by the Financial Conduct Authority to carry out insurance related activities. The premium cost per unit has, during the period in question, ranged from $£ 184$ to a current premium of $£ 270$ per property per annum. He explained that the premium had increased in later years as a result of the claims experienced at the development. His witness statement contained a letter from Tysers giving details of the historic market testing that took place in 2006 and every two years thereafter in order to ensure that the premiums charged are in line with market levels. He stated that to the best of his knowledge that at no time prior to this dispute being raised had the Respondent raised insurance cost as an issue of concern and further, $\mathrm{E} \& \mathrm{M}$ would be happy to consider any alternative quotations which would be reviewed, a policy comparison carried out and then referred to insurers for consideration.
17. Mr Tavakoli took exception to this statement and said that he had been in contact with OM Property Management and E \& M in connection with insurance and that his two principle concerns in respect of insurance were firstly the amount of the premium itself and secondly the level of commission being earned by E \& M.
18. Mr Bettinson said that the commission earned by E \& M reflected their involvement with matters relating to insurance in respect of the development, in that they were involved with all claims, which were monitored through to settlement, they dealt with Loss Adjustors, had an on-site presence if necessary and dealt with any administrative queries that arose.
19. Mr Tavakoli had produced evidence of an alternative development known as "The Willows" where accounts for the year ending 31 December 2007 indicated an insurance premium that equated to E 63.08 per property. The Tribunal were advised that "The Willows" comprised of 130 flats. Within his evidence Mr Tavakoli provided details of alternative quotations that he had obtained for Williams Court which indicated premiums in the sum of $£ 1431.56$ and $£ 1414.74$ for the development. However, Mr Bettinson indicated that these quotations probably did not take account of the claims history in respect of the development which would have obviously affected the premium.
20. Mr Bettinson concluded by saying that the average price of insurance over the country was $£ 211$ per property and that at $£ 270.17$, approximately $£ 60$ over the national average, he did not think the insurance of Williams Court was unreasonable.

## The Tribunal's determination

21. The Tribunal's Determination in respect of the individual points is contained in the appropriate column within the Scott Schedule. Additional comments are as follows.
22. The Tribunal notes the alternative insurance quotations that the Respondent has provided; however, they cannot be considered as direct comparisons due to the fact that it appears that the claims history had not been provided to the alternative brokers who where providing the quotations. They cannot, therefore, realistically be considered as direct comparisons. The Tribunal also notes Mr Bettinson's comments in justification of the commissions his company has earned in respect of insurance premiums Whilst, because in this case the landlord, in effect, has and is providing a brokerage type service e.g. dealing with claims, loss adjusters etc, it is considered reasonable that they earn and retain a reasonable level of commission. The Tribunal considers that the percentage commission earned during the years 2008-2010 is excessive, particularly in view of the fact that the claim that was dealt with, was not dealt with competently, in as much as the excess appears to have been charged to the leaseholders twice. As will be noted from the insurance costs table attached to the Scott Schedule, the Tribunal has reduced the E $\& \mathrm{M}$ remuneration for these years down to $15 \%$, leaving the amount in the subsequent years at its existing level. The revised insurance costs have then been entered in the appropriate column within the Scott Schedule. The Tribunal was, however, satisfied that when reviewing the insurance arrangements for the development, a regular "testing" of the market by the landlord as envisaged in Forcelux $v$ Sweetman (2001) 2 E.G.L.R. 173 took place.
23. There does not appear to have been any effective management of this development particularly in respect of the control of contractors, the works they carry out and their invoicing. The condition of the development at the time of inspection was, considering the level of service charge, poor and on balance the Tribunal feels that the Respondent and other leaseholders are paying a high service charge and receiving à substandard service. The Tribunal is limited to the items that can be considered in this matter, although were it able to consider the service charge as a whole it would question the management fees of the agents.
24. In respect of the points of dispute where the Applicant both in the Scott Schedule and also in the Hearing provided no reasonable justification for the works or any background to the same the Tribunal has disallowed the costs.
25. At the hearing the Tribunal requested investigations to be carried out to ascertain who owns the site boundaries as they are currently fenced with wooden fences and repairs to these fences have formed part of the service charge costs. By letter dated 26th June (with copy plan attached) from Miss Lamb of Reverel, it appears that all the boundaries to the site are the responsibilities of adjoining owners and not the landlord. A copy of Peverel's letter of 26th June and plan attached thereto is annexed for completeness. Notwithstanding the ownership position, however, the Tribunal considers it to be a benefit to the tenants to have the boundaries fenced and the fences kept in repair and as such where repairs to fencing have been claimed as part of the service charge, the Tribunal have considered the merits of the amount claimed and have allowed these costs minus a $25 \%$ deduction as there does not appear on site to have been evidence that the number of panels indicated have actually been replaced.
26. Substantial costs have been incurred by the Applicant with regard to the external electrical installation at the site which essentially comprises external lights. The Tribunal is advised that there are only eight external lights at the site, however there have been numerous bulb changes, inspections and other works incompatible with an installation of only that size. There was even an instance of a time clock being replaced when there is not a time clock connected to the installation. This is an example of the poor control of contractors at the site by the Applicant. Accordingly the Tribunal has disallowed $50 \%$ of costs in this regard.
27. There have been numerous works to the former sales office and further, there was a substantial insurance claim in respect of that structure which was generally poorly handled by the Applicant. This building is of no beneficial use to the leaseholders in the development. It is not used as a bin or cycle store and none of the leaseholders have a key in respect of the same. The Tribunal would have considered it prudent, therefore, if the building had simply been secured but is at a loss to understand why for instance
numerous locks were changed on the building when no-one needs to enter it. The Tribunal has therefore disallowed $75 \%$ of costs in this regard.
28. Following the findings above, the Tribunal has adjusted the service charge as per the schedule entitled Adjusted Service Charge contained within the Appendices to this Decision. In its Determination, the Tribunal has relied upon the Statement of Account dated 9 November 2012 which was included in the original Court Papers rather than a later Statement provided by the Applicant which showed a discrepancy. In its calculations the Tribunal has disregarded any charges other than those entitled "Service Charge" or "Service Charge Reserve".
29. The Adjusted Charges can be summarised as follows:

| Period | Original Amount <br> Demanded |  | Adjusted <br> Service Charge |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $29 / 09 / 2007$ | $28 / 09 / 2008$ | $£$ | 690.28 | $E$ | 625.97 |
| $29 / 09 / 2008$ | $28 / 09 / 2009$ | $£$ | $1,045.35$ | $E$ | 835.92 |
| $29 / 09 / 2009$ | $30 / 09 / 2010$ | $£$ | $1,187.21$ | $E$ | 865.15 |
| $29 / 09 / 2010$ | $30 / 09 / 2011$ | $£$ | $1,115.21$ | $E$ | 876.28 |
| $29 / 09 / 2011$ | $30 / 09 / 2012$ | $£$ | $1,066.99$ | $£$ | 778.60 |
| $29 / 09 / 2012$ | $31 / 03 / 2013$ | $£$ | 668.14 | $£$ | 668.14 |

## Costs

30. The second Application before the Tribunal is by the Respondent and is for an order in accordance with section 20 C of the Landlord and Tenant Act 1985 that the costs incurred by the Applicant in connection with the proceedings before the Tribunal are not to be regarded as relevant costs to be taken into account in determining the amount of any service charge payable.
31. The guidance given in previous cases is to the effect that an order under section 20 C is to deprive the landlord of a property right and it should be exercised sparingly see Veena SA v Cheong_Lands Tribunal [2003] 1 EGLR 175. However, in this case the Respondent has enjoyed some success in their challenge to items in dispute and it would not be just and equitable to allow the landlord to recover the costs of proceedings via the service charge.

Accordingly, the Respondent's section 20 C application succeeds and the Applicant may not recover the costs of these proceedings from the Respondent via the service charge.

## Appeal

32. A party seeking permission to appeal this decision must make a written application to the Tribunal for permission to appeal. The application must be received by the Tribunal no later than 28 days after the date the Tribunal sends this decision to the party making the application. Further information is contained within Part 6 of The Tribunal Procedure (First-tier Tribunal) (Property Chamber) Rules 2013 (S.I. 2013 No. 1169).

Vernon Ward
(Chairman)

# BIR/41/UG/LLC/2013/0003 10 Williams Court Bertelin Road Staffordshire ST16 3SN 

## Appendices

1. Scott Schedule
2. Insurance Costs
3. Service Charge Adjustments
4. Letter of 26 June 2014 from Peverel Property Management re Boundaries

## 1. Scott Schedule

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2. Insurance Costs

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* Indicates inclusive within the total premium and not additional


## 3. Service Charge Adjustments

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|   Amount in Dispute <br> As per Scott Schedule   |  |  |  |  |  |  |  | Deduction |  | Adjusted Service Charge |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
| 29/09/2007 | 28/09/2008 | E | 690.28 | f | 304.78 | £ | 240.47 | £ | 64.31 | E | 625.97 |
| 29/09/2008 | 28/09/2009 | E | 1,045.35 | E | 535.91 | £ | 326.48 | E | 209.43 | $E$ | 835.92 |
| 29/09/2009 | 30/09/2010 | £ | 1,187.21 | £ | 737.82 | E | 415.76 | E | 322.06 | £ | 865.15 |
| 29/09/2010 | 30/09/2011 | f | 1,115.21 | E | 573.34 | E | 334.41 | E | 238.93 | E | 876.28 |
| 29/09/2011 | 30/09/2012 | E | 1,066.99 | £ | 675.45 | E | 387.06 | £ | 288.39 | £ | 778.60 |
| 29/09/2012 | 31/03/2013 | £ | 668.14 |  |  |  |  |  |  | £ | 668.14 |
|  |  | £ | 5,773.18 | f | 2,827.30 | £ | 1,704.18 | E | 1,123.12 |  |  |

4. Letter re 26 June 2014 from Peverel Property Management re Boundaries

Our ref: JULEGAL/CIV2197/SHussain
Your Ref: BIR/41UG/LIS/2013/0026 and BIR/41UG/LLC/2013/0003
$26^{\text {ih }}$ June 2014

First-Tier Tribunal<br>Midiand Residential Property<br>3rd Floor Temple Court<br>35 Bull Street<br>BIRMINGHAM<br>B4 6AF

Dear Sirs,

## Re: 10 Williams Court, Bertelin Road, Stafford, Staffordshire ST16 3SN BIR/41UG/2013/0026 and BIR/41UG/LLC/2013/0003

We refer to the above and our letter of $18^{\text {h }}$ June 2014 with enclosures.
We further enclose a map of this development showing T markings where we have established the responsibility for boundary repairs. There were three arees of land where we were unable to establish the responsibility for repair, however following the current T marks it would appear that the plots marked with a handwritten note 1 and 2 are likely to be obliged to repair the boundary and fence of their property bordering the development. With respect to plot numbered 3 , the documents we have obtained from the Land Registry do not indicate any $T$ markings, however we would assume that as almost all other properties on the boundary of the development are responsible that this plot marked SF394716 is also responsible for the border accordingly. We hope this is of assistance in clarifying the boundary of responsibilities for the Tribunal.

We look forward to receiving the Tribunal's Determination in due course.


Peverel Property Management Marlborough House Wigmore Place Wigmore Lane Luton Beds • LU2 gex

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\text { Tel:01582393700 •Fax:01582 } 393701 \cdot \text { DX 134780-LUTON } 12 \text { •wwwpeverel,co.uk • Emaili propercymanagement@peverclico.uk }
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INVESTORS
IN PEOPLE


